



Montana Department of  
**ENVIRONMENTAL QUALITY**

Brian Schweitzer, Governor

P. O. Box 200901

Helena, MT 59620-0901

(406) 444-2544

Website: [www.deq.mt.gov](http://www.deq.mt.gov)

October 20, 2011

John Walsh  
Thompson River Power LLC  
701 E. Lake St., Suite 300  
Wayzata, MN 55391

Dear Mr. Walsh,

Montana Air Quality Permit #3175-09 is deemed final as of October 19, 2011, by the Department of Environmental Quality (Department). This permit is for an electric and steam cogeneration facility. All conditions of the Department's Decision remain the same. Enclosed is a copy of your permit with the final date indicated.

For the Department,

Vickie Walsh  
Air Permitting Program Supervisor  
Air Resources Management Bureau  
(406) 444-9741

Craig Henrikson, P.E.  
Environmental Engineer  
Air Resources Management Bureau  
(406) 444-6711

VW:CH  
Enclosures

Montana Department of Environmental Quality  
Permitting and Compliance Division

Montana Air Quality Permit #3175-09

Thompson River Power LLC  
701 E. Lake St., Suite 300  
Wayzata, MN 55391

October 19, 2011



MONTANA AIR QUALITY PERMIT

Issued To: Thompson River Power, LLC  
701 E. Lake St., Suite 300  
Wayzata, MN 55391

MAQP: #3175-09  
Administrative Amendment (AA) Request  
Received: 09/14/2011  
Department Decision Issued on AA: 10/03/2011  
Permit Final: October 19, 2011  
AFS: #089-0009

A Montana Air Quality Permit (MAQP), with conditions, is hereby granted to Thompson River Power, LLC (TRP), pursuant to Sections 75-2-204 and 211 of the Montana Code Annotated (MCA), as amended, and Administrative Rules of Montana (ARM) 17.8.740, *et seq.*, as amended, for the following:

#### SECTION I: Permitted Facilities

##### A. Plant Location

TRP operates a 16.5-megawatt (MW) capacity electricity and steam co-generation plant. A complete list of permitted equipment and emission sources are contained in Section I.A of the permit analysis. TRP's plant is located approximately 3.7 miles east-southeast of Thompson Falls, Montana. The legal description of the site is in NW¼ of the SE¼ of Section 13, Township 21 North, Range 29 West, in Sanders County, Montana.

##### B. Current Permit Action

On October 21, 2009, TRP submitted a de minimis request to replace "wood-waste" with "wood". Additionally, TRP requested the Department allow the solid fuel handling conveyors (C1 and C2) to also convey wood.

The Department determined that use of the word "wood" in place of "wood-waste" does not create permitting issues as combustion properties for wood-waste and wood are similar and conveyor capacity is still restricted to 200 tons per hour. This description change from "wood-waste" to "wood" is similar to a previous TRP request to change from "wood-waste biomass" to "wood-waste". Neither wood-waste biomass nor wood was explicitly defined in any of previous MAQP(s); however, the Department's analysis of wood-based fuel properties were based on information provided in AP-42. AP-42 defines wood residue as boiler fuel burned in the form of hogged wood, bark, sawdust, shavings, chips, mill rejects, sander dust, or wood trim. The Department believes that wood-waste, wood-waste biomass and wood all have similar properties and that changing the terminology used throughout the permit would not violate any rule or statute, and would not result in any changed condition, emissions or emission limit. Including "wood" in the MAQP permits makes the MAQP and Operating Permit (OP) more consistent.

On March 25, 2011, TRP requested to permanently remove the PM<sub>10</sub> (particulate matter with an aerodynamic diameter less than or equal to 10 microns) ambient monitoring requirement. On July 26, 2011, the Department denied the request and indicated a temporary suspension of PM<sub>10</sub> monitoring would require a formal request. In response, on August 5, 2011, TRP submitted a request to temporarily cease the ambient PM<sub>10</sub> monitoring requirements in both the MAQP #3175-07, and in Appendix F of the OP #3175-04 because the facility's operations have been temporarily suspended at the facility.

On September 2, 2011, TRP requested that the Department update the legal description of the facility to correctly identify the facility location.

On September 14, 2011, TRP requested that MAQP # 3175-08 which was posted for a department decision, be corrected relative to the permit revision reference numbers. When MAQP #3175-08 was posted for a department decision, several permit revision references within the permit history were also changed to MAQP #3175-08; however these reference numbers need to remain as they were to preserve the permit history. Therefore, MAQP #3175-08 did not go final and MAQP #3175-09 is being issued with the intended changes from MAQP #3175-08 and the date corrections.

In addition to the changes mentioned above, the current permit action also updates the permit language and current rule references used by the Department.

## SECTION II: Conditions and Limitations

### A. General Plant Requirements

1. TRP shall not cause or authorize emissions to be discharged into the outdoor atmosphere from any sources installed after November 23, 1968, and not subject to 40 CFR Part 60, that exhibit an opacity of 20% or greater averaged over 6 consecutive minutes (ARM 17.8.304).
2. TRP shall not cause or authorize the use of any street, road, or parking lot without taking reasonable precautions to control emissions of airborne particulate matter (PM) (ARM 17.8.308).
3. TRP shall treat all unpaved portions of the haul roads, access roads, parking lots, or general plant area with water and/or chemical dust suppressant as necessary to maintain compliance with the reasonable precautions limitation (ARM 17.8.749).
4. TRP shall comply with all applicable standards and limitations, and the reporting, recordkeeping and notification requirements contained in 40 CFR 60, Subpart A, and 40 CFR 60, Subpart Db (ARM 17.8.340 and 40 CFR 60, Subpart A and Subpart Db).
5. TRP shall obtain a written coal analysis that is representative of each load of coal received from each coal supplier. The coal analysis shall contain, at a minimum, sulfur content (sulfur percent (by weight) and in pounds of sulfur per million British thermal units, lb S/MMBtu), ash content, heating value (Btu/lb), and chlorine concentration (ARM 17.8.749 and ARM 17.8.752).
6. TRP shall install and operate a Continuous Opacity Monitoring System (COMS) to monitor compliance with the boiler opacity limits (ARM 17.8.340 and 40 CFR 60, Subpart Db).
7. TRP shall comply with all applicable standards and limitations, and the reporting, recordkeeping, and notification requirements contained in 40 CFR 60, Subpart III, *Standards of Performance for Stationary Compression Ignition Internal Combustion Engines*, and 40 CFR 63, Subpart ZZZZ, *National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines*, for any applicable diesel engine (ARM 17.8.340; 40 CFR 60, Subpart III; ARM 17.8.342 and 40 CFR 63, Subpart ZZZZ).
8. At all times, including periods of startup, shutdown, ash-pulling, soot blowing and malfunction, TRP shall, to the extent practicable, maintain and operate any affected equipment including associated air pollution control equipment in a manner consistent with air pollution control practices for minimizing emissions (ARM 17.8.749 and ARM 17.8.752).

## B. Boiler Startup and Shutdown Operational Limitations

1. Boiler heat input capacity shall be limited to 192.8 million British thermal units per hour (MMBtu/hr) during startup and shutdown operations based on a 1-hour average (ARM 17.8.749).
2. The requirements contained in Section II.B shall apply during boiler startup and shutdown operations. Boiler startup and shutdown events shall be conducted as described in the *Boiler Startup and Shutdown Procedures* included in Attachment 3 of MAQP #3175-09 and *Best Management Operational Practices for Startup and Shutdown Events* on file with the Department; or according to another startup and shutdown plan as may be approved by the Department, in writing (ARM 17.8.749 and ARM 17.8.752).
3. Boiler startup operations, as described in the *Best Management Operational Practices for Startup and Shutdown Events* on file with the Department, and generally described in Attachment 3 of MAQP #3175-09, shall not exceed 48 hours from initial fuel feed to the boiler pre-heater or boiler, whichever is applicable at initiation of the boiler startup event (ARM 17.8.752).
4. Boiler shutdown operations, as described in Attachment 3, shall not exceed 8 hours from initial backing down of solid fuel feed (coal and/or wood) to the boiler (ARM 17.8.752).
5. During boiler startup and shutdown operations, the boiler may combust wood, fuel oil with a sulfur content less than or equal to 0.05% sulfur by weight, or propane (ARM 17.8.752). This does not prevent the use of coal during startup and shutdown operations as identified in Attachment No. 3 (Boiler Startup and Shutdown Procedures).
6. The boiler baghouse (DC5) shall be operational during startup and shutdown event(s). Other pollution control equipment shall be operated as described in the *Best Management Operational Practices for Startup and Shutdown Events* and as summarized in Attachment 3 of MAQP #3175-09 (ARM 17.8.749).
7. During startup and shutdown events, NO<sub>x</sub> emissions from the boiler stack shall not exceed 74.0 lb/hr (ARM 17.8.752).
8. During startup and shutdown events, SO<sub>2</sub> emissions from the boiler stack shall not exceed 155.0 lb/hr (ARM 17.8.752).
9. In the event that the *Best Management Operational Practices for Startup and Shutdown Events* on file with the Department, are modified significantly, such that boiler emissions, best management practices outlined in the BACT analysis, or emissions limits change; TRP shall submit a permit modification for Department consideration (ARM 17.8.749).

## C. Ash-Pulling Periods/Events

1. The requirements contained in Section II.C and II.D shall apply during ash-pulling periods/events following the completion of the "Monitoring Period" as defined in Section II.C.2 below. Ash-pulling events shall be conducted as described in *Best Management Operating Procedures for Ash-Pulling Periods* on file with the Department and included in Attachment 4 of MAQP #3175-09 (ARM 17.8.749 and ARM 17.8.752).

2. SO<sub>2</sub> and NO<sub>x</sub> “Monitoring Period”

- i. Following initial startup of the boiler or commencement of commercial operations, and within 180 days after initial boiler startup following issuance of MAQP #3175-06, TRP shall collect 30 days of certified NO<sub>x</sub> and SO<sub>2</sub> CEMs data to verify or establish permit limits for ash-pulling periods. TRP must collect data according to the monitoring plan as outlined in Attachment 5 (ARM 17.8.749 and ARM 17.8.752).
- ii. During the monitoring period, NO<sub>x</sub> emissions from the boiler stack shall not exceed 74.0 lb/hr and SO<sub>2</sub> emissions from the boiler stack shall not exceed 155.0 lb/hr. In the event TRP demonstrates during the monitoring period, the boiler cannot meet the steady state BACT limits during ash-pulling periods, these limits (applied as BACT for startup and shutdown operations) shall be applicable for 90 days following the monitoring period (ARM 17.8.752).
- iii. Within 15 days following completion of the monitoring period but no later than 195 days after initial startup of the boiler, TRP shall submit to the Department a report verifying that TRP can meet steady-state NO<sub>x</sub> and SO<sub>2</sub> emission limits (II.D.14.a. and II.D.14.c.); or TRP shall submit a permit application to modify NO<sub>x</sub> and SO<sub>2</sub> emission limits during ash-pulling periods (ARM 17.8.752).
- iv. TRP shall maintain and operate all equipment including associated air pollution control equipment in a manner consistent with air pollution control practices for minimizing emissions (ARM 17.8.749 and ARM 17.8.752).
- v. During this time, best management practices and good combustion control shall apply as described in *Best Management Operating Procedures for Ash-Pulling Periods* and summarized in Attachment 4 of MAQP #3175-09 (ARM 17.8.752).

D. Boiler Operations

1. Boiler heat input capacity shall be limited to 192.8 MMBtu/hr based on a 24-hour daily average and 1,688,928 MMBtu during any rolling 12-month time period (ARM 17.8.749).
2. The boiler coal-fuel feed rate shall not exceed 105,558 tons of coal during any rolling 12-month time period (ARM 17.8.749).
3. The boiler main stack shall be a minimum of 100.5 feet tall and shall be 6 feet in diameter (ARM 17.8.749).
4. NO<sub>x</sub> emissions from the boiler shall be controlled by over-fire air (OFA), flue gas recirculation (FGR), and selective non-catalytic reduction (SNCR). The OFA and FGR NO<sub>x</sub> controls shall be installed prior to initial startup of the boiler combusting any fuel (ARM 17.8.752).
5. SO<sub>2</sub> emissions from the boiler shall be controlled by a flue gas desulfurization (FGD) system when combusting coal. The FGD shall be installed prior to initial startup of the boiler. (ARM 17.8.752).
6. PM/(PM<sub>10</sub>) emissions from the boiler shall be controlled by a fabric filter baghouse (DC5) (ARM 17.8.752).

7. Carbon monoxide (CO) and Volatile Organic Compound (VOC) emissions from the boiler shall be controlled by proper boiler design and operation and good combustion practices (ARM 17.8.752).
8. Hydrochloric acid (HCl) gas, sulfuric acid mist (H<sub>2</sub>SO<sub>4</sub>), and mercury (Hg) emissions from the boiler shall be controlled by a FGD unit in combination with a fabric filter baghouse (ARM 17.8.752).
9. The boiler may be fired with coal and/or wood only except for periods of boiler startup and shutdown, as specified in Section II.B (ARM 17.8.749).
10. The sulfur content of any coal fired in the TRP boiler shall not exceed 0.745 lb S/MMBtu (ARM 17.8.752).
11. Coal fired in the boiler shall have a minimum heating value of 8,000 Btu/lb (ARM 17.8.749).
12. The sulfur content of any coal fired at TRP shall not exceed 1% by weight (ARM 17.8.752).
13. TRP shall not cause or authorize to be discharged into the atmosphere from the fabric filter baghouse controlling emissions from the boiler (boiler baghouse – DC5) any visible emissions that exhibit an opacity of 20% or greater averaged over 6 consecutive minutes except for one 6-minute period per hour of not greater than 27% opacity (ARM 17.8.340 and 40 CFR 60.43b(f), Subpart Db).
14. TRP shall not operate more than one, emergency, diesel fuel-fired engine/generator at any given time. The maximum rated design capacity of this engine/generator shall not exceed 2,220 horsepower (hp) and operation of this engine/generator shall not exceed 200 hours during any rolling 12-month time period (ARM 17.8.749).
15. Except during periods of boiler startup and shutdown, as specified in Section II.B, emissions from the boiler shall not exceed the following:
  - a. NO<sub>x</sub> Emissions:
    - i. 47.24 lb/hr, based on a 1-hr average (ARM 17.8.749).
    - ii. 0.280 lb/MMBtu averaged over the initial 10-day SNCR mapping/testing period prior to installation and initial operation of SNCR, as specified in Section II.D.4. This emission limit shall expire upon installation of SNCR (ARM 17.8.749).
    - iii. After installation of SNCR, NO<sub>x</sub> emissions from the Boiler stack shall not exceed 0.196 lb/MMBtu based on a rolling 30-day average (ARM 17.8.749).
  - b. CO Emissions:
    - i. 0.259 lb/MMBtu, based on a 1-hr average (ARM 17.8.752); and
    - ii. 49.92 lb/hr, based on a 1-hr average (ARM 17.8.752).
  - c. SO<sub>2</sub> Emissions:
    - i. 0.220 lb/MMBtu, based on a rolling 30-day average (ARM 17.8.752); and
    - ii. 72.3 lb/hr, based on a 1-hr average (ARM 17.8.749).

d. PM/PM<sub>10</sub> Emissions:

- i. 5.90 lb/hr, based on a 1-hr average (ARM 17.8.752); and
- ii. 0.017 grains per dry standard cubic foot (gr/dscf)\*, based on a 1-hr average (ARM 17.8.752).

\* The grain loading limit in Section II.D.14.d(ii) is the boiler baghouse (DC5) limit.

e. VOC Emissions:

- i. 0.0308 lb/MMBtu, based on a 1-hr average (ARM 17.8.752); and
- ii. 5.93 lb/hr, based on a 1-hr average (ARM 17.8.752).

f. HCl Emissions:

- i. 0.01125 lb/MMBtu, based on a 1-hr average (ARM 17.8.752);
- ii. 2.17 lb/hr, based on a 1-hr average (ARM 17.8.752); and
- iii. 9.50 ton/year (ARM 17.8.749).

E. Boiler Pre-Heater Operations

1. The boiler pre-heater shall be limited to a maximum heat input capacity of 60 MMBtu/hr (ARM 17.8.749).
2. The boiler pre-heater shall be fired on propane or diesel fuel only (ARM 17.8.749).
3. The boiler pre-heater shall be limited to a maximum of 500 hours of operation during any rolling 12-month time period (ARM 17.8.749).
4. The boiler pre-heater shall be equipped with an automatic shut-off device, which is activated when the coal and/or wood fuel feeder becomes operational. Boiler pre-heater operations shall be limited to startup, shutdown, malfunction, and boiler commissioning operations. TRP shall not operate the boiler pre-heater when electricity is being generated through boiler operations or when the boiler fuel feed (wood and/or coal) is operational (ARM 17.8.749).

