BEFORE THE BOARD OF ENVIRONMENTAL REVIEW 1 OF THE STATE OF MONTANA 2 3 4 BOARD MEETING 5) December 7, 2018 6) 7 8 TRANSCRIPT OF PROCEEDINGS 9 10 Heard at Room 111 of the Metcalf Building 1520 East Sixth Avenue 11 12 Helena, Montana 13 December 7, 2018 9:00 a.m. 14 15 16 17 18 BEFORE CHAIR CHRIS DEVENY, 19 BOARD MEMBER JOHN DEARMENT; 20 and CHRIS TWEETEN, DEXTER BUSBY, 21 TIM WARNER (By telephone) 22 23 PREPARED BY: LAURIE CRUTCHER, RPR 24 COURT REPORTER, NOTARY PUBLIC 25

2 WHEREUPON, the following proceedings were 1 2 had and testimony taken, to-wit: * * * * 3 CHAIR DEVENY: Welcome everybody. 4 I'd like to call to order this meeting of the Board of 5 Environmental Review. I'm Chris Deveny, Chair. 6 7 And we'll have a roll call now. Lindsay. MS. FORD: Chris Deveny. 8 9 CHAIR DEVENY: Present. 10 MS. FORD: John Felton. 11 (No response) 12 MS. FORD: Dexter Busby. 13 MR. BUSBY: I'm here. 14 MS. FORD: Hillary Hanson. 15 (No response) 16 MS. FORD: Tim Warner. 17 MR. WARNER: Here. 18 MS. FORD: John Dearment. 19 MR. DEARMENT: Here. 20 MS. FORD: Chris Tweeten. 21 (No response) 22 MS. FORD: I have four Board members 23 present. That is a quorum. 24 CHAIR DEVENY: Thank you, Lindsay. Next 25 I'd like to go around the room, and we'll start

3 1 here with Sarah. 2 MS. CLERGET: Sarah Clerget, attorney for the Board. 3 MR. MATHIEUS: George Mathieus, Board 4 5 liaison, Department liaison for the Board. MS. FORD: Lindsay Ford, Board 6 7 secretary. MS. SCHERER: Sandy Scherer, legal 8 9 secretary, DEQ. 10 MR. HAYES: Ed Hayes, Acting Chief Legal 11 Counsel for DEQ. 12 MR. LUCAS: Mark Lucas, DEQ staff 13 attorney. MS. BOWERS: Kirstin Bowers, DEQ 14 15 attorney. 16 MR. FREELAND: Dan Freeland, compliance 17 inspector, DEQ. MS. McCARTHY: Mindy McCarthy, 18 19 compliance, DEQ. 20 MR. PETTIS: Aaron Pettis, attorney, 21 DEQ. 22 MS. CHRISTOPHERSON: Sarah 23 Christopherson, attorney, DEQ. 24 MR. MOSER: Kurt Moser, attorney, DEQ. 25 MR. SIVERS: Eric Sivers, DEQ Water

4 Protection Bureau. 1 2 MR. GARBER: Jason Garber, Water Protection Bureau, DEQ. 3 MR. DILLIARD: John Dilliard, DEQ, 4 5 Public Water Supply Bureau. MS. CLARK: Rachel Clark, DEQ, 6 7 Engineering Bureau. MS. BAWDEN: Susan Bawden, DEQ 8 Enforcement. 9 10 MR. ANDERSON: Chad Anderson, DEQ 11 Enforcement Program Manager. 12 MS. STEINMETZ: Amy Steinmetz, Waste 13 Management and Remediation Division. 14 MS. KELLY: Myla Kelly, Water Quality 15 Standards. MR. DAVIS: Tim Davis, Water Quality 16 17 Division. 18 MR. REGENSBURGER: Eric Regensburger, 19 Water Quality Standards. 20 MR. STEER: Wade Steer (phonetic), 21 Western Energy Company. 22 MR. MARTIN: John Martin, Holland and 23 Hart, for Western Energy. 24 MR. LEEP: Lundy Leep with Copper Ridge 25 Development.

5 MS. MARQUIS: Vicki Marquis with Holland 1 2 and Hart representing Copper Ridge and Reflections 3 at Copper Ridge. 4 MR. BRICE: Greg Brice (phonetic) with 5 Hydrometrics. MR. STORY: Steve Story with DNRC and 6 7 the Board of Water Well Contractors. MR. URBAN: Eric Urban, DEQ. 8 9 MR. KENNING: Jon Kenning, DEQ. 10 DR. SUPLEE: Mike Suplee, DEQ Water 11 Quality Standards and Modeling Section. 12 MS. MERKEL: Julie Merkel, DEQ, Air 13 Quality Bureau. 14 MS. HARBAGE: Rebecca Harbage, DEQ, Air 15 Quality. Liz Ulrich, DEQ Air Quality 16 MS. ULRICH: 17 Bureau. 18 MR. WARNER: Ed Warner, DEQ, Air Quality 19 Bureau. 20 MR. JUERS: Shawn Juers, DEQ, Air 21 Quality Bureau. 22 MR. WHITAKER: Nick Whitaker, DEQ staff 23 attorney. 24 MR. BARTON: Darryl Barton, DEQ. 25 MR. ANDERSON: Carl Anderson, DEQ, Air

6 1 Monitoring. 2 MS. McLAUGHLIN: Joanne McLaughlin, Water Protection Bureau. 3 MS. SIR: Haley Sir, DEQ. 4 5 MR. FLEMING: Derek Fleming, DEQ, Water Protection Bureau. 6 7 MR. TIETZ: John Tietz with Browning, Kaleczyc, Berry and Hoven for Columbia Falls 8 9 Aluminum Company. 10 MR. THOMPSON: Brian Thompson at 11 Browning, Kaleczyc, Berry and Hoven for Montana 12 Contractors Association. 13 MR. COLEMAN: I'm Ed Coleman. I'm with 14 the DEQ Coal and Opencut Mining Bureau. CHAIR DEVENY: And we had two people 15 16 that came in just recently. If you want to find a 17 chair, and would us let know who you are, that 18 would be good. 19 MR. KLEMP: David Klemp, DEQ, Air 20 Quality Bureau. 21 MR. HERNANDEZ: Shiloh Hernandez with 22 Western Environmental Law Center representing the 23 Montana Environmental Information Center. 24 CHAIR DEVENY: There is a couple seats 25 up here or somewhere in there, anyplace you can

find. Are there other people on the phone lines 1 2 that are here to listen to or participate in this meeting today besides our two Board members? 3 4 (No response) 5 CHAIR DEVENY: Hearing none, welcome, Dexter, welcome, Tim. Thank you both for being on 6 7 here. We do have a quorum. I'd like to just remind anybody that does call in on the phone to 8 9 please mute your phones so that we don't have a 10 lot of interference, and when you speak, to please 11 identify yourself so that our Court Reporter can 12 get all of the information into the record today. 13 So next we'll review the minutes from our October meeting. Do any Board members have 14 15 any additions or corrections to the minutes? 16 (No response) 17 CHAIR DEVENY: Hearing none, are there 18 any members of DEQ or the public that have comments on the minutes? 19 20 (No response) 21 CHAIR DEVENY: Is there a motion to 22 approve the minutes? 23 MR. DEARMENT: So moved. 24 CHAIR DEVENY: It's been moved. I'11 25 second it. It's been moved and seconded. All

8 those in favor, signify by saying aye. 1 2 (Response) CHAIR DEVENY: Anybody opposed? 3 4 (No response) It looks like we have 5 CHAIR DEVENY: approved the minutes. Next the Board needs to 6 7 review our 2019 meeting schedule which you should have in your packet. Was there any discussion on 8 those dates, or do Board members agree that those 9 10 are dates that will work for us? 11 (No response) 12 CHAIR DEVENY: Hearing none, would there 13 be a motion to approve those meeting dates? 14 MR. DEARMENT: So moved. 15 CHAIR DEVENY: It's been moved. I'11 second it. Any public comments? 16 17 (No response) 18 CHAIR DEVENY: Hearing none, all those members in favor of the 2019 schedule, signify by 19 20 saying aye. 21 (Response) 22 CHAIR DEVENY: Any opposed? 23 (No response) 24 CHAIR DEVENY: Okay. So the 2019 25 meeting schedule has been established.

And the next order of business are the
 briefing items, and I'll turn this over to our
 Board attorney Sarah Clerget.

MS. CLERGET: Hi, everybody. Sarah Clerget. I will just reiterate what's on the agenda for you, going through them one by one.

7 Briefing item II(A)(1)(a), CMG Construction, technical experts in the case have 8 9 met, and DEQ is in the process of reviewing CMG's scope of work in regard to the remediation. 10 Once 11 those technical details are worked out, it will be 12 reduced to writing, and CMG will file a notice of 13 dismissal. The last status report they filed was on November 23rd of 2018. 14

15 Fischer Land Development is Item (b). Ι 16 just got an update from that on December 6th. DEO 17 filed a status report indicating that petitioner 18 has signed and executed the order on consent, and 19 a stipulation for dismissal should be filed 20 shortly. So that's an oral update even from 21 what's in the agenda.

22 MR. TWEETEN: Excuse me, Sarah. Can I 23 break in just a second? This is Chris Tweeten. I 24 finally brought the technology to its knees and I 25 am on the call.

