



**UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
REGION 8**

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Ref: 8EPR-EP

**DEC 22 2009**

Richard Opper, Director  
Montana Department of Environmental Quality  
P.O. Box 200901  
Helena, Montana 59620-0901

Re: Clean Water Act Section 303(d) Total  
Maximum Daily Load (TMDL) Waterbody List

Dear Mr. Opper:

Thank you for your submittal of the Montana Department of Environmental Quality (DEQ)'s 2008 Water Quality Integrated Report (IR) dated October 5th, 2009. The Environmental Protection Agency Region 8 (EPA) has conducted a complete review of the Clean Water Act (CWA) Section 303(d) waterbody list (Section 303(d) list) and supporting documentation and information. EPA has determined that Montana's 2008 Section 303(d) list meets the requirements of Section 303(d) of the Clean Water Act (CWA) and EPA's implementing regulations and approves Montana's 2008 Section 303(d) list, excluding any water quality assessments of electrical conductivity (EC) and sodium adsorption ratio (SAR) exceedances for waters in the Tongue River and Powder River Watersheds.

EPA interprets CWA Section 303(d) to require EPA establishment or approval of section 303(d) lists only for impairments of waters with Federally-approved water quality standards. For the 2008 IR, Montana DEQ listed several waterbodies in the Tongue and Powder River watersheds as impaired for salinity based on an interpretation of the numeric EC and SAR criteria since these parameters are surrogate measures of salinity. The October 13, 2009 decision by the United States District Court for the District of Wyoming in the *Pennaco Energy Inc. v. U.S. Environmental Protection Agency* (D. Wyo. 06-CV-100-B) litigation vacated EPA's approval of Montana's water quality standards for EC and SAR. This means that these criteria are no longer effective for CWA purposes. Until such time as standards for EC and SAR are federally-approved, there would be no basis under CWA Section 303(d) to approve waters listed as impaired for salinity based on the EC or SAR criteria. Because the *Pennaco* decision vacated the numeric EC and SAR standards for CWA purposes, any waters listed based on EC and SAR exceedances were excluded from our review and approval.

The enclosure describes, in detail, the statutory and regulatory requirements and a summary of EPA's review of Montana's compliance with each requirement. In addition to reviewing the statutory and regulatory requirements, we commented on DEQ's proposed consideration of chlorophyll-a as an observed effect (pages 9-11).

We appreciate your work to produce Montana's 2008 Section 303(d) list. If you have questions, the most knowledgeable EPA staff person is Tina Laidlaw and she may be reached at (406) 457-5016.

Sincerely,

*Jerry Anderson, Acting for*

Eddie Sierra  
Acting Assistant Regional Administrator  
Office of Ecosystems Protection  
and Remediation

Enclosure

cc: Claudia Massman, MTDEQ  
Art Compton, MTDEQ  
George Mathieus, MTDEQ  
Michael Pipp, MTDEQ  
Julie DalSoglio, USEPA 8MO  
Ron Steg, USEPA 8MO  
Brent Esmoil, USFWS



# Review of Montana's 2008 Section 303(d) Waterbody List

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*Attachment to letter from Carol L. Campbell, Assistant Regional Administrator,  
Office of Ecosystems Protection and Remediation, US EPA, Region VIII to Richard Oppen, Director  
Montana Department of Environmental Quality*

Date of Integrated Report Transmittal from State: October 5, 2009  
Date of Receipt by EPA: October 5, 2009

## **I. Introduction**

Montana Department of Environmental Quality (DEQ) submitted their final 2008 Integrated Report (IR) to the Environmental Protection Agency (EPA) on October 5, 2009. The purpose of this review document is to describe the rationale for EPA's approval of Montana's 2008 Clean Water Act (CWA) Section 303(d) waterbody list ("Section 303(d) list"). The following sections identify those key elements to be included in the list submittal based on the CWA and EPA regulations. See 40 CFR §130.7. In October 2006, EPA issued guidance for integrating the development and submission of 2008 Section 305(b) water quality reports and Section 303(d) lists of impaired waters. EPA Region 8 issued additional guidance highlighting more specific issues in May, 2007. See EPA's Guidance for 2008 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d), 305(b) and 314 of the Clean Water Act, October 12, 2006 and EPA Region 8's letter to Art Compton from Bert Garcia, May 15, 2007. This guidance, and previous EPA guidance, recommends that states develop an Integrated Report of the quality of their waters by placing all waters into one of five assessment categories. By following this guidance, Category 5 of the Integrated Report is the State's Section 303(d) list. EPA's action in review and approval of this document is only on Category 5 that comprises the Section 303(d) list within the Integrated Report.

