



**Final -
Middle Blackfoot – Nevada TMDL and Water
Quality Improvement Plan Addendum**



December 2014

*Steve Bullock, Governor
Tom Livers, Director DEQ*



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Prepared by:

Montana Department of Environmental Quality
Water Quality Planning Bureau
Watershed Management Section

Contributors:

Montana Department of Environmental Quality
Water Quality Planning Bureau
Watershed Management Section
Paul Kusnierz, Temperature Project Manager
Information Management and Technical Services Section
Kyle Flynn, Project Model Support

U.S. Environmental Protection Agency
Peter Brumm, Metals and Nevada Lake Project Manager

Montana Department of Environmental Quality
Water Quality Planning Bureau
1520 E. Sixth Avenue
P.O. Box 200901
Helena, MT 59620-0901

U.S. Environmental Protection Agency, Region 8
10 West 15th Street, Suite 3200
Helena, MT 59626

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ACRONYMS

Acronym	Definition
AML	Abandoned Mine Lands
ARM	Administrative Rules of Montana
BEHI	Bank Erosion Hazard Index
BLM	Bureau of Land Management (Federal)
BMP	Best Management Practices
CWAIC	Clean Water Act Information Center (DEQ)
DEQ	Department of Environmental Quality (Montana)
DNRC	Department of Natural Resources & Conservation (Montana)
EPA	Environmental Protection Agency (U.S.)
FWP	Fish, Wildlife & Parks (Montana)
GIS	Geographic Information System
GWIC	Groundwater Information Center
LA	Load Allocation
MBMG	Montana Bureau of Mines and Geology
MCA	Montana Code Annotated
MDT	Montana Department of Transportation
MOS	Margin of Safety
MPDES	Montana Pollutant Discharge Elimination System
MSMA	Monosodium Methyl Arsenate
NAIP	National Agricultural Imagery Program
NHD	National Hydrography Dataset
NOAA	National Oceanographic and Atmospheric Administration
NWIS	National Water Information System
PEL	Probable Effects Level
SMES	Small Miner's Exclusion Statement
SNTEMP	Stream Network Temperature Model
SSC	Suspended Sediment Concentration
STORET	EPA STORage and RETrieval database
SWAT	Soil & Water Assessment Tool
TMDL	Total Maximum Daily Load
TN	Total Nitrogen
TP	Total Phosphorus
TSS	Total Suspended Solids
USFS	United States Forest Service
USGS	United States Geological Survey
UUILT	Ultimate Upper Incipient Lethal Temperature
WLA	Wasteload Allocation

1.0 PROJECT OVERVIEW

This addendum presents total maximum daily loads (TMDLs) for impaired waterbodies in the Middle Blackfoot – Nevada Project Area, including the Blackfoot River, Nevada Lake, Douglas Creek, Murray Creek, and Kleinschmidt Creek.

The Montana Department of Environmental Quality (DEQ) develops TMDLs and submits them to the U.S. Environmental Protection Agency (EPA) for approval. Both the Montana Water Quality Act and the Federal Clean Water Act require DEQ to develop TMDLs for streams and lakes that do not meet, or are not expected to meet, Montana water quality standards. A TMDL is the maximum amount of pollutant a waterbody can receive and still meet water quality standards. TMDLs provide an approach to improve water quality so that streams and lakes can support and maintain their designated beneficial uses.

The Middle Blackfoot – Nevada Project Area is located in west-central Montana. The drainage area encompasses 1,430 square miles and includes the towns of Helmville, Ovando, and Seeley Lake. The majority of the watershed is within Powell County, with a smaller western portion in Missoula County and an eastern portion in Lewis and Clark County. All surface water flows out of the project area through the Blackfoot River just below the Clearwater River confluence.

In 2008, DEQ established TMDLs addressing 94 waterbody-pollutant combinations in the Middle Blackfoot – Nevada Project Area in the document titled *Middle Blackfoot – Nevada Creek Total Maximum Daily Load and Water Quality Improvement Plan* (Montana Department of Environmental Quality, 2008). Due to insufficient datasets, uncertainties in source determinations, and incomplete assessments, multiple waterbody-pollutant combinations were not addressed through TMDL development in the 2008 document. Seven impairments have remained on subsequent 303(d) lists and one new impairment, iron on lower Douglas Creek, was identified in 2014. These eight waterbody-pollutant combinations are displayed in **Table 1-1**. The purpose of this project is to complete TMDLs for these eight remaining listings in an addendum to the 2008 document. With the approval of this addendum, and in conjunction with another DEQ document under development titled *Blackfoot Headwaters Planning Area Water Quality and Habitat Restoration Plan and TMDL Addendum for Sediment – Sandbar Creek* (Montana Department of Environmental Quality, 2014a), all currently identified impairments in the Blackfoot watershed requiring TMDLs will be addressed.

Table 1-1. Impaired waterbodies and uses with completed TMDLs contained in this addendum

Waterbody & Location Description	Segment ID	TMDL Prepared	TMDL Pollutant Group	Impaired Use(s)
BLACKFOOT RIVER , Nevada Creek to Monture Creek	MT76F001_031	Temperature	Temperature	Aquatic Life
BLACKFOOT RIVER , Monture Creek to Belmont Creek	MT76F001_032	Temperature	Temperature	Aquatic Life
DOUGLAS CREEK , headwaters to Murray Creek	MT76F003_081	Arsenic	Metals	Drinking Water
DOUGLAS CREEK , Murray Creek to mouth (Nevada-Cottonwood Creeks)	MT76F003_082	Arsenic	Metals	Drinking Water
		Iron	Metals	Aquatic Life
KLEINSCHMIDT CREEK , Ward Creek to mouth (Rock Creek)	MT76F004_110	Arsenic	Metals	Drinking Water

Table 1-1. Impaired waterbodies and uses with completed TMDLs contained in this addendum

Waterbody & Location Description	Segment ID	TMDL Prepared	TMDL Pollutant Group	Impaired Use(s)
MURRAY CREEK , headwaters to mouth (Douglas Creek), T12N R12W S6	MT76F003_120	Arsenic	Metals	Drinking Water
NEVADA LAKE	MT76F007_020	Sediment/ Siltation	Sediment	Primary Contact Recreation Aquatic Life

This addendum builds off information presented in the *Middle Blackfoot – Nevada Creek Total Maximum Daily Load and Water Quality Improvement Plan* (Montana Department of Environmental Quality, 2008) and therefore contains only the fundamental information necessary to understand the TMDL process. To learn more about the process in detail, including a more comprehensive watershed characterization, water quality standards discussion, and target development explanation, please refer to the 2008 document. The addendum is organized by pollutant group starting with sediment, then progressing to metals and temperature. The sections follow a similar outline that discusses the pollutants' effect on beneficial uses, data sources, and water quality standards, before presenting source assessments, TMDLs, allocations, and implementation recommendations. Following the pollutant group specific sections, the concepts of seasonality, margin of safety, and adaptive management are presented. Lastly, the addendum provides documentation of public comments and DEQ responses.

2.0 SEDIMENT SECTION

This portion of the document focuses on sediment as a cause of water quality impairment in Nevada Lake (MT76F007_020). It describes: 1) how excess sediment impairs beneficial uses, 2) the currently available data, 3) sediment water quality standards, 4) sources of sediment, 5) the proposed sediment total maximum daily load (TMDL) and rationale, and 6) the recommended implementation strategy.

Figure 2-1 depicts the general location of the impaired lake.

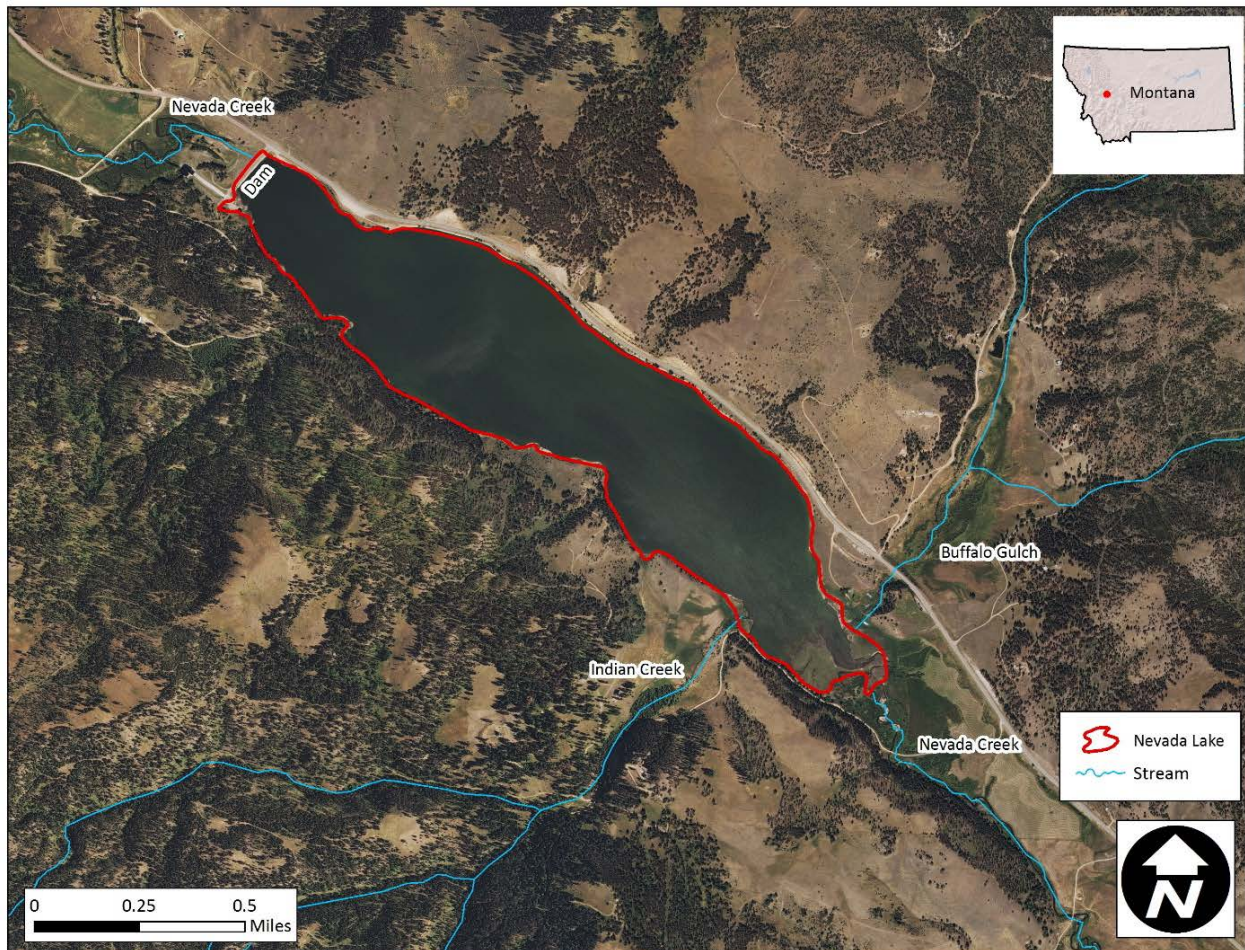


Figure 2-1. Location of Nevada Lake and Major Tributaries

2.1 EFFECTS OF EXCESS SEDIMENT ON BENEFICIAL USES

Nevada Lake is classified as a B-1 water by the state of Montana. By definition (Administrative Rules of Montana (ARM) 17.30.623), it must be maintained suitable for drinking, culinary and food processing purposes, after conventional treatment; bathing, swimming, and recreation; growth and propagation of salmonid fishes and associated aquatic life, waterfowl and furbearers; and agricultural and industrial water supply. Since 1996, the lake has been identified as not supporting the beneficial uses of aquatic life and primary contact recreation due to sedimentation/siltation.

Sediment is a naturally occurring component of healthy lake ecosystems, yet excess sediment can cause undesirable consequences. Specifically, sediment may block light penetration through the water column and cause a decline in primary production thereby affecting the aquatic life food chain (Guildford et al., 1987; Lloyd et al., 1987; Murphy, 1962). It can also interfere with fish and macroinvertebrate survival, reproduction, and foraging behavior, and cause a shift in species composition (Barrett et al., 1992; Blindow et al., 1993; Burton, 1985; Hart.R.C., 1988; Kirk, 1991). The increased rates of deposition affecting aquatic life habitat also cause lakes to fill in (Eckblad et al., 1977). Previous investigations indicate Nevada Lake has lost 12% of its original storage capacity (Dalby, 2006). High concentrations of suspended sediment in lakes can cause water to appear murky and discolored, negatively impacting recreational uses. Sediment can also act as a means of transport for other sediment-bound pollutants such as metals, bacteria and nutrients. The 2008 TMDL document, which established nutrient (total phosphorus, total nitrogen, total kjeldahl nitrogen, and dissolved oxygen) TMDLs for the lake, determined sediment-bound nutrients were a significant source of the nutrient impairment and found the two pollutant groups were closely related. Therefore, implementing load reductions for sediment should help achieve the nutrient TMDLs as well.

2.2 DATA AND INFORMATION SOURCES

Numerous sources of information were utilized throughout the development of this TMDL addendum. A brief description of the most significant information sources is provided below.

2.2.1 DEQ Monitoring Data and Assessment File

The Montana Department of Environmental Quality (DEQ) has established one monitoring station on Nevada Lake. Data is available at this mid-lake site for the time period 2003-2005, and consists of field parameters, and nutrient and metals samples. The entire sediment-related dataset consists of one total suspended solids (TSS) sample collected on 7/14/2004 with a depth-integrated result of 3.5 mg/L, and seven secchi disk records measuring visible transparency. Secchi depths ranged from 2-8 feet. Both of these measurements are not pure representations of sediment as they include an organic component, such as plankton and algae, thus efforts to isolate sediment conditions in the lake from the nutrient impairment issues based on these parameters can be difficult. A larger dataset of sediment information collected by DEQ is available on Nevada Creek upstream and downstream of the reservoir and on Buffalo Gulch, a tributary to the lake. No new data was collected as part of this addendum effort.

The DEQ assessment file (Montana Department of Environmental Quality, 2014b) contains information used to make the existing sediment impairment determination. The file includes a summary of all known physical, biological, and habitat data collected and/or compiled by DEQ. The file also includes information on sediment water quality characterization and potentially significant sources of sediment. The assessment file is publically available on DEQ's Clean Water Act Information Center (CWAIC) website and related documentation is on file at the Lee Metcalf building in Helena, MT.

2.2.2 Middle Blackfoot – Nevada Creek TMDL 2008 Document

The 2008 TMDL document addressed a multitude of impairments in the Middle Blackfoot-Nevada TMDL Project Area by developing TMDLs for a variety of pollutants including sediment, nutrients, metals and temperature (Montana Department of Environmental Quality, 2008). As part of that effort, DEQ performed water quality monitoring, road assessments, and bank erosion surveys in 2004 and 2005. This information went into designing a watershed computer model to predict nutrient and sediment loading. The Soil and Water Assessment Tool (SWAT) model helped define source assessments and allocations,

and allowed for a coarse evaluation of load reduction strategies for meeting water quality standards. For a more detailed description of the SWAT model please refer to Neitsch et al. (2002) or **Appendix I** of the 2008 document for specifics on the Blackfoot watershed simulation (Montana Department of Environmental Quality, 2008). No new model scenarios were run for this addendum.