F. Boiler Refractory Brick Curing Heaters

1. TRP may operate propane-fired boiler refractory brick pre-heaters only for the purpose of curing boiler refractory brick. The refractory brick curing heater(s) shall be limited to a combined maximum heat input capacity of 60 MMBtu/hr (ARM 17.8.749).
2. The refractory curing heater(s) shall be limited to a maximum of 500 hours of operation per heater during any rolling 12-month time period (ARM 17.8.749).
3. TRP shall not operate the refractory curing heater(s) when electricity is being generated through boiler operations or when the boiler fuel feed (wood and/or coal) is operational (ARM 17.8.749).

#### G. Coal Fuel Handling and Storage Operations

1. All railcar coal deliveries/transfers shall be unloaded via a bottom dump into an under-track hopper. PM/PM<sub>10</sub> emissions from railcar transfers to the under-track hopper shall be enclosed and controlled by a fabric filter baghouse (Fuel Handling Baghouse – DC1) (ARM 17.8.752).
2. PM/PM<sub>10</sub> emissions from the Fuel Handling Baghouse – DC1 shall not exceed 0.02 gr/dscf (ARM 17.8.752).
3. Coal shall be delivered via conveyor (C1 and C2) to the day-bin coal silo (S1) prior to boiler feed. PM/PM<sub>10</sub> emissions from C1 coal loading shall be controlled by a partially enclosed (3-sided) hopper and vented to DC1. S1 shall be enclosed and vented to a fabric filter bin vent (Fuel Handling Bin Vent – DC2) (ARM 17.8.752).
4. PM/PM<sub>10</sub> emissions from the Fuel Handling Bin Vent – DC2 shall not exceed 0.02 gr/dscf (ARM 17.8.752).
5. All material transfer conveyors for coal fuel storage and handling operations shall be limited to a maximum of 200 tons per hour capacity and shall be enclosed and vented to DC1 and/or DC2 (ARM 17.8.752).
6. TRP shall install and maintain wind fencing and an earthen berm to control fugitive dust emissions resulting from outdoor coal storage piles and operations. Further, TRP shall use reasonable precautions to control fugitive dust emissions from coal pile storage operations. Reasonable precautions shall include, but not be limited to, minimizing the number of coal pile disturbances, minimizing the area of coal pile disturbances, minimizing the fall distance of coal pile storage operations, and the use of wet dust suppression, as necessary, to control fugitive dust emissions from coal pile storage operations (ARM 17.8.752).
7. The total combined, on-site, outdoor coal or wood storage shall be limited to a maximum of 9,000 tons at any given time (ARM 17.8.749).

#### H. Wood Fuel Handling and Storage Operations

1. Wood fuel shall be delivered to the boiler using the pneumatic conveyor system or the C1 and C2 conveyors.
  - a. When delivered via the pneumatic conveyor, it shall be vented through the boiler and into DC5. (ARM 17.8.752).
  - b. When delivered via C1 and C2, it shall be discharged to the day-bin silo and vented through DC1 and DC2. (ARM 17.8.749).
2. The total combined outdoor coal or wood storage shall be limited to a maximum of 9,000 tons at any given time (ARM 17.8.749).

#### I. Lime Handling and Storage Operations

1. All lime shall be stored in an enclosed silo. TRP shall install and operate a fabric filter bin vent (Lime Silo Bin Vent – DC3) to control PM/PM<sub>10</sub> emissions from the lime silo supplying the dry-lime scrubber (ARM 17.8.752).

2. PM/PM<sub>10</sub> emissions from the Lime Silo Bin Vent – DC3 shall not exceed 0.02 gr/dscf (ARM 17.8.752).

J. Ash (Fly Ash and Bottom Ash) Handling and Storage Operations

1. All ash (fly and bottom ash) produced during boiler operations shall be stored in enclosed silos. TRP shall install and operate fabric filter bin vents (Fly Ash Silo Bin Vent – DC4 & Bottom Ash Silo Bin Vent – DC6) to control PM/PM<sub>10</sub> emissions from the ash silos collecting boiler bottom ash/fly ash (ARM 17.8.752).
2. PM/PM<sub>10</sub> emissions from the Fly Ash Silo Bin Vent – DC4 shall not exceed 0.02 gr/dscf (ARM 17.8.752).
3. PM/PM<sub>10</sub> emissions from the Bottom Ash Silo Bin Vent – DC6 shall not exceed 0.02 gr/dscf (ARM 17.8.752).
4. All fly ash transfers to trucks shall be gravity fed through a retractable load-out spout (ARM 17.8.749).
5. All bottom ash transfers to trucks shall utilize a partial (3-sided) enclosure to control fugitive dust emissions (ARM 17.8.749).

K. Testing Requirements

1. Compliance with the NO<sub>x</sub> emission limits for the boiler shall be monitored by an initial performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated, but not later than 180 days after initial startup of the boiler following installation of the SNCR system, or according to another testing/monitoring schedule as may be approved by the Department in writing. TRP shall conduct performance source testing for NO<sub>x</sub> and CO, concurrently. After the initial source test, testing shall continue on an every 2-year basis or according to another testing/monitoring schedule as may be approved by the Department in writing. TRP may use testing in conjunction with the Relative Accuracy Test completed for certification of the CEMS, as a compliance test, if maximum achievable process rates are maintained (ARM 17.8.105, ARM 17.8.749, 40 CFR Part 60.8, and 40 CFR 60, Subpart Db).
2. Compliance with the PM/PM<sub>10</sub> emission limits for the boiler/boiler baghouse – DC5 shall be monitored by an initial performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup of the boiler following installation of the SNCR system, or according to another testing/monitoring schedule as may be approved by the Department in writing. After the initial source test, testing shall continue annually or according to another testing/monitoring schedule as may be approved by the Department in writing (ARM 17.8.105, ARM 17.8.749, 40 CFR Part 60.8, and 40 CFR 60, Subpart Db).
3. Compliance with the opacity limit for the boiler/boiler baghouse – DC5 shall be monitored by an initial performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup of the boiler following installation of the SNCR system, or according to another testing/monitoring schedule as may be approved by the Department in writing (ARM 17.8.105, and ARM 17.8.749, and 40 CFR 60, Subpart Da).

After the initial source test monitoring compliance with the boiler/boiler baghouse – DC5 opacity limit, TRP shall use the data from the continuous opacity monitoring system (COMS) to monitor continued compliance with the applicable opacity limit (ARM 17.8.749).

4. Compliance with the CO emission limits for the boiler shall be monitored by an initial performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup of the boiler following installation of the SNCR system, or according to another testing/monitoring schedule as may be approved by the Department in writing. TRP shall conduct the performance source testing for CO and NO<sub>x</sub>, concurrently. After the initial source test, testing shall continue on an every 2-year basis or according to another testing/monitoring schedule as may be approved by the Department in writing (ARM 17.8.105, 40 CFR Part 60, Subpart A, and 40 CFR 60, Subpart Db).
5. Compliance with the SO<sub>2</sub> emission limits for the boiler shall be monitored by an initial performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup of the boiler following installation of the SNCR system required, or according to another testing/monitoring schedule as may be approved by the Department in writing. After the initial source test, testing shall continue on an every 2-year basis or according to another testing/monitoring schedule as may be approved by the Department in writing. TRP may use testing in conjunction with the Relative Accuracy Test completed for certification of the CEMS, as a compliance test, if maximum achievable process rates are maintained (ARM 17.8.105 and ARM 17.8.749).
6. Compliance with the HCl emission limits for the boiler shall be monitored by an initial performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup of the boiler following installation of the SNCR system, or according to another testing/monitoring schedule as may be approved by the Department in writing. After the initial source test, testing shall continue on an every 4-year basis or according to another testing/monitoring schedule as may be approved by the Department in writing (ARM 17.8.105).
7. TRP shall provide the Department with a record of the amount of coal being combusted and a coal analysis including sulfur content (including sulfur percent (by weight) and sulfur heat content, reported in lb/MMBtu), chlorine content, ash content, and Btu value during all compliance source tests on the boiler (ARM 17.8.749 and ARM 17.8.106).
8. Compliance with the opacity limit for the Fuel Handling Baghouse – DC1 shall be monitored by an initial Method 9 performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup. After the initial source test, testing shall continue on an every 2-year basis or according to another testing/monitoring schedule as may be approved by the Department in writing (ARM 17.8.105, ARM 17.8.749, and ARM 17.8.752).

Compliance with the PM/PM<sub>10</sub> emission limits for the Fuel Handling Baghouse – DC1 shall be monitored by a performance source test conducted within 60 days of achieving

the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup. After the initial source test, testing shall continue on an every 2-year basis or according to another testing/monitoring schedule as may be approved by the Department in writing (ARM 17.8.105, ARM 17.8.749, and ARM 17.8.752).

9. Compliance with the opacity limit for the Fuel Handling Bin Vent – DC2 shall be monitored by an initial Method 9 performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup. After the initial source test, testing shall continue on an every 2-year basis or according to another testing/monitoring schedule as may be approved by the Department in writing (ARM 17.8.105, ARM 17.8.749, and ARM 17.8.752).

Compliance with the PM/PM<sub>10</sub> emission limits for the Fuel Handling Bin Vent – DC2 shall be monitored by a performance source test conducted as required by the Department (ARM 17.8.105, ARM 17.8.749, and ARM 17.8.752).

10. Compliance with the opacity limit for the Lime Silo Bin Vent – DC3 shall be monitored by an initial Method 9 performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup. After the initial source test, testing shall continue on an every 2-year basis or according to another testing/monitoring schedule as may be approved by the Department in writing (ARM 17.8.105, ARM 17.8.749, and ARM 17.8.752).

Compliance with the PM/PM<sub>10</sub> emission limits for the Lime Silo Bin Vent – DC3 shall be monitored by a performance source test conducted as required by the Department (ARM 17.8.105, ARM 17.8.749, and ARM 17.8.752).

11. Compliance with the opacity limit for the Fly Ash Silo Bin Vent – DC4 shall be monitored by an initial Method 9 performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup. After the initial source test, testing shall continue on an every 2-year basis or according to another testing/monitoring schedule as may be approved by the Department in writing (ARM 17.8.105, ARM 17.8.749, and ARM 17.8.752).

Compliance with the PM/PM<sub>10</sub> emission limits for the Fly Ash Silo Bin Vent – DC4 shall be monitored by a performance source test conducted as required by the Department (ARM 17.8.105, ARM 17.8.749, and ARM 17.8.752).

12. Compliance with the opacity limit for the Bottom Ash Silo Bin Vent – DC6 shall be monitored by an initial Method 9 performance source test conducted within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup. After the initial source test, testing shall continue on an every 2-year basis or according to another testing/monitoring schedule as may be approved by the Department in writing (ARM 17.8.105, ARM 17.8.749, and ARM 17.8.752).

Compliance with the PM/PM<sub>10</sub> emission limits for the Bottom Ash Silo Bin Vent – DC6 shall be monitored by a performance source test conducted as required by the Department (ARM 17.8.105, ARM 17.8.749, and ARM 17.8.752).

13. All compliance source tests shall conform to the requirements of the Montana Source Test Protocol and Procedures Manual (ARM 17.8.106).

14. The Department may require further testing (ARM 17.8.105).

L. Operational Reporting and Recordkeeping Requirements

1. TRP shall supply the Department with annual production information for all emission points, as required by the Department in the annual emission inventory request. The request will include, but is not limited to, all sources of emissions identified in the emission inventory contained in the permit analysis.

Production information shall be gathered on a calendar-year basis and submitted to the Department by the date required in the emission inventory request. Information shall be in the units required by the Department. This information may be used to calculate operating fees, based on actual emissions from the facility, and/or to verify compliance with permit limitations (ARM 17.8.505).

2. TRP shall maintain on site records of all coal analyses conducted in accordance with the coal sampling requirement. TRP shall submit a summary of all coal analyses to the Department by February 15 of each year; the information may be submitted along with the annual emission inventory (ARM 17.8.505 and ARM 17.8.749).

3. TRP shall maintain on site records of all annual COMS/CEMS certifications. The records shall be maintained by TRP for at least 5 years following the date of the measurement, must be available at the facility site for inspection by the Department, and must be submitted to the Department upon request (ARM 17.8.749).

4. TRP shall notify the Department of any construction or improvement project conducted pursuant to ARM 17.8.745, that would include *the addition of a new emission unit*, change in control equipment, stack height, stack diameter, stack flow, stack gas temperature, source location or fuel specifications, or would result in an increase in source capacity above its permitted operation. The notice must be submitted to the Department, in writing, 10 days prior to start up or use of the proposed de minimis change, or as soon as reasonably practicable in the event of an unanticipated circumstance causing the de minimis change, and must include the information requested in ARM 17.8.745(1)(d) (ARM 17.8.745).

5. All records compiled in accordance with this permit must be maintained by TRP as a permanent business record for at least 5 years following the date of the measurement, must be available at the plant site for inspection by the Department, and must be submitted to the Department upon request (ARM 17.8.749).

6. TRP shall document, by month, the boiler heat input value. By the 25<sup>th</sup> day of each month, TRP shall total the heat input in MMBtu for the previous month. The monthly information will be used to verify compliance with the rolling 12-month limitation. The information for each of the previous months shall be submitted along with the annual emission inventory. TRP shall use the coal heating value established under the coal analysis requirement for the coal fired at that time and shall use a wood heating value of 5,200 Btu/lb from AP-42, Fifth Edition, Volume I, Appendix A (ARM 17.8.749).

7. TRP shall document, by day, the boiler heat input value in MMBtu/hr on a 24-hr calendar-day average. TRP shall maintain a heat input monitoring system capable of demonstrating compliance with the 24-hr calendar-day heat input limit. TRP shall use

the coal heating value established under the coal analysis requirement for the coal fired at that time and shall use a wood heating value of 5,200 Btu/lb from AP-42, Fifth Edition, Volume I, Appendix A (ARM 17.8.749).

8. TRP shall document, by month, the coal feed rate to the boiler in tons/month. By the 25<sup>th</sup> day of each month, TRP shall total the total tons of coal feed to the boiler for the previous month. The monthly information will be used to verify compliance with the rolling 12-month limitation. The information for each of the previous months shall be submitted along with the annual emission inventory (ARM 17.8.749).
9. TRP shall maintain records monitoring compliance with all applicable fuel use requirements (ARM 17.8.749).
10. TRP shall maintain records monitoring compliance with the coal type (including sulfur content in lb S/MMBtu) and heating value requirements (ARM 17.8.749).
11. TRP shall document, by month, the boiler pre-heater operating hours. By the 25<sup>th</sup> day of each month, TRP shall total the boiler pre-heater operating hours for the previous month. The monthly information will be used to verify compliance with the rolling 12-month limitation. The information for each of the previous months shall be submitted along with the annual emission inventory (ARM 17.8.749).
12. TRP shall document, by month, the refractory curing heater(s) operating hours. By the 25<sup>th</sup> day of each month, TRP shall total each of the refractory curing heater(s) operating hours for the previous month. The monthly information will be used to verify compliance with the rolling 12-month limitation. The information for each of the previous months shall be submitted along with the annual emission inventory (ARM 17.8.749).
13. TRP shall document, by month, the hours of operation of the diesel engine/generator. By the 25<sup>th</sup> day of each month, TRP shall calculate the hours of operation for the diesel engine/generator for the previous month. The monthly information will be used to verify compliance with the rolling 12-month limitation in Section II.D.14. The information for each of the previous months shall be submitted along with the annual emission inventory (ARM 17.8.749).
14. TRP shall maintain records monitoring compliance with combined outdoor coal storage or outdoor wood limit of 9,000 tons at any given time (ARM 17.8.749).
15. TRP shall document each boiler startup and shutdown event. The boiler startup and shutdown event documentation shall include, at a minimum, the reason/basis for the startup or shutdown event, the duration of the startup or shutdown event (in hours), and the procedures used to conduct and complete the startup or shutdown event. The information shall be submitted to the Department upon request (ARM 17.8.749)

#### M. Monitoring Requirements

1. TRP shall install, operate, and maintain the applicable COMS and NO<sub>x</sub> CEMS to monitor compliance with the applicable boiler emission limits. NO<sub>x</sub> and opacity emissions monitoring shall be subject to 40 CFR 60, Subpart Db, Appendix B (Performance Specifications) and Appendix F (Quality Assurance/Quality Control) provisions. TRP shall conduct a Relative Accuracy Test Audit (RATA) for the NO<sub>x</sub> CEMS and shall inspect and audit the COMS annually; using neutral density filters (EPA Technical Assistance Document: Performance Audit Procedures for Opacity Monitors;

EPA-450/4-92-010, April 1992). The annual monitor RATA/audit may coincide with the required compliance source testing (ARM 17.8.749).