10 MS. CLERGET: Oh, good, Chris. 1 Thank 2 you. 3 CHAIR DEVENY: Welcome, Chris. Thank 4 you for coming in. 5 MR. TWEETEN: It's great to be here. CHAIR DEVENY: Before we continue, there 6 7 have been some people that have come into the I'd like to ask them to each identify 8 room. themselves. 9 10 MS. WEAVER: Christine Weaver with the 11 MPDES Permitting Program. 12 MS. ERICH HOFFMAN: Emilee Erich 13 Hoffman, MPDES program. 14 MS. HEDGES: Ann Hedges with MEIC. 15 CHAIR DEVENY: Thank you. Okay. Go ahead. 16 17 MS. CLERGET: And I apologize. I think 18 I just switched these in my notes. Wagoner Family is the one that I just got the update on, on 19 20 December 6th, so I apologize that the update I 21 just gave you was Wagoner Family, which is Item 22 (c). 23 Item (b) Fischer Land Development, the 24 stay is still in place as they work on their 25 settlement terms.

11 So moving on to Item (d), the Bob Weaver 1 2 Pit, there is a scheduling order in place and the 3 parties are proceeding accordingly.

Two of the nonenforcement cases, 4 5 Absaloka Mine, they are waiting on -- There is a stay in the underlying case pending the outcome of 6 7 MEIC and Sierra Club v. DEQ and Western Energy, and there's still no decision on that case yet. 8

2(b), Signal Peak, I extended all 9 pretrial motions pending an issue that's before 10 11 the District Court right now regarding a subpoena. 12 That issue has been resolved by the District Court 13 substantially, but they are still working on attorneys fees, so that remains pending before the 14 15 District Court and stayed in our action.

16 Item (c), the AM4 Western Energy, I have 17 the proposed findings of fact and conclusions of 18 law from the parties, and hope to get a decision out to you as soon as possible. 19 The goal is to 20 have that on the agenda for February. We will see 21 if we can manage that. If not, it will be at the 22 April meeting.

23 In Montanore, I held a trial on that 24 case Monday and Tuesday of this week, so the 25 parties are now going to work on their proposed

12 findings of fact and conclusions of law, and get 1 2 those submitted to me. I would expect that one to come before you sometime in the summer probably. 3 Item (e), the Laurel Refinery case, 4 5 there is a six month stay in place until February 25th, 2019. 6 7 Item (f), Golden West Properties, Wagner, and Weyer cases, as you remember, we 8 9 dismissed the one, so only Mr. Weyer's appeal continues. And I've issued a scheduling order on 10 September 20th, and the parties are proceeding 11 12 accordingly. 13 Columbia Falls Aluminum Company is not on the agenda. However, I note that the parties 14 15 are present here. And my understanding is that 16 essentially the agreement that was reached at the 17 end of the last meeting they are continuing to 18 work on, and there should be an update in February 19 as originally stated. 20 And Item 3(a) is for DEQ to update. 21 CHAIR DEVENY: Could we have an update 22 from DEQ on the Western Energy permit. 23 MS. BOWERS: And Madam Chair, members of 24 the Board, I'm Kirsten Bowers, DEQ attorney. And 25 that case is before the Supreme Court, and really

13 1 the only update is that Western Energy filed an 2 unopposed motion for an extension of the due date to file reply brief, and that was granted, so 3 reply briefs are now due January 11th, 2019. So 4 5 the matter is still being briefed before the 6 Montana Supreme Court. 7 CHAIR DEVENY: Thank you. Anything else, Sarah? 8 MS. CLERGET: No, that completes the 9 briefing items. 10 11 CHAIR DEVENY: We're ready to move on to our action items for the day. We have a lot on 12 13 our agenda, so try to keep this meeting moving. Let's hear from DEQ. George, I think I'll ask you 14 15 to introduce your staff on the particular 16 rulemaking that we're discussing today. 17 MR. MATHIEUS: Thanks, Madam Chair. We 18 have four rulemaking items before you today. And our first one is DEQ Circular 7, I believe is Mike 19 20 Suplee. So Dr. Mike Suplee is going to present 21 for you this morning. It looks like you have a 22 power point. 23 CHAIR DEVENY: Is this power point 24 available to those who are on the phone? 25 MS. CLERGET: Yes. I mailed it to them

14 1 this morning, and it was posted to the Board 2 website. CHAIR DEVENY: So Dexter, Chris, and 3 Tim, do you need a minute to get your power point 4 5 up, or are you ready? MR. BUSBY: I can't get it up because I 6 7 have no internet. Tim and Chris, are you 8 CHAIR DEVENY: 9 ready to proceed? 10 MR. TWEETEN: Yes, I think so. 11 DR. SUPLEE: Madam Chair, members of the Board, good morning. Again, my name is Dr. 12 13 Michael Suplee. I'm with the Montana Department 14 of Environmental Quality's Water Quality Modeling 15 and Standards Section, and we are requesting initiation of rulemaking this morning. 16 17 This rule change is before both the 18 Board and the Department because DEQ7, the circular in question, is referenced in both Board 19 20 rules and Department rules. We're proposing six 21 new groundwater human health criteria specifically 22 for groundwater, and I will walk you through these 23 briefly. 24 The groundwater standards are going to 25 be housed here in this. This is a page from DEQ7.

15 They will be housed here under the groundwater section of the circular. All these criteria were derived using drinking water as the source only, so here are the six.

5 And the adoption is being driven primarily by requests from DEQ's Waste Management 6 7 and Remediation Division, including their hazardous waste program. These standards will 8 9 provide cleanup end points for remediation work that they are doing. So in brief, I'll give you 10 11 just a real brief rundown on the six criteria 12 since there's not many of them.

Dialliate, the first on the list, you can see there, is a carcinogen. This is an herbicide that's been used to control weeds and grasses in crops. High levels of it affect the central nervous system, and long term exposure can cause liver damage. That is the background on that.

Dioxane, 1,4 is an organic compound used as a solvent. It has affected groundwater in many areas in the United States, and it is highly soluble in water, and does not bind well with soils, and therefore it has found its way into groundwater. This is part of the reason that remediation is seeking this in DEQ7 as a cleanup
 end point.

3 I'm going to jump over iron and 4 manganese, and go to the last two, perfluorooctane 5 sulfonate, or for short PFOS, and 6 perfluorooctanoic acid, or PFOA.

7 These are compounds that have been 8 around since the 1940's. They've been widely used 9 for all kinds of purposes: As a resistant for 10 stains, such as Scotchgard; they've been used in 11 Teflon cookware; they are used for firefighting 12 purposes.

And they have a very long life. They persist indefinitely in the environment. And in fact, it has been found that 98 percent of the general US population has these compounds in small levels in them.

So in 2002, under pressure from EPA,
began to phase out the production of these
compounds. Eight other companies that have
produced these followed suit by 2015, and they
agreed to finish producing these. But they are
commonly found in various areas in groundwater.
EPA studies show that it can cause

25 developmental effects on human fetuses during

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17 1 pregnancy, including low birth weight, skeletal 2 variations. It can also reduce the chance of 3 pregnancy; it interferes with the body's hormone 4 systems; affects the immune system; a possible 5 cancer risk. However, these have been derived as 6 toxic criteria in this case.

7 So I'm going to now jump forward a 8 little bit here on iron and manganese. Now, iron 9 and manganese criteria are interesting, in that 10 probably most of you in the room are familiar with 11 the idea that some people take iron as a 12 supplement, so why are we having criteria for 13 this?

14 Both iron and manganese demonstrate 15 what's known as a U-shaped adversity or health 16 impact curve, so if you look at that, what you're 17 seeing is that if you don't get enough of either 18 of these compounds, you can have health effects, 19 too low of iron, too low of manganese, and other 20 micronutrients. So that would be there on the 21 left side of the curve.

Then there is the area in the middle where most of us operate where we're getting enough of these. And then if you get too much on the other side, you start to get adverse health 1 impacts from too much of these compounds. For
2 example, at a dosage of 200 to 300 milligrams per
3 kilogram, iron is actually lethal.

Now manganese -- I'm going to jump back 4 5 down to a previous slide. Manganese in excess levels causes neurobehavioral and neurocognitive 6 impacts to infants. There has been a lot of work 7 done just recently, and the collective evidence 8 9 suggests that early manganese exposure at too high of levels may produce deficits in learning, 10 11 memory, and attention.

12 And this brings me to the idea that 13 there are special populations that some of these 14 criteria have been derived for. Our standard 15 assumption when we derive a drinking water based 16 standard is that a person who weighs 80 kilograms, 17 and they drink 2.4 liters of water per day during 18 their lifetime.

However, some subpopulations are more vulnerable than others, and the criteria are derived to protect them. We have two criteria, actually three here, that are derived for specific subpopulations. PFOS and PFOA, which I mentioned earlier can affect pregnancy, etc.

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Those have been derived to protect

19 1 lactating women, and they use the 90 percentile of 2 their daily water intake and also lower assumed 3 body weight than is normally used. Those were 4 derived by EPA.

5 Manganese was derived by the Department with the assistance from EPA. This is derived to 6 7 protect infants, and specifically the criteria were derived for zero to six month old infants, 8 who do have a much lower body weight obviously, 9 and a much larger percentage of water intake. 10 The assumption is that up to 80 percent of their water 11 is coming from the mixing of formula. 12

And just as an aside, both Canada and the State of Minnesota have derived criteria for manganese, and they basically came up with the same number we did, which is 100 micrograms per liter.

