

September 26, 2016

Eli Kliewer  
Manager, Rockies Region - Midstream  
Billings Pipeline and Terminal Operations  
Phillips66 Pipeline, LLC  
2626 Lillian Avenue  
Billings, MT 59101

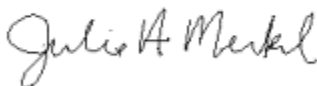
RE: Final Title V Operating Permit #OP4056-07

Dear Mr. Kliewer:

The Department of Environmental Quality has prepared the enclosed Final Operating Permit #OP4056-07, for Phillips66 Pipeline LLC, located in Billings, Montana. Please review the cover page of the attached permit for information pertaining to the action taking place on Permit #OP4056-07.

If you have any questions, please contact Rhonda Payne, the permit writer, at (406) 444-5287 or by email at [repayne@mt.gov](mailto:repayne@mt.gov).

Sincerely,



Julie A. Merkel  
Permitting Services Section Supervisor  
Air Quality Bureau  
(406) 444-3626



Rhonda Payne  
Air Quality Specialist  
Air Quality Bureau  
(406) 444-5287

JM: RP  
Enclosure

cc: Branch Chief, Air Permitting and Monitoring Branch, US EPA Region VIII 8ARD-PM  
Carson Coate, USA EPA Region VIII, Montana Office  
Robert Gallagher, US EPA Region VIII, Montana Office

STATE OF MONTANA  
Department of Environmental Quality  
Helena, Montana 59620



**AIR QUALITY OPERATING PERMIT OP4056-07**

Issued to: Phillips66 Pipeline, LLC.  
Billings Pipeline and Terminal Operations  
2626 Lillian Avenue  
Billings, MT 59101

Final Date: September 26, 2019  
Expiration Date: September 26, 2024  
Renewal Application Date: March 26, 2024

Effective Date: September 26, 2019  
Date of Decision: August 26, 2019  
End of EPA 45-day Review: August 23, 2019  
Proposed Issue Date: July 9, 2019  
Draft Issue Date: May 31, 2019

Application Deemed Technically Complete: February 27, 2018  
Application Deemed Administratively Complete: February 27, 2018  
Application Received: February 27, 2018

**Permit Issuance and Appeal Process:** In accordance with Montana Code Annotated (MCA) Sections 75-2-217 and 218 and the Administrative Rules of Montana (ARM), ARM Title 17, Chapter 8, Subchapter 12, Operating Permit Program, this operating permit is hereby issued by the Department of Environmental Quality (Department) as effective and final on September 26, 2019. This permit must be kept on-site at the above-named facility.

Montana Air Quality Operating Permit  
Department of Environmental Quality

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Terms not otherwise defined in this permit or in the Definitions and Abbreviations Appendix of this permit have the meaning assigned to them in the referenced regulations.

## **SECTION I. GENERAL INFORMATION**

The following general information is provided pursuant to ARM 17.8.1210(1).

**Company Name:** Phillips 66 Pipeline LLC

**Mailing Address:** 2626 Lillian Ave, Billings, MT 59101

**City:** Billings                      **State:** Montana                      **Zip:** 59101

**Plant Location:** NW ¼ Section 2, Township 1 South, Range 26 East, Yellowstone County

**Responsible Official:** Eli Kliewer (Manager, Rockies Region - Midstream)

**RO Contact Mailing Address:** Phillips 66 Company – Billings Pipeline and Terminal Operations  
2626 Lillian Avenue, Billings MT 59101

**Facility Contact Person:** Jared Shaw

**Contact Mailing Address:** 2626 Lillian Avenue, Billings, MT 59101

**Primary SIC Code:** 5171 Petroleum Wholesale Distribution (also 4612 Crude Petroleum Pipeline)

**Nature of Business:** Refined product bulk loading; and crude oil unloading, storage, and transportation.

**Description of Process:** The facility is considered a support facility for Phillips 66 Company – Billings Refinery, which operates under the Title V Operating Permit #OP2619. As such, it is included in conjunction with the refinery during Prevention of Significant Deterioration (PSD), Maximum Achievable Control Technology (MACT), and other permitting determinations. The two facilities are currently both contained in Montana Air Quality Permit (MAQP) #2619-37. The transportation operations were previously permitted as part of the refinery's Title V Operating Permit #OP2619-01. However, since there are separate management structures, the facility requested to separate the transportation operations from the refinery in the operating permit.

The process consists of two gasoline & diesel cargo tank loading racks with vapor collection and vapor combustor unit (VCU), propane loading, ethanol blending, crude oil unloading and crude oil storage.

## SECTION II. SUMMARY OF EMISSION UNITS

The emission units regulated by this permit are the following (ARM 17.8.1211):

Emission Unit ID	Description	Pollution Control Device/Practice
EU001	Fugitive Emissions	None
EU002	Storage Tanks - Crude Oil Unloading & Storage (including tanks #1007, #1008, #1009, and #1143) - Ethanol Storage Tanks (TK-145, TK-146, TK-147, TK-149, TK-150, TK-151) - Additive Storage Tanks	Primary and possibly secondary seals on floating roofs/ None
EU003	Product Bulk Loading - Truck Loading Rack with Vapor Collection System, and VCU - Propane Loading	VCU None

### SECTION III. PERMIT CONDITIONS

The following requirements and conditions are applicable to the facility or to specific emission units located at the facility (ARM 17.8.1211, 1212, and 1213).

#### A. Facility-Wide

Conditions	Rule Citation	Rule Description	Pollutant/Parameter	Limit
A.1	ARM 17.8.105	Testing Requirements	Testing Requirements	-----
A.2	ARM 17.8.106	Source Testing Protocol	Testing, Recordkeeping, and Reporting Requirements	-----
A.3	ARM 17.8.304(1)	Visible Air Contaminants	Opacity	40%
A.4	ARM 17.8.304(2)	Visible Air Contaminants	Opacity	20%
A.5	ARM 17.8.308(1)	Particulate Matter, Airborne	Fugitive Opacity	20%
A.6	ARM 17.8.308(2)	Particulate Matter, Airborne	Reasonable Precautions	-----
A.7	ARM 17.8.308	Particulate Matter, Airborne	Reasonable Precaution, Construction	20%
A.8	ARM 17.8.309	Particulate Matter, Fuel Burning Equipment	Particulate Matter	$E = 0.882 * H^{0.1664}$ or $E = 1.026 * H^{0.233}$
A.9	ARM 17.8.310	Particulate Matter, Industrial Processes	Particulate Matter	$E = 4.10 * P^{0.67}$ or $E = 55 * P^{0.11} - 40$
A.10	ARM 17.8.322(4)	Sulfur Oxide Emissions, Sulfur in Fuel	Sulfur in Fuel (liquid or solid fuels)	1 pound per million Btu fired (lb/MMBtu)
A.11	ARM 17.8.322(5)	Sulfur Oxide Emissions, Sulfur in Fuel	Sulfur in Fuel (gaseous)	50 grains per 100 standard cubic feet (gr/scf)
A.12	ARM 17.8.324	Hydrocarbon Emissions, Petroleum Products	65,000-Gallon Capacity	-----
A.13	40 CFR 61, Subpart M	Asbestos	Asbestos	-----
A.14	ARM 17.8.342	NESHAPs General Provisions	Start-up, Shutdown, Malfunction (SSM) Plans	Submittal
A.15	ARM 17.8.1211(1)(c) and 40 CFR Part 98	Greenhouse Gas Reporting	Reporting	-----

Conditions	Rule Citation	Rule Description	Pollutant/Parameter	Limit
A.16	40 CFR 51	State Implementation Plan (SIP)	Sulfur Bearing Gases	-----
A.17	40 CFR 51	SIP	Quantify Emissions	-----
A.18	ARM 17.8.1212	Maintain Records	5 Years	-----
A.19	ARM 17.8.749 & 17.8.801(7)	Refinery and Terminal	One Source for NSR Purposes	-----
A.20	ARM 17.8.1212	Reporting Requirements	Compliance Monitoring	-----
A.21	ARM 17.8.1207	Reporting Requirements	Annual Certification	-----

**Conditions**

A.1. Pursuant to ARM 17.8.105, any person or persons responsible for the emission of any air contaminant into the outdoor atmosphere shall, upon written request of the Department, provide the facilities and necessary equipment (including instruments and sensing devices) and shall conduct tests, emission or ambient, for such periods of time as may be necessary using methods approved by the Department.

Compliance demonstration frequencies that list “as required by the Department” refer to ARM 17.8.105. In addition, for such sources, compliance with limits and conditions listing “as required by the Department” as the frequency, is verified annually using emission factors and engineering calculations by the Department’s compliance inspectors during the annual emission inventory review; in the case of Method 9 tests, compliance is monitored during the regular inspection by the compliance inspector.

A.2. Pursuant to ARM 17.8.106, all emission source testing, sampling and data collection, recording analysis, and transmittal must be performed, maintained, and reported in accordance with the Montana Source Test Protocol and Procedures Manual (dated July 1994 unless superseded by rulemaking), unless alternate methods are approved by the Department.

A.3. Pursuant to ARM 17.8.304(1), Phillips 66 Pipeline shall not cause or authorize emissions to be discharged into the outdoor atmosphere from any source installed on or before November 23, 1968, that exhibit an opacity of 40% or greater averaged over 6 consecutive minutes, unless otherwise specified by rule or in this permit.