2. TRP shall install, operate, and maintain the applicable SO<sub>2</sub> CEMS to monitor compliance with the applicable boiler emission limits. TRP shall install the SO<sub>2</sub> CEMS prior to initial operation of the boiler following. TRP is not subject to the SO<sub>2</sub> monitoring requirements contained in 40 CFR 60, Subpart Db, Appendix B (Performance Specifications) and Appendix F (Quality Assurance/Quality Control); however, for the purpose of maintaining established and accepted monitoring protocol, TRP shall comply with the SO<sub>2</sub> CEMS monitoring requirements of these provisions. TRP shall conduct an annual RATA for the SO<sub>2</sub> CEMS. The annual monitor RATA may coincide with the required compliance source testing (ARM 17.8.749).
3. All stack testing shall be conducted according to 40 CFR Part 60, Appendix A, 40 CFR 60, Subpart Db, and ARM 17.8.105, Testing Requirements Provisions. Test methods and procedures, where there is more than one option for any given pollutant, shall be approved by the Department in writing prior to commencement of testing (ARM 17.8.106 and ARM 17.8.749).
4. Monitoring data shall be maintained for a minimum of 5 years at the TRP facility (ARM 17.8.749).

#### N. Ambient Air Monitoring

Following issuance of MAQP #3175-09, TRP may cease operation of the ambient air quality monitoring station required under MAQP #3175-07. However, beginning on the date of restart of the boiler, TRP shall resume operation of the PM<sub>10</sub> ambient air quality-monitoring network at the project site. The monitoring requirements are fully described in the Monitoring Plan (Attachment 1). TRP may not conduct restart of the boiler after issuance of MAQP #3175-09 until the ambient monitoring station has been located at a Department approved monitoring site (ARM 17.8.749 and ARM 17.8.204).

#### O. Continuous Emission Monitoring Systems

1. TRP shall install and operate an oxides of nitrogen (NO<sub>x</sub>) CEMS to monitor compliance with the boiler NO<sub>x</sub> emission limits. The applicable NO<sub>x</sub> CEMS shall be installed and certified within 180 days of initial boiler startup following issuance of MAQP #3175-06 (ARM 17.8.340 and 40 CFR 60, Subpart Db).
2. TRP shall install and operate a sulfur dioxide (SO<sub>2</sub>) CEMS to monitor compliance with the boiler SO<sub>2</sub> emission limits. The applicable SO<sub>2</sub> CEMS shall be installed and certified within 180 days of initial boiler startup following issuance of MAQP #3175-06 (ARM 17.8.749).

#### P. Notification

1. Within 15 days after actual startup of the boiler following issuance of MAQP #3175-06 TRP shall notify the Department of the date of actual startup (ARM 17.8.749).
2. Within 30 days of commencement of installation of the SO<sub>2</sub> CEMS, TRP shall notify the Department of the date of commencement of installation (ARM 17.8.749).
3. Within 15 days after completed installation of the SO<sub>2</sub> CEMS, TRP shall notify the Department of the date of completed installation (ARM 17.8.749).

4. TRP shall notify the Department of the date of initial solid fuel feed (wood/coal) to the boiler (ARM 17.8.749).
5. Within 30 days of commencement of installation of the SNCR unit, TRP shall notify the Department of the date of commencement of installation (ARM 17.8.749).
6. Within 15 days after completed installation of the SNCR unit, TRP shall notify the Department of the date of completed installation (ARM 17.8.749).
7. Within 30 days of commencement of installation of the FGD system, TRP shall notify the Department of the date of commencement of installation (ARM 17.8.749).
8. Within 15 days after completed installation of the FGD unit, TRP shall notify the Department of the date of completed installation (ARM 17.8.749).

### SECTION III: General Conditions

- A. Inspection – TRP shall allow the Department’s representatives access to the facility at all reasonable times for the purpose of making inspections or surveys, collecting samples, obtaining data, auditing any monitoring equipment (CEMS, CERMS, COMS) or observing any monitoring or testing, and otherwise conducting all necessary functions related to this permit.
- B. Waiver – The permit and the terms, conditions, and matters stated herein shall be deemed accepted if TRP fails to appeal as indicated below.
- C. Compliance with Statutes and Regulations – Nothing in this permit shall be construed as relieving TRP of the responsibility for complying with any applicable federal or Montana statute, rule, or standard, except as specifically provided in ARM 17.8.740, *et seq.* (ARM 17.8.756).
- D. Enforcement – Violations of limitations, conditions and requirements contained herein may constitute grounds for permit revocation, penalties or other enforcement action as specified in Section 75-2-401, *et seq.*, MCA.
- E. Appeals – Any person or persons jointly or severally adversely affected by the Department’s decision may request, within 15 days after the Department renders its decision, upon affidavit setting forth the grounds therefore, a hearing before the Board. A hearing shall be held under the provisions of the Montana Administrative Procedures Act. The filing of a request for a hearing does not stay the Department’s decision, unless the Board issues a stay upon receipt of a petition and a finding that a stay is appropriate under Section 75-2-211(11)(b). The issuance of a stay on a permit by the Board postpones the effective date of the Department’s decision until conclusion of the hearing and issuance of a final decision by the Board. If a stay is not issued by the Board, the Department’s decision on the application is final 16 days after the Department’s decision is made.
- F. Permit Inspection – As required by ARM 17.8.755, Inspection of Permit, a copy of the air quality permit shall be made available for inspection by the Department at the location of the source.
- G. Permit Fee – Pursuant to Section 75-2-220, MCA, failure by TRP to pay the annual operation fee may be grounds for revocation of this permit, as required by that section and rules adopted thereunder by the Board.

- H. Duration of Permit – Construction or installation must begin or contractual obligations entered into that would constitute substantial loss within 3 years of permit issuance and proceed with due diligence until the project is complete or the permit shall expire (ARM 17.8.762).

ATTACHMENT 1  
MAQP #3175-09

Ambient Air Monitoring Plan  
Thompson River Power, LLC

1. This ambient air monitoring plan is required by MAQP #3175-09, which applies to TRP's electrical and steam co-generation operations near Thompson Falls, in Sanders County, Montana. This monitoring plan may be changed by the Department. All current requirements of this plan are considered conditions of MAQP #3175-09.
2. TRP shall install, operate, and maintain a single ambient air quality monitoring station in the vicinity of plant. The exact location of the monitoring site must be approved by the Department and must meet all siting requirements contained in the Montana Quality Assurance Manual, including revisions; the EPA Quality Assurance Manual, including revisions; and Parts 50, 53, and 58 of the Code of Federal Regulation (CFR); or any other requirements specified by the Department.
3. TRP shall continue air monitoring for at least 5 years after implementation of the ambient air monitoring plan. At that time, the air monitoring data will be reviewed by the Department and the Department will determine if continued monitoring or additional monitoring is warranted. The Department may require continued air monitoring to track long-term impacts of emissions for the facility or require additional ambient air monitoring or analyses if any changes take place in regard to quality and/or quantity of emissions or the area of impact from the emissions. If TRP anticipates temporary shutdown periods of 90 days or longer, TRP may temporarily discontinue air monitoring after providing the Department with sufficient notice of the facility shutdown, and the anticipated length of the shutdown. Air monitoring must resume upon start-up of the facility.
4. TRP shall monitor the following parameters at the sites and frequencies described below:

Location	Site	Parameter	Frequency
Plant Area 30-089-0009	Thompson River Power HWY 200	PM <sub>10</sub> <sup>1</sup> Local Conditions: 85101 Standard Conditions: 81102	Every 3 <sup>rd</sup> day <sup>2</sup> according to EPA monitoring schedule
<sup>1</sup> PM <sub>10</sub> = particulate matter less than 10 microns.			
<sup>2</sup> Every 3 <sup>rd</sup> day throughout the year (1/3 schedule)			

5. Data recovery (DR) for all parameters shall be at least 80%, computed on a quarterly and annual basis. The Department may require continued monitoring if this condition is not met. The data recovery shall be calculated using the following equation(s), as applicable:

$$\text{Manual Methods \% DR} = \left[ \frac{\text{total number of valid samples collected}}{\text{total number of samples scheduled}} \right] \times 100$$

or

$$\text{Automated Methods \% DR} = \left[ \frac{\text{total number of hours possible} - \text{hours lost to QA / QC checks} - \text{hours lost to downtime}}{\text{total number of hours possible}} \right] \times 100$$

6. Any ambient air monitoring changes proposed by TRP must be approved in writing by the Department.

7. TRP shall utilize air monitoring and quality assurance procedures which are equal to or exceed the requirements described in the Montana Quality Assurance Manual, including revisions; the EPA Quality Assurance Manual, including revisions; 40 CFR Parts 53 and 58; and any other requirements specified by the Department.
8. TRP shall submit quarterly data reports within 45 days after the end of the calendar quarter and an annual data report within 90 days after the end of the calendar year. The annual report may be substituted for the fourth quarterly report if all information in Item 9 below is included in the report.
9. The quarterly data submittals shall consist of a hardcopy narrative data summary and a digital submittal of all data points in AIRS batch code format. The electronic data must be submitted to the Air Monitoring Section as digital text files readable by an office PC with a Windows operating system.

The narrative data hardcopy summary must be submitted to the Air Compliance Section and shall include:

- a. A hardcopy of the individual data points,
  - b. The first and second highest 24-hour concentrations for PM<sub>10</sub>,
  - c. The quarterly and monthly wind roses,
  - d. A summary of the data completeness,
  - e. A summary of the reasons for missing data,
  - f. A precision data summary,
  - g. A summary of any ambient air standard exceedances, and
  - h. Q/A-Q/C information such as zero/span/precision, calibration, audit forms, and standards certifications.
10. The annual data report shall consist of a narrative data summary. The narrative data hardcopy summary must be submitted to the Air Compliance Section and shall include:
    - a. A topographic map of appropriate scale with UTM coordinates and a true north arrow showing the air monitoring site location in relation to the facility and the general area,
    - b. The year's four highest 24-hour concentrations for PM<sub>10</sub>,
    - c. The annual wind rose,
    - d. A summary of any ambient air standard exceedances, and
    - e. An annual summary of data completeness.
  11. All records compiled in accordance with this Attachment must be maintained by TRP as a permanent business record for at least 5 years following the date of the measurement, must be available at the plant site for inspection by the Department, and must be submitted to the Department upon request (ARM 17.8.749).

12. The Department may audit (or may require TRP to contract with an independent firm to audit) the air monitoring network, the laboratory performing associated analyses, and any data handling procedures at unspecified times.
13. The hardcopy reports should be sent to:  
  
Department of Environmental Quality  
Attention: Air Compliance Section Supervisor
14. The electronic data from the quarterly monitoring shall be sent to:  
  
Department of Environmental Quality  
Attention: Air Monitoring Section Supervisor

ATTACHMENT 2  
MAQP #3175-09

INSTRUCTIONS FOR COMPLETING EXCESS EMISSION REPORTS

PART 1 Complete as shown. Report total time plant operated during the reporting period in hours. The determination of plant operating time (in hours) includes time during unit startup, shutdown, malfunctions, or whenever pollutants of any magnitude are generated, regardless of unit condition or operating load.

Excess emissions include all time periods when emissions, as measured by the CEMS, exceed any applicable emission standard for any applicable time period.

Percent of time in compliance is to be determined as:

$$(1 - (\text{total hours of excess emissions during reporting period} / \text{total hours of CEMS availability during reporting period})) \times 100$$

PART 2 Complete as shown. Report total time the point source operated during the reporting period in hours. The determination of point source operating time includes time during unit startup, shutdown, malfunctions, or whenever pollutants (of any magnitude) are generated, regardless of unit condition or operating load.

Percent of time CEMS was available during point source operation is to be determined as:

$$(1 - (\text{CEMS downtime in hrs during the reporting period}^* / \text{total hrs of point source operation during reporting period})) \times 100$$

\* All time required for calibration and to perform preventative maintenance must be included in the CEMS downtime.

PART 3 Complete a separate sheet for each pollutant control device. Be specific when identifying control equipment operating parameters. For example: number of TRP units, energized for ESPs; pressure drop and effluent temperature for baghouses; and bypass flows and pH levels for scrubbers. For the initial EER, include a diagram or schematic for each piece of control equipment.

PART 4 Use Table I as a guideline to report all excess emissions. Complete a separate sheet for each monitor. Sequential numbering of each excess emission is recommended. For each excess emission, indicate: 1) time and duration, 2) nature and cause, and 3) action taken to correct the condition of excess emissions. Do not use computer reason codes for corrective actions or nature and cause; rather, be specific in the explanation. If no excess emissions occur during the quarter, it must be so stated.

PART 5 Use Table II as a guideline to report all CEM system upsets or malfunctions. Complete a separate sheet for each monitor. List the time, duration, nature and extent of problems, as well as the action taken to return the CEM system to proper operation. Do not use reason codes for nature, extent or corrective actions. Include normal calibrations and maintenance as prescribed by the monitor manufacturer. Do not include zero and span checks.

PART 6 Complete a separate sheet for each pollutant control device. Use Table III as a guideline to report operating status of control equipment during the excess emission. Follow the number sequence as recommended for excess emissions reporting. Report operating parameters consistent with Part 3, Subpart e.

PART 7 Complete a separate sheet for each monitor. Use Table IV as a guideline to summarize excess emissions and monitor availability.

PART 8 The person in charge of the overall system and reporting shall certify the validity of the report by signing Part 8.

## EXCESS EMISSIONS REPORT

### PART 1

- a. Emission Reporting Period \_\_\_\_\_
- b. Report Date \_\_\_\_\_
- c. Person Completing Report \_\_\_\_\_
- d. Plant Name \_\_\_\_\_
- e. Plant Location \_\_\_\_\_
- f. Person Responsible for Review  
and Integrity of Report \_\_\_\_\_
- g. Mailing Address for 1.f. \_\_\_\_\_  
\_\_\_\_\_
- h. Phone Number of 1.f. \_\_\_\_\_
- i. Total Time in Reporting Period \_\_\_\_\_
- j. Total Time Plant Operated During Quarter \_\_\_\_\_
- k. Permitted Allowable Emission Rates: Opacity \_\_\_\_\_  
SO<sub>2</sub> \_\_\_\_\_ NO<sub>x</sub> \_\_\_\_\_ TRS \_\_\_\_\_
- l. Percent of Time Out of Compliance: Opacity \_\_\_\_\_  
SO<sub>2</sub> \_\_\_\_\_ NO<sub>x</sub> \_\_\_\_\_ TRS \_\_\_\_\_
- m. Amount of Product Produced  
During Reporting Period \_\_\_\_\_
- n. Amount of Fuel Used During Reporting Period \_\_\_\_\_

**PART 2 - Monitor Information: Complete for each monitor.**

- a. Monitor Type (circle one)  
Opacity      SO<sub>2</sub>      NO<sub>x</sub>      O<sub>2</sub>      CO<sub>2</sub>      TRS Flow
- b. Manufacturer \_\_\_\_\_
- c. Model No. \_\_\_\_\_
- d. Serial No. \_\_\_\_\_
- e. Automatic Calibration Value: Zero \_\_\_\_\_ Span \_\_\_\_\_
- f. Date of Last Monitor Performance Test \_\_\_\_\_
- g. Percent of Time Monitor Available:
  - 1) During reporting period \_\_\_\_\_
  - 2) During plant operation \_\_\_\_\_
- h. Monitor Repairs or Replaced Components Which Affected or Altered Calibration Values \_\_\_\_\_
- i. Conversion Factor (f-Factor, etc.) \_\_\_\_\_
- j. Location of monitor (e.g. control equipment outlet) \_\_\_\_\_

**PART 3 - Parameter Monitor of Process and Control Equipment. (Complete one sheet for each pollutant)**

- a. Pollutant (circle one):  
Opacity      SO<sub>2</sub>      NO<sub>x</sub>      TRS
- b. Type of Control Equipment \_\_\_\_\_
- c. Control Equipment Operating Parameters (i.e., delta P, scrubber water flow rate, primary and secondary amps, spark rate)  
\_\_\_\_\_  
\_\_\_\_\_
- d. Date of Control Equipment Performance Test \_\_\_\_\_
- e. Control Equipment Operating Parameter During Performance Test  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_  
\_\_\_\_\_

**PART 4 - Excess Emission (by Pollutant).**

Use Table I: Complete table as per instructions. Complete one sheet for each monitor.

**PART 5 - Continuous Monitoring System Operation Failures.**

Use Table II: Complete table as per instructions. Complete one sheet for each monitor.

**PART 6 - Control Equipment Operation During Excess Emissions.**

Use Table III: Complete as per instructions. Complete one sheet for each pollutant control device.

**PART 7 - Excess Emissions and CEMS Performance Summary Report.**

Use Table IV: Complete one sheet for each monitor.

**PART 8 - Certification for Report Integrity, by person in 1.f.**

THIS IS TO CERTIFY THAT, TO THE BEST OF MY KNOWLEDGE, THE INFORMATION PROVIDED IN THE ABOVE REPORT IS COMPLETE AND ACCURATE.