Additional details on the rulemaking. I'm almost finished. There is going to be a new Footnote 40. This is going to provide a means to cross reference the Montana administrative record, pages and date, in cases where the details of how DEQ derived a criteria or criteria is housed in the MAR.

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You probably noticed that the MAR Notice

had a fair amount of technical information about how we went through and derived the criteria, so that we don't lose that linkage, or if people need to find out more about that in the future, they will be able to look at the footnote, and we will specifically link that MAR notice to the iron and manganese criteria.

8 There is a new Footnote 41. Essentially 9 all that says is that the combination of PFOS and 10 PFOA cannot exceed the .07 criterion shown up 11 there on the board.

12 There is a stringency issue. We've 13 looked at all these criteria relative to the 14 federal, and we have one criterion that is 15 currently more stringent than Federal manganese 16 value. But the Department has provided, and will 17 provide more as needed, all the information in 18 order to meet the requirements of more stringent than Federal, which is at 75-5-203. Some of that 19 20 information is already in the notice.

In the future -- this is now stepping away from the rulemaking that's immediately before us -- the Department is planning via the Public Water Supply Bureau, which will be probably approximately in the next year or so, to adopt

21 1 manganese as a drinking water standard. 2 But I want to point out that today's rulemaking will not affect the drinking water 3 4 rules. This is strictly for groundwater, 5 groundwater cleanup, remediation, that sort of 6 thing. 7 At that time, the drinking water standard will be developed in light of DEQ7's 8 groundwater standard here, EPA recommendations, 9 10 and other requirements that would be detailed in 11 the drinking water program's rules. So that's 12 something that you should probably expect to see 13 coming into the future, but not today. That's all I have on the rulemaking. 14 15 I'd be happy to answer any questions you may have. Thank you. And I'm 16 CHAIR DEVENY: 17 I didn't get your name. sorry. 18 DR. SUPLEE: My name is Michael Suplee. 19 CHAIR DEVENY: Thank you for that 20 presentation. Do Board members have questions of 21 Dr. Suplee or any of the DEQ? 22 (No response) 23 CHAIR DEVENY: Questions from the Board? 24 (No response) 25 CHAIR DEVENY: I have a question on the

22 You mentioned I believe Canada and 1 manganese. 2 Minnesota have similar concentration limits. Are those also for remediation, or are those for 3 drinking water? 4 5 DR. SUPLEE: To be honest, I don't know the answer to that. 6 7 CHAIR DEVENY: And no other state has that number for -- those numbers for remediation 8 at this time? 9 10 DR. SUPLEE: I'm not aware of other 11 states that have them adopted in rule. I know 12 that even the EPA has been looking at updating the 13 number that they have proposed, which is 300, 14 based on older studies; but they are not in a 15 position at this point to quite move forward on a national recommendation. 16 17 CHAIR DEVENY: So it sounds like these 18 are some updates that are needed, it sounds like 19 to me. Board members don't appear to have any 20 questions or comments. So at this time, we'll 21 take comments from the public if there are any. 22 Is anybody here interested in speaking to these? 23 MR. BRICE: I would like to speak to 24 those comments, please. 25 CHAIR DEVENY: If you could be sure to

23 give your name clearly for our Court Reporter. 1 2 MR. BRICE: Absolutely. My name is Greg Brice. I'm with Hydrometrics in Helena, Montana, 3 and I'm a hydrogeologist. I'd like to, Madam 4 5 Chair and Board, thank you for your time today. I would like to request the Board to 6 7 delay any decision on initiating rulemaking at this time for a few reasons. 8 The first reasoning is that many of our 9 -- we represent many clients that these rules 10 would affect, especially with respect to iron and 11 12 manganese. Many of our clients did not know about 13 this proposed change. We are unaware why they were not provided this information, as many of us 14 15 at Hydrometrics are also on the list to be 16 notified for such changes, and those were not 17 provided to anybody in our group that was on those 18 lists. 19 And then these changes, these rule

20 changes, could adversely affect many of these
21 based on -- many of these clients based on these
22 standards, and that has been not been fully
23 evaluated on by the Department.

24The other thing is we have had only a25small amount of time to actually review the data

1 that the Department provided, but we did find
2 numerous technical issues that we think the Board
3 should consider.

4 The technical issues that I have 5 identified in my preliminary review show that the 6 addition of numeric criteria for iron and 7 manganese is, we believe, unnecessary, as these 8 parameters may be regulated under Montana's 9 surface and groundwater rules that contain 10 narrative standards.

11 The Department also notes that the 12 reason for adding numeric standards for iron is 13 that the standard is an important criterion to 14 Wastewater Management Remediation Division as a 15 cleanup end point.

The standards applied in DEQ7 have much wider impacts than just cleanup end points, and there are a variety of factors, including land use and site specific exposure assumptions that can be used by the Department in more site specific risk assessments, to establish cleanup criteria and end points.

It is hard for us to understand why the Department removed the narrative standards only a few years back, and now is coming back to add

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numeric standards to both iron and manganese. The
 Department does not make a clear case on why
 additional standards are necessary to protect
 human health.

5 It should also be noted that both iron 6 and manganese are essential dietary needs for 7 human health, and any development of a numeric 8 standard must take into account both the need for 9 that constituent, and the toxicity, potential 10 toxicity or harmfulness of that constituent.

More specifically with iron, the Department has identified iron as a toxic. However, it gives no reasoning to this designation. Currently iron is designated as a harmful in DEQ7, and the change from a toxic to a harmful has many effects with respect to nondegradation standards.

18 Circular DEQ7 provides trigger values 19 for toxic parameters that determine whether a 20 change in water quality is significant under 21 nondeg rules. In this rulemaking proposal, DEQ 22 has not identified a proposed trigger value for 23 iron, thus the current proposal is incomplete. 24 Furthermore, the Department references

25 that the iron criterion was calculated using an

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26 RFD of 0.592 kilograms per -- and I know I'm 1 2 getting into the weeds here, but it is important -- based on EPA's provisional peer review toxicity 3 value for iron compounds. 4 5 However, the actual document uses an RFD So the document, if you accept that 6 of 0.7. 7 document's RFD value, is higher than what the actual was in EPA's documentation. 8 Further, the reference documents had 9 10 many disclaimers about the proper use of this 11 data, some of which of these are concerning. I'11 12 quote a few of them for you. 13 The first one states, "It is important 14 to remember that provisional values alone tell 15 very little about the adverse effects of a 16 chemical, or the quality of evidence on which that 17 value is based on." 18 It also notes in the documentation that 19 EPA's health effect assessment summary table 20 reported that data regarding iron were inadequate 21 for quantitative risk assessments. The chemical 22 assessment and related activities list provided by 23 EPA includes a health effect assessment for iron 24 and compounds that found no reliable quantitative 25 oral toxicity data.

27 1 Lastly it states that the studies used 2 to develop the provisional RFD's are based on durations of two weeks to approximately three 3 months, and that no chronic exposure studies 4 5 reporting gastrointestinal toxicity were identified, and the RFD that was developed in that 6 7 documentation used data solely on the two weeks to approximately three months on gastrointestinal 8 toxicity to develop that criteria. 9

10 The disclaimers in the document must be 11 considered in determining if it is valid to use 12 provisional RFD for establishing statewide numeric 13 standards.

The referenced EPA document provided a 14 15 provisional subchronic and chronic RFD value of 16 0.7, as I stated earlier. It is higher than used 17 by the Department, and therefore the Department 18 would be required under 75-5-203 to provide 19 written findings that include information from the 20 hearing records regarding the cost of the 21 regulated community that are directly attributable 22 to the proposed state standards requirement. 23 That was not provided in this proposed

24 rulemaking, and it should be done prior to 25 initiating rulemaking, because we know rulemaking takes a lot of energy, time by the Department, by
the Board, and by the regulated community, and is
important to have this information before we start
initiating rulemaking on these things.

5 With respect to manganese, a similar scenario is that Dr. Suplee noted that manganese, 6 7 if they're proposing a standard that is lower than the actual Federal standard. When that is done, 8 the cost analysis needs to be done as to the --9 before, and this was not done, and therefore we 10 would request that prior to initiating rulemaking, 11 that this information be provided so it can be 12 13 reviewed by the Board and the public.

One thing that we think the Department states in their rules is that at a municipal scale, dissolved manganese can be removed by several technologies. They give an example of oxidation and physical separation, which can achieve concentrations of 40 micrograms per liter.

This statement is slightly misleading. I think Dr. Suplee correctly noted that these are standards for DEQ7. They do not apply to drinking water criteria, which would be able to meet -which is where the 40 micrograms per liter would come into play for that. These standards will actually most
 likely be used for treatment technologies for
 cleanup sites, and more importantly, will be used
 to determine nondegradation criteria for discharge
 permits to the groundwater.

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They also could be used for establishing 6 7 nondeg criteria for MPDES permits for surface water because many MPDES permits are discharged to 8 groundwater that are in connection to surface 9 water, and therefore they need to meet groundwater 10 11 nondeg criteria in those MPDES permits, as well as 12 surface water, and those costs and feasibilities 13 for municipalities and other industries to meet 14 these nondeg criteria for discharges could be 15 significant.

I thank you for your time. I ask you consider the information that I've provided, and delaying any determination or initiation of rulemaking. Thank you.