A.4. Pursuant to ARM 17.8.304(2), Phillips 66 Pipeline shall not cause or authorize emissions to be discharged into the outdoor atmosphere from any source installed after November 23, 1968, that exhibit an opacity of 20% or greater averaged over 6 consecutive minutes, unless otherwise specified by rule or in this permit. This rule does not apply to emissions from new stationary sources listed in ARM 17.8.340 for which a visible emission standard has been promulgated.

A.5. Pursuant to ARM 17.8.308(1), Phillips 66 Pipeline shall not cause or authorize the production, handling, transportation, or storage of any material unless reasonable precautions to control emissions of particulate matter are taken. Such emissions of airborne particulate matter from any stationary source shall not exhibit an opacity of 20% or greater averaged over 6 consecutive minutes, unless otherwise specified by rule or in this permit.



- A.6. Pursuant to ARM 17.8.308(2), Phillips 66 Pipeline shall not cause or authorize the use of any street, road or parking lot without taking reasonable precautions to control emissions of airborne particulate matter, unless otherwise specified by rule or in this permit.
- A.7. Pursuant to ARM 17.8.308(3), Phillips 66 Pipeline shall not operate a construction site or demolition project unless reasonable precautions are taken to control emissions of airborne particulate matter. Such emissions of airborne particulate matter from any stationary source shall not exhibit an opacity of 20% or greater averaged over 6 consecutive minutes, unless otherwise specified by rule or in this permit.
- A.8. Pursuant to ARM 17.8.309, unless otherwise specified by rule or in this permit, Phillips 66 Pipeline shall not cause or authorize particulate matter caused by the combustion of fuel to be discharged from any stack or chimney into the outdoor atmosphere in excess of the maximum allowable emissions of particulate matter for existing fuel burning equipment and new fuel burning equipment, calculated using the following equations:

For existing fuel burning equipment (installed before November 23, 1968):  
 $E = 0.882 * H^{-0.1664}$

For new fuel burning equipment (installed on or after November 23, 1968):  
 $E = 1.026 * H^{-0.233}$

Where H is the heat input capacity in million British thermal units (MMBtu) per hour and E is the maximum allowable particulate emissions rate in lb/MMBtu. This rule does not apply to emissions from new stationary sources listed in ARM 17.8.340 for which a particulate emission standard has been promulgated.

- A.9. Pursuant to ARM 17.8.310, unless otherwise specified by rule or in this permit, Phillips 66 Pipeline shall not cause or authorize particulate matter to be discharged from any operation, process, or activity into the outdoor atmosphere in excess of the maximum hourly allowable emissions of particulate matter, calculated using the following equations:

For process weight rates up to 30 tons per hour:  $E = 4.10 * P^{0.67}$

For process weight rates in excess of 30 tons per hour:  $E = 55.0 * P^{0.11} - 40$

Where E = rate of emissions in pounds per hour and P = process weight rate in tons per hour.

- A.10. Pursuant to ARM 17.8.322(4), Phillips 66 Pipeline shall not burn liquid or solid fuels containing sulfur in excess of 1 lb/MMBtu fired, unless otherwise specified by rule or in this permit.
- A.11. Pursuant to ARM 17.8.322(5), Phillips 66 Pipeline shall not burn any gaseous fuel containing sulfur compounds in excess of 50 gr/100 scf of gaseous fuel, calculated as hydrogen sulfide at standard conditions, unless otherwise specified by rule or in this permit.
- A.12. Pursuant to ARM 17.8.324(3), unless otherwise specified by rule or in this permit, Phillips 66 Pipeline shall not place, store or hold in any stationary tank, reservoir or other container of more than 65,000-gallon capacity any crude oil, gasoline or petroleum distillate having a vapor pressure of 2.5 pounds per square inch absolute or greater under actual storage conditions,

unless such tank, reservoir or other container is a pressure tank maintaining working pressure sufficient at all times to prevent hydrocarbon vapor or gas loss to the atmosphere, or is designed and equipped with a vapor loss control device, properly installed, in good working order and in operation.

- A.13. Phillips 66 Pipeline shall comply with all applicable standards and limitations, and the reporting, recordkeeping, and notification requirements contained in the National Emission Standards for Hazardous Air Pollutants (NESHAPS) provisions, as appropriate, of 40 CFR 61, Subpart M Asbestos.
- A.14. Pursuant to ARM 17.8.302, ARM 17.8.342 and 40 CFR 63.6, Phillips 66 Pipeline must maintain at the affected source a current startup, shutdown, and malfunction plan (if a plan is required by 40 CFR 63.6(e)(3) and the Table for General Provision Applicability of the appropriate subpart), meeting the requirements of 40 CFR 63.6, and must make the plan available upon request. In addition, if the startup, shutdown, and malfunction plan is subsequently revised, the owner or operator must maintain at the affected source each previous (i.e., superseded) version of the startup, shutdown, and malfunction plan, and must make each such previous version available for a period of 5 years after revision of the plan. The owner or operator shall confirm that actions taken during the relevant reporting period during periods of startup, shutdown, and malfunction were consistent with the affected source's startup, shutdown and malfunction plan in the semiannual (or more frequent) startup, shutdown, and malfunction report required in 40 CFR 63.10(d)(5).
- A.15. Pursuant to ARM 17.8.1211(1)(c) and 40 CFR Part 98, Phillips 66 Pipeline shall comply with requirements of 40 CFR Part 98 – Mandatory Greenhouse Gas Reporting, as applicable (ARM 17.8.1211(1)(c), NOT an applicable requirement under Title V).
- A.16. Phillips 66 Pipeline shall utilize appropriate maintenance, repair, and operating practices to control emissions of sulfur bearing gases from minor sources such as ducts, stacks, valves, vents, vessels, and flanges which are not otherwise subject to the June 12, 1998 Order from the Board adopting a sulfur dioxide control plan (Board Order signed on June 12, 1998. This requirement is "State Only" until approval of the SIP by EPA).
- A.17. Phillips 66 Pipeline shall use good engineering judgment and appropriate engineering calculations to quantify emissions from activities that are not otherwise addressed by the Stipulation and Exhibit A, but are known to contribute to emissions from sources listed in Exhibit A, Section 1(B). In addition, Phillips 66 Pipeline shall account for such emissions in determining compliance with all applicable emission limits contained in Exhibit A, Section 3 (Board Order signed on June 12, 1998. This requirement is "State Only" until approval of the SIP by EPA).
- A.18. Phillips 66 Pipeline shall maintain, under Phillips 66 Company's control, all records required for compliance monitoring as a permanent business record for at least 5 years. Furthermore, the records must be available at the plant site for inspection by the Department and EPA, and must be submitted to the Department upon request (ARM 17.8.1212).

- A.19. Pursuant to ARM 17.8.749 and 17.8.801(7), the Phillips 66 Pipeline Company, Billings Refinery (including the Jupiter Sulphur plant) and the Phillips 66 Pipeline Company - Billings Transportation Operations facility shall be considered one source for the purpose of permitting these facilities. Based on the following determinations, the facilities are considered one source:
- The refinery and the terminal are under common ownership and control;
  - The refinery and the terminal are contiguous and adjacent; and
  - The terminal is considered a support facility to the refinery.
- A.20. On or before February 15 and August 15 of each year, Phillips 66 Pipeline shall submit to the Department the compliance monitoring reports required by Section V.D. These reports must contain all information required by Section V.D, as well as the information required by each individual emissions unit. For the reports due by February 15 of each year, Phillips 66 Pipeline may submit a single report, provided that it contains all the information required by Section V.B & V.D. Per ARM 17.8.1207;

*any application form, report, or compliance certification submitted pursuant to ARM Title 17, Chapter 8, Subchapter 12 (including semiannual monitoring reports), shall contain certification by a responsible official of truth, accuracy and completeness. This certification and any other certification required under ARM Title 17, Chapter 8, Subchapter 12, shall state that, “based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate and complete.”*

- A.21. By February 15 of each year, Phillips 66 Pipeline shall submit to the Department the compliance certification report required by Section V.B. The annual certification required by Section V.B must include a statement of compliance based on the information available which identifies any observed, documented or otherwise known instance of noncompliance for each applicable requirement. Per ARM 17.8.1207:

*any application form, report, or compliance certification submitted pursuant to ARM Title 17, Chapter 8, Subchapter 12 (including annual certifications), shall contain certification by a responsible official of truth, accuracy and completeness. This certification and any other certification required under ARM Title 17, Chapter 8, Subchapter 12, shall state that, “based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate and complete.”*

## B. EU001 –Fugitive Emissions

Terminal Operation fugitive emissions from product bulk loading - valves, connections, open-ended lines, load arms, pumps & meters, rack drains; and crude oil unloading, storage, and transportation.

Condition(s)	Pollutant/ Parameter	Permit Limit	Compliance Demonstration		Reporting Requirements
			Method	Frequency	
B.1, B.3, B.5, B.7, B.8	Gasoline Handling	Minimize vapor releases	Take appropriate measures	Ongoing	Semiannually
B.2, B.4, B.6, B.7, B.8	Equipment Leaks	40 CFR 63, Subpart CC	40 CFR 63.655	40 CFR 63.655	40 CFR 63.655

## **Conditions**

- B.1. Phillips 66 Pipeline shall not allow gasoline to be handled in a manner that would result in vapor releases to the atmosphere for extended periods of time (ARM 17.8.752 and ARM 17.8.1211).
- B.2. Phillips 66 Pipeline shall comply with all applicable requirements of 40 CFR 63.648, including compliance with the applicable provisions of 40 CFR 60, Subpart VV (ARM 17.8.342 and 40 CFR 63, Subpart CC).