EPA reviewed the methodology used by the State in developing the Section 303(d) list and the State's description of the data and information it considered. EPA's review of Montana's 2008 Section 303(d) list is based on EPA's analysis of whether the State reasonably considered existing and readily available water quality-related data and information and reasonably identified waters required to be listed.

Montana's 2008 list is considered an update of the State's 2006 list, and as such, the Section 303(d) list EPA is approving today is comprised of 557 assessment units (3,216 waterbody/pollutant combinations), compared with 677 assessment units included on the 2006 list. States may add and take waters off their Section 303(d) lists based on several factors. For the 2008 cycle, Montana delisted 271 waterbody/pollutant combinations from its year 2006 list. The majority (167 waterbody/pollutant combinations) were delisted based on an EPA-approved total maximum daily load (TMDL).

## **II. Statutory and Regulatory Background**

### **A. Identification of Water Quality Limited Segments (WQLSs) for Inclusion on Section 303(d) List**

Section 303(d)(1) of the CWA directs states to identify those waters within its jurisdiction for which effluent limitations required by Section 301(b)(1)(A) and (B) are not stringent enough to implement any applicable water quality standard, and to establish a priority ranking for such waters, taking into account the severity of the pollution and the uses to be made of such waters. The Section 303(d) listing requirement applies to waters impaired by point and/or nonpoint sources, pursuant to EPA's long-standing interpretation of Section 303(d).

EPA regulations provide that states do not need to list waters where the following controls are adequate to implement applicable standards: (1) technology-based effluent limitations required by the CWA; (2) more stringent effluent limitations required by state or local authority; and (3) other pollution control requirements required by state, local, or federal authority. (See 40 C.F.R. §130.7(b)(1).)

Note: The term “water quality limited segment,” as defined by federal regulations, may also be referred to as “impaired waterbodies” or “impairments” throughout this document.

### **B. Consideration of Existing and Readily Available Water Quality-Related Data and Information**

In developing Section 303(d) lists, states are required to assemble and evaluate all existing and readily available water quality-related data and information, including, at a minimum, consideration of existing and readily available data and information about the following categories of waters: (1) waters identified as not meeting designated uses, or as threatened, in the State's most recent CWA Section 305(b) report; (2) waters for which dilution calculations or predictive modeling indicate nonattainment of applicable standards; (3) waters for which water quality problems have been reported by governmental agencies, members of the public, or academic institutions; and (4) waters identified as impaired or threatened in any Section 319 nonpoint assessment submitted to EPA. (See 40 CFR §130.7(b)(5).) In addition to these minimum categories, states are required to consider any other data and information that is existing and readily available. EPA's 1991 Guidance for Water Quality-Based Decisions describes categories of water quality-related data and information that may be existing and readily available. (See Guidance for Water Quality-Based Decisions: The TMDL Process, EPA Office of Water, April 1991.) While states are required to evaluate all existing and readily available water quality-related data and information, states may decide to rely or not rely on particular data or information in determining whether to list particular waters.

In addition to requiring states to assemble and evaluate all existing and readily available water quality-related data and information, EPA regulations at 40 CFR §130.7(b)(6) require

States to include, as part of their submissions to EPA, documentation to support decisions using or excluding particular data and information and decisions to list or not list waters. Such documentation needs to include, at a minimum, the following information: (1) a description of the methodology used to develop the list; (2) a description of the data and information used to identify waters; and (3) any other reasonable information requested by the Region.