Nevada Lake has been identified as impaired by sediment since 1996. The sediment impairment was briefly discussed in the 2008 document in context with the lake's closely related nutrient impairment, however, a sediment TMDL was not developed at that time. The 2008 document did establish sediment TMDLs for two major Nevada Lake tributaries: Buffalo Gulch and Nevada Creek above the reservoir, referred to throughout this document as upper Nevada Creek. Additionally, three tributaries to upper Nevada Creek (Jefferson Creek, Washington Creek, and Gallagher Creek) were subject to sediment TMDLs. These TMDLs, along with the watershed-wide source assessments and modeling results included in the 2008 document, were the basis for developing a sediment TMDL for Nevada Lake in this addendum.

2.2.3 USGS Monitoring Data

The United States Geologic Survey (USGS) has established numerous monitoring stations on streams near Nevada Lake. One active site is located three-quarters of a mile above the lake on Nevada Creek (12335500). It records continuous discharge data and is periodically sampled for other field parameters and water quality constituents. This site has records dating back to 1939. Other stations, while no longer active, still provide valuable information. For example, site 464810112490001/12336600 located less than half a mile below the dam, was visited numerous time from 1994-2000 and 2003-2005. In particular, these two USGS stations bracketing the lake with sufficiently robust datasets, help define the lake's influence on water quality by allowing for a comparison between reservoir inputs to outputs.

2.2.4 DNRC Dam-related Information

The Montana Department of Natural Resources and Conservation (DNRC) provided information on the operations and maintenance policy for the Nevada Creek Dam (State Water Projects Bureau, Water Resources Division, Department of Natural Resources, 2001; Montana Department of Natural Resources and Conservation, 2014) and has previously studied the reservoir's sediment budget (Hafferman, 1996; Dalby, 2006). The Nevada Creek Dam, constructed in 1938, provides storage for downstream irrigators in the lower Nevada and Douglas Creek drainages. It is owned by DNRC and managed in consultation with a local water users association. A topographic reservoir survey performed in 1938 estimated the original as-built reservoir capacity at 12,723 acre-feet. A re-survey of the reservoir in 2000 measured a capacity of 11,152 acre feet, which reflects a loss in storage capacity of 1,571 acre feet (12% of total capacity) in 62 years (Dalby, 2006). The outlet works, also known as the dam intake, is located 75 feet below the spillway crest meaning that when flooding is not a concern, water is released downstream to Nevada Creek near the bottom of the 105 feet tall dam (Montana Department of Natural Resources and Conservation, 2014). Accordingly, the dam can be referred to as a bottom release reservoir.

The controlled release of water from Nevada Reservoir for irrigation uses downstream typically begins in mid-May and continues through September 30 (State Water Projects Bureau, Water Resources Division, Department of Natural Resources, 2001). The management of dam releases has altered the hydrology of Nevada Creek below the dam by storing spring runoff and releasing that water later in the irrigation season, resulting in prolonged, above-average streamflows throughout summer months below the reservoir. Further downstream, two major diversions, which feed the Nevada-Douglas Canal and the North Helmsville Canal, capture the majority of flows released from Nevada Reservoir. Combined, these

diversions are permitted to withdraw up to 65 cfs (Montana Department of Environmental Quality, 2008). The Nevada-Douglas Canal is a trans-basin diversion, crossing Cottonwood Creek before discharging into Douglas Creek. The North Helmsville canal crosses several smaller streams including Chimney, Wilson, and Wasson Creeks before discharging into the Blackfoot River upstream of the intersection of Highways 141 and 200. Although there is currently no mandate for minimum flow releases from the dam, DNRC has an agreement with Montana Fish, Wildlife and Parks (FWP) on a recommended minimum outlet discharge of 12-40 cfs (State Water Projects Bureau, Water Resources Division, Department of Natural Resources, 2001) to help maintain the Nevada Creek fishery.

In a 1992 FWP memorandum to DNRC, the state wildlife agency expressed concerns over high turbidity levels in the reservoir discharge. The memo went on to suggest high turbidity was a result of low pool levels, short retention time, headcutting of exposed bottom sediments, and wave action (Hafferman, 1996). DNRC staff also noted the outflow was a brown to brown-green turbid color throughout the year which was not typical of other state reservoirs (Montana Department of Environmental Quality, 2014b). Responding to these concerns, DNRC conducted two years of turbidity monitoring at four sites: Nevada Creek above the reservoir, Nevada Creek below the reservoir, Nevada Creek at Highway 141 crossing, and Washington Creek (Hafferman, 1996). One conclusion drawn from this dataset is that turbidity is often higher in the outflow than the inflow except during spring runoff conditions. DNRC also observed that turbidity was consistently higher at the Nevada Creek station directly above the reservoir than at the Highway 141 station upstream, indicating there are significant sources of turbidity within the reach. Lastly, during the 1994 and 1995 study years, no headcutting or erosion was observed around the dam intake structure during reservoir drawdown and while wave action was not comprehensively assessed, the process did not appear to be a problem (Hafferman, 1996). Around this time DNRC instigated a policy to manage potential bottom erosion and headcutting near the outlet by requiring a minimum reservoir stage that protects the outlet works from freeze and thaw damage during winter months and a maximum winter reservoir stage that protects banks and rip rap from waves and ice (Hafferman, 1996). A structural rehabilitation project was completed on the dam in 2003 that replaced the spillway with a new concrete, uncontrolled crest spillway, added relief wells to reduce foundation pressure, added a toe berm to enhance embankment stability, and extended the outlet works (Montana Department of Natural Resources and Conservation, 2014).

DNRC's most recent investigation into the reservoir's sediment budget is reported in Dalby (2006). This study reviewed suspended sediment concentration (SSC) data collected by USGS from 1980-2000 at gaging stations upstream and downstream of the reservoir, with total suspended solids (TSS) data DNRC collected at the same sites from 1999-2000. Using regression and time-series methods, DNRC was able to develop monthly, seasonal, and annual sediment mass balances for the reservoir that were useful during this TMDL development process. Dalby (2006) indicated the reservoir's mass balance is consistently positive (i.e., more sediment is transported into the lake than is released) from November through June as the reservoir is filling; the balance switches to negative during time periods of reservoir drawdown, from July through September. Throughout the life of the dam, the overall mass balance has been positive as witnessed by the reduced storage capacity of the reservoir.

Nevada Creek below the dam has experienced an altered channel morphology, a degraded fish habitat, and excess streambank sloughing. These issues are generally attributed to the dam's hydrologic modifications and other upstream land use activities in the basin. In 2010, FWP undertook a channel restoration and riparian planting project to help address the degradation in Nevada Creek downstream of the reservoir (Montana Fish, Wildlife and Parks, 2010). To date, no stream restoration work has taken place upstream of the reservoir (Neudecker, Ryen, personal communication 6/10/2014; Schoonen,

Jennifer, personal communication 6/13/2014; Ockey, Mark, personal communication 6/25/2014; Neudecker, Greg, personal communication, 6/27/2014; Green, Glen, personal communication, 6/30/2014).

2.3 SEDIMENT WATER QUALITY STANDARDS AND IMPAIRMENT DETERMINATION

Montana’s water quality standards address bed sediment and suspended sediment via the narrative criteria identified in **Table 2-1**. The standards used in **Table 2-1** are applicable to Nevada Lake and all other B-1 classified waterbodies. The relevant narrative criteria do not allow for harmful or other undesirable conditions related to increases above naturally occurring levels or from discharges to state surface waters. This is interpreted to mean that water quality goals should strive toward a condition in which any increases in sediment above naturally occurring levels are not harmful, detrimental or injurious to beneficial uses (see definitions in **Table 2-1**).

Table 2-1. Applicable State Rules for Sediment Related Pollutants

Rule(s)	Standard or Definition
17.30.623	B-1 CLASSIFICATION STANDARDS
17.30.623(2)	No person may violate the following specific water quality standards for waters classified B-1:
17.30.623(2)(d)	The maximum allowable increase above naturally occurring turbidity five nephelometric turbidity units except as permitted in 75-5-318, MCA. Note: 75-5-318, MCA allows for short term variances linked to construction activities, etc.
17.30.623(2)(f)	No increases are allowed above naturally occurring concentrations of sediment or suspended sediment (except as permitted in 75-5-318, MCA), settleable solids, oils, or floating solids, which will or are likely to create a nuisance or render the waters harmful, detrimental, or injurious to public health, recreation, safety, welfare, livestock, wild animals, birds, fish, or other wildlife.
17.60.637	GENERAL PROHIBITIONS
17.30.637(1)(a & d)	State surface waters must be free from substances attributable to municipal, industrial, agricultural practices or other discharges that will: (a) settle to form objectionable sludge deposits or emulsions beneath the surface of the water or upon adjoining shorelines; and (d) create concentrations or combinations of materials that are toxic or harmful to human, animal, plant, or aquatic life.
17.30.602	DEFINITIONS
17.30.602(17)	“Naturally occurring” means conditions or material present from runoff or percolation over which man has no control or from developed land where all reasonable land, soil, and water conservation practices have been applied. Conditions resulting from the reasonable operation of dams in existence as of July 1, 1971 are natural.
17.30.602(23)	“Reasonable land, soil, and water conservation practices” means methods, measures, or practices that protect present and reasonably anticipated beneficial uses. These practices include but are not limited to structural and nonstructural controls and operation and maintenance procedures. Appropriate practices may be applied before, during, or after pollution-producing activities.
17.30.602(27)	“Sediment” means solid material settled from suspension in a liquid; mineral or organic solid material that is being transported or has been moved from its site of origin by air, water, or ice and has come to rest on the earth’s surface, either above or below sea level; or inorganic or organic particles originating from weathering, chemical precipitation, or biological activity.

ARM 17.30.602(17) states that “conditions resulting from the reasonable operation of dams in existence as of July 1, 1971 are natural.” DEQ encourages the operator to manage the Nevada Creek Dam in a way that strives to minimize sediment transport interruptions caused by the dam in context with the larger Nevada Creek watershed. For example, management should avoid extended periods of storage followed by abrupt releases that cause spikes in downstream sediment concentrations and loads.

2.3.1 Targets

TMDL water quality targets are a translation of the applicable numeric or narrative water quality standard(s) for each pollutant. For pollutants with established numeric water quality standards, the numeric value(s) are used directly as the TMDL targets. For pollutants with narrative water quality standard(s), such as sediment, the targets provide an interpretation of the narrative standard(s). Water quality targets are typically developed for multiple parameters that link directly to the impaired beneficial use(s) and applicable water quality standard(s). Targets provide a benchmark by which to evaluate attainment of water quality standards. Furthermore, comparing existing conditions to target values allows for a better understanding of the extent and severity of the problem.

The main source of sediment to Nevada Lake is the load delivered by tributaries. Implementing the 2008 TMDLs established for upper Nevada Creek and Buffalo Gulch will help Nevada Lake achieve full beneficial-use support, therefore the lake targets developed in this addendum are linked to the tributary targets found in the 2008 document (Montana Department of Environmental Quality, 2008). DEQ used both modeling and reference condition approaches to estimate naturally occurring sedimentation rates while developing sediment targets and TMDLs for upper Nevada Creek and Buffalo Gulch. Although sediment water quality targets typically relate most directly to the aquatic life use, the targets protect all designated beneficial uses because they are based on the reference approach, which strives for the highest achievable condition. Waterbodies used to determine reference conditions are not necessarily pristine. The reference condition approach is intended to accommodate natural variations from climate, bedrock, soils, hydrology, and other natural physiochemical differences, yet allow for differentiation between natural conditions and widespread or significant alterations of biology, chemistry, or hydrogeomorphology from human activity. Targets were developed for multiple parameters in the 2008 document such as: width to depth ratio, entrenchment ratio, pool frequency, woody vegetation extent, and fine sediment abundance. While these targets are clearly applicable to stream systems, some, such as the fine sediment targets, also have a direct influence on downstream lake health. Recognizing this relationship, the tributary stream fine sediment targets were adopted as lake targets.

Achieving sediment targets in upper Nevada Creek and Buffalo Gulch is considered a crucial step toward meeting water quality standards in Nevada Lake. Once the excessive tributary sediment load is controlled, determinations regarding beneficial-use support must assess the surplus sediment already in the system. A process to directly gage lake health must be employed before any delisting scenario could occur that would upgrade the lake’s impaired status. DEQ does not currently have a standardized methodology for assessing sediment impairments in lakes, therefore, this addendum stresses an adaptive management approach, as described in **Section 6.0**, which allows for target modification as assessment methods are developed and new monitoring data is collected. An in-lake target is not proposed in this addendum due largely to the lack of in-lake sediment data. Future lake monitoring should include parameters such as turbidity, TSS, SSC, secchi depths, bank erosion rates, and sedimentation rates from which additional lake targets can be derived to better assess conditions within the lake. Considering these limitations, DEQ adopted tributary loading targets and tributary fine sediment targets to evaluate TMDL compliance in Nevada Lake.

Loading Targets

As previously mentioned, to address the sediment impairment within Nevada Lake, the excess sediment coming into the lake must be controlled. Specifically, the collective sediment load needs to be reduced from the three major tributaries: Indian Creek, Buffalo Gulch, and Nevada Creek. Two of these tributaries have documented excess sediment problems and TMDL reduction plans already in place. For Nevada Lake, the primary targets chosen to represent TMDL compliance are annual sediment loading limits applied to the three tributaries (see **Table 2-2**).

Table 2-2. Loading targets for Nevada Lake

Tributary	Target (tons/yr)	Target Origin Citation
Indian Creek	110	This Addendum
Buffalo Gulch	391	(Montana Department of Environmental Quality, 2008)
Upper Nevada Creek	2,592	(Montana Department of Environmental Quality, 2008)

The targets for Buffalo Gulch and Nevada Creek are equivalent to the Buffalo Gulch and upper Nevada Creek TMDLs developed in 2008 (Montana Department of Environmental Quality, 2008). Indian Creek does not have an established sediment TMDL and is not listed as impaired on the 303(d) list because it has never been assessed. In order to identify Indian Creek’s loading contribution to Nevada Lake, this addendum followed the process used in the 2008 document to estimate existing loads which is described more in **Section 2.4.1**.

No reduction from the Indian Creek watershed is required in this addendum. Because no monitoring has occurred on Indian Creek and it has never been assessed for water quality attainment, DEQ relied on modeling results and reviewed aerial photos and land use patterns to support this decision. The SWAT model, which takes into account subwatershed-specific climate, soil properties, topography, vegetation and land management practices, estimated a lower existing annual sediment load for Indian Creek than similar sized subwatersheds deemed impaired. This model output is underlined by the fact that land cover in the Indian Creek watershed is largely undisturbed forest with some smaller areas recovering from past timber harvest and no land in cultivated crop or hay production – land uses sometimes indicative of higher erosion rates (Montana Natural Heritage Program, 2013). Aerial photos from 2011 also indicate a well-established riparian (Montana State Library, 2011). The Indian Creek target in **Table 2-2** may be modified in the future following monitoring and assessment that compares Indian Creek data to stream targets similar to those established for area streams in the 2008 document.

Fine Sediment Targets

Since quantifying annual sediment loads can be difficult, this addendum also adopts a suite of tributary fine sediment targets as Nevada Lake targets. Because fine sediment (measured as percent fines < 6.35 mm) is easily transported through the stream network, measurements of this indicator are of special concern to a downstream waterbody like Nevada Lake. The fine sediment targets developed for upper Nevada Creek and Buffalo Gulch in **Section 5.1.1** of the 2008 document are applied as targets for Nevada Lake (see **Table 2-3**). These targets were selected as reference values from DEQ’s 2004 field monitoring dataset in the Middle Blackfoot – Nevada Project Area and are dependent upon Rosgen channel type classification (Rosgen, 1996). The highest potential for Buffalo Gulch is a B channel type while Nevada Creek has sections of B and C channels. Data collection techniques are described in the document titled *Field Updated Quality Assurance Project Plan and Sampling and Analysis Plan (QAPP/SAP) Middle Blackfoot and Nevada Creek TMDL Planning Areas* (DTM Consulting, Inc., 2004). Note, DEQ’s standard sediment data collection techniques for streams (Montana Department of

Environmental Quality, 2013) have evolved since 2004, therefore, the targets presented in **Table 2-3** may need to be modified to reflect these changes when future monitoring and assessment occurs.