20 CHAIR DEVENY: Thank you. Would you 21 stay for questions? Okay. Thank you. Do Board 22 members have questions of Mr. Brice? 23 (No response)

24 CHAIR DEVENY: Dexter or Chris, any 25 questions?

30 MR. TWEETEN: I'd like to hear from --1 2 This is Chris. I'd like to hear from the 3 Department in response. CHAIR DEVENY: Absolutely, we will. Ι 4 5 wanted to see if anybody had any questions first. 6 (No response) 7 CHAIR DEVENY: With that, could we hear from DEQ in response to Mr. Brice's comments and 8 concerns. And I would particularly like to ask up 9 front that you address his issue about the notice, 10 11 no notice being given to him, or what you've done 12 to engage any stakeholders up front if there has 13 been that effort. 14 DR. SUPLEE: This is Mike Suplee with 15 the Department. I can address some of these 16 things. Some of these other issues may have to 17 bump to other individuals in the Department. 18 Regarding the public notice, we have not 19 outreached a great deal to stakeholders because 20 that is a part of what the process is going forward. 21 22 What we have done quite extensively is 23 internally met and discussed among the multiple 24 groups within our Department that deal with 25 groundwater -- so this would be remediation.

31 1 We have a groundwater working group who 2 has been meeting off and on over the last couple of years, and they are fully aware of the 3 implications of putting standard like this in 4 5 place, and they're aware of the fact that in some areas, groundwater does have numbers far higher 6 7 naturally, for example, than these numbers. And there are elements of our law, for 8 example 75-5-306, where you don't have to treat to 9 10 purer than natural that come into play and are incorporated into the rules that we work under. 11 12 So that is part of how we have looked at this. 13 There is no individual or group among 14 the groundwater working group that again 15 represents the full array of folks within the 16 Department that deal with groundwater and 17 groundwater remediation and treatment that have 18 shown concern about us adopting these standards at 19 this point. We've had many meetings with them. 20 But that's not outreach to the general 21 Again, that is generally what we would do public. 22 going forward with the 45 day public comment 23 period that's coming, etc. 24 Regarding the reference dose that he 25 referred to, our calculation is actually correct.

If you've read the document more closely, he would see that that reference dose is based on a 70 kilogram assumed body weight. That is what the assumed body weight was at the national scale, and was in Montana up to recently.

6 In more recent DEQ7's, it was updated to 7 80 kilograms. When you run back through those 8 calculations, and readjust that reference dose, 9 you will find that you come up with the number 10 that we used.

Regarding having us remove iron and manganese more recently as narratives, that is correct. Those were removed. They were in DEQ7 in the 1990s as a full standards, then they moved to a footnote, and by 2012 they were actually removed from DEQ7 completely.

Those were based on national secondary standards for drinking water based on staining and esthetics in drinking water supply, so they really had never had a lot of direct usage for purposes of protection of human health.

In contrast, these two criteria that we're talking about here, and the numbers that are shown, are based on the protection of human health as we discussed. And I did again point out that

33 U-shaped curve. We're fully aware that you need 1 2 these things in small quantities. These criteria are set at the other end of the spectrum where if 3 it gets too high it's a problem. 4 5 Beyond that, I think if there is any specific questions or further thing, there may be 6 7 other people in the Department that may be better suited to answer those questions. 8 That's all I 9 have at the moment. Do you have any questions for 10 me? 11 CHAIR DEVENY: John? 12 MR. DEARMENT: No. 13 CHAIR DEVENY: Dexter or Chris? 14 MR. TWEETEN: Madam Chair, maybe a 15 question for George. George, given the concerns 16 that have been expressed -- I realize that many of 17 these are questions that can't be addressed during 18 the rulemaking process, and certainly I think the timeliness of notice becomes less significant in 19 20 light of the significant opportunities for comment 21 and input that are provided to the stakeholders 22 during a rulemaking process. 23 But I guess my question is: Have you 24 heard anything that might make you think that 25 perhaps since these are not emergency rules, it

1 might not be wise to go back and look at some of 2 these comments and questions in more detail before 3 we initiate rulemaking, as opposed to taking them 4 up on the back end after you conduct your hearing 5 and receive the public input?

6 MR. MATHIEUS: Thanks, Chris. I would 7 just say that personally I didn't hear anything 8 that I thought couldn't be handled under a normal 9 rulemaking, some of the statements that were made.

10 Just typically, and on the contrary to 11 that, the Department goes through a great deal of 12 effort I think with all our rulemaking to try to 13 determine the level of interest and controversy 14 that may arise, and when we see ones that it is 15 obvious, then we do slow down, we form work 16 groups, and we work through that. I think we're 17 known for that.

I would probably defer to Tim, or Eric, or someone in the management of the program to give a better perspective on that, but from what I heard, a lot of the things I picked up on seemed to be normal processes that would occur during rulemaking.

CHAIR DEVENY: Chris, are you satisfied
with that answer, or should we ask Tim Davis or

35 any other DEQ staff members to speak to that? 1 2 MR. TWEETEN: Well, Madam Chair, I would be curious if anybody else within DEQ has anything 3 to add to what George told us. I don't want to 4 5 extend the discussion unnecessarily. But since this isn't an emergency rulemaking, I think we do 6 7 have the option of asking DEQ to take up some of these concerns now rather than rulemaking. 8 On the other hand, the rulemaking 9 process is designed for extensive public input, 10 11 both verbally and in writing. And I didn't hear 12 anything -- I'm no expert -- but I didn't hear 13 anything out of the ordinary for the kind of comments or discussion that would occur during the 14 15 rulemaking process, so --16 CHAIR DEVENY: I am going to ask Tim 17 Davis just to speak to that, just very briefly. 18 MR. DAVIS: Madam Chair, members of the 19 Board, Tim Davis, Water Quality Division 20 Administrator at DEQ. 21 I agree. I concur with Mr. Mathieus 22 that I think this could be taken -- the public 23 comment process could address the comments that 24 were raised. I would point out -- and I don't 25 remember Mr. Suplee bringing this up -- but it did

36 go before WPCAC as well, so these rules --1 2 CHAIR DEVENY: Would you define WPCAC? Water Pollution Control MR. URBAN: 3 4 Advisory Council. Water Pollution Control 5 MR. DAVIS: Advisory Council. I should know that. One too 6 7 many acronyms on a Friday. So it went before 8 WPCAC prior to coming to the Board, so there was 9 an opportunity there for them to ask questions. 10 We would certainly take the comments 11 that have been raised today, and work with the 12 commenters during the public comment period as 13 well, to be able to address those when it came 14 back for adoption, Madam Chair. 15 CHAIR DEVENY: Thank you, Mr. Davis. Do 16 Board members have any other comments or questions 17 of DEQ? 18 MR. BUSBY: I've got a couple of 19 comments. Usually before you start setting 20 criteria, you go through all the stakeholders, but 21 something like iron and manganese which are very 22 much naturally occurring, and very much part of 23 the environment, I don't know that we know who all 24 the stakeholders are involved in this. 25 And I'm a little concerned that when we

37 get a little bit ahead of ourselves with those two 1 2 items. I'd be willing to make a motion we separate those out, let the other four other items 3 proceed with rulemaking, and have a separate 4 5 rulemaking for manganese and iron, simply because they are different breeds of cats and have wholly 6 7 different set of stakeholders. CHAIR DEVENY: Okay. There is a motion 8 before the Board. 9 Is there a second to that 10 motion? 11 (No response) 12 CHAIR DEVENY: I don't hear a second to 13 that motion so --14 MR. TWEETEN: Madam Chair, this is 15 Chris. I'll second it for purposes of discussion. 16 I'm not sure I'm going to vote for it or not, but 17 I'd like to hear from the Department about the 18 idea of segregating those two items. 19 CHAIR DEVENY: George, who would you 20 like best from DEQ to address this issue that 21 Dexter has just raised? 22 MR. MATHIEUS: Tim. CHAIR DEVENY: Mr. Davis, you're back up 23 24 here again, please. 25 MR. DAVIS: Madam Chair, members of the

38 Board, I think it would be fine if the Board 1 2 wanted to do that, I mean require multiple rulemaking processes, because we would propose to 3 come back and bring iron and manganese at a 4 5 separate rulemaking if what's what you chose to do. 6 7 I do think that dealing with PFOS, PFOA, the other parameters would be important to move 8 forward with in the near term. Dr. Suplee could 9 provide other criteria if there is other -- answer 10 11 technical questions if you have about the 12 manganese and iron as well. 13 But if that's what the Board chose to 14 do, we would still propose to come back in the 15 future to address those that you separated out, 16 but that would just create a series of rulemakings 17 if what's what you chose to do. CHAIR DEVENY: Could you address how you 18 19 will go about bringing stakeholders together 20 during -- if we were to initiate rulemaking today, 21 what would the process be that you would go to to 22 ensure that folks that would be impacted by this 23 would have an opportunity to bring their concerns 24 before the Department? 25 MR. DAVIS: Madam Chair, members of the

39 1 Board, we would certainly -- we do have a number 2 of stakeholder groups that we could pull together, and essentially offer to meet, sit and talk about 3 some of the concerns or questions, technical 4 5 questions that were raised today, give people an opportunity to have a discussion in a task force 6 7 forum; also that would prepare us for response to comments if the Board would receive them later. 8 CHAIR DEVENY: And Mr. Brice indicated 9 that he was not aware that this was happening 10 11 until I believe he saw it on the agenda. Is Mr. Brice or are others that work with the consulting 12 13 industry members of your stakeholders groups? Madam Chair, members of the 14 MR. DAVIS: 15 Board. They're certainly on our interested 16 parties list, and did go -- this was noticed, we 17 went before WPCAC as well, but just don't ask me 18 to spell out the acronym again. But we can 19 certainly send out a request more broadly to make 20 sure that if people have questions, concerns, 21 comments they want to discuss, we can discuss 22 those between now and the adoption and initiation. 23 CHAIR DEVENY: Do Board members have any 24 further questions of Mr. Davis? 25 MR. TWEETEN: Madam Chair, just a

40 followup on what Tim just said. Under MAPA, the 1 2 rulemaking begins with publication of the notice of intent to adopt rules into the Montana 3 Administrative Register, and certainly a 4 5 sophisticated interested party or group would be following the Administrative Register, and would 6 7 receive notice of the intent to make rules on this subject at that point. 8

9 In addition, anybody who is specifically 10 interested in DEQ business, and who has put their 11 identifying information on the DEQ mailing list, 12 would receive a personal copy mailed and emailed 13 from the DEQ of the notice of proposed rulemaking.