### **C. Priority Ranking**

EPA regulations also codify and interpret the requirement in Section 303(d)(1)(A) of the CWA that states establish a priority ranking for listed waters. The regulations at 40 CFR §130.7(b)(4) require states to prioritize waters on their Section 303(d) lists for TMDL development, and also to identify those water quality limited segments (WQLSs) targeted for TMDL development in the next two years. In prioritizing and targeting waters, states must, at a minimum, take into account the severity of the pollution and the uses to be made of such waters. (See CWA Section 303(d)(1)(A).) As long as these factors are taken into account, the CWA provides that states establish priorities. States may consider other factors relevant to prioritizing waters for TMDL development, including immediate programmatic needs such as wasteload allocations for permits, vulnerability of particular waters as aquatic habitats, recreational, economic, and aesthetic importance of particular waters, degree of public interest and support, and state or national policies and priorities. (See 57 FR 33040, 33045 (July 24, 1992), and EPA's 1991 Guidance.)

### **D. Applicable Water Quality Standards.**

For purposes of identifying waters for the Section 303(d) list, the terms “water quality standard applicable to such waters” and “applicable water quality standards” refer to those water quality standards established under Section 303 of the Act. On April 27, 2000, EPA promulgated a rule under which the “applicable standard” for Clean Water Act purposes depends on when the relevant state or tribe promulgated that standard. Standards that states or tribes have promulgated before May 30, 2000 are effective upon promulgation by the states or tribes. Standards that states or tribes promulgated on or after May 30, 2000 become effective only upon EPA approval. (See 65 FR 24641(April 27, 2000).)

EPA interprets CWA Section 303(d) to require EPA establishment or approval of section 303(d) lists only for impairments of waters with Federally-approved water quality standards. For the 2008 IR, Montana DEQ listed several waterbodies in the Tongue and Powder River watersheds as impaired for salinity based on an interpretation of the numeric EC and SAR criteria since these parameters are surrogate measures of salinity. The October 13, 2009 decision by the United States District Court for the District of Wyoming in the *Pennaco Energy Inc. v. U.S. Environmental Protection Agency* (D. Wyo. 06-CV-100-B) litigation vacated EPA's approval of Montana's water quality standards for EC and SAR. This means that these criteria are no longer effective for CWA purposes. Until such time as standards for EC and SAR are federally-approved, there would be no basis under CWA Section 303(d) to approve waters listed as impaired for salinity based on the EC or SAR criteria. Because the *Pennaco* decision vacated the

numeric EC and SAR standards for CWA purposes, any waters listed based on EC and SAR exceedances were excluded from our review and approval.

### III. Analysis of Montana's Submission

#### A. Background

In reviewing Montana's submittal, EPA first reviewed the methodology used by the State to develop their 2008 Section 303(d) list in light of Montana's approved water quality standards, and then reviewed the actual list of waters. The State's Assessment Methodology is briefly summarized on pages 36-40 of the Integrated Report with a reference included to the website where the public can review the entire assessment method. For future Integrated Reports, we recommend DEQ include the entire assessment methodology as part of the Integrated Report or as an appendix so the process used to make attainment decisions is easily available when reviewing the document. EPA has reviewed the State's submission, and has concluded that the State developed its Section 303(d) list in compliance with Section 303(d) of the CWA and 40 CFR §130.7. EPA's review is based on its analysis of whether the State reasonably considered existing and readily available water quality-related data and information and reasonably identified waters required to be listed. Montana considered all data and information pertaining to the categories under 40 CFR §130.7(b)(5).

In previous guidance, EPA recommended that states develop an Integrated Report of the quality of their waters by placing all waters into one of five assessment categories. (See EPA's Guidance for 2006 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d), 305(b) and 314 of the Clean Water Act, July 21, 2005.) By following this guidance, Category 5 of the Integrated Report is the State's Section 303(d) list. EPA's action in review and approval of this document is only on Category 5 that comprises the Section 303(d) list within the Integrated Report.

The State's list was submitted to EPA Region VIII enclosed with correspondence dated October 5, 2009 from Richard Opper, Director of Montana DEQ, in a document entitled "*Montana 2008 Final Water Quality Integrated Report.*"

The year 2008 Integrated Report submitted to the EPA, from the Montana DEQ consisted of the following portions that are necessary for the Section 303(d) waterbody list:

- **Waterbodies and corresponding pollutants that make up the State's Section 303(d) list** (See Appendix B: Waters in need of TMDLs [303(d) list] and TMDL schedule).
- **Prioritization of waterbodies for TMDL development** (See Appendix B: Waters in need of TMDLs [303(d) list] and TMDL schedule).
- **Identification of waters targeted for TMDL development over the next biennium** (See Appendix B: Waters in need of TMDLs [303(d) list] and TMDL schedule).