Table 2-3. Tributary fine sediment targets for Nevada Lake

Stream	Target
Buffalo Gulch (All) and Nevada Creek (B channel)	Riffle substrate <6mm: ≤20% Riffle substrate <2mm: ≤10% McNeil core <6.35mm: ≤27% McNeil core <2mm: ≤12% McNeil core <0.85: ≤6% Median pool tail surface fines <6mm: ≤17%
Nevada Creek (C channel)	Riffle substrate <6mm: ≤22% Riffle substrate <2mm: ≤7% McNeil core <6.35mm: ≤27% McNeil core <2mm: ≤15% McNeil core <0.85: ≤6% Median pool tail surface fines <6mm: ≤23%

For these fine sediment targets, future surveys should document stable (if currently meeting criterion) or improving trends. The exceedance of one or more target values does not necessarily equate to a determination that the information supports impairment; the degree to which one or more targets are exceeded are taken into account. The combination of target analysis, qualitative observations, and sound, scientific professional judgment is crucial when assessing stream condition. Site-specific conditions such as recent wildfires, natural conditions, and flow alterations within a watershed may warrant the selection of unique indicator values that differ slightly from those presented here, or special interpretation of the data relative to the sediment target values.

2.3.2 Impairment Determination

Sediment has been listed as impairing the support of primary contact recreation and aquatic life in Nevada Lake since 1996. The assessment record cites a moderately disturbed shoreline and high turbidity levels below the dam as rationale for listing (Montana Department of Environmental Quality, 2014b). DNRC estimates the reservoir has lost 12% of its storage capacity since being built, indicating that excess sediment is slowing filling in the lake (Dalby, 2006). Since the original impairment determination in the 1990s, dam management policies have been modified to reduce the dam’s environmental impact. DNRC and the local water users association established minimum and maximum pool elevations to help prevent excessive sediment entrainment, bank erosion and high turbidity levels downstream (Dalby, 2006; Montana Department of Environmental Quality, 2008). DNRC has also, in consultation with FWP, agreed to maintain a minimum flow at the dam outlet of 12-40 cfs to support the lower Nevada Creek fishery (State Water Projects Bureau, Water Resources Division, Department of Natural Resources, 2001). The dam’s structural rehabilitation project completed in 2003 may have improved conditions in lower Nevada Creek, however, the limited data displayed in **Figure 2-2** indicates that suspended sediment concentrations (SSC) post-2003 changed little from 1996 when the lake was originally listed as impaired. More recent SSC data could help better characterize existing conditions and help define potential improvements following FWP’s 2010 channel restoration work in lower Nevada Creek.

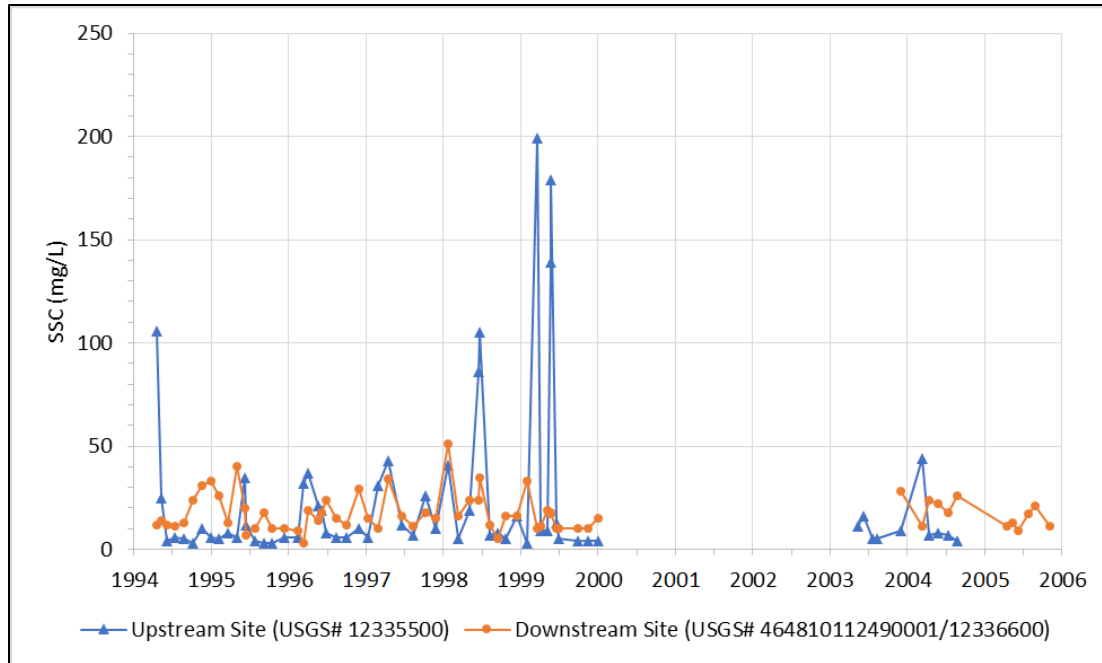


Figure 2-2. Suspended Sediment Concentrations (SSC) in Nevada Creek at USGS sites upstream and downstream of Nevada Lake

Section 5.2 of the 2008 document presents a target departures analysis for Buffalo Gulch and upper Nevada Creek including a comparison between the Nevada Lake targets listed in **Table 2-3** and sampling data collected by DEQ in 2004. The target departures analysis determined both streams were impaired by sediment. **Section 9.1.6** of the 2008 document presents the reductions required in total annual loading for Buffalo Gulch and upper Nevada Creek. No stream restoration work or significant Best Management Practice (BMP) implementation has occurred since the previous tributary impairment determinations that would have significantly altered water quality conditions and required an updated source assessment and target departures analysis (Neudecker, Ryen, personal communication 6/10/2014; Schoonen, Jennifer, personal communication 6/13/2014; Ockey, Mark, personal communication 6/25/2014; Neudecker, Greg, personal communication, 6/27/2014; Green, Glen, personal communication, 6/30/2014). Considering conditions have not changed since the 2008 document which identified sediment impairments on two major tributaries, and given the lake’s existing impairment status, a sediment TMDL for Nevada Lake is presented in this addendum. It is possible that DEQ would conclude that Nevada Reservoir is not impaired for sediment if all the necessary data and information to evaluate “harm to use” were available. Any future impairment status update will likely require a combination of standards interpretative work along with additional data and information collection.

2.4 SOURCE ASSESSMENT AND QUANTIFICATION

This section summarizes the source assessment approach, current sediment load estimates, and the determination of the allowable load for each source. DEQ determines the allowable load by estimating the obtainable load reduction once all reasonable land, soil, and water conservation practices have been implemented. The reduction forms the basis of the allocations and TMDL provided in **Section 2.5**. This section focuses on five potentially significant sediment sources and the associated controllable human loading for each of these source:

- Indian Creek
- Buffalo Gulch
- Upper Nevada Creek
- Permitted point sources
- Shoreline erosion and lakebed sediment resuspension

Environmental Protection Agency's (EPA) guidance for developing sediment TMDLs states that the basic procedure for assessing sources includes compiling an inventory of all sediment sources to the waterbody. In addition, the guidance suggests using one or more methods to determine the relative magnitude of loading, focusing on the primary and controllable sources (U.S. Environmental Protection Agency, 1999). Federal regulations allow that loadings "may range from reasonably accurate estimates to gross allotments, depending on the availability of data and appropriate techniques for predicting the loading" (Water quality planning and management, 40 Code of Federal Regulations 130.2(G)).

2.4.1 Indian Creek

Indian Creek is a second order tributary to Nevada Lake that originates southwest of the reservoir (see **Figure 2-1**). It flows mostly through federally owned land managed by the Bureau of Land Management, with a small privately owned portion near the mouth. Unlike Buffalo Gulch and Nevada Creek, Indian Creek has no history of listing for sediment impairment and was not subject to a sediment TMDL in the 2008 document. In order to estimate the existing sediment load coming from this watershed, the same process employed in 2008 for these other streams was applied to Indian Creek in this addendum. The existing sediment load for Indian Creek is considered the sum of four source categories: culvert failure, road crossings, hillslope erosion and streambank erosion. The source assessment process for each category is briefly presented below. Additional details are contained in **Appendix C** and **Appendix J** of the 2008 document (Montana Department of Environmental Quality, 2008).

Culvert Failure

When undersized culverts fail, a large mass of the road fill is introduced to the stream channel. The 2008 document accounted for these episodic contributions by surveying a subset of culverts in the field and then extrapolating an average mass at risk of failure for each culvert in the Middle Blackfoot – Nevada TMDL Project Area (River Design Group, 2006). For this addendum, DEQ performed a Geographic Information System (GIS) analysis that counted the number of intersections between USGS's National Hydrography Dataset High Flowline layer (1:24,000) and Montana's Spatial Data Infrastructure Roads layer. Nineteen road crossings were identified in the Indian Creek watershed. In 2005, 73 culverts were surveyed in the Middle Blackfoot-Nevada Project Area. The average mass at risk per culvert in the Nevada Creek watershed was identified as 62.4 tons. Following the 2008 document, this average mass was multiplied by the number of culverts in each subbasin to arrive at a total mass at risk in the Indian Creek watershed of 1,185 tons. Lastly, applying a one percent failure rate results in an estimated 12 tons of sediment contributed annually from culverts in the Indian Creek watershed.

Road Crossings

The network of unpaved roads also contributes a sediment load by reducing infiltration, concentrating overland flow, increasing surface erosion and acting as a conduit by delivering entrained sediment to streams (Megahan and Kidd, 1972; Trombulak and Frissell, 2000). Sediment contributions from roads are greatest where Best Management Practices (BMPs) that divert flow off the roadbed are lacking (e.g., dips, water bars, outsloped road bed, etc.) or where roads are closest to stream, like at crossings, because vegetated buffers that filter out sediment are minimized at these sites. A subset of road

crossings were surveyed during the same field monitoring effort that investigated culverts in 2005 (River Design Group, 2006). Roads were assessed using the Washington Forest Practices Board Watershed Assessment Methodology (Washington Forest Practices Board, 2001). Surveyed road crossings were selected to represent typical conditions across different categories of road ownership, precipitation, and geology. Mean road erosion values were calculated for each road category combination (i.e., ownership, precipitation class, geology) as identified by GIS analysis. These mean erosion values were then extrapolated to unsurveyed road crossings with matching categories. All 19 of the road crossings in the Indian Creek watershed are listed by Montana's Spatial Data Infrastructure Roads layer as privately owned, range in annual precipitation from 18-24 inches, and overlay Tertiary volcanic rocks or alluvium. Forty-one crossings were surveyed in the Middle Blackfoot-Nevada Project Area that met this combination of categories and the mean annual load from each crossing was estimated to be 1.6 tons per year (River Design Group, 2006). Multiplying this load by the number of crossing in the Indian Creek watershed results in 30 tons per year as an estimated annual load from road crossings.

Hillslope Erosion

Hillslope erosion is the wearing away of surface soil by water, wind, ice, or other geological processes. Rates of hillslope erosion are controlled by climatological factors (e.g., precipitation, wind, temperatures, etc.), pedological factors (e.g., compaction, soil saturation, soil erodibility, parent geology, slope, etc.), and environmental factors (e.g., vegetation, roads, land use, disturbance, etc.). Hillslope erosion, which is often a continuous process, differs from episodic mass wasting events or landslides. The 2008 TMDLs estimated hillslope erosion using the SWAT model. The model output tons of hillslope sediment delivered annually from each subbasin. Because of limitations within the SWAT model related to land slope, the assumption was applied within the model that only lands within 350 feet of the stream channel having greater than 3% slope contribute sediment through hillslope erosion. Twenty-nine percent of the Indian Creek watershed met this criteria. This percentage, termed the sheetflow source area fraction, was multiplied by the SWAT model output (139 tons/yr) to arrive at an estimated annual sediment load to Indian Creek from hillslope erosion of 40 tons.

Streambank Erosion

To estimate the sediment load attributed to streambank erosion, DEQ conducted field inventories on a subset of streams in the Middle Blackfoot-Nevada Project Area in 2004 (DTM Consulting, Inc. and Applied Geomorphology, Inc., 2006). Inventories were performed in accordance with the Bank Erosion Hazard Index (BEHI) method (Rosgen, 2001). BEHI provides a qualitative erosion severity, ranging from very low to extreme. These terms were translated into numeric retreat rates in feet per year based literature values from work performed in Idaho (Zaroban and Sharp, 2001). Multiplying the selected retreat rate by the eroding bank length measured in the field, and the soil density provided by the National Resources Conservation Service (NRCS), yields a yearly tonnage of sediment attributable to bank erosion. Next, inventoried bank erosion rates were extrapolated to streams not surveyed using a calculation relating upstream precipitation to streambank erosion rates. Following these steps for Indian Creek, approximately 28 tons per year of sediment is introduced into the system from streambank erosion.

Total Load

By summing the four source categories just discussed (culvert failure, road crossings, hillslope erosion and streambank erosion), DEQ estimates the Indian Creek watershed is contributing 110 tons of sediment to Nevada Lake annually (see **Table 2-4**).

Table 2-4. Indian Creek existing load, target load, and Nevada Lake target – by source category

Source Category	Existing Load (tons/yr)	Percent Reduction From Existing Load	Target Load (tons/yr)
Culvert Failure	12	0%	12
Road Crossings	30	0%	30
Hillslope Erosion	40	0%	40
Streambank Erosion	28	0%	28
Total	110	0%	110†

†Nevada Lake target

For reasons explained in **Section 2.3.1**, no reduction in sediment loading is currently required from Indian Creek. If future monitoring indicates a reduction is justified, the Nevada Lake TMDL target for Indian Creek will be modified.

2.4.2 Buffalo Gulch

Buffalo Gulch is a six mile long tributary to Nevada Lake that originates northeast of the reservoir (see **Figure 2-1**). In its headwaters, Buffalo Gulch is a B channel type bounded by dense conifer forest (see **Figure A-20**, Montana Department of Environmental Quality, 2008). Aerial assessments indicate that timber harvest of the uplands has been extensive. Roads built for logging and other purposes are widespread throughout the entire drainage, but are especially prevalent in the headwaters region. Roads follow gentler valley bottoms alongside waterways and cross stream channels 39 times. Moving downstream from the headwaters two miles, United States Forest Service (USFS) ownership transitions into private land and vegetative cover changes to sagebrush grasslands. This break also marks a geologic boundary between Proterozoic sediments upstream and Tertiary-age volcanic rocks downstream (see **Figure A-31**, Montana Department of Environmental Quality, 2008). In the middle Buffalo Gulch reach, historic placer mining left tailings intermittently along the channel margin. Extensive bank trampling in portions of the middle reach caused a shift from a relatively narrow and deep E channel type to a wide, shallow C channel (Pierce et al., 2002). The lowermost portion of Buffalo Gulch flows through a willow-dominated valley bottom that is grazed and cultivated for hay. Montana FWP described this reach as a meandering, gravel dominated channel with low sediment levels bounded by a dense riparian shrub community (Pierce et al., 2002). Fisheries-related impairments identified in the lower 3 miles of Buffalo Gulch include livestock-induced streambank damage, riparian vegetation suppression, and lack of instream wood/complex fish habitat (Pierce, 2002).