## **Compliance Demonstration**

- B.3. Phillips 66 Pipeline shall maintain records of measures taken to minimize vapor release including, but not limited to, the following (ARM 17.8.1213):
  - a. Minimize gasoline spills.
  - b. Clean up spills as expeditiously as practicable.
  - c. Cover all open gasoline containers with a gasketed seal when not in use.
  - d. Minimize gasoline sent to open waste collection systems that collect and transport gasoline to reclamation and recycling devices, such as oil/water separators (ARM 17.8.342).
- B.4. Compliance monitoring for equipment leaks shall be performed in accordance with 40 CFR 63.655, as appropriate (ARM 17.8.342 and 40 CFR 63, Subpart CC).

## **Recordkeeping**

- B.5. Phillips 66 Pipeline shall maintain, under Phillips 66 Pipeline's control, all records required for compliance monitoring, shall make the records available to Department personnel during inspections, and shall submit the records to the Department upon request (ARM 17.8.1212).
- B.6. Recordkeeping for equipment leaks shall be performed in accordance with 40 CFR 63.655, as appropriate (ARM 17.8.342 and 40 CFR 63, Subpart CC).

## **Reporting**

- B.7. The annual compliance certification required by Section V.B must contain a certification statement for the above applicable requirements (ARM 17.8.1212).
- B.8. The semiannual reporting shall provide (ARM 17.8.1212):
  - a. Reports of any required monitoring performed during the reporting period, with all instances of deviations from any permit requirements identified;
  - b. A brief summary statement that gasoline handling was performed to minimize vapor release in accordance with section III.B.3; and

- c. A brief summary of the requirements completed to maintain compliance with the applicable provisions of 40 CFR 63, Subpart CC.

### C. EU002 – Storage Tanks

Crude Oil Unloading & Storage Tanks, including:

- Organic Liquid Distribution MACT: #1007 (55,000-bbl), #1143 (85,000-bbl)
- Refinery MACT 1:
  - Group 1: #1008 (54,715-bbl), #1009 (55,000-bbl)

Ethanol Storage Tanks: Six 440 barrel tanks (TK-145, TK-146, TK-147, TK-149, TK-150, TK-151)

Other Additive Tanks

Condition(s)	Pollutant/ Parameter	Permit Limit	Compliance Demonstration		Reporting Requirement
			Method	Frequency	
C.1, C.4, C.7, C.10, C.11	Vapor loss control device	Internal/external floating roof	Inspection	Annual	Semiannual
C.2, C.5, C.8, C.10, C.11	Refinery MACT 1 Group 1 Storage Vessels	40 CFR 63, Subpart CC	40 CFR 63.646	40 CFR 63.646	40 CFR 63.655
C.3, C.6, C.9, C.10, C.11	Tanks 1007, 1143	40 CFR 63, Subpart EEEE	40 CFR 63, Subpart EEEE	40 CFR 63, Subpart EEEE	40 CFR 63, Subpart EEEE

### Conditions

- C.1. Phillips 66 Pipeline's applicable crude oil tanks shall be equipped with vapor loss control devices, properly installed, in good working order and in operation (ARM 17.8.324).
- C.2. All Refinery MACT 1 Group 1 Storage Vessels, including but not limited to Crude Oil tanks #1008 & #1009, shall comply with all applicable requirements of 40 CFR 63, Subpart CC (ARM 17.8.342 and 40 CFR 63, Subpart CC).
- C.3. All applicable (non-gasoline) Storage Vessels, including but not limited to Crude Oil tanks #1007 & #1143, shall comply with all applicable requirements of 40 CFR 63, Subpart EEEE (ARM 17.8.342 and 40 CFR 63, Subpart EEEE).

### Compliance Demonstration

- C.4. When tanks subject to Section III.C.1 are in operation, Phillips 66 Pipeline shall use and annually inspect the internal/ external floating roofs installed on the tanks as required in Section III.C.1 (ARM 17.8.1213).
- C.5. Phillips 66 Pipeline shall monitor compliance with storage vessel provisions of 40 CFR 63.646 (ARM 17.8.342 and 40 CFR 63, Subpart CC).
- C.6. Phillips 66 Pipeline shall monitor compliance with storage vessel provisions of 40 CFR 63, Subpart EEEE (ARM 17.8.342 and 40 CFR 63, Subpart EEEE).

## Recordkeeping

- C.7. Phillips 66 Pipeline shall log the inspection of the internal/external floating roofs installed on the tanks as required by Section III.C.4. The log shall include the date and time of the inspection and condition of the internal/external floating roofs (ARM 17.8.1212).
- C.8. Phillips 66 Pipeline shall comply with recordkeeping requirements of 40 CFR 63.646 and 63.655 (ARM 17.8.342 and 40 CFR 63, Subpart CC).
- C.9. Phillips 66 Pipeline shall comply with recordkeeping requirements of 40 CFR 63.2390 (ARM 17.8.342 and 40 CFR 63, Subpart EEEE).

## Reporting

- C.10. The annual compliance certification required by Section V.B must contain a certification statement for the above applicable requirements (ARM 17.8.1212).
- C.11. The semiannual reporting shall provide (ARM 17.8.1212):
  - a. Brief summary statement that Phillips 66 Pipeline has maintained a log of the inspections of the internal/external floating roofs installed on the tanks, as required in Section III.C.7, and a summary of any conditions noted during the inspection that would require corrective action;
  - b. All required information for compliance monitoring for 40 CFR 63, Subpart CC. Nothing in this subparagraph requires the permittee to submit its MACT compliance report earlier than is required by the MACT regulations found in 40 CFR 63, Subpart CC; and
  - c. All required information for compliance monitoring for 40 CFR 63, Subpart EEEE. Nothing in this subparagraph requires the permittee to submit its MACT compliance report earlier than is required by the MACT regulations found in 40 CFR 63, Subpart EEEE.

## D. EU003 – Product Bulk Loading

Product Bulk Loading Rack with Vapor Combustor Unit  
Propane Loading Rack

Condition(s)	Pollutant/ Parameter	Permit Limit	Compliance Demonstration		Reporting Requirements
			Method	Frequency	
D.1, D.11, D.18, D.23, D.24, D.25, D.26	Loading Rack	40 CFR 63, Subpart R	40 CFR 63.425, 427, 428	Every 5 years	Semiannual
D.2, D.11, D.18, D.23, D.25, D.26	Loading Rack and VCU	Operate and Maintain as Listed	40 CFR 63, Subpart R	40 CFR 63, Subpart R	
D.3, D.12, D.19, D.21, D.25, D.26	Cargo Tanks	Submerged fill and dedicated normal service	Log	During loading	
D.4, D.13, D.18, D.20, D.21, D.23, D.25, D.26	Thermocouple in VCU	40 CFR 63, Subpart R	40 CFR 63, Subpart R		
D.5, D.6, D.14, D.18, D.21, D.25, D.26	Valves, flanges, pump seals, & open- ended lines	Inspection	Log	Monthly during loading	
D.7, D.11, D.18, D.22, D.23, D.24, D.25, D.26	Volatile Organic Compounds (VOC)	10.0 milligrams per liter (mg/L) of gasoline loaded	40 CFR 63.425	Every 4 Years	
D.8, D.15, D.22, D.24, D.25, D.26	Carbon Monoxide (CO)	10.0 mg/L of gasoline loaded	Method 10		
D.9, D.15, D.22, D.24, D.25, D.26	Oxides of Nitrogen (NO <sub>x</sub> )	4.0 mg/L of gasoline loaded	Method 7		
D.10, D.16, D.22, D.24, D.25, D.26	Opacity	10%	Method 9		
D.10, D.17, D.22, D.24, D.25, D.26	VCU - Particulate emissions	0.10 grains per dry standard cubic feet (gr/dscf) corrected to 12% Carbon Dioxide (CO <sub>2</sub> )	Method 5	As required by the Department and Section III.A.1	