14 So that would flesh out I think the 15 majority of the interested parties who had 16 previously indicated some interest in DEQ's 17 business.

You can never discount the possibility that some person or entity out there doesn't follow the Administrative Register, hasn't put their name on the list, and those folks would be on constructive notice of the proposed rulemaking, but wouldn't have actual notice.

24That can't be avoided, and that's25inherent in the rulemaking process, that we do our

best to give notice to those people that we know of, and those people who are interested can always find it in the register, but there is a certain amount of responsibility that's placed on the interested parties to follow along with this stuff if they want to have a chance to comment.

7 And that's sort of the balance that MAPA 8 strikes, so I think anybody that's previously been 9 identified as having an interest in this area 10 would receive actual notice through the rulemaking 11 process.

12 Thank you, Chris, for CHAIR DEVENY: 13 reminding us of the MAPA process. And I think 14 with that, I'm inclined to vote against the motion 15 that's before the Board, because I do think 16 initiating the rulemaking will allow for ample 17 public input, and that the Board can -- or that 18 the Department can move forward with that. Anv other discussion on the motion before the Board? 19 20 MR. DEARMENT: I would also add, Madam 21 Chair that --22 CHAIR DEVENY: John Dearment. 23 MR. DEARMENT: Thank you. And in terms 24 of what Dexter had to say, with all due respect to 25 Dexter, I also disagree and inclined to vote

42 against it. I think that DEQ regulates a lot of 1 2 parameters that are naturally occurring and essential to human health at low levels, like iron 3 and manganese, become dangerous at more toxic 4 5 levels. I just don't really see anything so special about them that would require us to call 6 7 them out separately for a separate rulemaking. CHAIR DEVENY: Dexter, you had another 8 9 comment? 10 MR. BUSBY: Just one quick question 11 This is for the fellow from, I believe it then. was Hydrometrics. 12 13 He mentioned that there was some 14 criteria about cost analysis, and I could not hear 15 most of what he said, and I'd like him to repeat 16 that if possible. 17 CHAIR DEVENY: Yes. Mr. Brice from 18 Hydrometrics. Madam Chair and members of 19 MR. BRICE: 20 the Board. I was essentially talking to -- I 21 can't remember the exact criteria off the top of 22 my head now -- 75-5-203 I believe it is, that 23 since manganese is a lower standard than Federal, 24 that the Department is proposing that a cost 25 analysis must be evaluated by the Board and the

43 1 Department that evaluates the impacts to the 2 regulated community. And that was not done or provided at 3 least in the proposed rules, and therefore we 4 5 would ask that be provided by prior to initiating 6 rulemaking. 7 CHAIR DEVENY: Could I have DEQ speak to that. 8 9 MR. MATHIEUS: Madam Chair, I can. 10 CHAIR DEVENY: George Mathieus. 11 MR. MATHIEUS: It is part of the rulemaking process to conduct that analysis. 12 13 CHAIR DEVENY: Dexter, did you hear that? 14 15 MR. BUSBY: I could hear parts of it. If I understood that, it is supposed to be 16 17 provided as part but not before the rulemaking 18 process? Is that what I understood? 19 MR. MATHIEUS: Dexter, this is George. 20 That's correct. It is a requirement of the 21 rulemaking process, so we will conduct that 22 analysis during rulemaking, should the Board 23 decide to initiate rulemaking. 24 MR. BUSBY: Okay. I don't have any 25 other questions.

44 1 MR. TWEETEN: Madam Chair, this is 2 Chris. Just a quick one for George. Will that analysis be available to the public prior to the 3 4 hearing on the rule? 5 MR. MATHIEUS: Chris, this is George. We'll make sure that happens. 6 7 MR. TWEETEN: I think that's important. MR. MATHIEUS: 8 Okay. 9 MR. BUSBY: What's the timing on the 10 hearing on this? MS. CLERGET: 11 This is Sarah Clerget. 12 And I believe I just discussed with Sandy that we 13 would set this for January 11th. That's a pretty short time 14 MR. BUSBY: 15 period with the holidays in there, but --16 MS. CLERGET: We can extend that out as 17 needed. So I can discuss that with DEQ and we can set a further date out. 18 19 MR. BUSBY: Okay. 20 CHAIR DEVENY: There is a motion and a 21 second before the Board. I'd like to call for the 22 question on that. So all those in favor of the motion, please signify by saying aye. 23 24 MR. BUSBY: I'm going to say aye, since 25 it is my motion.

45 1 CHAIR DEVENY: All those opposed, 2 signify by saying nay. 3 (Response) MR. TWEETEN: This is Chris. I'm a no 4 5 as well. CHAIR DEVENY: So that's I believe four 6 7 nays and one aye, so the motion fails. MR. DEARMENT: Madam Chair, this is 8 I will move that we proceed to initiate 9 John. 10 rulemaking as requested by the Department, and 11 with all due respect to Hydrometrics -- I 12 appreciate their input here today, and look 13 forward to hearing more from them and other stakeholders. But with the Department having 14 15 already reached out to WPCAC and so forth, I think 16 we can deal with this through the regular 17 rulemaking process. So I move that we initiate as 18 requested. 19 CHAIR DEVENY: Mr. Dearment, would you 20 agree to add on to your motion that we also 21 appoint Sarah Clerget as the Hearing Officer for 22 the purpose of holding the public hearing on this 23 proposed rulemaking? 24 MR. DEARMENT: Yes, absolutely. 25 CHAIR DEVENY: Is everybody clear on

46 what the motion is? 1 2 (No response) CHAIR DEVENY: Anybody unclear? 3 I would 4 second that motion. Is there any discussion on the motion? 5 (No response) 6 7 CHAIR DEVENY: All those in favor of the motion, please signify by saying aye. 8 9 (Response) 10 CHAIR DEVENY: All those opposed? 11 MR. BUSBY: Aye. 12 CHAIR DEVENY: Motion carries for the 13 Department to initiate rulemaking, and for Sarah 14 to serve as the Hearings Officer. Thank you very 15 much. 16 Our next rulemaking initiation to 17 discuss is with the Air Quality. 18 MR. MATHIEUS: Yes, Madam Chair. Ι 19 believe the Board had a briefing on this, and 20 Rebecca Harbage is going to present to the Board 21 this morning. 22 CHAIR DEVENY: I think maybe we should 23 take a break at this point. So let's reconvene in 24 ten minutes. 25 (Recess taken)

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1	(Mr. Warner not present)
2	CHAIR DEVENY: We're going to reconvene
3	here. Lindsay, would you please take roll call.
4	MS. FORD: Chris Deveny.
5	CHAIR DEVENY: Present.
6	MS. FORD: Dexter Busby.
7	MR. BUSBY: I'm here.
8	MS. FORD: Tim Warner.
9	(No response)
10	MS. FORD: Tim Warner.
11	(No response)
12	CHAIR DEVENY: John Dearment.
13	MR. DEARMENT: Here.
14	MS. FORD: Chris Tweeten.
15	MR. TWEETEN: Present.
16	MS. FORD: Tim Warner.
17	(No response)
18	MS. FORD: We have four Board members
19	now. It is still a quorum.
20	CHAIR DEVENY: We'll go ahead. We were
21	getting ready to address the next rulemaking
22	initiation, and DEQ.
23	MS. HARBAGE: Good morning, Madam Chair,
24	members of the Board. My name is Rebecca Harbage,
25	and I'm an Environmental Planner with the

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Department's Air Quality Bureau. I'm also the
project manager for the Bureau's efforts to
develop a registration program for portable
sources of emissions.

5 I have a great team working on that project as well, many of whom are here, so if you 6 7 do have questions, we'll be here to answer them. Portable sources, before I get into this, include 8 crushing and screening plants, concrete batch 9 plants, and asphalt plants. Today I'm here to 10 request that the Board initiate rulemaking to 11 12 begin the formal process of taking public comment 13 on proposed new and amended Administrative Rules. CHAIR DEVENY: Chris and Dexter, and Tim 14 15 if you come on, can you still hear us right now? 16 MR. BUSBY: I cannot. I can hear you, 17 but I can't hear anybody else. 18 CHAIR DEVENY: Chris Tweeten, are you still on? 19 20 MR. TWEETEN: Yes, I am. 21 CHAIR DEVENY: Okay. Excuse us for the 22 interruption.

23 MS. HARBAGE: No problem. At the Board 24 meeting in October, I presented an overview of 25 this project that covered some of the background 1 as to why the Air Quality Bureau is deciding to 2 move forward with a new registration program for 3 portable sources at this time. I just want to 4 give you a quick refresher before I get any 5 further into this project.