The 2008 document estimated existing source category loads for Buffalo Gulch following the same processes described in **Section 2.4.1** for Indian Creek. **Table 2-5** provides Buffalo Gulch's existing load, necessary percent reduction and target load by source category. The total existing sediment load produced in the Buffalo Gulch drainage and delivered to Nevada Lake is estimated to be 571 tons per year. This load needs to be reduced by 32% to meet the Buffalo Gulch sediment TMDL and the loading target established in this addendum for Nevada Lake.

Table 2-5. Buffalo Gulch existing load, target load, and Nevada Lake target – by source category

Source Category	Existing Load (tons/yr)	Percent Reduction From Existing Load	Target Load (tons/yr)
Culvert Failure	24	75%	6
Road Crossings	23	30%	16
Hillslope Erosion	366	34%	242
Streambank Erosion	158	20%	127
Total	571	32%	391†

†Nevada Lake target

Reductions are based on BMP implementation and their effectiveness in controlling sediment for each source category. They reflect reasonable reductions as determined from literature, field assessments, and both agency and industry documentation of BMP effectiveness. Reductions can be achieved through a combination of BMPs, and the most appropriate BMPs will vary by site. **Section 9.1** of the 2008 document provides more detail on these expected reductions, such as key assumptions and references for the chosen values (Montana Department of Environmental Quality, 2008).

The 2008 document also split loading into five human-influenced categories based on the spatial extent of land use identified from 2004 field observations, interpretations of aerial imagery, and the 2001 National Land Cover Dataset (Montana Department of Environmental Quality, 2008). As shown in **Table 2-6**, the majority of loading comes from the livestock grazing and timber harvest land uses although all land uses are expected to reduce loading by at least 19%.

Table 2-6. Buffalo Gulch existing load, target load, and Nevada Lake target – by land use

Land Use Category	Existing Load (tons/yr)	Percent Reduction From Existing Load	Target Load (tons/yr)
Livestock Grazing	246	20%	196
Hay Production	48	21%	38
Timber Harvest	215	32%	122
Placer Mining	16	19%	13
Roads	47	53%	22
Total*	571	32%	391†

*Category sums may not match Total due to rounding

†Nevada Lake target

2.4.3 Upper Nevada Creek

Upper Nevada Creek extends from its headwaters approximately 19 miles to Nevada Lake. The upper four miles of Nevada Creek is a B channel type that is highly confined, densely forested and completely contained within National Forest boundaries (see Figure A-20 and A-22, Montana Department of Environmental Quality, 2008). Moving two miles downstream, the valley bottom widens, and timber harvest is evident from aerial assessment. Within this reach, roads begin to encroach the creek and the legacy effects of placer mining start to appear. While Nevada Creek was lightly placer mined, more extensive operations occurred in northern tributaries such as American Gulch, Jefferson Creek and Washington Creek (see Figure A-24, Montana Department of Environmental Quality, 2008). To provide an example of how intense placer mining was, in the 1860s, miners dug a 13 mile ditch by hand to divert Nevada Creek water to sluices in the Washington Creek basin (Phillips and Humphrey, 1987). Elsewhere, streams have been straightened, hydraulic mining has created unstable headwalls, and dredge piles have been left eroding within floodplains (Phillips and Humphrey, 1987).

From the USFS boundary to Washington Creek, gaging pressure, bank erosion and width to depth ratios increase relative to the upper 10 miles. A field assessment report from the 1990s noted livestock holding corrals in the stream corridor (McGuire, 1995). In the 3.5 miles from Washington Creek to the mouth, conditions in Nevada Creek generally worsen. Streamside vegetation declines while channelization and widespread bank erosion become problematic. Hay production is the most significant land use in the valley bottom. Investigations into the Nevada Creek fishery identified degradation from excessive livestock access to riparian areas causing bank erosion (Pierce, 2002).

The 2008 document estimated existing source category loads for upper Nevada Creek following the same processes described in **Section 2.4.1** for Indian Creek. **Table 2-7** provides upper Nevada Creek’s existing load, necessary percent reduction, and target load by source category. The total existing sediment load produced in the upper Nevada Creek drainage and delivered to Nevada Lake is estimated to be 3,501 tons per year. This load needs to be reduced by 26% to meet the Nevada Creek sediment TMDL and the loading target established in this addendum for Nevada Lake.

Table 2-7. Upper Nevada Creek existing load, target load, and Nevada Lake target – by source category

Source Category	Existing Load (tons/yr)	Percent Reduction From Existing Load	Target Load (tons/yr)
Culvert Failure	11	73%	3
Road Crossings	29	31%	20
Hillslope Erosion	1,826	30%	1,278
Streambank Erosion	1,634	21%	1,290
Total*	3,501	26%	2,592†

*Category sums may not match Total due to rounding

†Nevada Lake target

Reductions are based on BMP implementation and their effectiveness in controlling sediment for each source category. They reflect reasonable reductions as determined from literature, field assessments, and both agency and industry documentation of BMP effectiveness. Reductions can be achieved through a combination of BMPs, and the most appropriate BMPs will vary by site. **Section 9.1** of the 2008 document provides more detail on these expected reductions, such as key assumptions and references for the chosen values (Montana Department of Environmental Quality, 2008).

The 2008 document also split loading into five human-influenced categories based on the spatial extent of land use identified from 2004 field observations, interpretations of aerial imagery, and the 2001 National Land Cover Dataset (Montana Department of Environmental Quality, 2008). As shown in **Table 2-8**, the majority of loading comes from the livestock grazing and hay production land uses although all land uses are expected to reduce loading by at least 21%.

Table 2-8. Upper Nevada Creek existing load, target load, and Nevada Lake target – by land use

Land Use Category	Existing Load (tons/yr)	Percent Reduction From Existing Load	Target Load (tons/yr)
Livestock Grazing	1,453	27%	1,065
Hay Production	1,943	25%	1,452
Timber Harvest	33	21%	26
Placer Mining	33	21%	26
Roads	40	43%	23
Total*	3,501	26%	2,592†

*Category sums may not match Total due to rounding

†Nevada Lake target

2.4.4 Permitted Point Sources

According to EPA’s Integrated Compliance Information System, there are no Montana Pollutant Discharge Elimination System (MPDES) permitted point sources discharging into Nevada Lake or any upstream tributary as of June 2014. Although some mining-related sources (e.g., adit discharges) are considered non-permitted point sources subject to Wasteload Allocations (WLAs) (Dodson, Max H., personal communication 12/22/93), the placer mines in the Nevada Creek basin do not fall into this category.

2.4.5 Shoreline Erosion and Lakebed Sediment Resuspension

Shoreline erosion is another potential source of sediment to Nevada Lake. The DEQ assessment record acknowledges a disturbed, poorly vegetated shoreline and suggests wave action may contribute to the excess sediment problem (Montana Department of Environmental Quality, 2014b). Field efforts to quantify shoreline erosion have been proposed by different entities but never undertaken. In a reservoir built and managed for irrigation purposes, water level manipulation will always occur, however, the level will never exceed the maximum pool elevation under normal circumstances because it is controlled by the spillway elevation. This annually consistent elevation allows for a clear distinction to be made between what is termed shoreline erosion and what DEQ considers lakebed sediment resuspension. Sediment introduced to the lake originating above this line is considered shoreline erosion, if not already captured in previously quantified source categories (i.e., culvert failure, road crossings, hillslope erosion, or tributary bank erosion). Sediments originating below this line are considered a redistribution of sediment already within the lake system and not an external source contributing a “new” load which would need to be captured in a separate source category.

To investigate shoreline erosion in this addendum, DEQ reviewed aerial photography for visible evidence of retreating banks and lake surface area enlargement that would indicate an actively eroding shoreline. Multiple years of National Agriculture Imagery Program (NAIP) orthoimagery (Daumiller, 2014), supplied by the United States Department of Agriculture, provide an eight year window of conditions. These photos were taken during the same growing season time period (July or August) at roughly the same reservoir stage. Aerial photos reveal an indistinguishable amount of shoreline erosion. The south and north shores of the lake are topographically confined by steep hillsides and composed of coarse-sized rock, unlikely to be affected by wave erosion. The north shore is further considered stationary because the lake is closely encroached by Highway 141 and rip rapped. The shoreline on the south-east end of the lake is less distinct because water levels in this flat topographic area of the Nevada Creek delta fluctuate greatly with reservoir stage. Yet even in this region most influenced by reservoir operations, bank sloughing and retreat does not appear prevalent. These observations support DNRC’s findings that the reservoir storage capacity is diminishing (Dalby, 2006) because the lake is filling in, not increasing capacity through lateral expansion.

Three potential situations exist that redistribute sediment within the Nevada Lake system below the maximum pool elevation. First, existing lakebed sediments may become resuspended in the water column as a consequence of the wind shear stress exerted on the water surface. The shallow Nevada Creek delta region of the lake inlet may be particularly susceptible to this phenomena (Dalby, Chuck personal communication 2014). Second, dry lakebed sediments previously underwater may become resuspended by wave action throughout the summer as irrigation drawdown of the reservoir continues. And lastly, during low pool conditions in the Nevada Creek delta region, the creek downcuts through the excess fine sediment deposited by the tributaries and appears incised. These easily entrained and mobile sediments can affect turbidity levels in the lake.

For the reasons stated above, shoreline erosion is not considered a significant source of sediment to Nevada Lake and resuspension of lakebed sediments is not considered an external loading source that would require a separate allocation in the Nevada Lake TMDL. Future investigations studying the interaction between the shoreline and the lake could help better place shoreline erosion into context with the lake’s internal sediment cycling. As with other aspects of this addendum, an adaptive management approach will be followed if the assumptions presented here are found to be inaccurate.

2.5 TMDL AND ALLOCATIONS

A “TMDL” is specifically defined as a “daily load,” however expressing a maximum load over a different time scale may be more appropriate for some pollutants to characterize, quantify and manage sources. Such is the case for sediment, which has a cumulative effect on aquatic life and has highly episodic loading tendencies that are strongly tied to snowmelt runoff and stream discharge. A more common presentation of sediment TMDLs is an allowable annual load in terms of tons per year. A maximum annual load for Nevada Lake is established below, as are daily loads in order to satisfy EPA requirements of an approvable TMDL (Grumbles, Benjamin, personal communication 2006).

Cover et al. (2008) observed a correlation between sediment supply and instream measurements of fine sediment in riffles and pools. DEQ assumes that a decrease in sediment supply, particularly fine sediment, will correspond to a decrease in the percent fine sediment deposition within tributary streams and help attain sediment-related water quality standards downstream within Nevada Lake. While annual and daily loads are provided in this addendum, a percent reduction approach is most preferable because there is no numeric sediment standard from which to calculate the allowable load and because of the uncertainty associated with the loads derived from the source assessment (which are used to establish the TMDL), particularly when comparing different load categories, such as road crossings to bank erosion. Additionally, the percent reduction TMDL approach is more applicable for restoration planning and sediment TMDL implementation because this approach helps focus on implementing water quality improvement practices (i.e., BMPs) versus focusing on uncertain loading values. An implicit margin of safety (MOS) is applied and further discussed in **Section 5.0**.

It is important to recognize that the first critical step toward meeting the sediment allocations involves applying and/or maintaining the land management practices, or BMPs, that will reduce sediment loading. Once these actions have been completed at a given location, the landowner or land manager will have taken action consistent with the intent of the sediment allocation for that location. For many nonpoint source activities, it can take several years or decades to achieve the full load reduction at the location of concern, even though full BMP implementation is in effect. For example, it may take several years for riparian areas to fully recover after implementing grazing BMPs or allowing re-growth in areas of past riparian harvest. It is also important to apply proper BMPs and other water quality protection practices for all new or changing land management activities to limit any potential increased sediment loading. Progress toward TMDL and individual allocation achievement can be gaged by implementing BMPs for nonpoint sources, and improving or attaining the water quality targets defined in **Section 2.3.1**. Any effort to calculate loads and percent reductions for comparison with TMDLs and allocations in this document should be accomplished via the same methodology and/or models used to develop the loads and percent reductions presented within this document

2.5.1 Annual Loads

As previously mentioned, an annual expression of the TMDL is the most appropriate timescale because sediment generally has a cumulative effect on aquatic life and other designated uses and because sediment sources are highly episodic and seasonal. The maximum allowable sediment load for Nevada Lake in terms of tons per year, can be estimated by summing the individual sources described in the source assessment section as expressed by the following formula:

$$\text{Load}_{\text{IndianCreek}} + \text{Load}_{\text{BuffaloGulch}} + \text{Load}_{\text{UpperNevadaCreek}} = \text{Load}_{\text{NevadaLake}}$$

$$110 \text{ tons/yr} + 391 \text{ tons/yr} + 2,592 \text{ tons/yr} = 3,093 \text{ tons/yr}$$

The maximum allowable sediment load for Nevada Lake expressed on an annual timescale is 3,093 tons per year with an implicit MOS.

2.5.2 Daily Loads

EPA encourages TMDLs to be expressed in the most applicable timescale but also requires TMDLs to be presented as daily loads (Grumbles, Benjamin, personal communication 2006). Daily loads should not be considered absolutely conclusive and may be refined in the future as part of the adaptive management process. The TMDLs may not be feasible at all locations within the watershed but if the allocations are followed, sediment loads are expected to be reduced to a degree that the sediment targets are met and beneficial uses are no longer impaired. It is not expected that daily loads will drive implementation activities.

The preferred approach for calculating a daily sediment lake load is to use a water quality gage at the inlet or outlet with a long-term dataset of streamflow and suspended sediment. Unfortunately, the USGS gages above and below the reservoir do not have daily suspended sediment data. In the absence of paired streamflow and sediment data, daily streamflow can be a useful surrogate for representing daily sediment loading because concentrations within streams and sediment loading to streams (and downstream waterbodies), is strongly related to runoff and streamflow, which increases during spring runoff and storm events. Using the average of daily mean discharge values from 74 years of record (1939 - 2013) at the USGS station on Nevada Creek above the reservoir near Helmsville, MT (12335500), a daily percentage relative to the mean annual discharge was calculated for each day (see **Appendix A, Table A-1**). A daily sediment load can be calculated by multiplying the percentages in **Table A-1** by the total annual load. For instance, the total allowable annual sediment load for the Nevada Lake is 3,093 tons. To determine the TMDL at the lake inlet for January 1st, 3,093 tons is multiplied by 0.08% which provides a daily load of 2.47 tons. **Figure 2-3** displays the daily sediment load for Nevada Lake which mimics the annual Nevada Creek hydrograph at USGS gage 12335500.