## Conditions

- D.1. Phillips 66 Pipeline shall comply with all applicable requirements of 40 CFR 63, Subpart R - National Emission Standards for Gasoline Distribution Facilities (Bulk Gasoline Terminals and Pipeline Breakout Stations), including compliance with the applicable requirements contained in 40 CFR 60, Subpart XX (ARM 17.8.342 and 40 CFR 63, Subpart R).
- D.2. Phillips 66 Pipeline's bulk loading rack and distillates loading rack shall be operated and maintained as follows:
- a. Phillips 66 Pipeline's loading rack shall be equipped with a vapor collection system designed to collect the organic compound vapors displaced from cargo tanks during product loading (ARM 17.8.342 and 40 CFR 63, Subpart R).
  - b. Phillips 66 Pipeline's collected vapors shall be routed to the Vapor Combustor Unit (VCU) at all times. In the event the VCU was inoperable, Phillips 66 Pipeline may continue to load only distillates with a Reid vapor pressure of less than 27.6 kilopascals, provided the Department is notified in accordance with the requirements of ARM 17.8.110 (ARM 17.8.752 and ARM 17.8.1211).
  - c. The vapor collection and liquid loading equipment shall be designed and operated to prevent gauge pressure in the gasoline cargo tank from exceeding 4,500 Pascals (Pa) (450 millimeters (mm) of water) during product loading. This level shall not be exceeded when measured by the procedures specified in the test methods and procedures in 40 CFR 60.503(d) (ARM 17.8.342 and 40 CFR 63, Subpart R).
  - d. No pressure-vacuum vent in the permitted terminal's vapor collection system shall begin to open at a system pressure less than 4,500 Pa (450 mm of water) (ARM 17.8.342 and 40 CFR 63, Subpart R).
  - e. The vapor collection system shall be designed to prevent any VOC vapors, collected at one loading position, from passing to another loading position (ARM 17.8.342 and 40 CFR 63, Subpart R).
  - f. Loading of liquid products into gasoline cargo tanks shall be limited to vapor-tight gasoline cargo tanks using the following procedures (ARM 17.8.342 and 40 CFR 63, Subpart R):
    - i. Phillips 66 Pipeline shall obtain annual vapor tightness documentation, described in the test methods and procedures in 40 CFR 63.425(e), for each gasoline cargo tank that is to be loaded at the loading rack.
    - ii. Phillips 66 Pipeline shall require the cargo tank identification number to be recorded as each gasoline cargo tank is loaded at the terminal.
    - iii. Phillips 66 Pipeline shall cross-check each tank identification number obtained during product loading with the file of tank vapor tightness documentation within 2 weeks after the corresponding cargo tank is loaded.



- iv. Phillips 66 Pipeline shall notify the owner or operator of each non-vapor-tight cargo tank loaded at the loading rack within 3 weeks after the loading has occurred.
  - v. Phillips 66 Pipeline shall take the necessary steps to ensure that any non-vapor-tight cargo tank will not be reloaded at the loading rack until vapor tightness documentation for that cargo tank is obtained which documents that:
    - 1. The gasoline cargo tank meets the applicable test requirements in 40 CFR 63.425(e).
    - 2. For each gasoline cargo tank failing the test requirements in 40 CFR 63.425(f) or (g), the gasoline cargo tank must either:
      - aa. Before the repair work is performed on the cargo tank, meet the test requirements in 40 CFR 63.425 (g) or (h), or
      - bb. After repair work is performed on the cargo tank before or during the tests in 40 CFR 63.425 (g) or (h), subsequently passes the annual certification test described in 40 CFR 63.425(e).
  - g. Phillips 66 Pipeline shall ensure that gasoline cargo tanks at the loading rack are loaded only into cargo tanks equipped with vapor collection equipment that is compatible with the terminal's vapor collection system (ARM 17.8.342 and 40 CFR 63, Subpart R).
  - h. Phillips 66 Pipeline shall ensure that the terminal and the cargo tank vapor recovery systems are connected during each loading of a gasoline cargo tank at the loading rack (ARM 17.8.342 and 40 CFR 63, Subpart R).
- D.3. Loading of cargo tanks shall be restricted to the use of submerged fill and dedicated normal service (ARM 17.8.749 and ARM 17.8.1211).
- D.4. Phillips 66 Pipeline shall install and continuously operate a thermocouple and an associated recorder for temperature monitoring in the firebox or ductwork immediately downstream in a position before any substantial heat occurs, and develop an operating parameter value for the VCU in accordance with provisions of 40 CFR 63.425 and 63.427 (ARM 17.8.342; 40 CFR 63, Subpart R; ARM 17.8.752; and ARM 17.8.1211).
- D.5. Phillips 66 Pipeline shall perform a monthly leak inspection of all equipment in gasoline service. The inspection must include, but is not limited to, all valves, flanges, pump seals, and open-ended lines. For purposes of this inspection, detection methods incorporating sight, sound, or smell are acceptable. Each piece of equipment shall be inspected during the loading of a gasoline cargo tank (ARM 17.8.342 and 40 CFR 63, Subpart R).
- D.6. Delay of repair of leaking equipment will be allowed upon a demonstration to the Department that repair within 15 days is not feasible. The owner or operator shall provide the reason(s) a delay is needed and the date by which each repair is expected to be completed (ARM 17.8.342 and 40 CFR 63, Subpart R).

- D.7. VOC emissions to the atmosphere from the VCU due to loading liquid product into cargo tanks shall not exceed 10.0 mg/L of gasoline loaded (ARM 17.8.342; 40 CFR 63, Subpart R; ARM 17.8.752; and ARM 17.8.1211).
- D.8. CO emissions to the atmosphere from the VCU due to loading liquid product into cargo tanks shall not exceed 10.0 mg/L of gasoline loaded (ARM 17.8.752 and ARM 17.8.1211).
- D.9. NO<sub>x</sub> emissions to the atmosphere from the VCU due to loading liquid product into cargo tanks shall not exceed 4.0 mg/L of gasoline loaded (ARM 17.8.752 and ARM 17.8.1211).
- D.10. Phillips 66 Pipeline shall not cause or authorize to be discharged into the atmosphere from the enclosed firebox within the VCU (ARM 17.8.749):
  - a. Any visible emissions that exhibit an opacity of 10% or greater; and
  - b. Any particulate emissions in excess of 0.10 gr/dscf corrected to 12% CO<sub>2</sub>.

### **Compliance Demonstration**

- D.11. Phillips 66 Pipeline shall comply with all test methods and procedures as specified by 40 CFR 63, Subpart R §63.425 (a) through (c), and §63.425 (e) through (h). This shall apply to, but not be limited to, the bulk gasoline and distillate truck loading rack, the vapor processing system, and all gasoline equipment. The gasoline cargo tank loading VCU shall be tested for total organic compounds, and compliance monitored with the emission limitation contained in Section III.D.7 on an every 4-year basis. Phillips 66 Pipeline shall perform the test methods and procedures as specified in 40 CFR 63.425 (ARM 17.8.105, ARM 17.8.342, and 40 CFR 63, Subpart R).
- D.12. Phillips 66 Pipeline shall maintain records of any events when the submerged fill and dedicated normal service is not continually used when loading cargo tanks at the loading rack, as required by Section III.D.3 (ARM 17.8.1213).
- D.13. Phillips 66 Pipeline shall comply with the parameter monitoring for the VCU, as required by 40 CFR 63, Subpart R §63.427 (a) and (b). In addition, Phillips 66 Pipeline will maintain records of any time that the thermocouple recorder is not continuously operated as required (ARM 17.8.342, and 40 CFR 63, Subpart R, ARM 17.8.1213).
- D.14. A logbook shall be used and shall be signed by the inspector or operator at the completion of each inspection required by Section III.D.5. A section of the log shall contain a list, summary description, or diagram(s) showing the location of all equipment in gasoline service at the facility. Each detection of a liquid or vapor leak shall be recorded in the logbook. When a leak is detected, an initial attempt at repair shall be made as soon as practicable, but no later than 5 calendar days after the leak is detected. Repair or replacement of leaking equipment shall be completed within 15 calendar days after detection of each leak, except as provided in Section III.D.6 (ARM 17.8.342 and 40 CFR 63, Subpart R).
- D.15. The loading rack VCU shall be tested for CO and NO<sub>x</sub>, concurrently, every 4 years using Methods 10 and 7, respectively, in accordance with Section III.A.2 to monitor compliance with the emission limitations contained in Section III.D.8 and III.D.9. The concurrent CO and NO<sub>x</sub> testing shall also be conducted concurrently with the VOC testing required in III.D.7 also conducted every 4-years (ARM 17.8.1213 and ARM 17.8.106).

- D.16. As required by the Department and Section III.A.1, Phillips 66 Pipeline shall perform a Method 9 in accordance with the Montana Source Test Protocol and Procedures Manual to monitor compliance with the opacity limitation in Section III.D.10 (ARM 17.8.1213).
- D.17. As required by the Department and Section III.A.1, Phillips 66 Pipeline shall perform a Method 5 in accordance with the Montana Source Test Protocol and Procedures Manual to monitor compliance with the PM limitation in Section III.D.10 (ARM 17.8.1213).

### **Recordkeeping**

- D.18. Phillips 66 Pipeline shall keep all records as required by 40 CFR 63, Subpart R (ARM 17.8.342 and 40 CFR 63, Subpart R).
- D.19. Phillips 66 Pipeline shall maintain a log when the submerged fill and dedicated normal service is not continually used as described in Section III.D.12. The log shall include the date and duration of time for the occurrence, the reason(s) for the occurrence, and actions taken to remedy the situation (ARM 17.8.1213).
- D.20. Phillips 66 Pipeline shall maintain a log when the thermocouple and/or associated recorder are not operated as described in Section III.D.13 (ARM 17.8.1213).
- D.21. Phillips 66 Pipeline shall maintain all logs, under Phillips 66 Pipeline's control, as required to monitor compliance with applicable limitations and shall submit the logs upon request by the Department (ARM 17.8.1212).
- D.22. Phillips 66 Pipeline shall perform all recordkeeping during testing as required by the Method and Section III.A.2 (ARM 17.8.106).