EPA's approval action of Montana's year 2008 Section 303(d) list extends only to the items listed immediately above.

The 2008 Section 303(d) waters are found in Appendix B ("Waters in need of TMDLs [303(d) list] and TMDL Priority Schedule") of the State's Integrated Report. Tables included in Appendix B contain the following information for each waterbody: TMDL planning area, watershed and hydrologic unit code ("HUC"), assessment unit identifier ("ID305B"), waterbody name and location, cause of impairment ("pollutant"), cycle first listed, TMDL status, and the priority ranking.

## **B. Identification of Waters and Consideration of Existing and Readily Available Water Quality-Related Data and Information**

EPA has reviewed Montana's description of the data and information it considered for identifying waters on the Section 303(d) list. EPA concludes that the State properly assembled and evaluated all existing and readily available data and information, including data and information relating to the categories of waters specified in 40 C.F.R. §130.7(b)(5). In particular, the State relied on information from the 2008 Section 305(b) water quality assessments, assessments performed under the CWA Section 319 non-point source program, as well as data and information obtained through an extensive process to solicit information from state, federal and citizen sources. The State's evaluation of data and information in each of these categories is described below.

- *Waters identified by the state in its most recent section 305(b) report as "partially meeting" or "not meeting" designated uses or as "threatened"* (40 C.F.R. §130.7(b)(5)(i)): Montana produced a 2008 Integrated Report consistent with EPA's guidance regarding combined CWA 305(b) reports and 303(d) lists. EPA concludes that Montana made listing decisions consistent with results from the CWA Section 305(b) assessment, using all existing and readily available data and information, in development of its 2008 Section 303(d) waterbody list.
- *Waters for which dilution calculations or predictive models indicate non-attainment of applicable water quality standards* (40 C.F.R. §130.7(b)(5)(ii)): Montana assembled and evaluated information from past and anticipated dilution calculations and predictive modeling. EPA concludes that Montana properly considered waters for which dilution calculations or predictive models indicate nonattainment of applicable water quality standards in development of its 2008 Section 303(d) waterbody list.
- *Waters for which water quality problems have been reported by local, state, or federal agencies; members of the public; or academic institutions* (40 C.F.R. §130.7(b)(5)(iii)): The State solicited data and information in preparation for the 2008 Section 303(d) list. Data and information obtained as a result of this effort were evaluated and considered. The State's submittal identified several entities that contributed data or information and responded to public comments related to assessments for individual waterbodies. As a result, DEQ added five waters (Tables 1a) and delisted three waters (Table 1b).

**Table 1a. Summary of Powder River Watershed Assessments for Agricultural Use Support**

<b>Waterbody</b>	<b>Final 2008 Impairment Causes</b>	<b>Final 2008 Sources</b>
<b>Powder River</b> – mainstem from the border to the Little Powder River	Salinity	Natural Source Unknown
<b>Powder River</b> – mainstem between the Little Powder River and the Yellowstone	Salinity	Natural Source Unknown
<b>Little Powder River</b> – from the Wyoming border to the mouth (Powder River)	Salinity	Natural Source Unknown
<b>Stump Creek</b> - tributary to Powder River below Powderville	Salinity	Natural
<b>Mizpah Creek</b> - headwaters to the mouth (Powder River)	Salinity	Natural

**Table 1b. Summary of the Swift Creek Watershed Assessments**

<b>Waterbody</b>	<b>Final 2008 Attainment Decisions</b>
<b>Swift Creek</b> , East and West Forks) to mouth (Whitefish Lake)	Partial Support (impaired for phosphorus), delisted for sediment
<b>East Fork Swift Creek</b> , headwaters to mouth (Swift Creek)	Full Support, delisted for flow alteration and physical habitat substrate alteration
<b>West Fork Swift Creek</b> , headwaters to mouth (Swift Creek)	Full Support, delisted for flow alteration and sedimentation

As a result of comments received from EPA during the public comment period, Montana DEQ reviewed the existing and readily available water quality data for the mainstem Powder River and its tributaries. Data for these waters were evaluated following the State’s assessment methodology and were assigned to one of DEQ’s assessment categories. Table 1 presents a summary of the assessment changes. In addition to assessing and listing the Powder River watershed, DEQ also determined that the Swift Creek waterbodies noted above should be delisted for sediment based on information provided during the public comment period. As described on page 3, because the *Pennaco* decision vacated the numeric EC and SAR standards for CWA purposes, any waters listed based on EC and SAR exceedances were excluded from our review and approval.