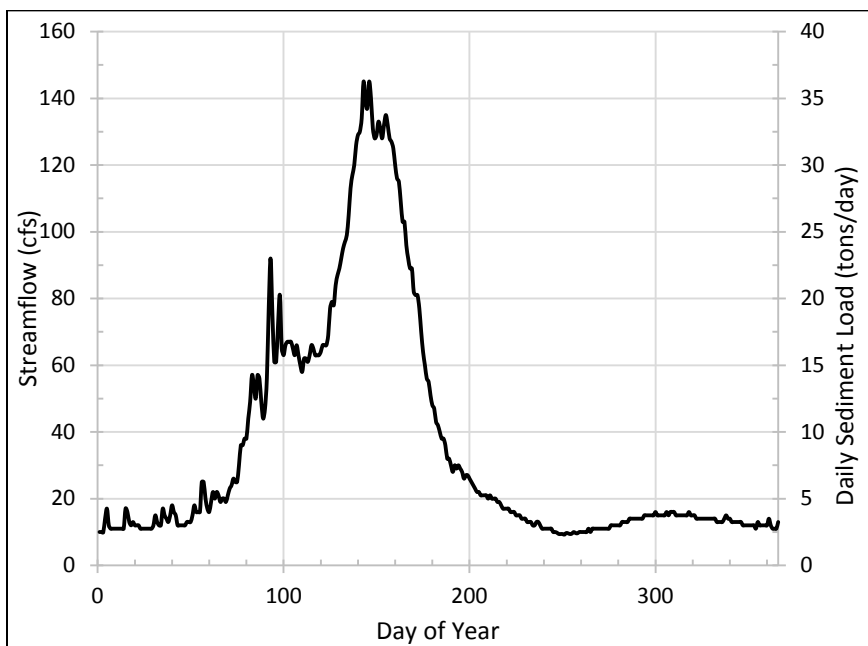


Figure 2-3. Mean Daily Streamflow and Calculated Daily Sediment Load

2.5.3 Percent Reductions

In addition to annual and daily loads, the Nevada Lake sediment TMDL is presented as a percent reduction in total annual loading. This approach is advantageous because there is uncertainty associated with the source assessment loads and because an identified percent reduction is more applicable for restoration planning. The necessary percent reduction is calculated by subtracting the target load (3,093 ton/yr) from the existing load (4,182 tons/yr), and dividing the difference by the existing load. As shown in **Table 2-9**, DEQ estimates a 26% reduction in sediment loading from tributaries is required to meet sediment water quality standards in Nevada Lake. Detailed reductions by source category (i.e., culvert failure, road crossings, hillslope erosion, and streambank erosion) are presented for upper Nevada Creek and Buffalo Gulch in **Section 2.4**.

Table 2-9. Total Percent Reduction for Nevada Lake and Tributaries

Allocation	Existing Load (tons/yr)	Target Load (tons/yr)	Percent Reduction from Existing Load
Nevada Creek	3,501	2,592	26%
Buffalo Gulch	571	391	32%
Indian Creek	110	110	0%
Nevada Lake	4,182	3,093	26%

2.6 IMPLEMENTATION

This addendum relies on the implementation recommendations for Nevada Lake, upper Nevada Creek, and Buffalo Gulch presented in **Section 10.0** of the 2008 document (Montana Department of Environmental Quality, 2008). Implementation is focused on the application of BMPs that improve riparian vegetation and reduce the sediment load contributed from culvert failure, road crossings, hillslope erosion, and streambank erosion. Because the sources of sediment are nonpoint, implementation of this TMDL is voluntary. As such, stakeholders can work cooperatively to determine where, when, and how they will implement BMPs to achieve sediment allocations.

3.0 METALS SECTION

This portion of the document focuses on metals as a cause of water quality impairment. It describes: 1) the mechanisms by which metals impair beneficial uses, 2) the specific stream segments of concern, 3) information used during this investigation, 4) metals sources, 5) metals water quality standards and impairment determinations, 6) total maximum daily load (TMDL) calculations and allocations, 7) stream segment specific discussions, and 8) the implementation strategy.

3.1 EFFECTS OF METALS ON DESIGNATED BENEFICIAL USES

Elevated concentrations of metals can impair the support of numerous beneficial uses including: aquatic life, primary contact recreation, drinking water, and agriculture. Within aquatic ecosystems, metals can have a toxic, carcinogenic, or bioconcentrating effect on biota. Likewise, humans and wildlife can suffer acute and chronic effects from consuming water or fish with elevated metals concentrations. Because elevated metals concentrations can be toxic to plants and animals, high metals concentrations in irrigation or stock water may also affect agricultural uses. Although arsenic is technically a metalloid, it is treated as a metal for TMDL development due to the similarity in sources, environmental effects, and restoration strategies.

3.2 STREAM SEGMENTS OF CONCERN

The scope for this addendum's metals section covers the four project area stream segments included on the 2014 303(d) List for metals-related impairments (see **Table 3-1**). All four of these stream segments had TMDLs developed for other pollutants in 2008 (Montana Department of Environmental Quality, 2008). Multiple existing metal listings were not addressed in the 2008 document due to insufficient datasets and uncertainties in source determinations. The Environmental Protection Agency (EPA) funded additional surface water and streambed sediment sampling in 2013 to address these concerns and data gaps. With the datasets bolstered and more thorough source investigations completed, Department of Environmental Quality (DEQ) reassessed the 303(d) listing status of these waterbodies in 2014. Based on the new information, many waterbody-pollutant combinations remained impaired with their listing status unchanged, however one new waterbody-pollutant was added to the 303(d) list of impaired waters: iron on the lower segment of Douglas Creek. This addendum establishes TMDLs for all metals-impaired stream segments remaining in the Middle Blackfoot – Nevada Project Area as represented in the third column of **Table 3-1**.

Table 3-1. Metals-related stream segments of concern

Waterbody & Location Description	Waterbody ID	TMDLs Established in this addendum	TMDLs Established in 2008 document (Montana Department of Environmental Quality, 2008)
DOUGLAS CREEK , headwaters to Murray Creek	MT76F003_081	Arsenic	Nitrate/Nitrite, TKN, TN, TP, Sedimentation/Siltation, Temperature
DOUGLAS CREEK , Murray Creek to mouth (Nevada-Cottonwood Creeks)	MT76F003_082	Arsenic, Iron	TKN, TN, TP, Sedimentation/Siltation, Temperature
MURRAY CREEK , headwaters to mouth (Douglas Creek), T12N R12W S6	MT76F003_120	Arsenic	Nitrate/Nitrite, TKN, TN, TP, Sedimentation/Siltation, Temperature

Table 3-1. Metals-related stream segments of concern

Waterbody & Location Description	Waterbody ID	TMDLs Established in this addendum	TMDLs Established in 2008 document (Montana Department of Environmental Quality, 2008)
KLEINSCHMIDT CREEK, Ward Creek to mouth (Rock Creek)	MT76F004_110	Arsenic	Sedimentation/Siltation, Temperature

TKN = Total Kjeldahl Nitrogen; TN = Total Nitrogen; TP = Total Phosphorus

3.3 DATA AND INFORMATION SOURCES

The primary data used in this addendum are metals water column and streambed sediment samples collected in 2013 by DEQ's Water Quality Planning Bureau in partnership with the EPA Region 8 Montana Field Office. That dataset supplemented information the Bureau collected at a reduced number of sites in 2003 and 2005. All data used for analysis throughout this addendum are provided in **Appendix B**. In accordance with DEQ's data quality guidance, only data collected in the last 10 years are used for impairment determinations and target evaluations. Older data are considered descriptive and may be used for source characterization, loading analysis, and trend evaluation.

The Montana Bureau of Mines and Geology (MBMG) completed an environmental survey of abandoned mines in the project area on lands administered by the Bureau of Land Management (BLM) during the 1990s (Montana Bureau of Mines and Geology, 1997). Around the same time, DEQ's Abandoned Mine Lands Program (DEQ AML) investigated mines on both private and public lands across the state in order to both assess potential human health and environmental threats and to help prioritize reclamation (Pioneer Technical Services, Inc., 1995). These reports, along with DEQ's historical mining district narratives, provide the basis for characterizing the extent and condition of abandoned and inactive mines in the region (Montana Department of Environmental Quality, 2009).

Numerous additional sources of information were used to create maps and perform geospatial analyses. Geologic data were digitized by Lewis (1998) of MBMG, and Raines and Johnson (1996) of the United States Geological Survey (USGS). USGS is also the source for mapping streams and lakes (U.S. Geological Survey, 2013). The network of irrigation ditches is described in state water resource surveys of the 1950s and have remained largely unchanged (State Engineer's Office, 1959). Lastly, the locations of permitted point source outfalls were identified using EPA's Integrated Compliance Information System and are current as of January 1, 2014.

3.4 SOURCES OF METALS

Metals sources may be either naturally occurring or anthropogenic (i.e., human-caused). Many metals occur naturally in the environment but their abundance can also be influenced by human activities. Mining is one activity commonly cited for introducing metals into waterways. Exposing underground materials to surface weathering during mining can mobilize metals by creating conditions known as acid mine drainage. People use products containing trace metals for a variety of purposes that can unintentionally pollute surface waters. Iron and steel (an iron-alloy), are widely used in construction materials, and water distribution and household plumbing systems. Four of the five metals TMDLs established in this document are for arsenic; therefore, a more thorough discussion of arsenic-specific sources directly follows. Additionally, source assessments are provided individually for each stream segment later in the addendum.

There are three general pathways whereby arsenic can enter a stream: the atmosphere, groundwater, or overland flow. To a certain degree, inputs from all of these categories are natural, but human actions can alter natural processes affecting the rates at which arsenic is introduced.

Atmosphere

Atmospheric inputs of arsenic to a stream occur by wet and dry deposition. Burning coal, purifying metal ores (smelting), volcanic eruptions and to a lesser extent, wildfires, can contribute arsenic to the atmosphere. Background deposition levels, in the absence of major external contributions, are low and have been measured in the range of 0.02 parts per billion (ppb) (Andreae, 1980). In more heavily human-influenced landscapes, concentrations of arsenic deposition can be three orders of magnitude greater than these background levels. For example, one Washington study measured rainfall containing 16 ppb arsenic at sites downwind of a metals smelting facility (Crecelius, 1975). As a comparison, the most stringent water quality target for arsenic, as described later in **Section 3.5.1**, is 10 ppb. Sustained inputs of arsenic from the atmosphere above background levels can accumulate to levels high enough to affect water quality targets. The Middle Blackfoot – Nevada Project Area landscape is rural and no active volcanoes, smelters, or coal power plants are located directly upwind, therefore DEQ believes that the atmospheric load of arsenic to these streams is nominal compared to other sources and no portion of the TMDL will be set aside for atmospheric contributions.

Groundwater-Geology

Groundwater within the project area, which is strongly influence by geology, is another potentially significant reservoir in the local arsenic cycle that must be investigated. Arsenic is a major constituent in more than 200 rock-forming minerals and concentrations of earth's crust average 5 parts per million (ppm) (Garelick et al., 2008). Numerous studies have identified localized areas throughout the world where arsenic concentrations greatly exceed 5 ppm and in some cases, the elevated levels are attributed to geology (Nicolli et al., 1989; Focazio et al., 2000; Berg et al., 2001; Smedley and Kinniburgh, 2002; Sun, 2004). Often, the geochemical environments of these locations involve geothermal areas; basin-fill deposits of stream or lake origin in semiarid climates; or volcanic deposits (Welch et al., 1988; Smedley and Kinniburgh, 2002).

Multiple studies in known geothermal areas like Yellowstone National Park have consistently reported arsenic concentrations in excess of 1,000 ppb (Stauffer and Thompson, 1984; Ball et al., 1998). No geothermal areas are known near or upstream of waterbodies applicable to this addendum according to the locations listed in MBMG's database of all known geothermal sites in Montana (Montana Bureau of Mines and Geology, 2011) and supported by the fact that no well in the USGS or MBMG datasets had geothermal characteristics - water temperatures greater than 50°C and total dissolved solids greater than 3,000 mg/L.

One non-geothermal region with high arsenic levels that has been intensely studied in the Western United States is the Carson Desert in Nevada (Welch et al., 1988). Here, the geologic setting can be described as Pleistocene lake sediments overlain by unconsolidated material derived from upland volcanic rocks. This is very similar to the conditions present in the Middle Blackfoot – Nevada Project Area. The two sources of geologic mapping used in this addendum show valley bottoms made up of glacial deposits (remnants of Glacial Lake Missoula from the Pleistocene) topped in places by more recent alluvial, or stream-derived, deposits (Raines and Johnson, 1996; Lewis, 1998). Also like the Carson Desert, a significant portion of the bedrock in the Murray and Douglas Creek headwaters is identified as volcanic, with andesite, basalt, and latite dominating the lithology. Another study in Argentina attributed elevated arsenic levels to volcanic ash or tuff, which has also been documented in the project

area (Nicolli et al., 1989). Physical weathering and chemical processes release arsenic from soil and parent rock material to groundwater and surface water systems. The three general processes that control this release are redox reactions, desorption-adsorption and evaporation (Welch and Lico, 1998).

Redox reactions, or chemical interactions between compounds that exchange oxygen and hydrogen ions, can contribute arsenic to waterways. For example, sulfide deposits such as arsenopyrite (FeAsS) contain significant amounts of arsenic (Smedley and Kinniburgh, 2002; Garelick et al., 2008). Arsenopyrite is unstable when exposed to oxygen and water, and breaks down into arsenic, iron oxides, sulfate, hydrogen ions, and various trace elements (Smedley and Kinniburgh, 2002). The reducing environments, with low oxygen and low temperatures, found in alluvial aquifers and the sediments of many rivers and lakes, are conditions known to produce pyrite (Welch et al., 1999). Other metal oxide minerals can follow the same oxidation steps as arsenopyrite to mobilize arsenic.

Desorption-adsorption is another process that governs the content of trace elements in natural waters and is considered, by some, to be the most significant control on the availability of arsenic in groundwater in the United States (Welch et al., 1999). If adsorption rates are high, more arsenic is bound to geologic material or organic complexes and less is bioavailable. If instead, adsorption rates are low, more arsenic is free to move through the system and groundwater concentrations of arsenic rise. Alkaline aquifers composed of felsic volcanic rocks have exhibited high arsenic concentrations due to low rates of adsorption (Welch et al., 1999; Smedley and Kinniburgh, 2002). Some volcanic rock units in the project area are felsic, but a review of groundwater data downloaded from EPA STORage and RETrieval database (STORET) and National Water Information System (NWIS) indicates the area aquifers are not alkaline.

Rivers with high arsenic concentrations have been noted in widespread areas of the arid Western United States where surface water is dominated by groundwater baseflow. A river's diminished ability to dilute groundwater inputs during low flow conditions, combined with high evaporation rates, can lead to high instream arsenic levels (Mok et al., 1988; Braumbaugh et al., 1994; Smedley and Kinniburgh, 2002). The theory that arsenic-rich groundwater could disproportionately influence surface water quality during low flow conditions in the Middle Blackfoot-Nevada Project Area is supported by the fact that arsenic exceedances in these TMDL streams were only captured during the late summer time frame; however, neighboring streams within the project area do not exhibit the same elevated arsenic signature. For example, upper Nevada Creek has been sampled for arsenic 24 times in the last 10 years and has never exceeded the $10 \mu\text{g/L}$ human health criterion. These observations could potentially be explained by a difference in geology, as the upper Nevada Creek basin has a smaller proportion of volcanic rocks like andesite and basalt (Raines and Johnson, 1996; Lewis, 1998). However, streambed sediment samples in upper Nevada Creek are elevated above what is considered background nationally. Flow differences could be another reason why water samples had low arsenic concentrations in upper Nevada Creek; Nevada Creek may transport enough water to dilute the groundwater inputs of arsenic and combat the effects of evaporation during the critical baseflow stage, in contrast to the TMDL streams in this addendum. Based on the dataset contained in **Appendix B**, Nevada Creek averages 49 cfs outside the spring runoff time period while Kleinschmidt Creek averages 6 cfs and normal flows in Murray and Douglas Creeks are around 2 cfs.

The USGS has extensively studied naturally occurring arsenic concentrations using data from public water systems and private wells across the United States (Welch et al., 1999; Focazio et al., 2000; U.S. Geological Survey, 2000). Results of these investigations show that the Western United States region has the highest occurrence of groundwater samples exceeding the $10 \mu\text{g/L}$ human health criterion (U.S.