6 First of all, given the demands on our 7 time and our limited resources, it's essential 8 that we streamline the way we do our work, so we 9 can redistribute staff time where they can have 10 the most environmental benefit.

The bureau has been permitting portable sources like the ones we're talking about today for decades, and we've been doing it the same way. We've identified this as an area where we can improve our process, while maintaining equivalent or better protection of air quality.

17 A registration program, what that does 18 is essentially adopt the operating requirements 19 that are currently included as permit conditions 20 into Administrative Rules that would apply 21 generally to all eligible sources. In this way, 22 the registration program wouldn't change the 23 operating requirements themselves. They would 24 change the way those requirements are applied to 25 sources.

50 1 This type of approach is appropriate for 2 portable sources because the operating requirements for those sources and their 3 environmental impacts are nearly identical from 4 5 one source to the next, and those haven't changed in many decades. 6 7 The Air Quality Bureau has been interested in this project, which is a portable 8 source registration program, for about a decade, 9 actually since before the Board adopted a similar 10 11 registration program for oil and gas well 12 facilities in 2006. 13 Montana's oil and gas well air quality 14 registration program was one of the first 15 registration programs in the country, and it was 16 approved by the Environmental Protection Agency as 17 part of Montana's State Implementation Plan. In the years since 2006, many other 18 19 registration type programs have been developed in 20 other states for a variety of source categories, 21 including the portable sources we're talking about 22 today. 23 EPA also recognized the opportunity to 24 streamline the regulation of these types of minor 25 sources on tribal lands, and they implemented

general permits and permits by rule for these
 sources, the last of which were adopted in 2016.

Before I get into the proposed 3 rulemaking itself, I do want to take just a minute 4 5 to acknowledge that there were many stakeholders who worked with us to develop this program. 6 When 7 the Air Quality Bureau started planning to move forward with this project a couple years ago, we 8 9 had a pretty good idea of where we wanted to go, but we also recognized that we couldn't develop a 10 successful program in a vacuum. We would not be 11 here today with draft rules if stakeholders hadn't 12 13 taken the time to share their experiences and 14 support this project along the way.

Over the course of a little more than a year, we've had many conversations and meetings with a variety of stakeholders, including our Clean Air Act Advisory Committee, the Opencut Section stakeholders, the Montana Contractors Association, environmental groups, county air quality programs, as well as the EPA.

From these conversations, we then formed a technical working group comprised of representatives from industry who could help us work on the details of how a registration program

1 might actually work for portable sources.

Internally to the agency we've also coordinated
with the Opencut Section, as well as our own Oil
and Gas Services Section.

5 Along the way we've provided updates, we've shared draft rules, and we've had open 6 7 conversations about potential concerns and how to address them. As a result of these conversations 8 9 with stakeholders, and not hearing any significant concerns with the rules as proposed, we believe 10 we're ready to move forward into the formal 11 12 rulemaking process.

13 Of course, as you know, stakeholder input doesn't end with initiation of rulemaking. 14 15 We do anticipate many more conversations as well 16 as comments on the proposed draft rules. Should 17 you decide to initiate rulemaking today, that will 18 kick off a period during which interested parties 19 may submit comments on the rules and the 20 associated programmatic environmental assessments, 21 which will be posted alongside the rules for 22 public comment.

In addition, the rulemaking process
would eventually be followed by additional
conversations with stakeholders regarding program

implementation, as well as then a process to
 submit these rules into the Montana State
 Implementation Plan.

So what I want to do now is not give you as much detail as you have in your packets already, but walk through what I've been calling the main pillars of the program, and there are six of them.

So first, the main goal of this 9 registration program is really to streamline the 10 11 What that means is that we've identified process. 12 three types of sources for which case-by-case 13 analysis does not provide substantial benefit. 14 Therefore, part of the proposed new program is to 15 eliminate the need for case specific applicability 16 determinations by requiring that all sources of a 17 certain type register with the Department. To be 18 clear, this eliminates the lower applicability threshold that exists in permitting today. 19

The Department did assess the potential impact of this new program, and determined that it will not significantly and directly impact small businesses.

24 Second, we believe that major sources do 25 continue to warrant the additional scrutiny that

54 1 comes with case-by-case permitting. Therefore, 2 the proposed registration program is only applicable to sources that do not exceed set 3 production limits in rule. These limits are 4 5 essentially surrogates for emission limits, but we believe that these production limits are much 6 7 easier for sources to track than emissions. Our project team carefully calculated 8

9 the limits that are in rule for each different 10 type of source that are covered by the rule to 11 ensure that the registered sources stay well below 12 100 tons per year of the pollutant that is emitted 13 in the greatest amount by that type of source.

This is the major source threshold at 14 15 which additional permitting requirements would 16 apply. A source that exceeds the production limit 17 in rule would not be in compliance with the rules. 18 We would require that that source either come back 19 into compliance by getting below the production 20 limit, or obtain the appropriate permit. To be 21 clear, there are no portable sources that are 22 currently permitted as major sources today.

23 So this production limit also has the 24 secondary effect of providing certainty to sources 25 that if they remain registration eligible, no

additional air quality permitting conditions would 1 2 be triggered.

Third, in developing this new program, 3 we stand by the goal of providing meaningful 4 5 public notice of the registration and location of all sources of emissions. To notify the public, 6 7 the Department must be notified of each physical location of each type of source that is being 8 registered or that is relocating around the state. 9 10 This also enables the Department to do 11 our due diligence in performing site inspections 12 that ensure emissions are appropriately controlled 13 at each site. The proposed new rules actually improve 14 15 on the existing process because they require 16 confirmation when a facility moves to a location 17 or vacates a location. This goes beyond what is 18 required today to ensure that the Department's 19 record, and therefore the public record, are 20 current. 21 That brings me to the fourth pillar, 22 which is that the sources proposed to be covered

by this program must control dust or particulate 24 emissions from their operations. The control 25 requirements you see in rule are essentially

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1 transferred from existing permits to achieve that 2 goal, and they ensure that this new program will 3 be just as protective of air quality.

4 The proposed new program clarifies a 5 point of confusion that exists in our current 6 program by describing very clearly for both 7 sources and for the Department inspectors at what 8 point water or chemical dust suppression is 9 required to be in use, and not just present at the 10 site.

11 It is equally important to note that 12 registration does not supersede any other 13 applicable requirements, whether they be other requirements in the Clean Air Act of Montana, or 14 15 other State, local, or Federal regulations. This 16 new program is just one piece of Montana's Air 17 Quality Program, and that is also just one piece 18 of a broader regulatory universe for these 19 sources. So it is important to note that air 20 quality registration is not the only requirement 21 for these sources to operate.

Finally, the sixth pillar. We learned from our own Oil and Gas Well Registration Program that we must provide a way for sources or the Department to essentially revoke a registration.

57 This is an important part of our permitting 1 2 program today, and therefore it should carry forward into the registration program as well. 3 The proposed rules include a process for 4 5 what we're calling deregistration, either by request of a source or by the Department, for 6 7 violation of the Air Quality Rules. The rules also provide the same due process for that 8 9 deregistration as is provided for Montana air quality permits today. 10 11 With that, Madam Chair, Board members, 12 the Department does request that the Board 13 initiate rulemaking, and designate a Hearings Officer for a public hearing to consider the 14 15 proposed amendment and adoption of Administrative 16 Rules. These rules will implement the new air 17 quality registration program for certain portable 18 sources of emissions. Before I'm done, I do have to note that 19 20 in the draft notice that's in your packets, there 21 is one error on Page 15 of the notice, and I think 22 it is Page 118 of your PDF. 23 In Paragraph 4, we state a date that is 24 the close of the public comment period. Currently 25 that date is listed as January 16th. We would

58 1 request that any motion to initiate rulemaking 2 include a change of date from January 16th to January 25th in order to provide the sufficient 3 4 amount of time for comment and hearing. 5 So with that, I'm happy to answer any questions you may have. If you want to go into 6 7 more details, I do have the project team here as well, so I would request the ability to defer 8 9 anything to them. 10 CHAIR DEVENY: Thank you. Why don't you 11 go ahead and stay up there. We've had to mute the 12 phone, so the phone is now on mute. We figured 13 out, Dexter, somehow it is happening from your 14 phone, but we're going to deal with it on this 15 end. So Dexter, Chris, and Tim, are you with us? MR. BUSBY: I'm here. 16 17 MR. TWEETEN: I'm still here. 18 CHAIR DEVENY: Tim, have you come on 19 yet? 20 (No response) 21 CHAIR DEVENY: Questions of DEQ from 22 Board members? 23 MR. TWEETEN: Madam Chair, is there any 24 commenters from the public? 25 CHAIR DEVENY: I haven't asked for them

59 1 yet. I was seeing if the Board members had any 2 questions yet. MR. TWEETEN: I have one. 3 How many other examples exist of groups of emitters who 4 5 have been placed under registration as opposed to 6 permitting? 7 MS. HARBAGE: Madam Chair, Mr. Tweeten, are you talking just in Montana? 8 9 Yes, just in Montana. MR. TWEETEN: 10 MS. HARBAGE: Just in Montana, we have 11 the Oil and Gas Well Registration Program, and 12 that is the only other registration program 13 currently for air quality. MR. TWEETEN: Okay. And I guess I've 14 15 noticed that the permission to go this route as 16 opposed to permitting has been in effect since 17 2003. Why is it suddenly current to move in that 18 direction for this particular group of emitters? 19 MS. HARBAGE: Sure. That's a good 20 question. Madam Chair, Mr. Tweeten, the 21 Department has been thinking about additional 22 registration programs since it was essentially 23 allowed in Montana Code Annotated. We were 24 considering this Gravel Crusher Registration 25 Program at the same time as we brought the Oil and 60 1 Gas Well Registration Program before the Board.