- *Waters identified by the State as impaired or threatened in a nonpoint assessment submitted to EPA under Section 319 of the CWA or in any updates of the assessment (§130.7(b)(5)(iv)):* The State's 2008 Section 303(d) list includes all waters that have data to support nonpoint source pollution impairment. Montana’s listing approach and methodologies direct CWA Section 319 activities and resources to the highest priorities. Watershed assessments are often conducted for waterbodies that are already listed in order to collect



current data to support TMDL development.

Based upon its review, EPA concluded that the State's process for developing its 2008 Section 303(d) list meets the requirements of Federal regulation regarding the consideration of all existing and readily available water quality-related data and information, consistent with the expectations of 40 C.F.R. Part 130.7(b)(5)(i-iv)).

### **C. Section 303(d) Delistings (40 C.F.R. 130.7(b)(6)(iv))**

According to EPA regulations, each state must demonstrate good cause for not including waters on the list. (See 40 CFR §130.7(b)(6)(iv).) EPA acknowledges that states may re-evaluate the waters on their Section 303(d) lists. In an August 1997 memorandum, EPA stated that “. . . Regions and states should keep in mind that waterbodies may be added or subtracted over time as new lists are developed.” The existing EPA regulations require states, at the request of the Regional Administrator, to demonstrate good cause for not including waterbodies on their lists. (See 40 CFR §130.7(b)(6)(iv).) Accordingly, in the May 15, 2007 guidance for preparing the 2008 Integrated Report, EPA identified good cause conditions that allow states to remove previously-listed waters from Section 303(d) list.

In its review of the State's 2008 Section 303(d) waterbody list, EPA carefully reviewed the methodology and resultant delistings from Montana's list. A full accounting of waters delisted from the 2006 list is provided in Appendix D (pages D1-D9). The table in Appendix D includes a column describing the reason for delisting each of the waters. For the 271 assessment unit/pollutant cause combinations that have been delisted in 2008, the decisions to take the waters off the list are based on: 1) a TMDL was completed and approved by EPA (167 assessment units); 2) the impairment is due to a non-pollutant (95 waters); 3) original basis for listing was incorrect (6 AUs); and 4) new data or information indicate full support of designated uses (water quality standards are being met) (3 AUs).

DEQ delisted 95 waters based on the rationale that the cause of impairment is due to a non-pollutant. This rationale included 78 waters listed as impaired for chlorophyll-a, a cause that DEQ now considers as an observed effect (defined as the direct manifestation of an undesirable effect on water body conditions (USEPA 2005)) in 2008 but considered a pollutant (defined in Section 502(6) of the Clean Water Act) for previous listing cycles. EPA has reviewed these delistings and has the following concerns:

1. This approach does not appear to be consistently applied in Montana. For example, Montana considers dissolved oxygen a pollutant although, similar to chlorophyll a, it is a secondary effect often resulting from increased nutrient loading.
2. Numeric chlorophyll-a criteria have already been developed for the Clark Fork River Watershed and chlorophyll-a exceedances would have to be considered a pollutant, not an observed effect.
3. DEQ is currently working on development of numeric criteria for nutrients and has developed draft criteria for nitrogen, phosphorus and chlorophyll-a. If these criteria are, in

fact, adopted and approved, many of the chlorophyll-a listings placed into Category 4c during the 2008 listing cycle would need to be moved back to Category 5.