SIGNATURE \_\_\_\_\_

NAME \_\_\_\_\_

TITLE \_\_\_\_\_

DATE \_\_\_\_\_

TABLE I  
EXCESS EMISSIONS

<u>Date</u>	<u>Time</u>		<u>Duration</u>	<u>Magnitude</u>	<u>Explanation/Corrective Action</u>
	<u>From</u>	<u>To</u>			

TABLE II

CONTINUOUS MONITORING SYSTEM OPERATION FAILURES

<u>Date</u>	<u>Time</u>		<u>Duration</u>	<u>Problem/Corrective Action</u>
	<u>From</u>	<u>To</u>		

TABLE III

CONTROL EQUIPMENT OPERATION DURING EXCESS EMISSIONS

<u>Date</u>	Time		<u>Duration</u>	<u>Operating Parameters</u>	<u>Corrective Action</u>
	<u>From</u>	<u>To</u>			

TABLE IV

Excess Emission and CEMS Performance Summary Report

Pollutant (circle one): SO<sub>2</sub> NO<sub>x</sub> TRS H<sub>2</sub>S CO Opacity

Monitor ID

Emission data summary <sup>1</sup>	CEMS performance summary <sup>1</sup>
<p>1. Duration of excess emissions in reporting period due to:</p> <ul style="list-style-type: none"> <li>a. Startup/shutdown</li> <li>b. Control equipment problems</li> <li>c. Process problems</li> <li>d. Other known causes</li> <li>e. Unknown causes</li> </ul> <p>2. Total duration of excess emissions</p> <p>3. <math display="block">\left[ \frac{\text{Total duration of excess emissions}}{\text{Total time CEM operated}} \times 100 = \right]</math></p>	<p>1. CEMS<sup>2</sup> downtime in reporting due to:</p> <ul style="list-style-type: none"> <li>a. Monitor equipment malfunctions</li> <li>b. Non-monitor equipment malfunctions</li> <li>c. Quality assurance calibration</li> <li>d. Other known causes</li> <li>e. Unknown causes</li> </ul> <p>2. Total CEMS downtime</p> <p>3. <math display="block">\left[ \frac{\text{Total CEMS downtime}}{\text{Total time source emitted}} \times 100 = \right]</math></p>

<sup>1</sup> For opacity, record all times in minutes. For gases, record all times in hours. Fractions are acceptable (e.g., 4.06 hours)  
<sup>2</sup> CEMS downtime shall be regarded as any time CEMS is not measuring emissions.

ATTACHMENT 3  
Boiler Startup and Shutdown Procedures  
MAQP #3175-09

Introduction

The requirements contained in Section II.B of Montana Air Quality Permit (MAQP) #3175-09 shall apply during Babcock and Wilcox spreader stoker boiler (boiler) startup and shutdown operational events. TRP shall operate the facility in accordance with the *Best Management Operational Practices for Startup and Shutdown Events* submitted to the Department on July 29, 2008 for MAQP #3175-06. In the event that the *Best Management Operational Practices Startup and Shutdown Events* on file with the Department are modified significantly to the extent that would result in a change in boiler emissions, best management practices outlined the BACT analysis, or emissions limits, TRP shall submit these modifications to the Department for inclusion in Department record and shall submit a permit modification, when applicable. The following summarizes the startup and shutdown operations that shall be conducted. The entire startup and shutdown procedure is on file with the Department.

Although the steps for performing a boiler startup or shutdown event are generally the same, the amount of effort, inspection level, and duration of the event may vary significantly for each event. The most important factors governing the startup or shutdown procedures include, but are not limited to: boiler temperature, chemistry of the water in the boiler drum, condition of the coal bed, condition of the coal burning grates, condition of the steam-driven turbine, and condition of auxiliary systems, such as pumps and electrical gear. All of these factors can significantly influence the duration and exact actions taken during a startup or shutdown event. The following startup and shutdown procedures generally describe typical operational procedures used by TRP during a boiler startup or shutdown event.

Startup Procedures

A startup event takes the facility from a non-operational condition to a steady-state electrical load condition. During the startup process, the facility goes through a number of steps to go from a cold start or a warm re-start until the system is brought up to a steady-state load. During this process, oxides of nitrogen (NO<sub>x</sub>) and sulfur dioxide (SO<sub>2</sub>) emissions will vary until conditions for the safe and effective operation of the applicable NO<sub>x</sub> and/or SO<sub>2</sub> air pollution control equipment are reached. Particulate emissions are captured by the baghouse at all times of operation, including periods of startup.

**Cold-Start Conditions**

A cold-start event occurs when there is no fuel feed to the boiler and the low temperature of the boiler requires the initial use of the propane/diesel-fired startup burner to bring the pressure of the boiler up to 50 PSIG.

- Step 1. Perform all pre-startup inspections.
- Step 2. Establish a uniform coal bed on the boiler grate. This protects the boiler grate from radiant heat damage from the startup burner and assures proper lighting and combustion of the coal pile.
- Step 3. Start the induced draft (ID) fan, and balance the airflow.
- Step 4. Start the startup burner and follow the B&W recommended warm-up curve until the steam drum pressure reaches 50 psig. The startup commences upon ignition of the startup burner (Estimated time for Step 4: 8-12 hours).
- Step 5. Turn off the startup burner, and secure it against operation during periods of coal/wood fuel feed. Turn off the ID fan. Ignite the coal with a hand-held propane torch, close the access doors, restart the ID fan, and start Flue Gas Recirculation (FGR) Fan-01 (Estimated time for Step 5: 2 - 3 hours).

Step 6. Once the coal fire is well established, start the coal feeder, the forced-draft (FD) fan, the fly-ash reinjection fan, and the over-fire air (OFA) fan. The control system automatically ramps up the fuel feed rate to maintain boiler pressure. FGD system operation is initiated when the temperature at the inlet of the scrubber is 250°F and the temperature of the baghouse inlet is 195°F. Urea injection operation is initiated when the fire box (15 ft. above grate) temperature is approximately 1512°F. (Note: these temperatures to be confirmed during plant commissioning.) The plant startup is complete when both the FGD and urea injection systems are operational, and the lbs/MMbtu emission limits in Section II.B of Montana Air Quality Permit #3175-09 have been met for at least 15 minutes (Estimated time for Step 6: 4 – 8 hours).

Total elapsed time from cold start to full load typically varies between 12 and 48 hours.

### **Warm-Start Conditions**

A warm-start occurs when the boiler temperature is elevated and the boiler drum pressure is above 15 psig, but there is no fuel feed to or electrical output from the boiler. A warm-start uses the same procedure as described in the cold-start procedure discussed above except the procedure is initiated at Step 4, depending on the condition of the boiler and turbine at time of re-start.

### **Shutdowns**

A shutdown event takes the boiler from a steady-state electrical load condition to a non-operational condition or from a mid startup condition to a non-operating condition. During this process, NO<sub>x</sub> and SO<sub>2</sub> emissions are controlled by the applicable emission control systems until the boiler operating parameters can no longer support the operation of the respective controls, as discussed in the startup procedures. Particulate emissions are captured by the baghouse at all times of operation, including periods of shutdown.

Step 1. Decrease the fuel feed and combustion air flow rates. As the rate of fuel feed is reduced, the steam production rate decreases. Close the manual slide gate on the outlet of the Boiler Coal Silo. Continue to burn clear of the Weigh Scale Conveyor. Stop the Coal Weigh Scale Conveyor and Weighing Hopper batch cycle. Shut down the coal feeder when the coal feed chute is empty and feeders are clear of coal. When the flue gas inlet temperature to the FGD drops to 195°F, remove the FGD and urea injection systems from service. Shut down the stoker grate operation when the stoker is clear and all ash and coal has run out. The shutdown commences at the start of the first 15-minute period when the lbs/MMbtu emission limits in Section II.B of MAQP #3175-09 have been exceeded after initiation of the shutdown procedure. The shutdown ends when the stoker grate has been shut down. (Estimated time for shutdown: 4 - 8 hours)

ATTACHMENT 4  
Ash-Pulling Procedures  
MAQP #3175-09

The requirements contained in Section II.C of MAQP #3175-09 shall apply during Babcock and Wilcox spreader stoker boiler (boiler) ash-pulling periods/events. TRP shall operate the facility in accordance with the *Best Management Operating Procedures for Ash-Pulling Periods* submitted to the Department on July 29, 2008 for MAQP#3175-06. In the event that the *Best Management Operating Procedures for Ash-Pulling Periods* on file with the Department are modified significantly to the extent that would result in a change in boiler emissions, best management practices outlined the BACT analysis, or emissions limits, TRP shall submit these modifications to the Department for inclusion in Department record and shall submit a permit modification, when applicable. The following summarizes the ash-pulling procedures that shall be conducted. The entire ash-pulling procedure is on file with the Department.

*Best Management Operating Procedures for Ash-Pulling Periods* shall be followed during ash-pulling periods to decrease the duration of the events and limit the amount of non-design air into the boiler. There are two bottom ash hoppers with associated clinker grinders located in the basement of the boiler building that collect ash. While the boiler is operating, the TRP operator is required to empty each of the bottom ash hoppers approximately every 12 hours.

**Summary of Ash-Pulling Procedures**

- Step 1. Perform all pre-ash pulling inspections.
- Step 2. With the slide gate in the closed position, open the clinker grinder inspection door and verify that both clinker grinders are free of debris. Once clear, close the clinker grinder inspection door.
- Step 3. Establish a vacuum through ash collection system. Once a stable vacuum is achieved, start the No. 1 clinker grinder drive.
- Step 4. From the bottom ash hopper inspection ports visually inspect the bottom ash level prior to dumping each bottom ash hopper. Do not open the clinker grinder inspection door while the bottom ash slide gate is in the open position. Proceed with dumping bottom ash. When required, rod the debris clear to allow continued flow to the grinder.
- Step 5. Start the No. 2 clinker grinder drive.
- Step 6. Begin dumping cycle for No. 1 and No. 2 Bottom Ash Hoppers

Estimated time for one ash-pulling cycle: 30-60 minutes.

ATTACHMENT 5  
Ash-Pulling Monitoring Period  
MAQP #3175-09

This monitoring plan outlines key parameters that will be monitored during ash-pulling periods. This information will be used to determine if the proposed NO<sub>x</sub> and SO<sub>2</sub> emission limits in Section II.D are appropriate.

Following initial startup of the boiler or commencement of commercial operations, but no later than 180 days after initial boiler startup following issuance of MAQP #3175-06, TRP facility will collect 30 days of certified NO<sub>x</sub> and SO<sub>2</sub> CEMs data to verify or establish permit limits for ash-pulling periods. At all times, TRP shall follow *Best Management Operating Procedures for Ash-Pulling Periods* and good combustion practices. In addition, TRP shall operate all equipment in a manner consistent with air pollution control practices for minimizing emissions.

For each ash-pulling period (occurs two times per day) the following parameters shall be monitored:

- 1) NO<sub>x</sub> emissions (ppmc, lb/MMBtu, lbs/hr);
- 2) SO<sub>2</sub> emissions (ppmc, lb/MMBtu, lbs/hr)
- 3) Duration and frequency of the ash-pulling period; and
- 4) Heat input rate (MMBtu/hr, HHV).

Monitoring

NO<sub>x</sub> and SO<sub>2</sub> Continuous emission monitoring systems (CEMs) shall be operating at all times. TRP shall evaluate all CEMs data and shall calculate the mean and standard deviation of NO<sub>x</sub> and SO<sub>2</sub> emissions during each 15-minute period, including the 15-minute period following the completion of the ash-pulling period.

Recordkeeping

- 1) TRP shall provide all data to the Department, as required.
- 2) TRP shall calculate the mean and standard deviation for all 15-minute increments when ash-pulling occurs, including the first 15-minute period following the completion of ash-pulling.
- 3) TRP shall provide a report to the Department within 15 days following completion of the monitoring period, but no later than 195 days after initial boiler startup following issuance of MAQP #3175-06.

Monitoring Results

Within 180 days following completion of the initial startup of the boiler or commencement of commercial operations following the issuance of MAQP #3175-06, TRP shall submit to the Department:

- 1) Results confirming that TRP can meet steady-state NO<sub>x</sub> and SO<sub>2</sub> emission limits outlined in Section II.D; and/or
- 2) A permit modification to establish new emission limits for NO<sub>x</sub> and SO<sub>2</sub> during ash pulling periods.

Permit Analysis  
Thompson River Power, LLC  
MAQP #3175-09

I. Introduction/Process Description

A. Permitted Equipment

The following table indicates all permitted sources of emissions and emission controls utilized for each emitting unit at the Thompson River Power, LLC (TRP):

<b>Emitting Unit/Process</b>	<b>Control Device/Practice</b>
Boiler (192.8 million British thermal unit (MMBtu/hr)) Permit Limit of 192.8 MMBtu/hr on a 24-hour daily average and 1,688,928 MMBtu on a rolling 12-month basis	PM/PM <sub>10</sub> – Baghouse DC5 (40,513 dry standard cubic feet per minute (dscfm) capacity flow) SO <sub>2</sub> – Flue Gas Desulfurization (FGD) Unit Hg – FGD/Baghouse Acid Gases (HCl and H <sub>2</sub> SO <sub>4</sub> ) – FGD/Baghouse NO <sub>x</sub> – Over-Fire Air (OFA), Flue-Gas Recirculation (FGR), and Selective Non-Catalytic Reduction (SNCR) Unit.
Emergency Backup Diesel Generator/Engine (up to 2,220 hp)	NA
Wet Cooling Tower	NA
Fuel Handling Operations (Coal and Wood)	Enclosures, Fuel Handling Baghouse – DC1 (2,200 cubic feet per minute (cfm)) and Fuel Handling Bin Vent – DC2 (1,000 cfm)
Fuel Handling Operations (Wood)	Enclosed Pneumatic Conveying System Vented to boiler Baghouse
Combined Outdoor Coal Storage and Wood Storage	(≤ 9,000 tons) Wind Fencing, Earthen Berm, Reasonable Precautions Including Water Spray, As Necessary
Lime Storage and Handling Operations	Enclosures, Lime Silo Bin Vent – DC3 (1,000 cfm)
Bottom Ash/Fly Ash Storage and Handling Operations	Enclosures, Fly Ash Bin Vent – DC4 and Bottom Ash Bin Vent – DC6 (1,000 cfm/unit), Fly-Ash Retractable Load-out Spout (Truck Transfer), Bottom-Ash Partial Enclosure (3-Sided) (Truck Transfer)
Truck Traffic/Haul Roads	Paved Roads, Water and/or Chemical Dust Suppressant
Boiler Startup Pre-Heater	Limited to 60 MMBtu/hr (total combined heat input); Diesel or Propane-Fired Only; Startup, Shutdown, Malfunction, and boiler Commissioning Operations Only; and Maximum of 500 Hours of Operation Per Year
Refractory Curing Heater(s) (Propane-Fired)	Limited to 60 MMBtu/hr; Propane-Fired Only; Startup, Shutdown, Malfunction, and boiler Commissioning Operations Only; and Maximum of 500 Hours of Operation Per Year Per Heater

## B. Source Description

TRP operates a 16.5-megawatt (MW) capacity coal/wood fired electricity and steam co-generation plant. The plant incorporates a 192.8 MMBtu/hr capacity stoker boiler (boiler) capable of a reported 130,000 pounds of steam production per hour. Most of the steam is sent to a turbine generator for the production of electricity to be sent to the power grid with a small percentage (up to 10%) of the steam and energy produced sent directly to Thompson River Lumber Company (TRL), for use in the lumber dry kilns and general operations at the sawmill. TRP will have a parasitic load (use) of approximately 0.4 MW.

Because TRP and TRL are under separate ownership and control and are covered under separate Standard Industrial Classification (SIC) codes, the two sources are considered separate sources.

The boiler is supported by coal and wood fuel handling system(s), including outdoor fuel storage; a cooling tower; a lime handling system; an ash/fly ash handling system; and various support trucks/vehicles. The boiler and supporting facilities incorporate various emission control devices to limit potential pollutant emissions from each source.

The boiler is equipped with OFA, FGR, and an SNCR system to control oxides of nitrogen ( $\text{NO}_x$ ) emissions, a combination of low sulfur coal and a FGD in tandem with the boiler baghouse to control sulfur dioxide ( $\text{SO}_2$ ) emissions, the same FGD and baghouse to control mercury (Hg), hydrochloric acid (HCl), and other acid gas emissions, combustion control to limit carbon monoxide (CO) emissions, a baghouse to control particulate matter/particulate matter with an aerodynamic diameter less than or equal to 10 microns ( $\text{PM}/\text{PM}_{10}$ ) emissions, and proper design and combustion to control Volatile Organic Compound (VOC) emissions. Boiler combustion gases first enter the FGD then pass through the boiler baghouse and eventually vent to the atmosphere through the boiler main stack.

The boiler fires low-sulfur coal and/or wood only, except for periods of startup, shutdown, malfunction, and boiler commissioning where the 60 MMBtu/hr propane or diesel fired boiler pre-heater is in operation. The boiler pre-heater cannot be in operation while the boiler is producing energy or the boiler fuel feed system is operating, and the unit is limited to a maximum of 500 hours of operation during any rolling 12-month time period. In addition, TRP's boiler must fire low-sulfur coal ( $\leq 0.745$  pounds sulfur/MMBtu) and the facility must follow the procedures summarized in Attachment 3 and further described in Best Management Operational Practices for Startup and Shutdown on file with the Department of Environmental Quality (Department).