### **Reporting**

- D.23. Phillips 66 Pipeline shall furnish all reports to the Department as required by 40 CFR 63, Subpart R (ARM 17.8.342 and 40 CFR 63, Subpart R).
- D.24. Phillips 66 Pipeline shall submit all source test reports in accordance with Section III.A.2 (ARM 17.8.106).
- D.25. The annual compliance certification required by Section V.B must contain a certification statement for the above applicable requirements (ARM 17.8.1212).
- D.26. The semiannual reporting shall provide (ARM 17.8.1212):
- a. A summary of results of any source testing that was performed during that semiannual period;
  - b. Reports of any required monitoring performed during the reporting period, with all instances of deviations from any permit requirements identified; and
  - c. Certification that compliance with 40 CFR 63, Subpart R was maintained.

## SECTION V. GENERAL PERMIT CONDITIONS

### A. Compliance Requirements

ARM 17.8, Subchapter 12, Operating Permit Program §1210(2)(a)-(c)&(e), §1206(6)(c)&(b)

1. The permittee must comply with all conditions of the permit. Any noncompliance with the terms or conditions of the permit constitutes a violation of the Montana Clean Air Act, and may result in enforcement action, permit modification, revocation and reissuance, or termination, or denial of a permit renewal application under ARM Title 17, Chapter 8, Subchapter 12.
2. The filing of a request by the permittee for a permit modification, revocation and reissuance, or termination, or of a notification of planned changes or anticipated noncompliance does not stay any permit condition.
3. It shall not be a defense for a permittee in an enforcement action that it would have been necessary to halt or reduce the permitted activity in order to maintain compliance with the conditions of the permit. If appropriate, this factor may be considered as a mitigating factor in assessing a penalty for noncompliance with an applicable requirement if the source demonstrates that both the health, safety or environmental impacts of halting or reducing operations would be more serious than the impacts of continuing operations, and that such health, safety or environmental impacts were unforeseeable and could not have otherwise been avoided.
4. The permittee shall furnish to the Department, within a reasonable time set by the Department (not to be less than 15 days), any information that the Department may request in writing to determine whether cause exists for modifying, revoking and reissuing, or terminating the permit, or to determine compliance with the permit. Upon request, the permittee shall also furnish to the Department copies of those records that are required to be kept pursuant to the terms of the permit. This subsection does not impair or otherwise limit the right of the permittee to assert the confidentiality of the information requested by the Department, as provided in 75-2-105, MCA.
5. Any schedule of compliance for applicable requirements with which the source is not in compliance with at the time of permit issuance shall be supplemental to, and shall not sanction noncompliance with, the applicable requirements on which it was based.
6. For applicable requirements that will become effective during the permit term, the source shall meet such requirements on a timely basis unless a more detailed plan or schedule is required by the applicable requirement or the Department.

### B. Certification Requirements

ARM 17.8, Subchapter 12, Operating Permit Program §1207 and §1213(7)(a)&(c)-(d)

1. Any application form, report, or compliance certification submitted pursuant to ARM Title 17, Chapter 8, Subchapter 12, shall contain certification by a responsible official of truth, accuracy and completeness. This certification and any other certification required under ARM Title 17, Chapter 8, Subchapter 12, shall state that, based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate and complete.

2. Compliance certifications shall be submitted by February 15 of each year, or more frequently if otherwise specified in an applicable requirement or elsewhere in the permit. Each certification must include the required information for the previous calendar year (i.e., January 1 – December 31).
3. Compliance certifications shall include the following:
  - a. The identification of each term or condition of the permit that is the basis of the certification;
  - b. The identification of the method(s) or other means used by the owner or operator for determining the status of compliance with each term and condition during the certification period, consistent with ARM 17.8.1212;
  - c. The status of compliance with each term and condition for the period covered by the certification, *including whether compliance during the period was continuous or intermittent* (based on the method or means identified in ARM 17.8.1213(7)(c)(ii), as described above); and
  - d. Such other facts as the Department may require to determine the compliance status of the source.
4. All compliance certifications must be submitted to the Environmental Protection Agency, as well as to the Department, at the addresses listed in the Notification Addresses Appendix of this permit.

### **C. Permit Shield**

#### ARM 17.8, Subchapter 12, Operating Permit Program §1214(1)-(4)

1. The applicable requirements and non-federally enforceable requirements are included and specifically identified in this permit and the permit includes a precise summary of the requirements not applicable to the source. Compliance with the conditions of the permit shall be deemed compliance with any applicable requirements and any non-federally enforceable requirements as of the date of permit issuance.
2. The permit shield described in 1 above shall remain in effect during the appeal of any permit action (renewal, revision, reopening, or revocation and reissuance) to the Board of Environmental Review (Board), until such time as the Board renders its final decision.
3. Nothing in this permit alters or affects the following:
  - a. The provisions of Sec. 7603 of the FCAA, including the authority of the administrator under that section;
  - b. The liability of an owner or operator of a source for any violation of applicable requirements prior to or at the time of permit issuance;
  - c. The applicable requirements of the Acid Rain Program, consistent with Sec. 7651g(a) of the FCAA;

- d. The ability of the administrator to obtain information from a source pursuant to Sec. 7414 of the FCAA;
  - e. The ability of the Department to obtain information from a source pursuant to the Montana Clean Air Act, Title 75, Chapter 2, MCA;
  - f. The emergency powers of the Department under the Montana Clean Air Act, Title 75, Chapter 2, MCA; and
  - g. The ability of the Department to establish or revise requirements for the use of reasonably available control technology (RACT) as defined in ARM Title 17, Chapter 8. However, if the inclusion of a RACT into the permit pursuant to ARM Title 17, Chapter 8, Subchapter 12, is appealed to the Board, the permit shield, as it applies to the source's existing permit, shall remain in effect until such time as the Board has rendered its final decision.
4. Nothing in this permit alters or affects the ability of the Department to take enforcement action for a violation of an applicable requirement or permit term demonstrated pursuant to ARM 17.8.106, Source Testing Protocol.
  5. Pursuant to ARM 17.8.132, for the purpose of submitting a compliance certification, nothing in these rules shall preclude the use, including the exclusive use, of any credible evidence or information relevant to whether a source would have been in compliance. However, when compliance or noncompliance is demonstrated by a test or procedure provided by permit or other applicable requirements, the source shall then be presumed to be in compliance or noncompliance unless that presumption is overcome by other relevant credible evidence.
  6. The permit shield will not extend to minor permit modifications or changes not requiring a permit revision (see Sections I & J).
  7. The permit shield will extend to significant permit modifications and transfer or assignment of ownership (see Sections K & O).

#### **D. Monitoring, Recordkeeping, and Reporting Requirements**

##### ARM 17.8, Subchapter 12, Operating Permit Program §1212(2)&(3)

1. Unless otherwise provided in this permit, the permittee shall maintain compliance monitoring records that include the following information:
  - a. The date, place as defined in the permit, and time of sampling or measurement;
  - b. The date(s) analyses were performed;
  - c. The company or entity that performed the analyses;
  - d. The analytical techniques or methods used;
  - e. The results of such analyses; and
  - f. The operating conditions at the time of sampling or measurement.

2. The permittee shall retain records of all required monitoring data and support information for a period of at least 5 years from the date of the monitoring sample, measurement, report, or application. Support information includes all calibration and maintenance records and all original strip-chart recordings for continuous monitoring instrumentation, and copies of all reports required by the permit. All monitoring data, support information, and required reports and summaries may be maintained in computerized form at the plant site if the information is made available to Department personnel upon request, which may be for either hard copies or computerized format. Strip-charts must be maintained in their original form at the plant site and shall be made available to Department personnel upon request.
3. The permittee shall submit to the Department, at the addresses located in the Notification Addresses Appendix of this permit, reports of any required monitoring by February 15 and August 15 of each year, or more frequently if otherwise specified in an applicable requirement or elsewhere in the permit. The monitoring report submitted on February 15 of each year must include the required monitoring information for the period of July 1 through December 31 of the previous year. The monitoring report submitted on August 15 of each year must include the required monitoring information for the period of January 1 through June 30 of the current year. All instances of deviations from the permit requirements must be clearly identified in such reports. All required reports must be certified by a responsible official, consistent with ARM 17.8.1207.

#### **E. Prompt Deviation Reporting**

##### ARM 17.8, Subchapter 12, Operating Permit Program §1212(3)(b)

The permittee shall promptly report deviations from permit requirements, including those attributable to upset conditions as defined in the permit, the probable cause of such deviations, and any corrective actions or preventive measures taken. To be considered prompt, deviations shall be reported to the Department within the following timeframes (unless otherwise specified in an applicable requirement):

1. For deviations which may result in emissions potentially in violation of permit limitations:
  - a. An initial phone notification (or faxed or electronic notification) describing the incident within 24 hours (or the next business day) of discovery; and,
  - b. A follow-up written, faxed, or electronic report within 30 days of discovery of the deviation that describes the probable cause of the reported deviation and any corrective actions or preventative measures taken.
2. For deviations attributable to malfunctions, deviations shall be reported to the Department in accordance with the malfunction reporting requirements under ARM 17.8.110; and
3. For all other deviations, deviations shall be reported to the Department via a written, faxed, or electronic report within 90 days of discovery (as determined through routine internal review by the permittee).

Prompt deviation reports do not need to be resubmitted with regular semiannual (or other routine) reports, but may be referenced by the date of submittal.