Geological Survey, 2000). No sampling wells in the Middle Blackfoot – Nevada Project Area were represented in the USGS dataset, but other locations in Montana were elevated. MBMG’s Ground-Water Information Center (GWIC) online database contains information from 60 wells or springs in the project area (see **Figure 3-1**). Arsenic concentrations at six sites were found to be elevated above the human health criterion, with a maximum concentration of 96 µg/L. Because the MBMG groundwater data is reported in the dissolved fraction, instead of the total recoverable fraction as Montana’s arsenic surface water standards are written, there may be additional human health exceedances not captured in the figure. Most groundwater exceedances were taken from wells within alluvial sediments but no pattern between well depth and arsenic concentration could be distinguished. Cumulatively these results, although based on limited data, appear to indicate groundwater in the Middle Blackfoot – Nevada Project Area may be naturally elevated. Additional sampling of regional groundwater and geology is advised.

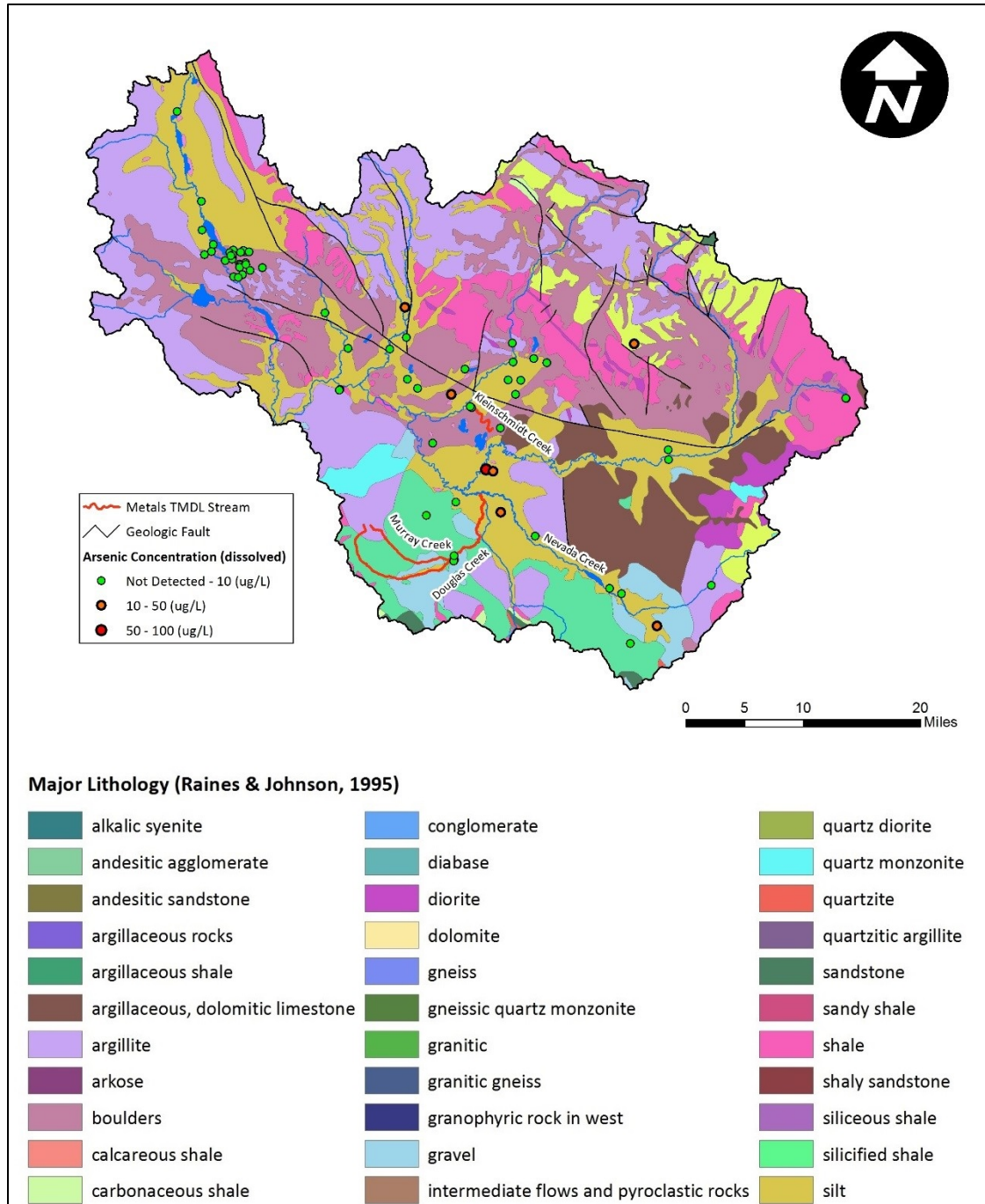


Figure 3-1. MBMG Groundwater Data in the Project Area Overlaying Geology Coverage

Overland Flow

The final source category of arsenic considered are human activities that introduce arsenic into surface waters by overland flow. Some of these activities may also affect groundwater. As described in the groundwater discussion above, arsenopyrite is known to contain significant amounts of arsenic. It is also common in ore bodies and localized areas of mineralization. The distribution of pyrite minerals is closely associated with coal and precious metal deposits. Past and present mining activities that extract these valuable commodities bring excess waste material to the surface which, depending on the composition

of the material, can initiate the chemical weather and oxidation of arsenopyrite. There are multiple examples in the Western United States where elevated arsenic concentrations in water have been tied back to sulfide oxidation as a consequence of mining, although these waters tend to be acidic due to the release of hydrogen ions (Smedley and Kinniburgh, 2002). This does not appear to be the case in the Middle Blackfoot – Nevada Project Area. The most acidic water sample in the assessment dataset (**Appendix B**) is a near neutral 6.9 pH. This could either indicate that acid mine drainage and sulfide oxidation is not the source of elevated arsenic, or that the waterbodies are sufficiently buffered against pH fluctuations.

The Middle Blackfoot – Nevada Project Area has a history of mining that continues to this day. According to records kept by MBMG and DEQ AML, 11 abandoned or inactive mines exist in the Middle Blackfoot Planning Area and 67 exist in the Nevada Creek Planning Area. No mine in the project area has been designated high priority status. Numerous mining districts extend into the project area including the Seeley, Bob Marshall, Big Blackfoot, Lincoln, and Finn. The majority of mining has occurred along northern tributaries to Nevada Creek such as Jefferson, Washington, Wilson, and Buffalo Creek. For TMDL streams of concern to this addendum, only the Douglas Creek watershed was historically mined. One placer mine is currently active in the headwaters region of Douglas Creek. More information on this operation is provided in **Section 3.7.1**. Murray Creek has no known history of mining within its watershed; thus, unless abandoned mine records have inadvertently omitted historic activities, there are other processes besides mining at work in the project area introducing arsenic into waterways.

Numerous manufactured products containing arsenic exist that could wash into streams. Arsenic has been used extensively as a preservative, especially in wood products. In 2003, the wood product industry ceased use of arsenic based wood preservatives for residential uses due to environmental and human health concerns (U.S. Department of Health and Human Services, Public Health Service, Agency for Toxic Substances and Disease Registry, 2007). Certain industrial applications are still allowed. Two log home construction businesses are located in the Kleinschmidt drainage; at least one operated prior to the 2003 ban, but it is not known if arsenic based wood preservative products were used at either site.

Similarly, arsenic was historically common in herbicides and pesticides but its use has been largely phased out. Most commonly applied to fruit tree, cotton, potato, and tobacco crops but also used on sod farms, golf courses, cattle-dips, and highway right-of-ways, these chemicals were used through the 1990s. In one Washington study, decades of application on an apple orchard led to soils with arsenic concentrations exceeding 100 ppm (Davenport and Peryea, 1991). Gradually the use of these chemicals declined. The registration of most products in the U.S. were discontinued by the mid-2000s. In 2009, EPA announced that the last product used in this family of chemicals, monosodium methyl arsenate (MSMA), would also be phased out by the end of 2012. That ban has been delayed while EPA currently undertakes a new risk assessment of MSMA and submits the findings to a peer review process (Federal Register, 2013). If arsenical pesticides and herbicides are a contributing source of arsenic to area streams, they would have likely been used for cattle dipping vats to control infectious livestock pests or road herbicides to manage weeds. Area residents and the Montana Department of Agriculture are not aware of any large stockpiles of arsenical chemicals from herbicides, pesticides, or cattle dipping vats. Additionally, the Montana Department of Transportation (MDT) has never used arsenical herbicides for right-of-ways administered by the state (Miller, Mike, personal communication 3/24/14).

Railroads must also be considered a potential sources because arsenic-laden herbicides were historically sprayed on track right-of-ways and the wood preservatives described above were used to treat railroad

ties. In the first part of the 20th Century, a railroad line existed in the Blackfoot Valley but only ran as far upstream as Ovando, MT, therefore railroads, while potentially a significant source of arsenic in other locations, can be ruled out as an arsenic source for the TMDL streams in this addendum.

General Source Assessment Summary

When possible, DEQ accounts for natural background loading separately from human-caused loading. However, because there is uncertainty surrounding the natural background concentration of arsenic in the Middle Blackfoot – Nevada Project Area, natural loading cannot be expressed separately from human-caused loading in this case. The TMDLs presented in this document, therefore, are presented as composite allocations to sources both naturally occurring and human-caused. As with other DEQ TMDLs, adaptive management policies should be followed into the future, revising aspects of the TMDLs no longer accurate as a better understanding of the basin is gained through additional monitoring and investigations.

These TMDLs are written assuming that natural background concentrations alone do not exceed instream water quality standards. If future investigations prove otherwise, a water quality standards revision could be justified. Developing site-specific arsenic standards would likely require additional data collection of surface water, groundwater, and soil or rock samples. To protect these aquatic resources and their designated uses, the ability to confidently say arsenic is naturally elevated in the project area requires a higher burden of proof than that currently provided in this TMDL investigation. Note that some streams, such as the upper segment of Nevada Creek, have an extensive dataset with no arsenic exceedances proving that other regional streams, even those with a history of mining, can meet water quality targets. Therefore, DEQ has decided that writing arsenic TMDLs is the appropriate action at this time. DEQ does not view the establishment of these arsenic TMDLs as drastically affecting land management recommendations besides further encouraging the use of best management practices previously recommended in the 2008 document (Montana Department of Environmental Quality, 2008).

As of January 2014, there is one active point source permitted under the Montana Pollutant Discharge Elimination System (MPDES) with the ability to affect metals-impaired streams in this addendum. The permit, MTR103019, allows MDT to discharge stormwater from highway and street construction projects directly into five different surface waters. A road crossing on upper Douglas Creek is listed as one outfall, as are crossings on two upper Douglas Creek tributaries (Sturgeon Creek and Sheep Creek). The last two outfalls are located at road crossings spanning Cottonwood Creek and Chimney Creek, tributaries to the lower segment of Douglas Creek. This general construction stormwater permit requires the permittee to develop and implement a stormwater pollution prevention plan to minimize or eliminate the potential for pollutants to reach surface waters through stormwater runoff. Sediment is the primary pollutant of concern at these construction sites, therefore a significant part of the plan typically involves various erosion control measures such as the installation of physical controls and best management practices. While the permit does not explicitly set loading limits for metals, sediment bound metals are expected to be effectively controlled using the same measures that limit erosion. As long as the permittee follows the requirements contained in the general permit, this activity is not considered a significant source of metals impairment and it is not given a wasteload allocation in the TMDLs.

3.5 METALS WATER QUALITY STANDARDS AND IMPAIRMENT DETERMINATIONS

Montana has established numeric water quality criteria for arsenic and iron that are defined in Circular DEQ-7 (Montana Department of Environmental Quality, 2012). All four metals-related stream segments

are classified by the state of Montana as B-1, which specifies that the water must be maintained suitable to support drinking, culinary, and food processing purposes after conventional treatment; bathing, swimming, and recreation; the growth and propagation of salmonids fishes and associated aquatic life, waterfowl and furbearers; and agricultural and industrial water supply.

The process used to determine which waterbodies require TMDLs follows two steps:

1. Identify targets

Targets represent a condition that meets Montana’s ambient water quality. Arsenic and iron have established numeric water quality criteria that are used directly as the primary TMDL targets. Additional information on these targets is provided below.

2. Determine Impairment

DEQ compares recent monitoring data to water quality targets to determine whether a waterbody is impaired by a pollutant and thus requires a TMDL. In cases where one or more targets are not met, a TMDL is developed. If data demonstrate that a previously identified impairment is no longer verified, the waterbody-pollutant combination is recommended for removal from the 303(d) list. The impairment determination process is also presented below in further detail.

3.5.1 Targets

Targets for metals-related impairments in the Middle Blackfoot - Nevada Project Area include both water column targets and streambed sediment targets. The water column targets are based on numeric human health criteria and aquatic life criteria. Sediment chemistry targets are adopted from numeric screening values for metals in freshwater sediment established by the National Oceanic and Atmospheric Administration (NOAA) (Buchman, 2008).

Water Chemistry Targets

Arsenic and iron have numeric water quality criteria defined in Circular DEQ-7 (Montana Department of Environmental Quality, 2012). These criteria include values for protecting both human health and aquatic life. Aquatic life criteria are split into acute and chronic categories. Chronic criteria prevent long-term, low level exposure to pollutants while acute criteria protect against short-term exposure. Acute and chronic aquatic life criteria are intended to protect aquatic life beneficial uses; human health criteria are intended to protect drinking water beneficial uses. For any given pollutant, the most stringent of these criteria is adopted as the water quality target in order to protect all beneficial uses.

The aquatic life criteria for some metals are dependent upon water hardness: the criteria increase (i.e., becomes less stringent) as the hardness increases. For the metals of concern to this document however, the aquatic life criteria are constant and do not fluctuate based on hardness. Water quality criteria for arsenic and iron are shown in **Table 3-2**. The targets are expressed in micrograms per liter (µg/L), equivalent to parts per billion (ppb). Note that no human health or acute aquatic life criteria have been developed for iron.

Table 3-2. Numeric water quality targets for metals

Metal of Concern (Total Recoverable)	Aquatic Life Criteria (µg/L)		Human Health Criteria (µg/L)
	Acute	Chronic	
Arsenic	340	150	10
Iron	NA	1,000	NA

Sediment Chemistry Targets

While Montana does not currently have numeric criteria for metals in streambed sediments, narrative criteria found in the state’s general water quality prohibitions apply. Specifically, Administrative Rule of Montana (ARM) 17.30.637 states that “...waters must be free from substances...that will: create concentrations or combinations of materials which are toxic or harmful to human, animal, plant or aquatic life...” In other words, concentrations of metals in stream sediments must not be toxic and the concentrations of these sediments can be used as supplemental indicators of waterbody impairment. In addition to directly impairing aquatic life in contact with stream sediments, high metals in sediment commonly correspond to elevated concentrations of metals in the water column during high flow conditions when the sediment is resuspended. Where instream water quality data exceed water quality targets, sediment data provide supporting information, but are not necessary to verify impairment.

In the absence of numeric criteria for metals in stream sediment, DEQ bases sediment quality targets on values established by NOAA as guidelines for metals in freshwater sediments. These criteria come from numerous toxicity studies and investigations, and are expressed in Probable Effects Levels (PELs). PELs represent the sediment concentration above which toxic effects to aquatic life frequently occur, and are calculated as the geometric mean of the 50th percentile concentration of the toxic effects dataset and the 85th percentile of the no-effect dataset (Buchman, 2008). **Table 3-3** contains the PEL value for arsenic. Iron does not have an established PEL value. The PEL value is expressed in milligrams per kilogram (mg/kg), equivalent to parts per million (ppb).