Coal is delivered by railcar and unloaded to an under-track hopper. Air displaced from the under-track hopper is vented to DC1. Some coal is stored in the under track hopper while the majority of coal is transferred from the under-track hopper, via front-end loader, to an outside storage area incorporating wind fencing, an earthen berm, and water spray, as necessary, to control fugitive dust emissions from coal storage operations. From the under-track hopper and the outdoor coal storage area, coal is transferred, via a front-end loader, to a 3-sided feed hopper and on to a 200 tons per hour (ton/hr) capacity enclosed conveyor (C1) that will transfer coal to a second 200 ton/hr capacity enclosed conveyor (C2) that will unload to an enclosed day-bin silo (S1) on top of the boiler-house. Air displaced from the transfer between the front-end loader and the feed-hopper and the conveyor transfer points between the feed-hopper and C1 and C2 is vented to DC1 while air displaced from the transfer between C2 and S1 is vented to DC2.

Additionally, wood is delivered to the site for storage until use is needed. Wood is stored in an outside storage area incorporating wind fencing, an earthen berm, and water spray, as necessary, to control fugitive dust emissions from the storage operations. From the on-site storage area,

wood is transferred to the adjacent TRL, for processing into fuel grade wood. After processing at the TRL site, the fuel grade wood is pneumatically transferred through an enclosed pneumatic conveying system to the TRP boiler. After reaching the TRP boiler, the wood-waste enters a cyclone (CS1), and is then transferred directly into the boiler through the OFA ports. Air entering the boiler via the wood-waste pneumatic feed is directly vented through the boiler baghouse (DC5). The transfer of fuel from S1 to the boiler is controlled by negative pressure from the boiler. When wood is delivered via C1 and C2, it shall be discharged to the day-bin silo and vented through DC1 and DC2.

Lime for use in the FGD is delivered by trucks and pneumatically conveyed to a 1,000-ton capacity storage silo (S3). From S3 lime is pneumatically conveyed to the FGD. Air that is displaced from S3 is vented through DC3.

Combustion in the boiler produces bottom ash and fly ash. The ash is temporarily stored in silos on site including fly-ash silo (S4) and bottom-ash silo (S5). Bottom-ash from S5 is gravity-fed through a partial enclosure (3-sided enclosure) to a truck for removal from the site while fly ash from S4 is gravity fed through a retractable load out spout to a truck for removal from the site. Air displaced from the transfer between trucks and S4 and S5 is vented to DC4 and DC6.

A cooling tower is used to dissipate heat from the boiler by using the latent heat of water vaporization to exchange heat between the process and the air passing through the cooling tower. The cooling tower uses an induced counter flow draft incorporating 3 cells. The make up rate for the cooling tower is approximately 125 gallons per minute.

### C. Permit History

On November 9, 2001, Thompson River Co-Gen, LLC (TRC) was issued final **Montana Air Quality Permit (MAQP) #3175-00** for the construction and operation of a 12.5-MW capacity electrical and steam co-generation plant. The plant was permitted for a 156 MMBtu/hr heat input capacity coal and wood-waste fired boiler and associated fuel handling, storage, and support facilities.

On September 7, 2004, the Department received a complete application for proposed modifications to the permitted TRC operations. Based on the information contained in the complete permit application, the following modifications were proposed under **MAQP #3175-01**:

- Increase in the allowable boiler baghouse emission rate (lb/hour) for PM/PM<sub>10</sub>. The previously permitted Best Available Control Technology (BACT) emission limit determination of 0.017 grains per dry standard cubic feet (gr/dscf) of air-flow through the boiler baghouse would remain applicable to the baghouse-controlled boiler operations. However, due to the increase in capacity air-flow through the baghouse the permit action resulted in an increased allowable PM and PM<sub>10</sub> emission rate of 5.90 lb/hr;
- Incorporation of an enforceable boiler I.D. fan flow capacity of 70,000 acfm, calculated as 40,513 dry standard cubic feet per minute (dscfm);
- Increase in the facility electrical output capacity from 12.5 MW to 16.5 MW;
- Incorporation of an enforceable boiler heat input capacity limit of 192.8 MMBtu/hr and 1,688,928 MMBtu/yr. This limit would be monitored on a continuous basis using information obtained from the required coal analysis and published wood-waste fuel specifications. Based on the hourly limit, the source is below the listed New Source Review – Prevention of Significant Deterioration (NSR/PSD) heat input threshold value of 250 MMBtu/hr;

- Incorporation of an enforceable annual maximum boiler coal feed limit of 105,558 tons during any rolling 12-month time period. This limit is based on the maximum boiler heat input capacity feed rate of 192.8 MMBtu/hr and the worst case coal heating value of 8,000 Btu/lb;
- Incorporation of enforceable boiler main stack minimum requirements of 100.5 feet tall and 6 feet in diameter;
- Incorporation of an enforceable minimum coal heating value of 8,000 British thermal units per pound (Btu/lb) of coal;
- Incorporation of an enforceable maximum sulfur in coal value of 1.0% sulfur by weight;
- Incorporation of new NO<sub>x</sub>, CO, VOC, SO<sub>x</sub>, and HCl BACT emission limits for boiler operations. The BACT analyses and determination(s) for modified boiler emissions were conducted due to the increased boiler heat input capacity. A BACT analysis and determination summary was provided in the permit analysis to MAQP #3175-01;
- Incorporation of an enforceable coal conveyor maximum capacity of 200 ton/hr for each coal handling conveyor at the TRC site;
- Incorporation of an enforceable partial (3-sided) enclosure requirement for coal conveyor loading en-route to the coal day bin S1;
- Addition of a 60 MMBtu/hr capacity diesel and/or propane-fired boiler pre-heater to the existing permitted equipment at the facility. The pre-heater would not be allowed to operate while the boiler is producing energy or the boiler fuel feed is in operation and would be limited to a maximum of 500 hours of operation per year;
- Addition of refractory curing heaters with a maximum combined heat input capacity of 60 MMBtu/hr to the existing permitted equipment at the facility. The refractory curing heaters would not be allowed to operate while the boiler is producing energy or the boiler fuel feed is in operation and each heater would be limited to a maximum of 500 hours of operation during any rolling 12-month time period;
- Modification of the permitted BACT requirement for primary coal storage within a baghouse controlled silo. Outdoor storage of coal utilizing wind fencing, earthen berm, and water spray, as necessary, to control fugitive coal storage PM/PM<sub>10</sub> emissions would replace the initial BACT determination under MAQP #3175-00. A summary of the BACT analysis used to make the new outdoor fuel storage BACT determination is contained in Section III of the permit analysis for MAQP #3175-01;
- Addition of on-site wood-waste storage operations utilizing wind fencing, earthen berm, and water spray, as necessary, as BACT control of fugitive wood-waste storage PM/PM<sub>10</sub> emissions. A summary of the BACT analysis used to make this BACT determination is contained in Section III of the permit analysis for MAQP #3175-01;
- Revisions to the previously permitted ash handling operations for the addition of a second ash handling bin vent under a new BACT determination. A summary of the BACT analysis used to make this BACT determination is contained in Section III of the permit analysis for MAQP #3175-01;
- Incorporation of an enforceable coal storage limit of 6,000 tons at any given time;
- Incorporation of an enforceable on-site wood-waste storage limit of 3,000 tons at any given time; and
- Incorporation of PM<sub>10</sub> ambient air quality monitoring requirements into the permit.

Also, TRC requested that the Department modify the previously permitted BACT requirement that all fuel transfer conveyors be enclosed to require that all fuel transfer conveyors must be covered. TRC constructed coal fuel conveyors incorporating a cover, which extends past the conveyor, creating, in effect, an enclosed conveying system. Further, TRC proposed the construction of a fully enclosed pneumatic conveying system for wood-waste fuel. The Department determined that these conveying systems constitute enclosed fuel transfer conveyors; therefore, the Department will not modify the permit to require covered versus enclosed conveyors.

Because many of the above cited permit modifications affected the concentration of and plume rise and dispersion characteristics of pollutants resulting from modified TRC operations, the Department determined that air dispersion modeling was required to demonstrate compliance with applicable National and Montana Ambient Air Quality Standards (NAAQS/MAAQS). A summary of air dispersion modeling results is contained in Section VI, Ambient Air Quality Impacts, of the permit analysis for MAQP #3175-01.

The preliminary determination (PD) was open for public comment from October 8, 2004, through October 25, 2004. Based on comments received during the public comment period, the Department modified the PD as follows:

- Incorporation of an enforceable requirement for coal fuel chlorine and ash content reporting during all source testing (Section II.C.5);
- Correction of the ambient air impact analysis summary to indicate the correct information analyzed (Section VI of the Permit Analysis and Section 7.F of the EA);
- The dry lime scrubber BACT control requirement was referenced as a FGD throughout the Department decision and permit analysis for consistency and clarification of terms;
- Modification of the language contained in Section II.A.26 of the PD from the “on-site” coal storage limit of 6,000 tons to the analyzed and intended “outside” coal storage limit of 6,000 tons;
- Incorporation of increased PM<sub>10</sub> ambient air quality monitoring schedule. The Department maintains that a single ambient air quality monitor remains appropriate; however, the Department modified the ambient monitoring schedule to require sample analysis on an every 3<sup>rd</sup> day schedule year round; and
- Incorporation of an enforceable boiler steam production limit in place of the electrical megawatt production limit included in the PD (Section II.A.1).

MAQP#3175-01 replaced MAQP #3175-00.

On February 24, 2005, the Department received from TRC a notice of an administrative error contained in TRC’s MAQP #3175-01. Specifically, Section II.C, Testing Requirements, did not include a specific testing schedule for NO<sub>x</sub> emissions from the boiler, while Section II.B clearly specified that boiler NO<sub>x</sub> emission limits are subject to source testing. MAQP #3175-01 did include provisions enabling the Department to invoke boiler NO<sub>x</sub> source testing; however, at the request of TRC and in the interest of providing clarification for boiler NO<sub>x</sub> source testing requirements, the current permit action amended the permit to include the appropriate NO<sub>x</sub> source testing schedule under the provisions of the Administrative Rules of Montana (ARM) 17.8.764(1)(c). The amended NO<sub>x</sub> source-testing requirement was included in Section II.C.1 of MAQP #3175-02.

Further, on April 8, 2005, TRC submitted a request for an additional permit amendment under the provisions of ARM 17.8.764(1)(b) to change the existing Method 5 source-testing schedule for various permitted emitting units, maintain and specify the implied Method 9 source testing schedule, and accurately characterize certain emitting unit control technologies as fabric filter bin vents. In the initial application for MAQP #3175-00 and subsequent MAQP modification #3175-01, emitting units DC-2 (Fuel Handling Bin Vent), DC-3 (Lime Silo Bin Vent), DC-4 (Fly-Ash Silo Bin Vent), and DC-6 (Bottom-Ash Silo Bin Vent) were inconsistently characterized as varied types of fabric filter dust collecting systems (i.e. baghouses, bin vents, and/or dust collectors) and inaccurately characterized as having a continuous air-flow. These units are actually fabric filter bin vents, which control particulate emissions using natural draft or simple air displacement within the associated silo, or similar unit, to provide air flow through the filter. Given this information, the Department determined that the appropriate permit limit(s) for the affected units remained 20% opacity and a grain-loading limit of 0.02 gr/dscf. In accordance with Department fabric filter bin vent testing guidance, the Department determined

that the appropriate compliance demonstration for these units is an initial and periodic Method 9 source testing. Therefore, under the provisions of ARM 17.8.764(1)(b), the Department is amending the permit to remove the implied initial Method 5 source test requirement for the affected units and maintain initial and periodic Method 9 source testing. However, the Department maintained the authority to require a Method 5 source test demonstration for the affected units. Further, the permit action re-characterized all affected units as bin vents throughout the permit to clarify the nature of the control device.

In addition, since TRC has accomplished various notification requirements contained in Section II.G of MAQP #3175-01, those affected notifications were removed from the permit. **MAQP #3175-02** replaced MAQP #3175-01.

On January 4, 2006, the Department received a complete application for the modification of TRC's MAQP #3175-02. The application was assigned **MAQP #3175-03**. Specifically, TRC requested various changes to applicable permit terms and conditions relating to the Babcock and Wilcox Spreader-Stoker boiler. On February 10, 2006, the Department issued a PD on MAQP #3175-03 for the proposed modification of the TRC air quality permit. On March 13, 2006, and subsequently on May 3, 2006, the Department received official public comment and supporting information from TRC indicating to the Department that TRC could not comply with the existing air quality permit or limits proposed in the Department's PD, some of which constituted BACT. This information was not included in the TRC permit application for permit action #3175-03 and was not analyzed by the Department in the permit application review process and, therefore, not identified in the PD issued for public comment. Because the above-cited information indicated to the Department that TRC was unable to comply with all applicable requirements, the Department's decision was to deny TRC's application for permit modification #3175-03. In a letter dated May 19, 2006, the Department denied the application and indicated that if TRC wished to pursue changes to its existing air quality permit, a complete application, including all relevant information, must be submitted to the Department for review.

On June 9, 2006, the Department received a complete application for the modification of TRC's MAQP #3175-02. Specifically, TRC requested the following changes to the permit terms/conditions related to the boiler:

- Removal of the requirement that the installed SO<sub>2</sub> control equipment meet or exceed 90% SO<sub>2</sub> reduction;
- Modification of the language specifying the SO<sub>2</sub> control technology as a dry-lime scrubber to a generic FGD system;
- Reevaluation of the BACT determined SO<sub>2</sub> emission limit(s) of 0.220 pounds per million British thermal unit (lb/MMBtu) based on a 1-hour (hr) average and 42.42 pounds per hour (lb/hr) based on a 1-hr average. TRC proposed a new SO<sub>2</sub> BACT emission limit of 0.220 lb/MMBtu based on a rolling 30-day average or 85% SO<sub>2</sub> control efficiency, whichever is less stringent. TRC also proposed removal of the SO<sub>2</sub> BACT limit expressed in lb/hr;
- Reevaluation of the BACT-determined NO<sub>x</sub> emission limits of 0.178 lb/MMBtu based on a 1-hour average and 34.32 lb/hr based on a 1-hr average. TRC proposed the installation and operation of an SNCR system and a new NO<sub>x</sub> BACT emission limit expressed in lb/MMBtu, based on a 30-day rolling average, to be determined based on achievable NO<sub>x</sub> emissions established through a statistical analysis of NO<sub>x</sub> CEMS data from the first 275 days of SNCR operation. TRC also proposed removal of the NO<sub>x</sub> BACT limit expressed in lb/hr;
- Removal of the hourly boiler heat input limit of 192.8 MMBtu/hr and maintenance of the annual boiler heat input limit of 1,688,928 MMBtu/yr;
- Removal of the boiler steam production limit of 130,000 lb/hr;
- Removal of the boiler baghouse fan flow capacity of 40,513 dry-standard cubic feet per minute (dscfm); and

- Inclusion of boiler startup and shutdown limits and operating conditions, including SO<sub>2</sub> and NO<sub>x</sub> emission limits, which would apply during defined periods of startup and shutdown only.
- Cessation of PM<sub>10</sub> ambient air quality monitoring requirements when TRC is not in operation.