## **F. Emergency Provisions**

ARM 17.8, Subchapter 12, Operating Permit Program §1201(13) and §1214(5), (6)&(8)

1. An “emergency” means any situation arising from sudden and reasonably unforeseeable events beyond the control of the source, including acts of God, which situation requires immediate corrective action to restore normal operation and causes the source to exceed a technology-based emission limitation under this permit due to the unavoidable increases in emissions attributable to the emergency. An emergency shall not include noncompliance to the extent caused by improperly designed equipment, lack of reasonable preventive maintenance, careless or improper operation, or operator error.
2. An emergency constitutes an affirmative defense to an action brought for noncompliance with a technology-based emission limitation if the permittee demonstrates through properly signed, contemporaneous logs, or other relevant evidence, that:
  - a. An emergency occurred and the permittee can identify the cause(s) of the emergency;
  - b. The permitted facility was at the time being properly operated;
  - c. During the period of the emergency the permittee took all reasonable steps to minimize levels of emissions that exceeded the emission standards or other requirements in the permit; and
  - d. The permittee submitted notice of the emergency to the Department within 2 working days of the time when emission limitations were exceeded due to the emergency. This notice fulfills the requirements of ARM 17.8.1212(3)(b). This notice must contain a description of the emergency, any steps taken to mitigate emissions, and corrective actions taken.
3. These emergency provisions are in addition to any emergency, malfunction or upset provision contained in any applicable requirement.

## **G. Inspection and Entry**

ARM 17.8, Subchapter 12, Operating Permit Program §1213(3)&(4)

1. Upon presentation of credentials and other requirements as may be required by law, the permittee shall allow the Department, the administrator, or an authorized representative (including an authorized contractor acting as a representative of the Department or the administrator) to perform the following:
  - a. Enter the premises where a source required to obtain a permit is located or emissions-related activity is conducted, or where records must be kept under the conditions of the permit;
  - b. Have access to and copy, at reasonable times, any records that must be kept under the conditions of the permit;
  - c. Inspect at reasonable times any facilities, emission units, equipment (including monitoring and air pollution control equipment), practices, or operations regulated or required under the permit; and



- d. As authorized by the Montana Clean Air Act and rules promulgated thereunder, sample or monitor, at reasonable times, any substances or parameters at any location for the purpose of assuring compliance with the permit or applicable requirements.
2. The permittee shall inform the inspector of all workplace safety rules or requirements at the time of inspection. This section shall not limit in any manner the Department's statutory right of entry and inspection as provided for in 75-2-403, MCA.

#### **H. Fee Payment**

ARM 17.8, Subchapter 12, Operating Permit Program §1210(2)(f) and ARM 17.8, Subchapter 5, Air Quality Permit Application, Operation, and Open Burning Fees §505(3)-(5) (STATE ONLY)

1. The permittee must pay application and operating fees, pursuant to ARM Title 17, Chapter 8, Subchapter 5.
2. Annually, the Department shall provide the permittee with written notice of the amount of the fee and the basis for the fee assessment. The air quality operation fee is due 30 days after receipt of the notice, unless the fee assessment is appealed pursuant to ARM 17.8.511. If any portion of the fee is not appealed, that portion of the fee that is not appealed is due 30 days after receipt of the notice. Any remaining fee, which may be due after the completion of an appeal, is due immediately upon issuance of the Board's decision or upon completion of any judicial review of the Board's decision.
3. If the permittee fails to pay the required fee (or any required portion of an appealed fee) within 90 days of the due date of the fee, the Department may impose an additional assessment of 15% of the fee (or any required portion of an appealed fee) or \$100, whichever is greater, plus interest on the fee (or any required portion of an appealed fee), computed at the interest rate established under 15-31-510(3), MCA.

#### **I. Minor Permit Modifications**

ARM 17.8, Subchapter 12, Operating Permit Program §1226(3)&(11)

1. An application for a minor permit modification need only address in detail those portions of the permit application that require revision, updating, supplementation, or deletion, and may reference any required information that has been previously submitted.
2. The permit shield under ARM 17.8.1214 will not extend to any minor modifications processed pursuant to ARM 17.8.1226.

#### **J. Changes Not Requiring Permit Revision**

ARM 17.8, Subchapter 12, Operating Permit Program §1224(1)-(3), (5)&(6)

1. The permittee is authorized to make changes within the facility as described below, provided the following conditions are met:
  - a. The proposed changes do not require the permittee to obtain a Montana Air Quality Permit under ARM Title 17, Chapter 8, Subchapter 7;

- b. The proposed changes are not modifications under Title I of the FCAA, or as defined in ARM Title 17, Chapter 8, Subchapters 8, 9, or 10;
  - c. The emissions resulting from the proposed changes do not exceed the emissions allowable under this permit, whether expressed as a rate of emissions or in total emissions;
  - d. The proposed changes do not alter permit terms that are necessary to enforce applicable emission limitations on emission units covered by the permit; and
  - e. The facility provides the administrator and the Department with written notification at least 7 days prior to making the proposed changes.
2. The permittee and the Department shall attach each notice provided pursuant to 1.e above to their respective copies of this permit.
  3. Pursuant to the conditions above, the permittee is authorized to make Section 502(b)(10) changes, as defined in ARM 17.8.1201(30), without a permit revision. For each such change, the written notification required under 1.e above shall include a description of the change within the source, the date on which the change will occur, any change in emissions, and any permit term or condition that is no longer applicable as a result of the change.
  4. The permittee may make a change not specifically addressed or prohibited by the permit terms and conditions without requiring a permit revision, provided the following conditions are met:
    - a. Each proposed change does not weaken the enforceability of any existing permit conditions;
    - b. The Department has not objected to such change;
    - c. Each proposed change meets all applicable requirements and does not violate any existing permit term or condition; and
    - d. The permittee provides contemporaneous written notice to the Department and the administrator of each change that is above the level for insignificant emission units as defined in ARM 17.8.1201(22) and 17.8.1206(3), and the written notice describes each such change, including the date of the change, any change in emissions, pollutants emitted, and any applicable requirement that would apply as a result of the change.
  5. The permit shield authorized by ARM 17.8.1214 shall not apply to changes made pursuant to ARM 17.8.1224(3) and (5), but is applicable to terms and conditions that allow for increases and decreases in emissions pursuant to ARM 17.8.1224(4).

**K. Significant Permit Modifications**

ARM 17.8, Subchapter 12, Operating Permit Program §1227(1), (3)&(4)

1. The modification procedures set forth in 2 below must be used for any application requesting a significant modification of this permit. Significant modifications include the following:

- a. Any permit modification that does not qualify as either a minor modification or as an administrative permit amendment;
  - b. Every significant change in existing permit monitoring terms or conditions;
  - c. Every relaxation of permit reporting or recordkeeping terms or conditions that limit the Department's ability to determine compliance with any applicable rule, consistent with the requirements of the rule; or
  - d. Any other change determined by the Department to be significant.
2. Significant modifications shall meet all requirements of ARM Title 17, Chapter 8, including those for applications, public participation, and review by affected states and the administrator, as they apply to permit issuance and renewal, except that an application for a significant permit modification need only address in detail those portions of the permit application that require revision, updating, supplementation or deletion.
  3. The permit shield provided for in ARM 17.8.1214 shall extend to significant modifications.

#### **L. Reopening for Cause**

ARM 17.8, Subchapter 12, Operating Permit Program §1228(1)&(2)

This permit may be reopened and revised under the following circumstances:

1. Additional applicable requirements under the FCAA become applicable to the facility when the permit has a remaining term of 3 or more years. Reopening and revision of the permit shall be completed not later than 18 months after promulgation of the applicable requirement. No reopening is required under ARM 17.8.1228(1)(a) if the effective date of the applicable requirement is later than the date on which the permit is due to expire, unless the original permit or any of its terms or conditions have been extended pursuant to ARM 17.8.1220(12) or 17.8.1221(2);
2. Additional requirements (including excess emission requirements) become applicable to an affected source under the Acid Rain Program. Upon approval by the administrator, excess emission offset plans shall be deemed incorporated into the permit;
3. The Department or the administrator determines that the permit contains a material mistake or that inaccurate statements were made in establishing the emission standards or other terms or conditions of the permit; or
4. The administrator or the Department determines that the permit must be revised or revoked and reissued to ensure compliance with the applicable requirements.

#### **M. Permit Expiration and Renewal**

ARM 17.8, Subchapter 12, Operating Permit Program §1210(2)(g), §1220(11)&(12), and §1205(2)(d)

1. This permit is issued for a fixed term of 5 years.

2. Renewal of this permit is subject to the same procedural requirements that apply to permit issuance, including those for application, content, public participation, and affected state and administrator review.
3. Expiration of this permit terminates the permittee's right to operate unless a timely and administratively complete renewal application has been submitted consistent with ARM 17.8.1221 and 17.8.1205(2)(d). If a timely and administratively complete application has been submitted, all terms and conditions of the permit, including the application shield, remain in effect after the permit expires until the permit renewal has been issued or denied.
4. For renewal, the permittee shall submit a complete air quality operating permit application to the Department not later than 6 months prior to the expiration of this permit, unless otherwise specified. If necessary to ensure that the terms of the existing permit will not lapse before renewal, the Department may specify, in writing to the permittee, a longer time period for submission of the renewal application. Such written notification must be provided at least 1 year before the renewal application due date established in the existing permit.