4. The basis for DEQ's draft nutrient criteria for recreational use support are derived based on a user-perception survey which evaluated the threshold at which excess algal growth impacted the use. In this study, DEQ considered chlorophyll-a as the cause of impairment for establishing these thresholds, supporting the basis for considering chlorophyll a as a cause of impairment, not an "observed effect."
5. As cited in DEQ's 2008 IR (pages 128-129), EPA defines observed effects as a direct manifestation of an undesirable effect on water body conditions caused by either pollutants or pollution (USEPA 2005). The guidance also directs states to document the use of observed effects to reach attainment decisions in their assessment methodology (USEPA 2005). Based on this guidance, prior to implementing any observed effects listings, the State should update their assessment methodology to document how observed effects determinations will be handled. In that methodology, the State should describe the process the State would follow to determine whether a pollutant or pollution was causing the observed effect prior to determining the appropriate IR category. EPA recommends listing the waterbody in Category 5 as impaired for "cause unknown," noting the observed effect. The assessment methodology should ensure that, until such time that DEQ determines the underlying cause of impairment, the water body should not automatically default to Category 4c, as currently proposed.

Based on these concerns, EPA will continue to work with DEQ to ensure that the implementation of the State's proposed observed effects policy addresses our concerns and that the State's assessment methodology is revised to document the process used to determine observed effects.

For all of the proposed 2008 delistings, the State provided a rationale and /or supporting documentation which EPA fully considered as part of its review. Seventy-two of the waters delisted for chlorophyll-a are still considered impaired for total nitrogen or total phosphorus or sediment and remain in Category 5. The remaining six segments had previously been listed only for chlorophyll-a. In DEQ's 2008 IR, these six segments were delisted for chlorophyll-a and moved to Category 4c based on the rationale that the "impairment is due to a non-pollutant." For the reasons cited above, we have concerns about this rationale. We reviewed these six waterbody/pollutant delistings and the data used in the delisting determination. EPA finds that the documentation provided in DEQ's Assessment Records supports delisting these waters based on the fact that: a) the chlorophyll concentrations are below DEQ's current chlorophyll listing thresholds; and/or b) the original basis for listing was incorrect (i.e., water meets water quality standards). Table 2 documents our review of the existing data provided in DEQ's Assessment Records and provides a delisting rationale for each of these waters. Based on EPA's review and evaluation of DEQ's Assessment Records, we are approving the list of waters delisted by DEQ.

Table 2. Summary of EPA's Review of Waters Delisted for Chlorophyll a

Water body ID	Water body Name	EPA Delisting Rationale
MT43B004_142	East Boulder River	DEQ's Assessment Record indicates only 2 chl a samples were collected back in 1998. Chl values were 86 and 50 mg/m <sup>2</sup> . Error in original basis and existing data indicate low chl values.
MT76O004_020	Lake Mary Ronan	AR summarizes the existing chl a data as: mean values of 3.4 (1975), 4.7 (1980) and 6.6 (1990's) µg/L. No recent data are available and existing values do not indicate impairment. Error in original basis and existing data indicate low chl values.
MT40L001_010	Frenchman Creek	AR indicates that five chl a samples were collected in 2005. Values ranged from 64.5 mg/m <sup>2</sup> to a max value of 182 mg/m <sup>2</sup> , with an average chl a value of 91 mg/m <sup>2</sup> . Given this limited dataset for a 75 mile segment and the low chl a values for all but one sample, the water body is delisted based on insufficient data.
MT76N003_070	Dry Creek	DEQ's AR documents the only available data as a single chl a sample (measuring 132 mg/m <sup>2</sup> ), collected in 2003. Error in original basis and existing data indicate low chl values.
MT43C002_020	Bad Canyon Creek	Only one chl a value, 64 mg/m <sup>2</sup> , was collected in 2004. Error in original basis and existing data indicate low chl values.
MT40A002_010	North Fork Musselshell River	Replicate chl a samples were taken at two sites in 2004. Average chl a values were 85 and 102 mg/m <sup>2</sup> . Error in original basis and existing data indicate low chl values.

#### **D. Priority Ranking and Schedule for Development of TMDLS for Listed Waters and Pollutants**

Pursuant to the listing methodology set out in the State's submittal, Montana prioritized water quality limited segments for TMDL development according to the severity of the impairment and the designated uses of the segment, taking into account the most serious water quality problems, most valuable and threatened resources, and risk to human health and aquatic life. Montana's TMDL prioritization strategy is fully described in Appendix B of Montana's 2008 Section 303(d) list submission package.