Based on Department review of TRC's application for permit modification, the following modifications were made to TRC's permit:

#### SO<sub>2</sub> Modifications:

- Removal of the requirement that the installed SO<sub>2</sub> control equipment meet or exceed 90% SO<sub>2</sub> reduction. Based on the equipment specific information contained in the application for permit modification, the Department determined that this efficiency is not achievable on a steady-state basis and promotes the combustion of coal fuel with a higher sulfur concentration in order to attain a higher percent reduction without additional environmental benefit;
- Modification of the SO<sub>2</sub> control strategy language to require a generic FGD system in place of the previously specified dry-lime scrubber SO<sub>2</sub> control requirement. This modification affords TRC flexibility in choosing and installing an SO<sub>2</sub> control strategy capable of achieving the permitted BACT emission limits;
- Modification of the existing SO<sub>2</sub> BACT emission limit of 0.220 lb/MMBtu based on a 1-hr average to 0.220 lb/MMBtu based on a 30-day rolling average. Because coal sulfur content and heating value is variable, the Department determined that the 30-day rolling SO<sub>2</sub> BACT emission rate averaging time is appropriate in this case as it will provide needed flexibility for the combustion of worst-case allowable coal on a short-term basis but provide greater assurance that the affected unit will operate through combustion of typical coals for longer term normal operations. A detailed discussion of the Department's SO<sub>2</sub> BACT determination is contained in Section III, BACT Determination, of the permit analysis for MAQP#3175-04. The SO<sub>2</sub> BACT limit of 0.220 lb/MMBtu proposed under this permit action is the same as the existing SO<sub>2</sub> BACT limit under MAQP #3175-02. However, this limit is different than the SO<sub>2</sub> BACT limit proposed under the Department's PD on MAQP #3175-03, which was subsequently denied by the Department. For the reasons described in the BACT analysis contained in Section III of the permit analysis for MAQP #3175-04, the Department determined that the limit proposed constitutes BACT in this case.
- The Department determined that a secondary lb/hr BACT emission limit based on the permitted BACT emission rate in lb/MMBtu and the boiler heat input capacity is redundant; therefore, the current permit action removes the previously BACT determined emission limit of 42.42 lb/hr. Because the permit action maintained an enforceable boiler heat input limit, the Department determined that the BACT determined emission limit in lb/MMBtu is protective of the permit analysis and constitutes BACT in this case.
- Inclusion of a boiler SO<sub>2</sub> emission limit of 155.0 lb SO<sub>2</sub>/hr applicable during defined periods of startup and shutdown only (see Attachment 3). Under this permit action TRC provided a boiler startup and shutdown plan (Attachment 3) describing the operational circumstances which constitute boiler startup and shutdown. As reported in the application for MAQP #3175-04, the required FGD SO<sub>2</sub> control equipment would be rendered ineffective until the boiler reaches an operational steam production level of approximately 70,000 pounds of steam per hour (information from Hamon Research Cottrell) or a heat input value of approximately 104 MMBtu/hr. The boiler steam load capacity is reported at 130,000 pounds of steam per hour at 192.8 MMBtu/hr. On June 7, 2006, the Department sent TRC an application deficiency letter highlighting information lacking from the application for MAQP#3175-04. In the deficiency letter, the Department asked TRC how the boiler would comply with an uncontrolled SO<sub>2</sub> emission limit of 155 lb/hr considering

that worst-case permitted allowable coal (8000 Btu/lb and 1% sulfur) combusted at a heat input rate of 104 MMBtu/hr would result in emissions exceeding this limit. In response to the Department's letter, TRC indicated that the above-cited worst-case allowable coal is theoretical and that actual coals received from the contracted coal supplier would have higher Btu content and lower sulfur concentration than the worst-case allowable coal. TRC further indicated that more typical coal would be stockpiled on-site to ensure compliance with the start-up and shutdown uncontrolled emission limit of 155 lb/hr. Assuming combustion of TRC reported typical coal at approximately 10,200 Btu/lb and 0.7% sulfur and a boiler heat input rate of 104 MMBtu/hr (effective FGD control cut-off level), uncontrolled SO<sub>2</sub> emissions from the TRC stoker boiler would not exceed 155 lb/hr. The SO<sub>2</sub> startup and shutdown emission limit of 155.0 lb SO<sub>2</sub>/hr was shown through modeling to be protective of the applicable ambient air quality standard(s).

- Inclusion of a worst-case 1-hour SO<sub>2</sub> emission limit of 72.3 lb/hr based on a 1-hr averaging period applicable at all times except during periods of startup and shutdown. Based on the information contained in the application for MAQP #3175-04, the Department determined that this action is justified, as this rate represents an 85% SO<sub>2</sub> control efficiency (guaranteed LSD/FGD control efficiency) when combusting permitted allowable worst-case coals and assuming a boiler heat input of 192.8 MMBtu/hr.
- Inclusion of an SO<sub>2</sub> continuous emissions monitoring system (CEMS) requirement. The Department determined, based on TRC's past SO<sub>2</sub> reduction performance, that an SO<sub>2</sub> CEMS is justified, especially considering the longer-term SO<sub>2</sub> emission limit averaging time (rolling 30-day average) deemed BACT in this case.

#### NO<sub>x</sub> Modifications:

- Inclusion of BACT-determined SNCR and FGR NO<sub>x</sub> control requirements in combination with the existing BACT requirement for OFA NO<sub>x</sub> control.
- Modification of the existing NO<sub>x</sub> BACT-determined emission rate of 0.178 lb/MMBtu based on a 1-hr average to 0.196 lb/MMBtu based on a rolling 30-day average. As specified in the permit, an emission limit of 0.28 lb/MMBtu shall apply during the initial 10-day SNCR Mapping/testing period prior to installation and operation of SNCR. An emission limit of 0.28 lb/MMBtu represents the TRC reported achievable NO<sub>x</sub> emission rate assuming the BACT-determined OFA and FGR NO<sub>x</sub> combustion controls are installed and operational during the SNCR mapping/testing period, as required by permit. Further, since the proposed SNCR NO<sub>x</sub> control strategy in combination with the existing NO<sub>x</sub> combustion controls (OFA/FGR) constitutes BACT for NO<sub>x</sub> emissions, the Department determined that an emission limit of 0.196 lb NO<sub>x</sub>/MMBtu constitutes BACT, in this case. This emission limit/rate represents an additional 30% reduction (SNCR manufacturers guarantee) in NO<sub>x</sub> emissions through incorporation of SNCR, assuming the reported combustion control emission rate of 0.28 lb/MMBtu and a boiler heat input rate of 192.8 MMBtu/hr. A more detailed discussion of the NO<sub>x</sub> control and emission limit determination is contained in Section III.A.4, NO<sub>x</sub> BACT Determination, of the permit analysis for MAQP #3175-04. The Department determined that a rolling 30-day average to demonstrate compliance with the BACT-determined limit is justified. The increased averaging time will provide necessary flexibility due to reported variability in boiler operating temperature and related SNCR and combustion control efficiency. The NO<sub>x</sub> BACT limit of 0.196 lb/MMBtu proposed under MAQP #3175-04 was different than the NO<sub>x</sub> BACT limit proposed under the Department's PD on MAQP #3175-03, which was subsequently denied by the Department. For the reasons described in the BACT analysis contained in Section III of the permit analysis for MAQP #3175-04, the Department determined that the NO<sub>x</sub> BACT limit proposed constitutes BACT in this case;
- Inclusion of a boiler NO<sub>x</sub> emission limit of 74.0 lb NO<sub>x</sub>/hr applicable during defined periods of startup and shutdown only (see Attachment 3). Under MAQP #3175-04, TRC provided a boiler startup and shutdown plan describing the operational circumstances

which constitute boiler startup and shutdown. Based on information from Fuel Tech, Inc. (manufacturer of SNCR system), the SNCR unit would not be effective at a heat input rate of less than 134 MMBtu/hr. The function of the OFA and FGR is similarly reduced at lower operating loads on the boiler and is essentially shut down below approximately 90 MMBtu/hr based on the recommendations of the boiler's combustion system manufacturer. Based on this information, a short term limit considering no control and maintaining compliance with the applicable ambient air quality standards is necessary in order for the TRC boiler to operate within the requirements of the permit. Assuming an uncontrolled NO<sub>x</sub> emissions rate of 0.55 lb/MMBtu (AP-42, Section 1.1) and a boiler heat input rate of 134 MMBtu/hr (effective NO<sub>x</sub> control cut-off level), uncontrolled NO<sub>x</sub> emissions from the TRC stoker boiler firing subbituminous coal would be 74.0 lb/hr. Through the permit application process for MAQP #3175-04, TRC demonstrated compliance with the applicable ambient air quality standards through modeling an emissions rate of 195 lb NO<sub>x</sub>/hr. Therefore, a NO<sub>x</sub> emission rate of 74 lb/hr is appropriate in this case and has been shown to be protective of the health-based ambient air quality standards.

- The Department established a worst case 1-hour average NO<sub>x</sub> emission limit of 47.24 lb/hr applicable at all times except during periods of startup and shutdown. Based on the information contained in the application for MAQP #3175-04, the Department determined that this action was justified, as this rate represents a 30% reduction (guaranteed SNCR control efficiency) from the reported worst-case NO<sub>x</sub> emissions rate of 0.35 lb/MMBtu, assuming a boiler heat input of 192.8 MMBtu/hr and required combustion controls (OFA and FGR).

#### Other Permit Modifications:

- Modification of the hourly boiler heat input limit of 192.8 MMBtu/hr to a limit of 192.8 MMBtu/hr based on a 24-hour average and maintenance of the annual boiler heat input limit of 1,688,928 MMBtu/yr. The annual heat input limit represents the reported and analyzed sustainable boiler heat input capacity of 192.8 MMBtu/hr (192.8 MMBtu/hr x 8760 hr/year). The application for MAQP #3175-04 proposed removal of the existing short-term boiler heat input limit of 192.8 MMBtu/hr and maintenance of the annual heat input limit. TRC's application for this permit modification states that because this heat input value (192.8 MMBtu/hr) was used in the calculation establishing the boiler BACT emission limits, the affected BACT limit takes into account heat input as part of the limit itself and the limit is therefore redundant. The Department disagrees with the conclusions of this argument because there is some uncertainty as to the boiler's heat input capacity and because this heat input value has been relied upon in the analysis establishing the boiler BACT limits. In the application for MAQP #3175-04 (and supporting documentation under permit action #3175-03), TRC reported that the boiler may potentially accommodate a continuous maximum firing rate of approximately 215 MMBtu/hr. However, the analysis conducted by TRC for this permit action maintains a sustainable boiler heat input capacity of 192.8 MMBtu/hr and not 215 MMBtu/hr. Therefore, the Department determined that inclusion of a short-term enforceable heat input limit is necessary to protect the analysis conducted for the proposed boiler. Further, because the boiler's heat input is directly related to BACT emissions limits, incorporation of a short-term heat input limit provides additional and practical assurance of compliance with permit limits. Finally, because the Department's analysis relied on a boiler heat input rate of 192.8 MMBtu/hr as the sustainable steady-state boiler heat input capacity the Department determined that a 24-hour (calendar-day), rather than a 1-hour, averaging period is appropriate to demonstrate compliance with the limit in this case. To provide basis for the Department's determination on the appropriate averaging period for a sustainable boiler heat input rate, the Department used indirect guidance from USEPA related specifically to federal New Source Performance Standards applicability under 40 CFR, Part 60, Subpart D. This guidance (Applicability Determination Index Control Number 0300104) states, "the heat input rate of

the steam generating unit should be based on a 24-hour full load demonstration measuring peak Btu/hr heat input after achieving steady-state conditions.”;

- Removal of the steam production limit of 130,000 lb/hr. This limit was included in the previous permit(s) to protect the analyses conducted for boiler operation and control. However, in concurrence with this permit application, the Department believes that other existing and new permit limits and conditions serve this purpose and that the steam production limit is unnecessary and actually penalizes TRC for potential increased efficiency;
- Removal of the boiler baghouse fan flow rate of 40,513 dscfm. This limit was included in the previous permit(s) to protect the analyses conducted for boiler operation and control. However, in concurrence with MAQP #3175-04, the Department believes that other existing and new permit limits and conditions serve this purpose.
- Inclusion of boiler startup and shutdown limits and operating conditions applicable during periods of startup and shutdown only and a boiler startup and shutdown describing operational circumstances which constitute boiler startup and shutdown events. The Department believes that any startup and shutdown emissions must consider the startup and shutdown process, fuels, and controls, if applicable.
- Interim cessation of PM<sub>10</sub> ambient air quality monitoring requirements until initial startup of the boiler after issuance of MAQP #3175-04, and continued operations thereafter.

The PD was subject to public comment from July 6, 2006, through August 7, 2006. Based on comments received during the public comment period, the Department modified the PD as follows:

- Removal of the boiler start-up and shutdown event notification requirement contained in Section II.N.9 of the Department’s PD #3175-04. The recordkeeping requirements contained in Section II.K.15 provide adequate compliance assurance related to start-up and shutdown event recordkeeping and notification.

The Department decision issued on August 21, 2006, incorporated the above-cited change. On September 3, 2006, the Citizens Awareness Network, Women’s Voices for the Earth, and the Clark Fork Coalition appealed the Department’s decision and requested a hearing on the appeal before the Board of Environmental Review (Board). As specified in Montana Code Annotated (MCA) 75-2-211(11)(b), the filing of a request for a hearing does not stay the Department’s decision unless the Board issues a stay. Since the Board did not issue a stay in this case, the Department’s decision became final on September 6, 2006. The requested hearing before the Board occurred on May 3<sup>rd</sup>, 4<sup>th</sup>, and 17<sup>th</sup> of 2007. **MAQP #3175-04** replaced MAQP #3175-02.

On November 21, 2007, the Department received a written notification from TRC and TRP informing the Department of TRC’s intent to transfer MAQP #3175-04 from TRC to TRP. **MAQP #3175-05** replaced MAQP #3175-04.

On April 22, 2008, the Board remanded MAQP #3175-04 to the Department to conduct a thorough, top-down supplemental BACT analysis for periods of non-steady state operation. Pursuant to the Board order, this permit action revised the permit to include a BACT analysis for non-steady state operation, and included enforceable conditions in the permit to assure compliance during non-steady state operations.

On November 10, 2008, the Department received a complete application for the proposed modifications to the permitted TRP operations. The following changes were made under **MAQP #3175-06**:

- Implementation of the *Best Management Operating Procedures for Ash-Pulling Periods* and *Best Management Operational Practices for Startup and Shutdown Events* on file with the Department, and summarized in Attachment 3 and Attachment 4 of this permit.
- Inclusion of additional information for boiler operating conditions that summarize startup and shutdown events.
- Inclusion of additional information for boiler operating conditions that summarize ash-pulling periods.
- Management of TRP's coal supply to maintain fuel sulfur levels during startup and shutdown at not more than 0.745 lb S/MMBtu.

#### SO<sub>2</sub> Modifications:

- Management of TRP's coal supply to maintain fuel sulfur levels during startup and shutdown events at not more than 0.745 lb S/MMBtu. Because coal properties can change with each coal delivery, TRP proposes to continue to obtain a written coal analysis that is representative of each load of coal received from each coal supplier. The coal analysis shall contain, at a minimum, sulfur content, ash content, heating value (Btu/lb), and chlorine concentration and all of this will continue to be reported to the Department. TRP will use the information gathered from the coal supplier to maintain coal on-site with sulfur levels less than or equal to 0.745 lb S/MMBtu. TRP's intent is to always maintain the sulfur content at this level during steady-state and non-steady state operations; however, because coal contracts and coal properties vary, TRP requested to retain steady-state conditions in the event that they are unable to get a continuous coal contract that can meet this sulfur content. However, without further justification, such a level would be required at all times to ensure the shutdown limit, in particular would be met. A summary of the BACT analysis used to make this BACT determination is contained in Section III of the permit analysis for Permit #3175-06;
- Incorporation of enforceable boiler heat input maximum of 192.8 MMBtu/hr during startup and shutdown events based on 1-hour average. Because the Department's BACT determination relied heavily on a boiler heat input rate of 192.8 MMBtu/hr as the maximum boiler heat input, the Department determined that a 1-hour averaging period is appropriate to demonstrate compliance with the limit in this case;
- Incorporation of an enforceable boiler SO<sub>2</sub> emission limit from the TRP stoker boiler not to exceed 155 lb/hr applicable during defined startup and shutdown events (see Attachment 3). The SO<sub>2</sub> startup and shutdown emission limit of 155.0 lb SO<sub>2</sub>/hr was previously shown through modeling (under MAQP #3175-04) to be protective of the applicable ambient air quality standard(s). Further, TRP proposed to maintain sulfur levels at ≤0.745 lb S/MMBtu to ensure that the uncontrolled emission limit of 155.0 lb SO<sub>2</sub>/hr would be maintained during these events. A summary of the BACT analysis used to make this BACT determination is contained in Section III of the permit analysis for MAQP #3175-06.
- Incorporation of the *Best Management Operational Practices for Startup and Shutdown Events* that outline equipment operations and enable the initiation of the lime injection at the earliest practicable time during startup to better control SO<sub>2</sub> emissions.
- Under the current permitting action, TRP provided a more detailed plan describing the operational circumstances which constitute boiler startup and shutdown, as well as providing the best management practices that would be conducted during these events to limit upsets to boiler combustion. Therefore, an SO<sub>2</sub> emission rate of 155 lb/hr is appropriate in this case and has been shown to be protective of the health-based ambient air quality standards.

#### NO<sub>x</sub> Modifications:

- Incorporation of an enforceable boiler NO<sub>x</sub> emission limit from the TRP stoker boiler not to exceed 74.0 lb/hr, applicable during defined startup and shutdown only (see *Best Management Operational Practices for Startup and Shutdown Events* on file with the Department and summarized in Attachment 3). Based on information on file with the Department, Fuel Tech, Inc. (manufacturer of SNCR system) states that the SNCR unit would not be effective at a heat input rate of less than 134 MMBtu/hr. The function of the OFA and FGR is similarly reduced at lower operating loads on the boiler and is essentially shut down below approximately 90 MMBtu/hr based on the recommendations of the boilers combustion system manufacturer. Based on this information, a short term limit considering no control and maintaining compliance with the applicable ambient air quality standards is necessary in order for the TRP boiler to operate within the requirements of the permit. Assuming an uncontrolled NO<sub>x</sub> emissions rate of 0.55 lb/MMBtu (AP-42, Section 1.1) and a boiler heat input rate of 134 MMBtu/hr (effective NO<sub>x</sub> control cut-off level), uncontrolled NO<sub>x</sub> emissions from the TRP stoker boiler firing subbituminous coal would be 74.0 lb/hr. TRP demonstrated compliance with the applicable ambient air quality standards through modeling an emissions rate of 195 lb NO<sub>x</sub>/hr under MAQP #3175-04. Therefore, a NO<sub>x</sub> emission rate of 74 lb/hr is appropriate in this case and has been shown to be protective of the health-based ambient air quality standards.
- Inclusion of *Best Management Operational Practices for Startup and Shutdown Events* and *Best Management Operating Procedures for Ash-Pulling Periods* to preclude the operator from allowing unnecessary non-design air into the boiler. These documents give operators a systematic approach to follow during startup and shutdown events to ensure that equipment is operated as designed, and in the most effective manner to minimize NO<sub>x</sub> emissions.