**N. Severability Clause**

ARM 17.8, Subchapter 12, Operating Permit Program §1210(2)(i)&(l)

1. The administrative appeal or subsequent judicial review of the issuance by the Department of an initial permit under this subchapter shall not impair in any manner the underlying applicability of all applicable requirements, and such requirements continue to apply as if a final permit decision had not been reached by the Department.
2. If any provision of a permit is found to be invalid, all valid parts that are severable from the invalid part remain in effect. If a provision of a permit is invalid in one or more of its applications, the provision remains in effect in all valid applications that are severable from the invalid applications.

**O. Transfer or Assignment of Ownership**

ARM 17.8, Subchapter 12, Operating Permit Program §1225(2)&(4)

1. If an administrative permit amendment involves a change in ownership or operational control, the applicant must include in its request to the Department a written agreement containing a specific date for the transfer of permit responsibility, coverage and liability between the current and new permittee.
2. The permit shield provided for in ARM17.8.1214 shall not extend to administrative permit amendments.

**P. Emissions Trading, Marketable Permits, Economic Incentives**

ARM 17.8, Subchapter 12, Operating Permit Program §1226(2)

Notwithstanding ARM 17.8.1226(1) and (7), minor air quality operating permit modification procedures may be used for permit modifications involving the use of economic incentives, marketable permits, emissions trading, and other similar approaches, to the extent that such minor permit modification procedures are explicitly provided for in the Montana State Implementation Plan or in applicable requirements promulgated by the administrator.

**Q. No Property Rights Conveyed**

ARM 17.8, Subchapter 12, Operating Permit Program §1210(2)(d)

This permit does not convey any property rights of any sort, or any exclusive privilege.

**R. Testing Requirements**

ARM 17.8, Subchapter 1, General Provisions §105

The permittee shall comply with ARM 17.8.105.

**S. Source Testing Protocol**

ARM 17.8, Subchapter 1, General Provisions §106

The permittee shall comply with ARM 17.8.106.

**T. Malfunctions**

ARM 17.8, Subchapter 1, General Provisions §110

The permittee shall comply with ARM 17.8.110.

**U. Circumvention**

ARM 17.8, Subchapter 1, General Provisions §111

The permittee shall comply with ARM 17.8.111.

**V. Motor Vehicles**

ARM 17.8, Subchapter 3, Emission Standards §325

The permittee shall comply with ARM 17.8.325.

**W. Annual Emissions Inventory**

ARM 17.8, Subchapter 5, Air Quality Permit Application, Operation and Open Burning Fees §505 (STATE ONLY)

The permittee shall supply the Department with annual production and other information for all emission units necessary to calculate actual or estimated actual amount of air pollutants emitted during each calendar year. Information shall be gathered on a calendar-year basis and submitted to the Department by the date required in the emission inventory request, unless otherwise specified in this permit. Information shall be in the units required by the Department.

**X. Open Burning**

ARM 17.8, Subchapter 6, Open Burning §604, 605 and 606

The permittee shall comply with ARM 17.8.604, 605 and 606.

**Y. Montana Air Quality Permits**

ARM 17.8, Subchapter 7, Permit, Construction and Operation of Air Contaminant Sources §745 and 764

1. Except as specified, no person shall construct, install, modify or use any air contaminant source or stack associated with any source without first obtaining a permit from the Department or Board. A permit is not required for those sources or stacks as specified by ARM 17.8.744(1)(a)-(k).
2. The permittee shall comply with ARM 17.8.743, 744, 745, 748, and 764.
3. ARM 17.8.745(1) specifies de minimis changes as construction or changed conditions of operation at a facility holding a Montana Air Quality Permit (MAQP) issued under Chapter 8 that does not increase the facility's potential to emit by more than 5 tons per year of any pollutant, except:
  - a. Any construction or changed condition that would violate any condition in the facility's existing MAQP or any applicable rule contained in Chapter 8 is prohibited, except as provided in ARM 17.8.745(2);
  - b. Any construction or changed conditions of operation that would qualify as a major modification under Subchapters 8, 9 or 10 of Chapter 8;
  - c. Any construction or changed condition of operation that would affect the plume rise or dispersion characteristic of emissions that would cause or contribute to a violation of an ambient air quality standard or ambient air increment as defined in ARM 17.8.804;
  - d. Any construction or improvement project with a potential to emit more than 5 tons per year may not be artificially split into smaller projects to avoid Montana Air Quality Permitting; or
  - e. Emission reductions obtained through offsetting within a facility are not included when determining the potential emission increase from construction or changed conditions of operation, unless such reductions are made federally enforceable.

Any facility making a de minimis change pursuant to ARM 17.8.745(1) shall notify the Department if the change would include a change in control equipment, stack height, stack diameter, stack gas temperature, source location or fuel specifications, or would result in an increase in source capacity above its permitted operation or the addition of a new emission unit. The notice must be submitted, in writing, 10 days prior to start up or use of the proposed de minimis change, or as soon as reasonably practicable in the event of an unanticipated circumstance causing the de minimis change, and must include the information requested in ARM 17.8.745(1).

## **Z. National Emission Standard for Asbestos** 40 CFR, Part 61, Subpart M

The permittee shall not conduct any asbestos abatement activities except in accordance with 40 CFR 61, Subpart M (National Emission Standard for Hazardous Air Pollutants for Asbestos).

## **AA. Asbestos** ARM 17.74, Subchapter 3, General Provisions and Subchapter 4, Fees

The permittee shall comply with ARM 17.74.301, *et seq.*, and ARM 17.74.401, *et seq.* (State only)

## **BB. Stratospheric Ozone Protection – Servicing of Motor Vehicle Air Conditioners**

### 40 CFR, Part 82, Subpart B

If the permittee performs a service on motor vehicles and this service involves ozone-depleting substance/refrigerant in the motor vehicle air conditioner (MVAC), the permittee is subject to all the applicable requirements as specified in 40 CFR 82, Subpart B.

## **CC. Stratospheric Ozone Protection – Recycling and Emission Reductions**

### 40 CFR, Part 82, Subpart F

The permittee shall comply with the standards for recycling and emission reductions in 40 CFR 82, Subpart F, except as provided for MVACs in Subpart B:

1. Persons opening appliances for maintenance, service, repair, or disposal must comply with the required practices pursuant to §82.156;
2. Equipment used during the maintenance, service, repair or disposal of appliances must comply with the standards for recycling and recovery equipment pursuant to §82.158;
3. Persons performing maintenance, service, repair or disposal of appliances must be certified by an approved technical certification program pursuant to §82.161;
4. Persons disposing of small appliances, MVACs and MVAC-like (as defined at §82.152) appliances must comply with recordkeeping requirements pursuant to §82.166;
5. Persons owning commercial or industrial process refrigeration equipment must comply with the leak repair requirements pursuant to §82.156; and
6. Owners/operators of appliances normally containing 50 or more pounds of refrigerant must keep records of refrigerant purchased and added to such appliances pursuant to §82.166.

## **DD. Emergency Episode Plan**

The permittee shall comply with the requirements contained in Chapter 9.7 of the State of Montana Air Quality Control Implementation Plan.

Each major source emitting 100 tons per year located in a Priority I Air Quality Control Region, shall submit to the Department a legally enforceable Emergency Episode Action Plan (EEAP) that details how the source will curtail emissions during an air pollutant emergency episode. The industrial EEAP shall be in accordance with the Department's EEAP and shall be submitted according to a timetable developed by the Department, following Priority I reclassification.

## **EE. Definitions**

Terms not otherwise defined in this permit or in the Definitions and Abbreviations Appendix of this permit, shall have the meaning assigned to them in the referenced regulations.

## APPENDICES



## Appendix A INSIGNIFICANT EMISSION UNITS

**Disclaimer:** The information in this appendix is not State or Federally enforceable, but is presented to assist Phillips 66 Pipeline, the permitting authority, inspectors, and the public.

Pursuant to ARM 17.8.1201(22)(a), an insignificant emission unit means any activity or emission unit located within a source that: (i) has a potential to emit less than 5 tons per year of any regulated pollutant; (ii) has a potential to emit less than 500 pounds per year of lead; (iii) has a potential to emit less than 500 pounds per year of hazardous air pollutants listed pursuant to Sec. 7412 (b) of the FCAA; and (iv) is not regulated by an applicable requirement, other than a generally applicable requirement that applies to all emission units subject to Subchapter 12.

### **List of Insignificant Activities:**

The February 22, 2018, Title V renewal application did not identify any insignificant emitting units.

## Appendix B DEFINITIONS and ABBREVIATIONS

**"Act"** means the Clean Air Act, as amended, 42 U.S. 7401, *et seq.*

**"Administrative permit amendment"** means an air quality operating permit revision that:

- (a) Corrects typographical errors;
- (b) Identifies a change in the name, address or phone number of any person identified in the air quality operating permit, or identifies a similar minor administrative change at the source;
- (c) Requires more frequent monitoring or reporting by Phillips 66 Pipeline;
- (d) Requires changes in monitoring or reporting requirements that the Department deems to be no less stringent than current monitoring or reporting requirements;
- (e) Allows for a change in ownership or operational control of a source if the Department has determined that no other change in the air quality operating permit is necessary, consistent with ARM 17.8.1225; or
- (f) Incorporates any other type of change, which the Department has determined to be similar to those revisions set forth in (a)-(e), above.