Table 3-3. Secondary targets for metals in stream sediments

Metal of Concern	PEL (mg/kg)
Arsenic	17.00
Iron	NA

PEL values are used as a supplemental target to evaluate whether streams are meeting Montana’s narrative criteria outlined in ARM 17.30.637. If water quality targets are met but sediment concentrations are more than double the PEL (100% exceedance magnitude), the sediment data can be used as an indication of a metals water quality problem. While a TMDL is typically not developed based solely on sediment metals data, it can help identify where additional sampling may be necessary to fully evaluate target compliance.

3.5.2 Impairment Determinations

The evaluation process used to determine the impairment status of each stream is derived from DEQ’s guidance for metals assessment methods (Drygas, 2012). A waterbody is considered impaired by a pollutant if at least one of the following scenarios is met:

- A single sample exceeds the human health target
- A single sample exceeds the acute aquatic life target by a factor of two or more
- More than 10% of the samples exceed the chronic or acute aquatic life target

Eight independent samples are regarded as the minimum dataset, although either of the first two bullets can be met with less than eight samples. Additionally for the third bullet, a waterbody may be deemed impaired if the dataset has fewer than eight samples but contains at least two aquatic life exceedances. For a pollutant currently listed as impaired with a dataset not falling into any of the three scenarios listed above but having fewer than eight samples, the status will remain impaired because the

dataset is insufficient to prove water quality standards are met. All other scenarios result in a non-impaired status determination. Following these steps, DEQ determined five pollutants on four stream segments in the watershed are impaired and require TMDLs.

3.6 TMDLS AND ALLOCATIONS

TMDLs are provided in this addendum for all waterbody-pollutant combinations identified in **Table 3-1**. The process involves calculating TMDLs to meet water quality standards and then allocating the TMDL to various sources.

3.6.1 Calculating TMDLs

TMDLs are based on the most stringent water quality target and streamflow. Using the most stringent target ensures the TMDLs are protective of all designated beneficial uses. These TMDLs apply to any point along the waterbody and therefore protect beneficial uses along the entire stream. Because streamflow varies seasonally, TMDLs within this addendum should not be considered a static value, but as an equation of the appropriate target multiplied by flow using the following formula:

Equation 1:

$$\text{TMDL} = (X) (Y) (k)$$

TMDL = Total Maximum Daily Load in lbs/day

X = lowest applicable metals water quality target in $\mu\text{g/L}$

Y = streamflow in cubic feet per second (cfs)

k = conversion factor of 0.0054

Example TMDLs are developed for high and low flow conditions in order to address seasonality. Seasonality is important because metals loading pathways change as flow conditions change. During high flows, loading associated with overland flow tend to be the major cause of elevated metal concentrations. Contributions switch during low flow, as the influence of groundwater and point sources often becomes more apparent. For the purposes of this addendum and based on what DEQ has used in previously approved TMDLs, samples collected within the timeframe April 15 through June 30 are considered high flow; samples collected outside this window are attributed to low flow.

Table 3-4 provides the inputs used to calculate example TMDLs and also displays the total load reductions necessary to meet each example TMDL based on the existing monitoring data. Example TMDLs are calculated by replacing the “X” and “Y” variables in **Equation 1** with the appropriate target value and the streamflow measured in the field. Existing loads are calculated using the same flow values but changing the “X” variable to the observed metal concentration at that site, which was selected as the highest arsenic or iron concentration on record for that flow condition. Existing loads are shown in the stream segment-specific sections below. The required percent reduction in total loading is calculated by subtracting the TMDL from the existing load, and dividing the difference by the existing load. In cases where streams appear to be meeting the TMDL for a certain time period based on the current dataset, the percent reduction is reported as 0%.

Table 3-4. Example TMDLs and Required Percent Reductions

Stream Segment	Station	Discharge (cfs)		Metal	Target Conc. (µg/L)		Existing Conc. (µg/L)		TMDL (lbs/day)		% Total Reduction	
		High Flow	Low Flow		High Flow	Low Flow	High Flow	Low Flow	High Flow	Low Flow	High Flow	Low Flow
DOUGLAS CREEK, upper segment	C03DOUGC20	1.51	1	Arsenic	10	10	7	25	0.082	0.054	0%	60%
DOUGLAS CREEK, lower segment	C03DOUGC01/DCSW-1	15.9	2.55*	Arsenic	10	10	2.5	21	0.859	0.138	0%	52%
				Iron	1,000	1,000	1,410	130	85.860	13.770	29%	0%
MURRAY CREEK	C03MURYC02	0.29	0.2	Arsenic	10	10	2	16	0.016	0.011	0%	38%
KLEINSCHMIDT CREEK	C03KLSMC01	7.14	16.32	Arsenic	10	10	2	22	0.386	0.881	0%	55%

*Streamflow was not measured at the time arsenic and iron samples were collected on 10/1/2003. To estimate the normal low flow discharge, measurements collected from the same site at other times considered “low flow” were averaged (i.e., discharge on 8/25/2009 was 2.69 cfs; discharge on 8/15/2013 was 2.41 cfs; average = 2.55 cfs)

3.6.2 Calculating Allocations

Once a TMDL is calculated, the total load is allocated to all contributing sources. A TMDL is generally broken into one or more wasteload allocations (WLAs), load allocations (LAs), and a margin of safety (MOS). WLAs are allowable pollutant loads that are assigned to permitted and non-permitted point sources. Some mining-related sources (e.g., adit discharges) are considered non-permitted point sources subject to WLAs (Dodson, Max H., personal communication 12/22/93). LAs are allowable pollutant loads assigned to nonpoint sources and may include the pollutant load from naturally occurring sources, as well as human-caused nonpoint source loading. DEQ must also take into account uncertainties encountered while developing TMDLs in a margin of safety. These elements are combined in the following equation:

Equation 2:

$$\text{TMDL} = \sum \text{WLA} + \sum \text{LA} + \text{MOS}$$

WLA = Wasteload allocation or the portion of the TMDL allocated to point sources

LA = Load allocation or the portion of the TMDL allocated to nonpoint sources and naturally occurring background

MOS = Margin of safety or an accounting of uncertainty about the relationship between metals loads and receiving water quality

All metals TMDLs in this addendum are given a single composite LA as shown in **Equation 3** due to uncertainties involved with identifying specific human sources and difficulties estimating natural background loads. Additional monitoring as part of a concentrated inquiry into natural metals levels in the basin could help separate composite LAs. Because the only point source within a metal TMDL stream watershed, MDT's construction stormwater permit (MTR103019), is not considered a significant source and is not provided a WLA, reasonable assurance considerations are not required. The adaptive management policies outlined in **Section 6.0** apply here and allow allocation refinement to occur in the future as new information becomes available

Equation 3:

$$\text{TMDL} = \text{LA}_{\text{Composite}}$$

LA = Composite allocation to all nonpoint sources both naturally occurring and human-caused

An implicit margin of safety (i.e., MOS = 0) is applied to all TMDLs in this addendum through use of conservative assumptions throughout the TMDL development process as summarized in **Section 5.2**.

As an example, the steps taken to establish the low flow arsenic TMDL and allocation scheme on upper Douglas Creek is provided below.

- 1) Establish example TMDL (see **Equation 1**)
 $(10 \mu\text{g/L}) \times (1 \text{ cfs}) \times (0.0054) = 0.054 \text{ lbs/day}$
- 2) Calculate existing load
 $(25 \mu\text{g/L}) \times (1 \text{ cfs}) \times (0.0054) = 0.135 \text{ lbs/day}$
- 3) Calculate total percent reduction required to meet TMDL
 $(0.135 \text{ lbs/day} - 0.054 \text{ lbs/day}) \div 0.135 \text{ lbs/day} = 0.60 = 60\%$

- 4) Allocate TMDL to sources (see **Equation 3**)
 $TMDL = LA_{Composite} = 0.054 \text{ lbs/day}$

3.7 STREAM SPECIFIC DISCUSSION

The following four sub-sections are organized by waterbody and provide a stream segment-specific description of metals sources, target evaluations, TMDL calculations, and allocations.

3.7.1 Douglas Creek, Upper Segment (MT76F003_081)

Douglas Creek, from the headwaters to Murray Creek (13.02 miles), previously had TMDLs developed for nitrate/nitrite, total kjeldahl nitrogen, total nitrogen, total phosphorus, sedimentation/siltation, and temperature (Montana Department of Environmental Quality, 2008). Arsenic has been included on the 303(d) list since 2006 but was not addressed in the previous TMDL effort. DEQ assessed the waterbody following additional data collection in 2013 and confirmed arsenic is impairing drinking water beneficial uses. This addendum addresses the arsenic impairment by establishing an arsenic TMDL for Douglas Creek’s upper segment.

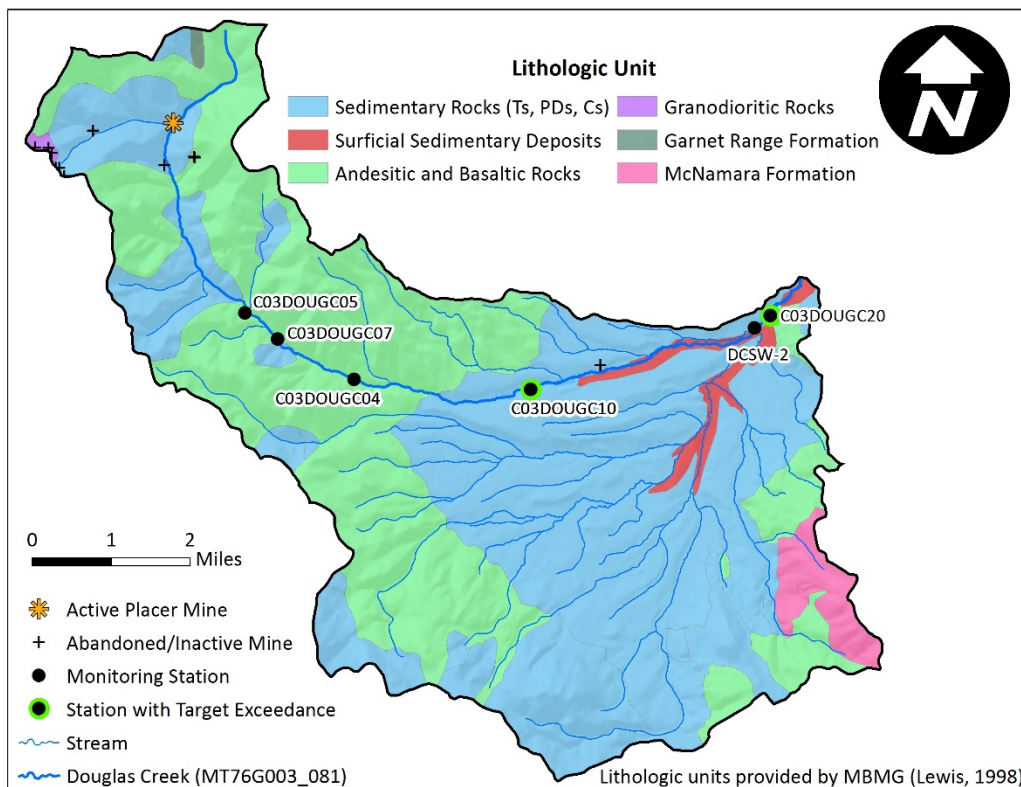


Figure 3-2. Upper Douglas Creek Watershed Map

Sources of Arsenic

The upper Douglas Creek basin contains approximately 12 abandoned mines according to DEQ AML and MBMG databases as shown in **Figure 3-2**. Commodities produced from these placer and lode mines include gold, copper, and silver (Montana State Library, 2006). The watershed falls largely within the boundaries of the Finn Mining District; however, most historical records for the district focus on the extensive placer mining that occurred in northern tributaries to Nevada Creek such as Washington,

Jefferson, and Buffalo Gulches and the records do not provide a detailed characterization of mines relevant to Douglas Creek (Montana Department of Environmental Quality, 2009). Neither the DEQ AML nor the MBMG statewide abandoned mine investigations of the 1990s collected water or sediment samples at mines in the upper Douglas Creek watershed (Pioneer Technical Services, Inc., 1995; Montana Bureau of Mines and Geology, 1997).

There is one active mine, the Fork Horn #4 Mine, in the headwaters region of Douglas Creek. This gold placer operation has a current surface disturbance of 4.23 acres that spans both private and public land managed by the Bureau of Land Management (BLM). The Fork Horn #4 Mine is currently operating under the Small Miner Exclusion Statement (SMES), which limits the total surface disturbance to five acres but does not limit the amount of material processed. The mine owner is currently working with BLM to develop a Plan of Operations but intends to remain classified under the SMES with DEQ by reclaiming land before disturbing additional acreage (Miller, Amanda, personal communication, 1/23/14). The site was visited by DEQ in August 2013 while conducting stream monitoring for this addendum. At that time, the mine had diverted Douglas Creek water for use in the trommel and sluice system and then sent the water through a series of settling ponds, eventually infiltrating to groundwater. Douglas Creek was not flowing below the mine at that time and EPA had to move a monitoring location (C03DOUGC05) downstream to where the channel contained flowing water (C03DOUGC07). The mine is not allowed to divert the entirety of Douglas Creek's flow and it is likely portions of upper Douglas Creek naturally go dry in the late summer months. The water observed at the mine site in August had been diverted earlier in the year and stored onsite. As an additional mitigation measure, the mine's surface water diversion has gates designed to prevent fish from being routed out of the stream.

Conditional to the issuance of the SMES, the mine shall not pollute or contaminate any stream; shall salvage and protect all soil material for use in reclamation; and shall reclaim all land disturbed by operations to comparable utility and stability as that of adjacent lands. A 15 foot buffer between excavation trenches and the stream channel has been established. To fulfill reclamation responsibilities after the lifespan of the mine, the owner will be required to backfill excavated areas, recontour slopes, apply sufficient topsoil material and reseed the areas with native, weed-free vegetation. DEQ has collected the maximum \$10,000 bond to ensure these activities occur (Miller, Amanda, personal communication, 1/23/14). Surface water samples collected near the mine met arsenic targets and the spatial pattern of exceedances (see **Figure 3-2**) indicates the Fork Horn #4 Mine is not a significant source of arsenic and no allocation is provided.

As described in **Section 3.4**, one MPDES permitted point source (MTR103019) is located in the upper Douglas Creek watershed. MDT is permitted to discharge stormwater into surface waters from highway and street construction projects. Three stream crossings within the upper Douglas Creek watershed are listed as outfalls: Douglas Creek, Sturgeon Creek, and Sheep Creek. This general construction stormwater permit requires the permittee to develop and implement a stormwater pollution prevention plan to minimize or eliminate the potential for pollutants to reach surface waters through stormwater runoff. Sediment is the primary pollutant of concern at these construction sites, therefore a significant part of the plan typically involves various erosion control measures such as the installation of physical controls and best management practices. While the permit does not explicitly set loading limits for metals, sediment bound metals are expected to be effectively controlled using the same measures that limit erosion. As long as the permittee follows the requirements contained in the general permit, this activity is not considered a significant source of arsenic and no WLA is provided.