#### Ash-Pulling modifications:

- Inclusion of *Best Management Operating Procedures for Ash-Pulling Periods* on file with the Department (and summarized in Attachment 4). TRP proposes to reduce intrusion of non-design air into the boiler that disrupts the combustion process by limiting the operators' entry into the boiler. Pursuant to TRP's procedures, the operator is required to inspect the grinder prior to opening the slide gate to minimize the effects of having the inspection door and the slide gate open at the same time.
- Inclusion of information submitted by TRP to show that Ash-Pulling periods occur for a maximum of one hour during every 12-hour shift (rather than two hours per 12-hour shift pursuant to information submitted under MAQP #3175-04).
- Modifications to the boiler including the installation of small ports equipped with caps to allow manual use of a rod to break up large bottom ash clinkers in addition to moving the clinker around for discharge to the clinker grinders. This modification will again limit entry to the boiler and reduce entry of fugitive air into the boiler during ash-pulling events.
- Modification to the ash removal process to eliminate the need to open both boiler doors for ash handling and removal. Previously, the procedure during ash-pulling events required that both furnace doors be opened, consequently flooding the lower furnace with air and increasing emissions. Accordingly, TRP has modified the procedure to preclude the operator from opening the clinker grinder inspection door while the bottom ash slide gate is open. With the addition of boiler inspection ports, the detailed ash-pulling operating procedures and work practices that have been put in place to minimize non-design air into the boiler, TRP believes these modifications and improvements to the boiler will decrease the duration of these events and will result in meeting steady-state emissions limits during ash-pulling events. However, because TRP has not operated the boiler and controls with the proposed modifications and improvements; TRP proposed ash-pulling emission's monitoring period as outlined in Attachment 5.

- Incorporation of the ash-pulling emission's monitoring period as outlined in Attachment 5. During this monitoring period, TRP will utilize the CEMs to collect NO<sub>x</sub> and SO<sub>2</sub> emissions during each ash-pulling event and the results from this monitoring will be used to: 1) verify that TRP can meet steady-state limits during ash-pulling periods for NO<sub>x</sub> and SO<sub>2</sub>; and/or 2) establish new emission limits during ash-pulling periods. If TRP is unable to meet steady-state permit limits in Section II.D of MAQP #3175-06 (and MAQP #3175-07), TRP will be required to submit a permit modification to the Department.
- Incorporation of good combustion control, best management and work practices during the ash-pulling periods and corresponding monitoring period.
- Incorporation of a requirement that TRP submit the results of the monitoring period within 195 days of initial startup of the boiler or commencement of commercial operations. TRP had requested 30-days following the plant commissioning period and monitoring period to submit a report to the Department, however, the Department believes that all testing, CEMs certifications, and monitoring can be completed within 180 days and reported to the Department 15 days following completion of monitoring. A summary of the BACT analysis used to make this BACT determination is contained in Section III of the permit analysis for MAQP #3175-06.
- Inclusion of a systematic approach (Attachment 4) for ash-pulling periods in addition to the above modifications will result in a decrease in the duration of the ash-pulling events from 2 hours twice per day to 1 hour twice per day.

**MAQP #3175-06** replaced MAQP #3175-05.

On February 25, 2009, TRP submitted a request to add a 2,220 horsepower (hp) emergency diesel engine/generator that would be used to supply backup electrical power to the primary boiler's feed water pumping system. The initial information and additional information received through March 4, 2009, were used to determine that this project would result in an emissions increase of less than 15 tons per year (tpy) and would meet the definition of de minimis pursuant to ARM 17.8.745.

On May 6, 2009, TRP submitted a request to make minor administrative corrections to MAQP #3175-06. The Department of Environmental Quality (Department) requested clarification on some of the corrections and this information was received from TRP on July 6, 2009, and August 18, 2009. The administrative changes included:

- Attachment 2- The Department inadvertently referred to opacity Continuous Emissions Monitoring System (CEMS) in this section, but had intended for excess monitoring and this attachment to apply to all CEMS equipment.
- Section II.H.2 of MAQP #3175-06 – TRP requested to change the total combined coal and wood waste storage to 9,000 tons at any given time. Currently, TRP is permitted for outdoor wood-waste storage of 3000 tons (at any given time) and 6000 tons for coal storage (at any given time). By allowing any combination of fuel storage, not to exceed 9000 tons (at any given time) allows TRP additional flexibility with fuel use. The Department determined that the overall storage pile area for coal and wood waste might increase slightly, but the overall combined emission increase was less than 1 ton per year. This change would meet the definition of de minimis pursuant to ARM 17.8.745. Other than the increased storage and flexibility, all other conditions remain unchanged.
- Wood-waste biomass – TRP requested that the Department change all references made to wood-waste biomass to wood-waste. Wood-waste biomass was not explicitly defined in any of previous MAQP(s); however, the Department's analysis of wood-waste biomass and fuel properties were based on information provided in AP-42. AP-42 defines wood residue as boiler fuel burned in the form of hogged wood, bark, sawdust, shavings, chips,

mill rejects, sanderdust, or wood trim. The Department believes that changing wood-waste biomass to wood waste throughout the permit would not violate any rule or statute, and would not result in any changed condition, emissions or emission limit.

- Attachment 3, Boiler Startup and Shutdown Procedures – TRP requested changes to this attachment. Originally, the purpose of this document was to serve as a summary of the *Best Management Operational Practice for Startup and Shutdown Events* that is on file with the Department. According to TRP, some of the operational instructions are incorrect. While the Department agrees with the proposed changes, the Department requested additional information and justification. TRP was unable to provide the required information at the time of this permit action. Attachment 3 and *Best Management Operational Practice for Startup and Shutdown Events* on file with the Department will be addressed in the future.
- Section II.D.4 - TRP requested that the Department remove the following language: “Beginning the date of initial solid fuel (wood-waste and/or coal) feed to the boiler after issuance of MAQP #3175-06, TRP shall be allowed a 10-day operational mapping/testing period prior to installation and operation of SNCR in which to model/test the boiler for appropriate location of the SNCR equipment within the boiler furnace. SNCR shall be installed prior to any additional boiler operations following completion of the 10-day SNCR testing period”. Because TRP has completed the 10-day SNCR testing period, the Department agreed that this no longer applies.

**MAQP #3175-07** replaced MAQP #3175-06.

#### D. Current Permit Action

October 21, 2009, TRP submitted a de minimis request to change all permit references made with respect to wood-waste to wood. Additionally, TRP requested to use the solid fuel handling conveyors (C1 and C2) to convey wood. These were originally established as solid fuel handling conveyors primarily to convey coal. On October 23, 2009, the de minimis request was approved by the Department specifically allowing C1 and C2 to convey wood or coal.

On March 25, 2011, TRP requested to permanently remove ambient PM<sub>10</sub> air monitoring requirements from both the MAQP and OP. This request was denied by the Department on July 26, 2011. On August 11, 2011, TRP requested temporary suspension of ambient PM<sub>10</sub> air monitoring; whenever the facility is expected to be shut down for more than 90 days.

On August 5, 2011, TRP submitted a request for an administrative amendment related to ambient PM<sub>10</sub> monitoring. With operations temporarily suspended at the facility, relief is being sought on the required monitoring for PM<sub>10</sub>. TRP requests to modify the language in both the MAQP #3175 and in Appendix F of the OP #3175. This request was a result of earlier communication where the Department indicated consideration of temporary suspension of PM<sub>10</sub> monitoring would require a formal written request by TRP.

On September 2, 2011, TRP requested that the Department update the legal description of the facility to correctly identify the facility location.

On September 14, 2011, TRP requested that MAQP # 3175-08 which was posted for a department decision, be corrected relative to the permit revision reference numbers. When MAQP #3175-08 was posted for a department decision, several permit revision references within the permit history were also changed to MAQP #3175-08; however these reference numbers need to remain as they were to preserve the permit history. Therefore, MAQP #3175-08 did not go final and MAQP #3175-09 is being issued with the intended changes from MAQP #3175-08 and the date corrections.

In addition to the changes mentioned above, the current permit action also updates the permit language and current rule references used by the Department.

**MAQP #3175-09** replaces MAQP #3175-07.

E. Additional Information

Additional information, such as applicable rules and regulations, BACT/Reasonably Available Control Technology (RACT) determinations, air quality impacts, and environmental assessments, is included in the analysis associated with each change to the permit.

II. Applicable Rules and Regulations

A. ARM 17.8, Subchapter 1 – General Provisions, including but not limited to:

1. ARM 17.8.101 Definitions. This rule includes a list of applicable definitions used in this chapter, unless indicated otherwise in a specific subchapter.
2. ARM 17.8.105 Testing Requirements. Any person or persons responsible for the emission of any air contaminant into the outdoor atmosphere shall, upon written request of the Department, provide the facilities and necessary equipment (including instruments and sensing devices) and shall conduct test, emission or ambient, for such periods of time as may be necessary using methods approved by the Department.

TRP shall conduct initial source testing for NO<sub>x</sub>, CO, SO<sub>2</sub>, PM/PM<sub>10</sub>, and HCl within 60 days of achieving the maximum production rate at which the affected facility will be operated but not later than 180 days after initial startup. After the initial source test monitoring compliance with the applicable boiler emission limits, TRP shall conduct additional source testing as indicated below, or according to another Department approved testing/monitoring schedule:

- NO<sub>x</sub>, CO, and SO<sub>2</sub> on an every 2-year basis and/or CEMS, as applicable;
  - Opacity and PM/PM<sub>10</sub> on an annual basis, and/or COMS; and
  - HCl on an every 4-year basis.
3. ARM 17.8.106 Source Testing Protocol. The requirements of this rule apply to any emission source testing conducted by the Department, any source or other entity as required by any rule in this chapter, or any permit or order issued pursuant to this chapter, or the provisions of the Clean Air Act of Montana, 75-2-101, *et seq.*, Montana Code Annotated (MCA).

TRP shall comply with the requirements contained in the Montana Source Test Protocol and Procedures Manual, including, but not limited to, using the proper test methods and supplying the required reports. A copy of the Montana Source Test Protocol and Procedures Manual is available from the Department upon request.

4. ARM 17.8.110 Malfunctions. (2) The Department must be notified promptly by telephone whenever a malfunction occurs that can be expected to create emissions in excess of any applicable emission limitation or to continue for a period greater than 4 hours.
5. ARM 17.8.111 Circumvention. (1) No person shall cause or permit the installation or use of any device or any means that, without resulting in reduction of the total amount of air contaminant emitted, conceals or dilutes an emission of air contaminant that would otherwise violate an air pollution control regulation. (2) No equipment that may produce emissions shall be operated or maintained in such a manner as to create a public nuisance.

B. ARM 17.8, Subchapter 2 – Ambient Air Quality, including, but not limited to the following:

1. ARM 17.8.204 Ambient Air Monitoring.
2. ARM 17.8.210 Ambient Air Quality Standards for Sulfur Dioxide.
3. ARM 17.8.211 Ambient Air Quality Standards for Nitrogen Dioxide.
4. ARM 17.8.212 Ambient Air Quality Standards for Carbon Monoxide.
5. ARM 17.8.213 Ambient Air Quality Standard for Ozone.
6. ARM 17.8.220 Ambient Air Quality Standard for Settled Particulate Matter.
7. ARM 17.8.221 Ambient Air Quality Standard for Visibility.
8. ARM 17.8.223 Ambient Air Quality Standard for PM<sub>10</sub>.

TRP shall maintain compliance with all applicable ambient air quality standards.

C. ARM 17.8, Subchapter 3 – Emission Standards, including, but not limited to:

1. ARM 17.8.304 Visible Air Contaminants. This rule requires that no person may cause or authorize emissions to be discharged into the outdoor atmosphere from any source installed after November 23, 1968, that exhibit an opacity of 20% or greater averaged over 6 consecutive minutes.
2. ARM 17.8.308 Particulate Matter, Airborne. (1) This rule requires an opacity limitation of 20% for all fugitive emission sources and that reasonable precautions must be taken to control emissions of airborne particulate matter. (2) Under this rule, TRP shall not cause or authorize the use of any street, road, or parking lot without taking reasonable precautions to control emissions of airborne particulate matter.
3. ARM 17.8.309 Particulate Matter, Fuel Burning Equipment. This rule requires that no person shall cause, allow, or permit to be discharged into the atmosphere particulate matter caused by the combustion of fuel in excess of the amount determined by this rule.
4. ARM 17.8.310 Particulate Matter, Industrial Process. This rule requires that no person shall cause, allow or permit to be discharged into the atmosphere particulate matter in excess of the amount set forth in this rule.
5. ARM 17.8.322 Sulfur Oxide Emissions--Sulfur in Fuel. This rule requires that no person shall burn liquid, solid or gaseous fuel in excess of the amount set forth in this section. TRP has proposed a limit less than that required in this section. MAQP #3175-09 contains a federally enforceable permit limit for coal sulfur content.
6. ARM 17.8.340 Standard of Performance for New Stationary Sources and Emission Guidelines for Existing Sources. This rule incorporates, by reference, 40 CFR Part 60, Standards of Performance for New Stationary Sources (NSPS). TRP is considered an NSPS affected facility under 40 CFR Part 60 and is subject to the requirements of the following subparts:

40 CFR 60, Subpart A - General Provisions apply to all equipment or facilities subject to a NSPS Subpart as listed below:

40 CFR 60, Subpart III - Standards of Performance for Stationary Compression Ignition (CI) Internal Combustion Engines (ICE) indicates that NSPS requirements apply to owners or operators of stationary CI ICE that commence construction after July 11, 2005, where the stationary CI ICE is manufactured after April 1, 2005, and is not a fire pump engine. The 2,220 hp emergency/backup diesel generator was manufactured after April 1, 2005; therefore TRP is subject to this subpart.

40 CFR 60, Subpart Db, Standard of Performance for Industrial-Commercial-Institutional Steam Generating Units. This subpart applies to TRP's boiler because the heat input capacity is greater than 100 MMBtu/hr and therefore meets the definition of an affected source under this Subpart.

7. ARM 17.8.342 Emission Standards for Hazardous Air Pollutants for Source Categories. The source, as defined and applied in 40 CFR Part 63, shall comply with the requirements of 40 CFR Part 63, as applicable. TRP is not a major source of Hazardous Air Pollutants (HAPs); therefore, TRP is not currently subject to any Maximum Achievable Control Technology (MACT) standards under this rule.

40 CFR 61, Subpart A – General Provisions apply to all equipment or facilities subject to a NESHAP Subpart as listed below:

40 CFR 63, Subpart ZZZZ – National Emission Standard for Hazardous Air Pollutants (NESHAP) for Stationary Reciprocating Internal Combustion Engines (RICE). Diesel RICE engines are an affected source if they are new or reconstructed on or after June 12, 2006. Any diesel RICE engine operated by TRP that is new or reconstructed on or after June 12, 2006, would be subject to this standard. Any engine/generator meeting the applicability requirements of this rule would be subject to these standards. Since the permit is written in a de minimis-friendly manner, area source provisions of the MACT requirements may apply.

- D. ARM 17.8, Subchapter 4 – Stack Height and Dispersion Techniques, including, but not limited to:
  1. ARM 17.8.401 Definitions. This rule includes a list of definitions used in this chapter, unless indicated otherwise in a specific subchapter.
  2. ARM 17.8.402 Requirements. TRP must demonstrate compliance with the ambient air quality standards with a stack height that does not exceed Good Engineering Practices (GEP).
- E. ARM 17.8, Subchapter 5 – Air Quality Permit Application, Operation and Open Burning Fees, including, but not limited to:
  1. ARM 17.8.504 Air Quality Permit Application Fees. This rule requires that an applicant submit an air quality permit application fee concurrent with the submittal of an air quality permit application. A permit application is incomplete until the proper application fee is paid to the Department. A permit fee is not required for the current permit action because the permit action is considered an administrative permit change.
  2. ARM 17.8.505 Air Quality Operation Fees. An annual air quality operation fee must, as a condition of continued operation, be submitted to the Department by each source of air contaminants holding an air quality permit (excluding an open burning permit) issued by the Department. The air quality operation fee is based on the actual or estimated actual amount of air pollutants emitted during the previous calendar year.