EPA reviewed the State's priority ranking of listed waters for TMDL development, and concluded that the State properly took into account the severity of pollution and the uses to be made of such waters, as well as other relevant factors such as imminent human health problems or local support for water quality improvement. In addition, EPA reviewed the State's list of WQLS targeted for TMDL development in the next two years, and concluded that the targeted waters are appropriate for TMDL development in this time frame.

#### **IV. Final Recommendation on Montana's 2008 Section 303(d) List Submittal**

After careful review of Montana's final Section 303(d) list submittal package, EPA has determined that Montana's 2008 Section 303(d) list meets the requirements of Section 303(d) of

the Clean Water Act (CWA) and EPA's implementing regulations and approves Montana's 2008 Section 303(d) list, excluding any water quality assessments of electrical conductivity (EC) and sodium adsorption ratio (SAR) exceedances for waters in the Tongue River and Powder River Watersheds.

## V. References

The following list includes documents that were used directly or indirectly as a basis for EPA's review and approval of the State's Section 303(d) waterbody list. This list is not meant to be an exhaustive list of all records, but to provide the primary documents the Region relied upon in making its decisions to approve the State's list.

40 CFR Part 130 Water Quality Planning and Management

40 CFR Part 131 Water Quality Standards

July 29, 2005 memorandum from Diane Regas, Director, Office of Wetlands, Oceans, and Watersheds, US EPA to Water Division Directors transmitting EPA's "Guidance for 2006 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d), 305(b) and 314 of the Clean Water Act."

October 12, 2006 Memorandum from Diane Regas, Director, Office of Oceans, Wetlands, and Watersheds entitled *Information Concerning 2008 Clean Water Act Sections 303(d), 305(b), and 314 Integrated Reporting and Listing Decisions*.

May 15, 2007 letter from Humberto Garcia, Director, Ecosystems Protection Program, EPA Region VIII to Art Compton, Division Director, Montana Department of Environmental Quality regarding 2008 Cycle Integrated Reports.

April 1991, "Guidance for Water Quality-Based Decisions: The TMDL Process," EPA 440/4-91-001.

July 24, 1992 Federal Register Notice, *40 CFR Parts 122, 123, 130, Revision of Regulation*, 57 FR 33040.

August 8, 1997 Memorandum from Robert Perciasepe, Assistant Administrator for Water, US EPA, regarding "New Policies for Establishing and Implementing TMDLs."

September, 1997 Guidance from Office of Water, Headquarters, US EPA regarding "Guidelines for Preparation of the Comprehensive State Water Quality Assessments (305(b) Reports) and Electronic Updates" Supplement, EPA-841-B-97-002B.

November 5, 1997 Memorandum from Tudor Davies, Director, Office of Science and Technology to Water Management Division Directors entitled "Establishing Site Specific Aquatic Life Criteria Equal to Natural Background."

January 26, 1999 Action Letter from Jack McGraw, Deputy Regional Administrator, Region 8 to Mark Racicot, Governor. entitled "EPA final action on amendments to Montana's Water Quality Standards".

August 23, 1999 Federal Register Notice, *Proposed Revisions to the Water Quality Management and Planning Regulations*, 64 FR 46012

April 27, 2000 Federal Register Notice, *EPA Review and Approval of State and Tribal Water Quality Standards*, 65 FR 24641

USEPA. 2004. Guidance for 2004 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d), 305(b) and 314 of the Clean Water Act. U.S. Environmental Protection Agency Office of Water, Office of Wetlands, Oceans, and Watershed, Assessment and Watershed Protection Division. Washington, DC.

USEPA. 2005. Guidance for 2006 Assessment, Listing and Reporting Requirements Pursuant to Sections 303(d), 305(b) and 314 of the Clean Water Act. U.S. Environmental Protection Agency Office of Water, Office of Wetlands, Oceans, and Watershed, Assessment and Watershed Protection Division. Washington, DC.

April 10 2009 notice from Michael Pipp, Supervisor, Data Management, Montana Department of Environmental Quality announcing the availability of Montana's 2008 Draft Integrated Report for public comment.

June 9, 2009 letter from Julie DalSoglio, Supervisor of the Media Unit, US EPA Region VIII, to George Mathieus, Bureau Chief of the Planning, Prevention and Assistance Program, Montana Department of Environmental Quality regarding EPA's comments on Montana's 2008 draft Integrated Report.