**"Applicable requirement"** means all of the following as they apply to emission units in a source requiring an air quality operating permit (including requirements that have been promulgated or approved by the Department or the administrator through rule making at the time of issuance of the air quality operating permit, but have future-effective compliance dates, provided that such requirements apply to sources covered under the operating permit):

- (a) Any standard, rule, or other requirement, including any requirement contained in a consent decree or judicial or administrative order entered into or issued by the Department, that is contained in the Montana state implementation plan approved or promulgated by the administrator through rule making under Title I of the FCAA;
- (b) Any federally enforceable term, condition or other requirement of any Montana Air Quality Permit issued by the Department under Subchapters 7, 8, 9 and 10 of this chapter, or pursuant to regulations approved or promulgated through rule making under Title I of the FCAA, including Parts C and D;
- (c) Any standard or other requirement under Section 7411 of the FCAA, including Section 7411(d);
- (d) Any standard or other requirement under Section 7412 of the FCAA, including any requirement concerning accident prevention under Section 7412(r)(7), but excluding the contents of any risk management plan required under Section 7412(r);
- (e) Any standard or other requirement of the acid rain program under Title IV of the FCAA or regulations promulgated thereunder;

- (f) Any requirements established pursuant to Section 7661c(b) or Section 7414(a)(3) of the FCAA;
- (g) Any standard or other requirement governing solid waste incineration, under Section 7429 of the FCAA;
- (h) Any standard or other requirement for consumer and commercial products, under Section 7511b(e) of the FCAA;
- (i) Any standard or other requirement for tank vessels, under Section 7511b(f) of the FCAA;
- (j) Any standard or other requirement of the regulations promulgated to protect stratospheric ozone under Title VI of the FCAA, unless the administrator determines that such requirements need not be contained in an air quality operating permit;
- (k) Any national ambient air quality standard or increment or visibility requirement under Part C of Title I of the FCAA, but only as it would apply to temporary sources permitted pursuant to Section 7661c(e) of the FCAA; or
- (l) Any federally enforceable term or condition of any air quality open burning permit issued by the Department under Subchapter 6.

**"Department"** means the Montana Department of Environmental Quality.

**"Emission unit"** means any part or activity of a stationary source that emits or has the potential to emit any regulated air pollutant or any pollutant listed under Section 7412(b) of the FCAA. This term is not meant to alter or affect the definition of the term "unit" for purposes of Title IV of the FCAA.

**"FCAA"** means the Federal Clean Air Act, as amended.

**"Federally enforceable"** means all limitations and conditions which are enforceable by the administrator, including those requirements developed pursuant to 40 CFR Parts 60 and 61, requirements within the Montana state implementation plan, and any permit requirement established pursuant to 40 CFR 52.21 or under regulations approved pursuant to 40 CFR Part 51, Subpart I, including operating permits issued under an EPA approved program that is incorporated into the Montana state implementation plan and expressly requires adherence to any permit issued under such program.

**"Fugitive emissions"** means those emissions which could not reasonably pass through a stack, chimney, vent, or other functionally equivalent opening.

**"General air quality operating permit" or "general permit"** means an air quality operating permit that meets the requirements of ARM 17.8.1222, covers multiple sources in a source category, and is issued in lieu of individual permits being issued to each source.

**"Hazardous air pollutant"** means any air pollutant listed as a hazardous air pollutant pursuant to Section 112(b) of the FCAA.

**"Non-federally enforceable requirement"** means the following as they apply to emission units in a source requiring an air quality operating permit:

- (a) Any standard, rule, or other requirement, including any requirement contained in a consent decree, or judicial or administrative order entered into or issued by the Department, that is not contained in the Montana state implementation plan approved or promulgated by the administrator through rule making under Title I of the FCAA;
- (b) Any term, condition or other requirement contained in any Montana Air Quality Permit issued by the Department under Subchapters 7, 8, 9 and 10 of this chapter that is not federally enforceable;
- (c) Does not include any Montana ambient air quality standard contained in Subchapter 2 of this chapter.

**"Permittee"** means the owner or operator of any source subject to the permitting requirements of this subchapter, as provided in ARM 17.8.1204, that holds a valid air quality operating permit or has submitted a timely and complete permit application for issuance, renewal, amendment, or modification pursuant to this subchapter.

**"Regulated air pollutant"** means the following:

- (a) Nitrogen oxides or any volatile organic compounds;
- (b) Any pollutant for which a national ambient air quality standard has been promulgated;
- (c) Any pollutant that is subject to any standard promulgated under Section 7411 of the FCAA;
- (d) Any Class I or II substance subject to a standard promulgated under or established by Title VI of the FCAA; or
- (e) Any pollutant subject to a standard or other requirement established or promulgated under Section 7412 of the FCAA, including but not limited to the following:
  - (i) Any pollutant subject to requirements under Section 7412(j) of the FCAA. If the administrator fails to promulgate a standard by the date established in Section 7412(e) of the FCAA, any pollutant for which a subject source would be major shall be considered to be regulated on the date 18 months after the applicable date established in Section 7412(e) of the FCAA;
  - (ii) Any pollutant for which the requirements of Section 7412(g)(2) of the FCAA have been met but only with respect to the individual source subject to Section 7412(g)(2) requirement.

**"Responsible official"** means one of the following:

- (a) For a corporation: a president, secretary, treasurer, or vice-president of the corporation in charge of a principal business function, or any other person who performs similar policy or decision-making functions for the corporation, or a duly authorized

representative of such person if the representative is responsible for the overall operation of one or more manufacturing, production, or operating facilities applying for or subject to a permit and either:

- (i) the facilities employ more than 250 persons or have gross annual sales or expenditures exceeding \$25 million (in second quarter 1980 dollars); or
  - (ii) the delegation of authority to such representative is approved in advance by the Department.
- (b) For a partnership or sole proprietorship: a general partner or the proprietor, respectively.
- (c) For a municipality, state, federal, or other public agency: either a principal executive officer or ranking elected official. For the purposes of this part, a principal executive officer of a federal agency includes the chief executive officer having responsibility for the overall operations of a principal geographic unit of the agency (e.g., a regional administrator of the environmental protection agency).
- (d) For affected sources: the designated representative in so far as actions, standards, requirements, or prohibitions under Title IV of the FCAA or the regulations promulgated thereunder are concerned, and the designated representative for any other purposes under this subchapter.

## Abbreviations:

ARM	Administrative Rules of Montana
ASTM	American Society of Testing Materials
BACT	Best Available Control Technology
BDT	bone dry tons
Btu	British thermal unit
CEMS	Continuous Emission Monitoring System
CFR	Code of Federal Regulations
COMS	Continuous Opacity Monitoring System
CO	carbon monoxide
DEQ	Department of Environmental Quality
dscf	dry standard cubic foot
dscfm	dry standard cubic foot per minute
EEAP	Emergency Episode Action Plan
EPA	U.S. Environmental Protection Agency
EPA Method	Test methods contained in 40 CFR 60, Appendix A
EU	emission unit
FCAA	Federal Clean Air Act
gr	grains
HAP	hazardous air pollutant
IEU	insignificant emission unit
Mbdft	thousand board feet
Method 5	40 CFR 60, Appendix A, Method 5
Method 9	40 CFR 60, Appendix A, Method 9
MMbdft	million board feet
MMBtu	million British thermal units
NO <sub>x</sub>	oxides of nitrogen
NO <sub>2</sub>	nitrogen dioxide
O <sub>2</sub>	oxygen
Pb	lead
PM	particulate matter
PM <sub>10</sub>	particulate matter less than 10 microns in size
psi	pounds per square inch
scf	standard cubic feet
SIC	Source Industrial Classification
SO <sub>2</sub>	sulfur dioxide
SO <sub>x</sub>	oxides of sulfur
tpy	tons per year
U.S.C.	United States Code
VE	visible emissions
VOC	volatile organic compound

## Appendix C NOTIFICATION ADDRESSES

### Compliance Notifications:

Montana Department of Environmental Quality  
Air, Energy & Mining Division  
Air Quality Bureau  
P.O. Box 200901  
Helena, MT 59620-0901

Montana Department of Environmental Quality  
Air, Energy & Mining Division  
Air Quality Bureau  
Airport Industrial Park 1P-9  
1371 Rimtop Dr.  
Billings MT 59105-1978

United States EPA  
Air Program Coordinator  
Region VIII, Montana Office  
10 W. 15<sup>th</sup> Street, Suite 3200  
Helena, MT 59626

### Permit Modifications:

Montana Department of Environmental Quality  
Air, Energy & Mining Division  
Air Quality Bureau  
P.O. Box 200901  
Helena, MT 59620-0901

Office of Partnerships and Regulatory Assistance  
Air and Radiation Program  
US EPA Region VIII 8P-AR  
1595 Wynkoop St  
Denver, CO 80202-1129

## Appendix D AIR QUALITY INSPECTOR INFORMATION

**Disclaimer:** The information in this appendix is not State or Federally enforceable but is presented to assist Phillips 66 Pipeline, permitting authority, inspectors, and the public.

1. **Direction to Plant:** 401 South 23<sup>rd</sup> Street, Billings Montana, 59101
2. **Safety Equipment Required:** Phillips 66 Pipeline has an extensive safety orientation package that inspectors and/or visitors must participate in.

A safety video must be watched. Electronic Temporary Identification Cards are issued. Safety equipment such as tyvek coats, safety glasses, ear plugs, H<sub>2</sub>S monitors are all available for visitors. Steel-toed boots should be worn while on site.

3. **Facility Plot Plan:** A facility plot plan was submitted with the original application on June 12, 1996.