An air quality operation fee is separate and distinct from an air quality permit application fee. The annual assessment and collection of the air quality operation fee, described above, shall take place on a calendar-year basis. The Department may insert into any final permit issued after the effective date of these rules, such conditions as may be necessary to require the payment of an air quality operation fee on a calendar-year basis, including provisions that prorate the required fee amount.

- F. ARM 17.8, Subchapter 7 – Permit, Construction and Operation of Air Contaminant Sources, including, but not limited to:
1. ARM 17.8.740 Definitions. This rule is a list of applicable definitions used in this chapter, unless indicated otherwise in a specific subchapter.
  2. ARM 17.8.743 Montana Air Quality Permits--When Required. This rule requires a person to obtain an air quality permit or permit modification to construct, modify or use any air contaminant sources that have the Potential to Emit (PTE) greater than 25 tons per year of any pollutant. TRP has a PTE greater than 25 tons per year of PM, PM<sub>10</sub>, NO<sub>x</sub>, CO, SO<sub>2</sub>, and VOCs; therefore, an air quality permit is required.
  3. ARM 17.8.744 Montana Air Quality Permits--General Exclusions. This rule identifies the activities that are not subject to the Montana Air Quality Permit program.
  4. ARM 17.8.745 Montana Air Quality Permits--Exclusion for De Minimis Changes. This rule identifies the de minimis changes at permitted facilities that do not require a permit under the Montana Air Quality Permit Program.
  5. ARM 17.8.748 New or Modified Emitting Units--Permit Application Requirements. (1) This rule requires that a permit application be submitted prior to installation, modification, or use of a source. A permit application was not required for the current permit action because the permit is considered an administrative permit change. (7) This rule requires that the applicant notify the public by means of legal publication in a newspaper of general circulation in the area affected by the application for a permit. An affidavit of publication was not required for the current permit action because the permit is considered an administrative permit change.
  6. ARM 17.8.749 Conditions for Issuance or Denial of Permit. This rule requires that the permits issued by the Department must authorize the construction and operation of the facility or emitting unit subject to the conditions in the permit and the requirements of this subchapter. This rule also requires that the permit must contain any conditions necessary to assure compliance with the Federal Clean Air Act (FCAA), the Clean Air Act of Montana, and rules adopted under those acts.
  7. ARM 17.8.752 Emission Control Requirements. This rule requires a source to install the maximum air pollution control capability that is technically practicable and economically feasible, except that BACT shall be utilized. The required BACT analysis is included in Section III of the permit analysis to this permit.
  8. ARM 17.8.755 Inspection of Permit. This rule requires that air quality permits shall be made available for inspection by the Department at the location of the source.
  9. ARM 17.8.756 Compliance with Other Requirements. This rule states that nothing in the permit shall be construed as relieving TRP of the responsibility for complying with any applicable federal or Montana statute, rule, or standard, except as specifically provided in ARM 17.8.740, *et seq.*
  10. ARM 17.8.759 Review of Permit Applications. This rule describes the Department's responsibilities for processing permit applications and making permit decisions on those permit applications that do not require the preparation of an environmental impact statement.

11. ARM 17.8.762 Duration of Permit. An air quality permit shall be valid until revoked or modified, as provided in this subchapter, except that a permit issued prior to construction of a new or modified source may contain a condition providing that the permit will expire unless construction is commenced within the time specified in the permit, which in no event may be less than 1 year after the permit is issued.
  12. ARM 17.8.763 Revocation of Permit. An air quality permit may be revoked upon written request of the permittee, or for violations of any requirement of the Clean Air Act of Montana, rules adopted under the Clean Air Act of Montana, the FCAA, rules adopted under the FCAA, or any applicable requirement contained in the Montana State Implementation Plan (SIP).
  13. ARM 17.8.764 Administrative Amendment to Permit. An air quality permit may be amended for changes in any applicable rules and standards adopted by the Board of Environmental Review (Board) or changed conditions of operation at a source or stack that do not result in an increase of emissions as a result of those changed conditions. The owner or operator of a facility may not increase the facility's emissions beyond permit limits unless the increase meets the criteria in ARM 17.8.745 for a de minimis change not requiring a permit, or unless the owner or operator applies for and receives another permit in accordance with ARM 17.8.748, ARM 17.8.749, ARM 17.8.752, ARM 17.8.755, and ARM 17.8.756, and with all applicable requirements in ARM Title 17, Chapter 8, Subchapters 8, 9, and 10.
  14. ARM 17.8.765 Transfer of Permit. This rule states that an air quality permit may be transferred from one person to another if written notice of intent to transfer, including the names of the transferor and the transferee, is sent to the Department.
- G. ARM 17.8, Subchapter 8 – Prevention of Significant Deterioration of Air Quality, including, but not limited to:
1. ARM 17.8.801 Definitions. This rule is a list of applicable definitions used in this subchapter.
  2. ARM 17.8.818 Review of Major Stationary Sources and Major Modifications--Source Applicability and Exemptions. The requirements contained in ARM 17.8.819 through ARM 17.8.827 shall apply to any major stationary source and any major modification, with respect to each pollutant subject to regulation under the FCAA that it would emit, except as this subchapter would otherwise allow.  
This facility is not a major stationary source since this facility is not a listed source and the facility's potential to emit is below 250 tons per year of any pollutant (excluding fugitive emissions).

Because the project has a symbiotic relationship with TRL the Department reviewed whether or not the two sources should be considered a single source under the requirements of NSR. If TRP and TRL were considered a single source, the source would be subject to the requirements of the NSR/PSD program. In order for two separate facilities to be considered a single source the following three criteria must be met:

- The facilities must be under common control and ownership;
- The facilities must be located on contiguous and adjacent properties; and
- The facilities must share the same SIC code.

While TRP and TRL are located on contiguous and adjacent properties, the companies are owned by separate entities, do not have common control, and have separate SIC codes. Therefore, TRP and TRL are considered separate sources under the requirements of NSR/PSD.

H. ARM 17.8, Subchapter 12 – Operating Permit Program Applicability, including, but not limited to:

1. ARM 17.8.1201 Definitions. (23) Major Source under Section 7412 of the FCAA is defined as any source having:
  - a. PTE > 100 ton/year of any pollutant; or
  - b. PTE > 10 ton/year of any one HAP, PTE > 25 ton/year of a combination of all HAPs, or lesser quantity as the Department may establish by rule; or
  - c. Sources with the PTE > 70 ton/year of PM<sub>10</sub> in a serious PM<sub>10</sub> nonattainment area.
2. ARM 17.8.1204 Air Quality Operating Permit Program. (1) Title V of the FCAA amendments of 1990 requires that all sources, as defined in ARM 17.8.1204(1), obtain a Title V Operating Permit. In reviewing and issuing MAQP #3175-09 for TRP, the following conclusions were made:
  - a. The facility's PTE is greater than 100 ton/year for NO<sub>x</sub>, CO, and SO<sub>2</sub>.
  - b. The facility's permitted allowable PTE is less than 10 ton/year for any individual HAP and less than 25 ton/year of all HAPs.
  - c. This source is not located in a serious PM<sub>10</sub> nonattainment area.
  - d. This facility is subject to 40 CFR 60, Subpart A, Subpart IIII, and Subpart Db.
  - e. This facility is potentially subject to area source provisions of a current NESHAP standard (40 CFR 63, Subpart ZZZZ).
  - f. This source is not a Title IV affected source
  - g. This source is not a solid waste combustion unit.
  - h. This source is an EPA designated Title V source.

Based on these facts, the Department determined that TRP is a major source of emissions as defined under Title V. Operating Permit #OP3175-04 was issued to TRP final and effective on January 25, 2011. The permit update to reflect temporary PM<sub>10</sub> monitoring and associated changes in the description of solid fuel waste is an administrative amendment.

### III. BACT Determination

A BACT determination is required for each new or modified source of emissions. TRP shall install on the new or modified source of emissions the maximum air pollution control capability that is technically practicable and economically feasible, except that the BACT shall be utilized.

A BACT determination was not required for the current permit action because the permit change is considered an administrative permit change.

#### IV. Emission Inventory

Source	PM	PM <sub>10</sub>	NO <sub>x</sub>	CO	SO <sub>x</sub>	VOC	Pb	HCl
Babcock & Wilcox boiler (192.8 MMBtu/hr)	0.00	0.00	165.52	218.72	185.78	26.18	0.04	9.50
Boiler Baghouse DC5 (70,000 acfm)	25.86	25.86	0.00	0.00	0.00	0.00	0.00	0.00
Fuel Handling Baghouse DC1 (2,200 acfm)	1.65	1.65	0.00	0.00	0.00	0.00	0.00	0.00
Fuel Handling Baghouse DC2 (1000 acfm)	0.75	0.75	0.00	0.00	0.00	0.00	0.00	0.00
Lime Silo Baghouse DC3 (1000 acfm)	0.75	0.75	0.00	0.00	0.00	0.00	0.00	0.00
Fly Ash Silo Baghouse DC4 (1000 acfm)	0.75	0.75	0.00	0.00	0.00	0.00	0.00	0.00
Bottom Ash Silo Baghouse DC6 (1000 acfm)	0.75	0.75	0.00	0.00	0.00	0.00	0.00	0.00
Vehicle Traffic	5.35	2.41	0.00	0.00	0.00	0.00	0.00	0.00
Cooling Tower	3.01	3.01	0.00	0.00	0.00	0.00	0.00	0.00
Outdoor Coal Storage Operations	0.718	0.021	0.00	0.00	0.00	0.00	0.00	0.00
Outdoor Wood-Waste Storage Operations	0.718	0.021	0.00	0.00	0.00	0.00	0.00	0.00
Disturbed Areas (Berm)	0.22	0.22	0.00	0.00	0.00	0.00	0.00	0.00
Startup and Shutdown Emissions	----	----	8.28	----	17.38	----	----	----
Ash-pulling Events	----	----	17.24	----	26.40	----	----	----
Emergency Generator (up to 2,220 hp)	12.72	12.72	6.88	1.22	1.80	0.16	----	----
<b>Total Emissions</b>	<b>53.25</b>	<b>48.91</b>	<b>197.92</b>	<b>219.94</b>	<b>231.36</b>	<b>26.34</b>	<b>0.04</b>	<b>9.50</b>

A complete emission inventory for this facility is on file with the Department. Annual hours of operation of the diesel generator is restricted to 200 hours of operation per 12-month rolling time period. Although emissions from wood waste are less than coal storage, emission factors for log storage do not exist. Therefore, the Department used coal storage pile emissions (as worst case scenario) for wood waste storage emissions.

#### Emergency Backup Diesel Generator

Generator Size = 2,220.00 hp  
 Detroit Diesel with Marathon Electric Generator  
 Max fuel use rate 95.00 gal/hour  
 Gross engine Power 1,656.00 kw  
 Hours of Operation: 200 hr/yr (reduced hours of operation to keep it deminimis per Scott Magie, 3/2/09)

#### PM Emissions:

Emission Factor 0.0573 lb/hp-hr (AP-42 Table 3.3-1,10/96)  
 Annual Calculations 2220 hp \* 0.0573 lb/hp-hr \* 200 hr/yr \* 0.0005 tons/lb = 12.72 ton/yr

#### PM2.5 Emissions:

Emission Factor 0.0479 lb/hp-hr (AP-42 Table 3.4-2,10/96, used PM < 3 microns)  
 Annual Calculations 2220 hp \* 0.0479 lb/hp-hr \* 200 hr/yr \* 0.0005 tons/lb = 10.63 ton/yr

#### PM-10 Emissions:

Emission Factor 0.0573 lb/hp-hr (AP-42 Table 3.4-2,10/96)  
 Annual Calculations 2220 hp \* 0.0573 lb/hp-hr \* 200 hr/yr \* 0.0005 tons/lb = 12.72 ton/yr

#### NOx Emissions:

Emission Factor 0.031 lb/hp-hr (AP-42 Table 3.3-1,10/96)  
 Annual Calculations 2220 hp \* 0.031 lb/hp-hr \* 200 hr/yr \* 0.0005 tons/lb = 6.88 ton/yr

#### VOC Emissions:

Emission Factor 0.000705 lb/hp-hr (AP-42 Table 3.4-1,10/96)  
 Annual Calculations 2220 hp \* 0.000705 lb/hp-hr \* 200 hr/yr \* 0.0005 tons/lb = 0.16 ton/yr

#### CO Emissions:

Emission Factor 0.0055 lb/hp-hr (AP-42 Table 3.4-1,10/96)  
 Annual Calculations 2220 hp \* 0.0055 lb/hp-hr \* 200 hr/yr \* 0.0005 tons/lb = 1.22 ton/yr

#### SOx Emissions:

Emission Factor 0.00809 lb/hp-hr (AP-42 Table 3.4-1,10/96, assumes %S = 1)  
 Annual Calculations 2220 hp \* 0.00809 lb/hp-hr \* 200 hr/yr \* 0.0005 tons/lb = 1.80 ton/yr

#### Outdoor Coal Storage

Pile Area: 0.482 acres (MAQP# 3175-01)  
 Mean Wind Speed: 6.3 mph  
 PM<sub>10</sub> Scaling factor: 0.75 (Worst case for active storage pile, AP-42, Table 11.9-1, 07/98)  
 PM2.5 Scaling Factor: 0.022 (Worst case, AP-42, Table 11.9-1, 07/98)  
 Control Efficiency: 90% (Earthen Berm, Wind Fence, BMP pursuant to MAQP #3175-01)

### PM/PM<sub>10</sub> Emissions

Emission Factor (<30 um): 0.219 lb/hr (Assumes 90% control)

Emission Factor: 0.164 lb/hr (Using Scaling factor, AP-42, Table 11.9-1, 07/98)

Calculations: 0.164 lb/hr \* 8760 hr/yr \* 0.0005 ton/lb = 0.718 ton/yr

\* Equation derived emission factor considers all relevant factors and assumes 90% control

### PM<sub>2.5</sub> Emissions

Emission Factor: 0.0048 lb/hr (Using scaling factor, AP-42, Table 11.9-1, 07/98)

Calculations: 0.0048 lb/hr \* 8760 hr/yr \* 0.021 ton/yr

\* Equation derived emission factor considers all relevant factors and assumes 90% control

Because TRP has the option to use coal or wood-waste in the boiler, emissions were only estimated for the worst case scenario, coal storage.

## V. Existing Air Quality

The air quality classification for the immediate area is “Unclassifiable or Better than National Standards” (40 CFR 81.327) for all pollutants. The closest nonattainment area is the Thompson Falls PM<sub>10</sub> nonattainment area. The boundary is approximately 3.7 miles (6 kilometers (km)) from the proposed facility. Previous ISC3 computer modeling conducted for the permitted project demonstrates that operation of the facility will not adversely impact the Thompson Falls PM<sub>10</sub> nonattainment area. The current permit action results in a minimal increase of all criteria pollutants (<15 tpy). The current permit action is an administrative permit action and would not result in further impacts to the nonattainment area.

## VI. Ambient Air Impact Analysis

Based on past modeling, the Department has determined that TRP operating in compliance with MAQP #3175-09 is expected to maintain compliance with all applicable standards. Previous modeling has also shown that the project is not expected to adversely impact the Thompson Falls PM<sub>10</sub> non-attainment area.

## VII. Taking or Damaging Implication Analysis

As required by 2-10-105, MCA, the Department conducted the following private property taking and damaging assessment.

YES	NO	
X		1. Does the action pertain to land or water management or environmental regulation affecting private real property or water rights?
	X	2. Does the action result in either a permanent or indefinite physical occupation of private property?
	X	3. Does the action deny a fundamental attribute of ownership? (ex.: right to exclude others, disposal of property)
	X	4. Does the action deprive the owner of all economically viable uses of the property?
	X	5. Does the action require a property owner to dedicate a portion of property or to grant an easement? [If no, go to (6)].
		5a. Is there a reasonable, specific connection between the government requirement and legitimate state interests?
		5b. Is the government requirement roughly proportional to the impact of the proposed use of the property?
	X	6. Does the action have a severe impact on the value of the property? (consider economic impact, investment-backed expectations, character of government action)
	X	7. Does the action damage the property by causing some physical disturbance with respect to the property in excess of that sustained by the public generally?
	X	7a. Is the impact of government action direct, peculiar, and significant?
	X	7b. Has government action resulted in the property becoming practically inaccessible, waterlogged or flooded?
	X	7c. Has government action lowered property values by more than 30% and necessitated the physical taking of adjacent property or property across a public way from the property in question?
	X	Takings or damaging implications? (Taking or damaging implications exist if YES is checked in response to question 1 and also to any one or more of the following questions: 2, 3, 4, 6, 7a, 7b, 7c; or if NO is checked in response to questions 5a or 5b; the shaded areas)

Based on this analysis, the Department determined there are no taking or damaging implications associated with this permit action.

## VIII. Environmental Assessment

This permitting action is considered an administrative action; therefore, an environmental assessment was not required.

Analysis Completed By: Craig Henrikson.

Date: August 25, 2011