2 Unfortunately at that time we just had such an onslaught of new oil and gas development 3 4 in the state that we had to move forward quickly to address the Oil and Gas Well Registration 5 Program. We just didn't have the staff to deal 6 7 with the number of permits that were coming in for oil and gas wells, and we had to put this program 8 on hold. 9

It has come up again at this point because we're feeling the crunch in both resources and also staff, and so it has become really essential that we figure out a better way to deal with these minor sources that may not benefit from case-by-case permitting. Does that answer your question?

17MR. TWEETEN:Yes, it does.Thank you.18CHAIR DEVENY:Any other questions from19Board members?

(No response)

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21 CHAIR DEVENY: Any questions or comments 22 from the public? Please state your name for the 23 record.

24 MR. THOMPSON: Certainly. My name is
25 Brian Thompson. I'm an attorney at Browning,

Kaleczyc, Berry and Hoven in Helena. I'm here
representing the Montana Contractors Association.
Madam Chair, members of the Board, the

Montana Contractors Association appreciates the 4 5 opportunity to comment on the request of DEQ to initiate rulemaking on the Portable Source 6 7 Registration Program. On behalf of the Contractors Association, we would like to express 8 9 our thanks to the Department's Air Quality 10 Management Bureau for their hard work and the outreach to stakeholders, including us. 11

MCA has participated in several meetings and information exchange with the bureau to develop the rule package that will streamline the permitting process, and improve air quality in the state of Montana.

We also understand that if these rules are adopted, that the contractors will need to continue to collaborate with the Department. We urge you to approve this rulemaking package, and we appreciate the opportunity. Thank you.

22 CHAIR DEVENY: Thank you, Mr. Thompson.23 Any other comments from the public?

24 (No response)

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CHAIR DEVENY: Seeing none, I would like

62 1 to ask for a motion on this particular issue. Are 2 Board members ready? I will move that we MR. DEARMENT: 3 initiate rulemaking as requested by the 4 5 Department, assign Sarah as the Hearing Examiner, 6 and change the date as Rebecca requested in the 7 notice. CHAIR DEVENY: I would second that. 8 I'll second that. 9 MR. BUSBY: 10 CHAIR DEVENY: We got a double second on 11 that, so that's great. Thank you, Dexter. Any 12 discussion by Board members? 13 MR. DEARMENT: Madam Chair, I would second the word of gratitude to DEQ, because I 14 15 know it has been a long time and a lot of work for 16 the Air Quality Bureau. It's a win for the 17 environment, win for the regulated community, and 18 a win for DEQ. Happy to move forward with 19 initiation today. 20 CHAIR DEVENY: Thank you, John. Ι 21 concur with that. The Department has done a good 22 job in moving forward with something that's going 23 to expedite things, and will be good for the 24 regulated community as well as the environment. 25 So all those in favor, please signify by saying

63 1 aye. 2 (Response) 3 CHAIR DEVENY: Any opposed, signify by 4 saying nay. 5 (No response) CHAIR DEVENY: Motion carries. 6 Thank 7 you. (Mr. Warner present) 8 9 CHAIR DEVENY: Moving right along, our 10 next rulemaking is water quality. Welcome, Tim. 11 Thank you for coming back on. 12 We have a request from the Department 13 for the Board to initiate rulemaking for proposed amendments to some rules and circulars regarding 14 15 new community and non-community water wells and checklists. DEQ. 16 17 MR. REGENSBURGER: Good morning, Madam 18 Chairwoman, members of the Board. My name is Eric Regensburger. I'm a hydrologist with the 19 20 Department. And today --21 CHAIR DEVENY: We have got another power 22 point for those of you who are on the phone, if 23 you wanted to bring it up on your end. Are Board 24 members ready to proceed? 25 MR. TWEETEN: Madam Chair, I'm ready.

CHAIR DEVENY: Mr. Regensburger.

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2 MR. REGENSBURGER: Thank you. So we're proposing a new rule regarding sewage lagoons and 3 4 water well setbacks. First of all, I want to 5 mention to the Board that this should be a fairly simple process for the Board since the rule is 6 7 actually a DEQ rule, not a Board rule. However as you can see from this slide, 8 the new rule will have to be referenced in several 9 10 Board rules listed there at the top of the slide. 11 It also has to be listed in other DEQ rules, and 12 also DNRC rules, which the Department has been 13 talking and meeting with DNRC to set up those 14 changes in their rules as well. 15 So although I'm going to discuss all the 16 details of the rule, and the technicalities for 17 the Board, it is merely adopting, citing this rule in their rules. 18 And as far as outreach, considering the 19 20 some of the previous comments on some of the 21 previous rules you've been looking at, the 22 Department has been in front of WPCAC twice 23 regarding this rule. We did one this spring, and 24 we did one recently.

We have been talking with NRCS, which is

1 the Natural Resource Conservation Service, a
2 Federal agency, as they help with the finance and
3 technical issues on a lot of small sewage lagoons
4 for agricultural uses, so they have interest in
5 this. We've been talking to them for over a year
6 and getting their feedback on the rule.

7 We've also met with one of the members of WPCAC personally down in Bozeman to discuss the 8 9 rule. And we recently sent out the draft rule to several engineers that work with sewage lagoons, 10 11 and haven't heard any feedback either way from 12 But that's been the extent of our outreach them. 13 outside of the Department.

14 So on to the rule. It is designed to 15 protect wells, water wells, from pathogens, There was a 16 bacterial and viral pathogens. 17 previous setback in statute in the Water Quality 18 Act of 500 feet. And in 2017 the Legislature passed House Bill 368, which removed that set in 19 20 stone 500 foot setback, and directed DEQ to 21 establish new rules for these setbacks. Hence 22 that's why we're here today.

23 Some of the things that the new rule 24 does that the old rule or the old statute didn't 25 do was it allows for variable setback conditions

for site specific conditions, instead of just one single setback. It prescribes that both new sewage lagoons and new water wells have to meet these setbacks. The previous rule just regulated the sewage lagoons, not wells, so there was kind of a little bit of a loophole there.

7 And then as I said, we coordinated with 8 DNRC to update the well drillers rules, so their 9 rules will be comparable and the same as our 10 rules. They'll actually cite our rule.

11 So we already went through this slide. 12 So the technical summary of the rule is that the 13 default setback is 1,000 feet. Without any other 14 information, you have to have a 1,000 foot 15 distance between the well and the lagoons.

16 And the minimum setback is always 100 17 It can't be any closer than 100 feet no feet. 18 matter what anything else -- any other issues So as I said, the rule allows for site 19 arise. 20 specific conditions that allow you to be less than 21 the default setback of 1,000 feet, and those 22 include, as are listed here on the slide, what we 23 call hydraulic disconnection, where any wastewater 24 that leaks from the lagoons cannot physically get 25 to the water well due to groundwater flow or due

to geologic conditions. And I'll have some slides
to kind of these describe these scenarios to give
you a little better idea what this actually means.

The second method is providing what's called 4-log or 99.9 percent reduction in pathogens from the water that might leak from the lagoons before it gets to the well; and using those calculations, which are in the rule, the setback can be reduced anywhere from less than 1,000 feet to no less than 100 feet.

And then we also have a provision in the rule that allows the setback to be 200 feet if the well is a public well, and it is disinfected, or if the wastewater in the lagoons is disinfected to a certain level. And those details are in the rule as far as what the exact levels of disinfection are required.

18 One thing I want to add is that these 19 rules don't apply to existing lagoons or existing 20 water wells unless that lagoon or well proposes to 21 increase their capacity, or increase the size of 22 the lagoon and the wastewater treated.

23 So I'm going to go through a couple 24 examples here of what some of those exemptions, or 25 what those methods are to reduce the default

68 1 setback. So one of them is when the groundwater 2 won't allow any leakage from the lagoons to enter 3 the well.

So what you see here is the lagoon is 4 5 going to have some leakage. They're all allowed to have a certain amount of leakage out of them. 6 7 And if the groundwater is flowing away from the well under pumping conditions, then they don't 8 have to keep the 1,000 foot. They can reduce that 9 10 distance to whatever distance is necessary to keep 11 the groundwater flowing away from the well. So 12 that's one of the scenarios where they can reduce 13 it to less than 1,000 feet.

14 Another scenario where they can reduce 15 distance to less than 1,000 feet is if the well is 16 completed in what's called a confined aquifer. 17 That's where the -- as you can see here -- where 18 there is what we call an impervious geologic layer, usually some sort of glacial till or clay 19 20 layer, where water that leaks from the lagoons 21 can't physically get down to where the water well 22 -- you can see the well is actually collecting 23 water from down here below this impervious layer, 24 so any wastewater from the lagoon can travel 25 towards the well, but since the well is sealed, it

69 can't get into the water supply for that well. 1 2 So in that case they could get their distance down to as close to 100 feet between the 3 4 well and the lagoon. 5 And then the last more complicated method is what we call the 4-log reduction, which 6 7 is used in other areas of the Department for determining the proper setbacks between wells and 8 9 wastewater sources. 10 In this case, we're looking at a well 11 that is down gradient of the lagoon, and the 12 lagoon is leaking a certain amount of wastewater, 13 and we have calculations to determine the amount of time it takes for the leaking wastewater to get 14 15 to the water table. That's called a vertical travel time. And based on the amount of time it 16 17 takes, there is a certain set log reduction of 18 pathogens that occurs in that time. So we had that value. 19 20 And then we have a horizontal component, 21 as the leakage flows towards the well in the 22 aquifer, in the groundwater, and we can calculate the time it takes for that wastewater to migrate 23 24 to the well, and then apply -- Again, we can

25 determine the amount of log reduction based on

1 standard values from EPA.

2	And if the log reduction in the vertical
3	time plus the log reduction in the horizontal time
4	of movement provides the 4-log removal, then that
5	well and that lagoon can be whatever how many
6	feet that calculation tells us is necessary to
7	achieve the 4-log removal.
8	One thing to note here is with only
9	several feet of depending on the type of soil,
10	it could be a couple feet, it could be ten feet.
11	In many cases the 4-log reduction can be achieved
12	before the wastewater even hits the groundwater
13	table. In that case the lagoon and the well can
14	be as close as 100 feet together in those
15	situations, or further if they want to be further,
16	but they can go as close as 100 when you get
17	enough reduction in the vertical movement of the
18	wastewater.
19	So that's pretty much the nuts and bolts
20	of the rule. And again, like I said, this is a
21	Department rule. It will be cited in Board rules.

23 the Board. With that, I'll take any questions.

So hopefully this is a fairly simple process for

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24 CHAIR DEVENY: Thank you, Mr.
25 Regensburger. I have a few questions. Does this

71 1 rule apply to new lagoons, or to new wells that 2 would be drilled near a lagoon, or both? MR. REGENSBURGER: Madam Chairwoman, the 3 rule applies to both new water wells -- which 4 5 encompasses public wells, individual wells, stock wells, any type of water well -- and it applies to 6 new lagoons as well. 7 CHAIR DEVENY: And who's responsible for 8 9 the monitoring? I'm assuming you're putting in groundwater monitoring wells to determine 10 groundwater flow, and existing conditions, that 11 12 sort of thing. Who is responsible for that? 13 MR. REGENSBURGER: Madam Chairwoman, in the situations where groundwater monitoring is 14 15 necessary -- and it may not be in some of the situations -- but for a lot of them, where they 16 17 want to go less than 1,000 feet, it may be 18 required. 19 We have three different ways of 20 determining groundwater flow. One, as you 21 mentioned, is putting in wells and actually 22 measuring the groundwater, and determining the 23 exact flow there. That would be the applicant's 24 responsibility to do that. 25 Another method is some areas have

72 published reports of groundwater tables. 1 We can use those. And then a third method we put in 2 there, in the interest of finances for some of 3 these smaller lagoons, is that they can estimate 4 5 the groundwater flow, and it's a conservative estimate, using topography, using the topography 6 7 between the lagoon and the well.

8 And that's a very simple way to do it, 9 and very inexpensive. But it is conservative 10 because it's generally going to over estimate the 11 hydraulic gradient, which will provide a faster 12 travel time, and less pathogen reduction in our 13 calculations.

So in that respect it is inexpensive, but conservative. If it works, then great, then they don't have to spend a lot of money in putting in wells or doing monitoring, and we're still protecting the well from the wastewater.

19CHAIR DEVENY: Would you say in your20opinion is this rule more protective of public21health than the existing rule?

22 MR. REGENSBURGER: It's better suited to 23 the individual -- Madam Chairwoman, the new rule 24 is better suited, so I think it is better suited 25 to the particular situation. So I think it is as

73 protective or more protective in the large 1 2 majority of cases. CHAIR DEVENY: Do other Board members 3 4 have questions of Mr. Regensburger? 5 (No response) CHAIR DEVENY: Thank you very much. 6 Are 7 there any public comments on the proposed rule initiation? 8 9 (No response) 10 CHAIR DEVENY: Seeing none, what is the 11 pleasure of our Board? Would anybody like to 12 entertain a motion? 13 MR. TWEETEN: Madam Chair, this is I'll move to initiate rulemaking as 14 Chris. 15 requested by the Department. 16 CHAIR DEVENY: And also to appoint Sarah 17 Clerget as the Hearing Officer? 18 MR. TWEETEN: And also to appoint Sarah 19 as Hearing Officer, correct. 20 CHAIR DEVENY: Is everybody clear on the motion before the Board? 21 22 (No response) 23 CHAIR DEVENY: All those in favor, 24 signify by saying aye. 25 (Response)

74 1 CHAIR DEVENY: Any opposed? 2 (No response) 3 CHAIR DEVENY: Hearing none, this motion 4 passes. Thank you very much. I believe we have 5 one more rulemaking, and this has to do with 401 certification. 6 7 MR. GARBER: Thank you, Madam Chair. My name is Jason Garber, my last name is spelled 8 9 G-A-R-B-E-R, and I'm the Section 401 coordinator 10 for DEQ. 11 In August, the Department initiated 12 rulemaking to update and amend the Administrative 13 Rules for 401 certification. Just by way of background, under 401 of the Clean Water Act, 14 15 states and tribes can review and approve, 16 condition, or deny all Federal permits or licenses 17 that might result in a discharge to State or 18 tribal waters, including wetlands. 19 In Montana, the major Federal licenses 20 and permits that we deal with are Section 404 21 dredge and fill permits administered by the US 22 Army Corps of Engineers, and Federal Energy 23 Regulatory Commission hydro power licenses for 24 hydroelectric projects. 25 I'm just going to summarize what these

75 1 amendments did here. The proposed amendments will 2 update and clarify the policies and procedures for State water quality certification for activities 3 requiring Federal permits under Section 401 of the 4 5 Federal Clean Water Act, and they allow us more flexibility to coordinate with our federal 6 7 partners and applicants during 401 reviews.

The agency went before WPCAC prior to 8 9 coming before the Board to initiate rulemaking. 10 We also had a 45 day public comment period whereby the agency did not receive any comments from the 11 12 public. A hearing was held September 18th, 2018. 13 The Department testified in support of the proposed amendments at the hearing. No written 14 15 comments or oral testimony were received from the 16 public.

17 So therefore, DEQ requests that the 18 Board adopt these proposed amendments to the 401 certification rules for the Administrative Rules 19 20 of Montana.

21 CHAIR DEVENY: Thank you, Mr. Garber. 22 Do Board members have any questions of Mr. Garber? 23 (No response) 24 Hearing none, I would CHAIR DEVENY: 25 like to move that -- I quess we need some public

76 comment first. Are there any members of the 1 public that would like to comment on this rule 2 adoption before the Board? 3 4 (No response) 5 CHAIR DEVENY: Seeing none and hearing none, I will then move that we adopt the 6 7 amendments to the Administrative Rules of Montana pertaining to 401 certification, and that we adopt 8 9 them. 10 MR. DEARMENT: I'll second that. CHAIR DEVENY: It's been moved and 11 12 Any further discussion by Board seconded. 13 members? 14 (No response) 15 CHAIR DEVENY: Hearing none, all those in favor of the motion, signify by saying aye. 16 17 (Response) 18 CHAIR DEVENY: Any opposed? 19 (No response) 20 CHAIR DEVENY: Motion carries. Thank 21 you. 22 With that, our next item on our agenda 23 is the case. And I'm wondering if we should take 24 a break now. Would it be a good time or do we 25 want to --

77 MS. CLERGET: I think just five minutes 1 2 and let them set up. CHAIR DEVENY: Could we take a five 3 4 minute break and allow the parties to get ready 5 for this case, and everybody else to get up and stretch. 6 7 (Oral argument on BER 2015-01 WQ and BER 2015-02 WQ bound separately 8 9 and heard at 11:00 a.m.) * * * * * 10 11 (Reconvened at 1:08 p.m.) 12 (Mr. Tweeten and Mr. Warner not present) 13 CHAIR DEVENY: Do you have a Board 14 Counsel update, Sarah? MS. CLERGET: There are no remaining 15 16 agenda items, there are no updates. 17 CHAIR DEVENY: Is there any public comment today on anything? You can't comment on 18 19 contested cases, but you can comment on anything 20 else. 21 (No response) 22 CHAIR DEVENY: I would move to adjourn 23 this meeting. 24 MR. DEARMENT: I'll second. 25 CHAIR DEVENY: It's been moved and

seconded. All those in favor, signify by saying aye. (Response) CHAIR DEVENY: The meeting is adjourned. Thank you. (The proceedings were concluded at 1:10 P.M.) * * * * *

79 CERTIFICATE 1 2 STATE OF MONTANA) : SS. 3 COUNTY OF LEWIS & CLARK 4) I, LAURIE CRUTCHER, RPR, Court Reporter, 5 Notary Public in and for the County of Lewis & 6 7 Clark, State of Montana, do hereby certify: That the proceedings were taken before me at 8 the time and place herein named; that the 9 10 proceedings were reported by me in shorthand and transcribed using computer-aided transcription, 11 12 and that the foregoing - 78 - pages contain a true 13 record of the proceedings to the best of my 14 ability. 15 IN WITNESS WHEREOF, I have hereunto set my hand and affixed my notarial seal 16 17 this _____ day of _____, 2018. 18 19 LAURIE CRUTCHER, RPR 20 Court Reporter - Notary Public 21 My commission expires 22 March 9, 2020. 23 24 25

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