No clear link can be drawn between the human activities just discussed and the arsenic surface water exceedances based on the current dataset, so the source investigation must focus on background sources such as fires and geology. In the last 120 years, only one small fire has burnt in the Douglas Watershed (Gibson and Morgan, 2009; Geospatial Multi-Agency Coordination Group, 2013; Geospatial Multi-Agency Coordination Group, 2011). Roughly 870 acres of the upper headwaters region burnt in September 2012 (Geospatial Multi-Agency Coordination Group, 2013), but all of the arsenic target exceedances in the dataset were observed in 2003; therefore, wildfires cannot be the source of the arsenic impairment. Both arsenic exceedances were collected from locations in the lower reach of Douglas Creek within sedimentary geologic units and downstream of volcanic units consisting of andesite and basalt. Volcanic ash layers are also present in the sedimentary rock units colored light blue in **Figure 3-2**. The geologic setting of Douglas Creek corresponds to conditions reported in other studies documenting elevated arsenic as described in **Section 3.4**. Redox and desorption processes occurring in the shallow aquifer interacting with Douglas Creek in the hyporheic zone, potentially exacerbated by evaporation during low flow time periods, could be the most significant source of arsenic to Douglas Creek. The topography in the lower reaches may also cause groundwater, originating in the headwaters and flowing through volcanic bedrock, to upwell arsenic-rich water as seeps in the regions where surface water exceedances were observed in the monitoring dataset, however, additional monitoring is required to confirm these hypotheses.

Existing Data and Comparison to Water Quality Targets

The current arsenic dataset consists of 12 water samples collected at six sites by DEQ in 2003, 2005, and 2013 and four sediment samples collected at four sites in 2013 (see **Figure 3-2**). All sediment samples met the arsenic PEL target but two of the 12 water samples exceeded the human health target, indicating the waterbody is impaired. Both arsenic exceedances were collected during low flow conditions in 2003; one at C03DOUGC10 and one at C03DOUGC20. The highest measured concentration, 25 µg/L, is two and a half times greater than the human health target.

Synoptic sampling consistently revealed a significant increase in arsenic concentrations and loads between sites C03DOUGC10 and C03DOUGC20 during both flow conditions. Farther upstream, concentrations between C03DOUGC05 and C03DOUGC04 always decreased or remained constant as flow gradually increased. Samples collected nearest to the active and abandoned mines met arsenic targets. Two large irrigation ponds bracket C03DOUGC10 (see cover page photograph), which may explain the large reduction in streamflow, 81% reduction on average, between that site and the station directly upstream. Whatever streamflow lost to the irrigation pond below C03DOUGC10 is masked by the larger inputs of Sturgeon Creek when streamflow is again measured at C03DOUGC20. **Table 3-5** compares existing arsenic data to the targets described in **Section 3.5.1**.

Table 3-5 Upper Douglas Creek data summary and target exceedances

Parameter	Arsenic
Number of samples	12
Date of samples	2003-2013
% of samples considered high flow	42%
Chronic Aquatic Life criterion exceedance rate > 10%?	No
> 2x acute Aquatic Life criterion exceeded?	No
Human health criterion exceeded?	Yes
NOAA PEL exceeded?	No
Human-caused sources present?	Yes
Impairment Determination	Impaired

Upper Douglas Creek TMDLs

Due to uncertainties in defining natural background concentrations of arsenic, the arsenic TMDL in this addendum is presented as a composite load allocation to all naturally occurring sources and human-related nonpoint sources, as expressed by the following formula:

$$\text{TMDL}_{\text{UpDouglas}} = \text{LA}_{\text{Composite}}$$

Although there are mines in the basin, the current dataset does not implicate them as a source of arsenic loading. Furthermore, there is no evidence of discharging adits that would require considering mines point sources subject to WLAs as described in EPA guidance (Dodson, Max H., personal communication 12/22/93). TMDLs were calculated using the target concentration and the streamflow values observed at site C03DOUGC20 on September 27, 2003 and May 22, 2013. Existing loads were calculated using the same flow and conversion factor as the TMDLs but using arsenic concentrations observed at C03DOUGC20 on said dates instead of the target concentrations. **Table 3-6** provides example TMDLs, allocations and necessary percent reductions; however because TMDLs are flow dependent, actual TMDLs will not always match **Table 3-6**.

Table 3-6. Upper Douglas Creek example TMDLs and allocations

Metal	Flow	TMDL _{UpDouglas}	LA _{Composite}	Existing Load	% Reduction
Arsenic	High flow	0.082	0.082	0.057	0%
	Low flow	0.054	0.054	0.135	60%

All units are lbs/day

The current dataset suggests that the arsenic TMDL is met during high flow conditions but a load reduction, up to 60%, is required during low flow time periods. **Table 3-4** lists the inputs used to calculate upper Douglas Creek's example TMDLs.

3.7.2 Douglas Creek, Lower Segment (MT76F003_082)

Douglas Creek, from Murray Creek to the mouth at Nevada Creek (10.9 miles), previously had TMDLs developed for total kjeldahl nitrogen, total nitrogen, total phosphorus, sedimentation/siltation, and temperature (Montana Department of Environmental Quality, 2008). Arsenic has been included on the 303(d) list since 2006 but was not addressed in the previous TMDL effort. DEQ assessed the waterbody following additional data collection in 2013 and confirmed arsenic is impairing drinking water beneficial uses. Additionally, iron was found to be impairing aquatic life beneficial uses and was added to the 303(d) list in 2014. This addendum addresses these impairments by establishing an arsenic and an iron TMDL for Douglas Creek's lower segment.

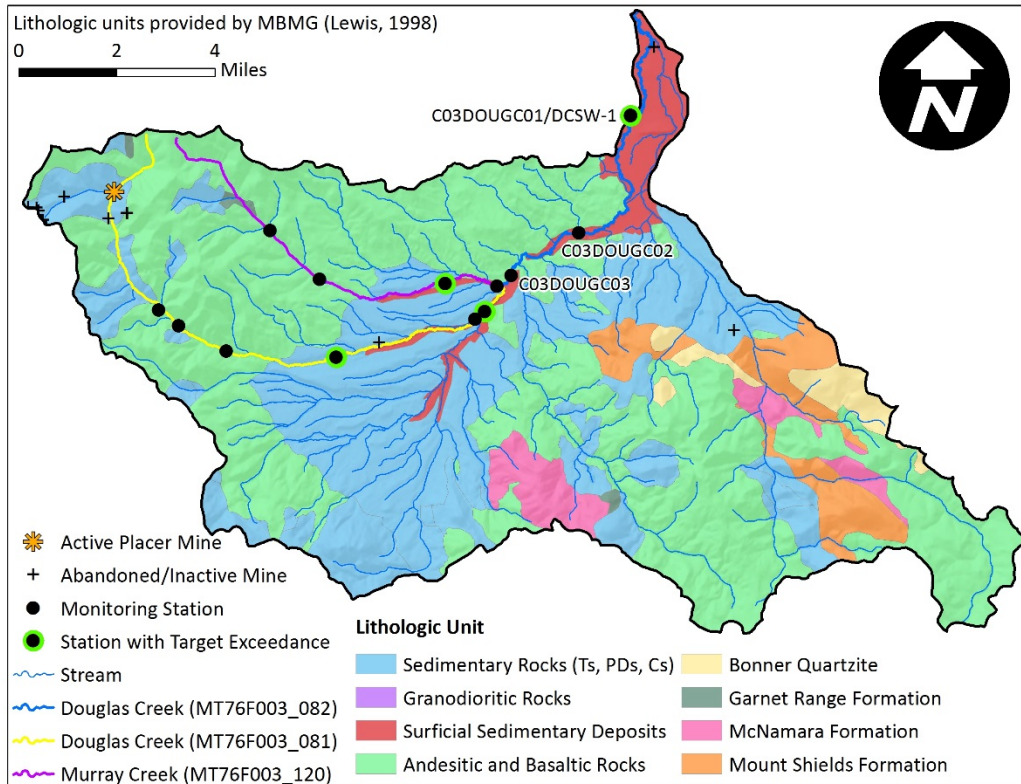


Figure 3-3. Lower Douglas Creek Watershed Map

Sources of Arsenic and Iron

The lower Douglas Creek basin contains two abandoned mines according to DEQ AML and MBMG databases as displayed in **Figure 3-3**. The mine closest to the mouth of Douglas Creek, the Royal Mine, was a small lode mine that produced gold and silver (Montana State Library, 2006). The second mine is the Pioneer Bar placer located near Cottonwood Creek. The Royal Mine is located in the Big Blackfoot Mining District and the Pioneer Bar is in the Finn Mining District. Historical records for these districts do not discuss these mines individually but they do mention that overall, activity was limited by the remote location of the districts making most efforts unprofitable (Montana Department of Environmental Quality, 2009). There are 12 additional abandoned mines in the upper watershed (also shown in **Figure 3-3**) potentially impacting water quality in this lower segment. Sources within the upper Douglas Creek watershed and the Murray Creek watershed are discussed separately in **Sections 3.7.1** and **3.7.3**. Neither the DEQ AML nor the MBMG statewide abandoned mine investigations of the 1990s visited mines in the lower Douglas Creek watershed (Pioneer Technical Services, Inc., 1995; Montana Bureau of Mines and Geology, 1997).

Figure 3-4 shows a graph of total recoverable iron concentrations as a function of total suspended solids (TSS) for data collected on lower Douglas Creek. Similar to the 2008 document findings (Montana Department of Environmental Quality, 2008), a strong linkage exists, with an R^2 value of 0.83, indicating that water column iron concentrations are primarily derived from suspended sediments that vary with stream discharge. If the 130 $\mu\text{g/L}$ data point below the trend line is removed, the R^2 value jumps to 0.99. This relationship shows that control of sediment sources and implementation of the previously established sediment TMDL should also, to a large extent, mitigate iron water quality exceedances. No such relationship is evident between arsenic and TSS.

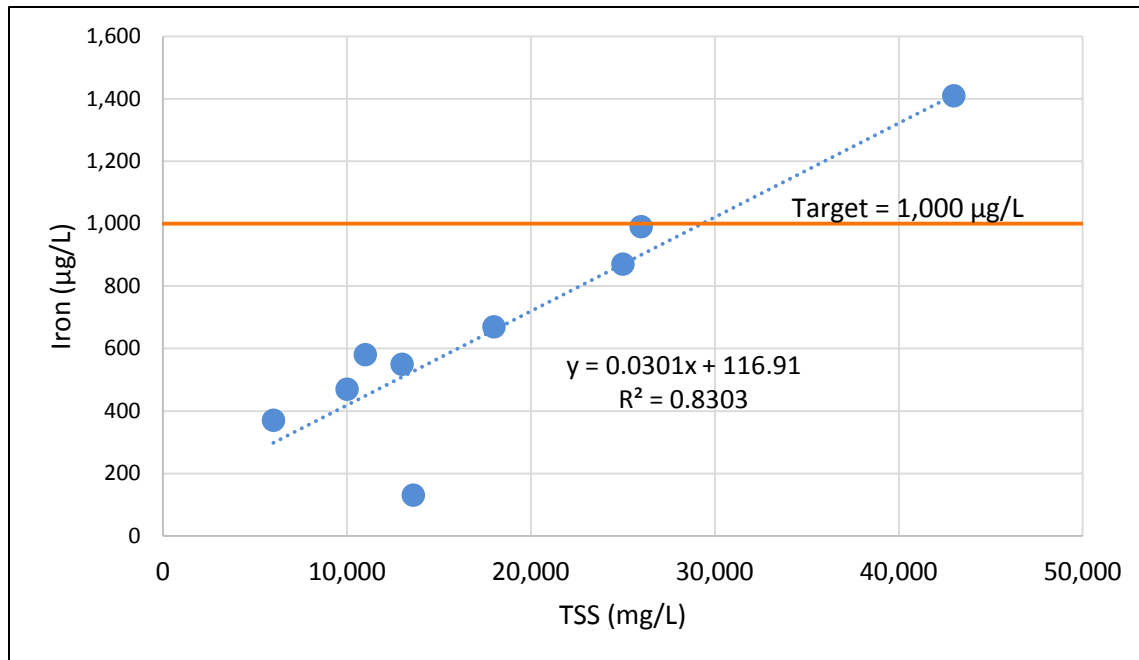


Figure 3-4. Relationship between Total Suspended Solids (TSS) and Iron Concentrations

As described in **Section 3.4**, one MPDES permitted point source (MTR103019) is located in the lower Douglas Creek watershed. MDT is permitted to discharge stormwater into surface waters from highway and street construction projects. Two stream crossings within the lower Douglas Creek watershed are listed as outfalls: Chimney Creek and Cottonwood Creek. This general construction stormwater permit requires the permittee to develop and implement a stormwater pollution prevention plan to minimize or eliminate the potential for pollutants to reach surface waters through stormwater runoff. Sediment is the primary pollutant of concern at these construction sites, therefore a significant part of the plan typically involves various erosion control measures such as the installation of physical controls and best management practices. While the permit does not explicitly set loading limits for metals, sediment bound metal are expected to be effectively controlled using the same measures that limit erosion. As long as the permittee follows the requirements contained in the general permit, this activity is not considered a significant source of metals impairment and no WLA is provided.

Numerous small ditches divert water out of the stream for irrigation and an unknown, but likely minimal volume returns. A more significant canal associated with the Nevada Reservoir water supply project bisects Douglas Creek between monitoring sites C03DOUGC02 and C03DOUGC01/DCSW-1. The canal transports water from the east over ten miles, expanding the potential source area outside the Douglas Creek drainage divide as the water from the canal and creek mix. That said, no apparent human sources of metals exist in the expanded drainage area and metals water quality target exceedances were also observed upstream of the canal in upper Douglas Creek and Murray Creek suggesting the ditch is not the source of metals impairment.

No clear link can be drawn between the human activities just discussed and the arsenic and iron surface water exceedances based on the current dataset, so the source investigation must focus on background sources such as fires and geology. No fires have burnt in the lower Douglas Creek watershed in the last 100 years (Gibson and Morgan, 2009; Geospatial Multi-Agency Coordination Group, 2013; Geospatial Multi-Agency Coordination Group, 2011), therefore wildfires cannot be the source of arsenic

impairment. The arsenic exceedance was collected from a location in the lower reach of Douglas Creek within the surficial sedimentary geologic unit and downstream of volcanic units consisting of andesite and basalt. Volcanic ash layers are also present in the sedimentary rock units colored light blue in **Figure 3-3**. The geologic setting of Douglas Creek corresponds to conditions reported in other studies documenting elevated arsenic as described in **Section 3.4**. Redox and desorption processes occurring in the shallow aquifer interacting with Douglas Creek in the hyporheic zone, potentially exacerbated by evaporation during low flow time periods, could be the most significant source of arsenic to Douglas Creek. The topography in the lower reaches may also cause groundwater, originating in the headwaters and flowing through volcanic bedrock, to upwell arsenic-rich water as seeps in the regions where surface water exceedances were observed in the monitoring dataset, however, additional monitoring is required to confirm these hypotheses. The sole iron exceedance was collected from the same site as the arsenic exceedance (C03DOUGC01/DCSW-1) but during high flow conditions. This exceedance was associated with the highest TSS measurement indicating that iron concentrations, unlike arsenic, are closely related to sediment transport.

Existing Data and Comparison to Water Quality Targets

The current arsenic dataset consists of nine water samples collected at three sites by DEQ in 2003, 2005 and 2013 (see **Figure 3-3**). Three arsenic sediment samples were collected in 2013 and one iron sediment sample was collected in 2003. None of the samples exceeded arsenic sediment targets and while iron doesn't have an established sediment target, the concentration is consistent with levels seen elsewhere in the state. A sample site near the mouth was planned but the landowner informed the monitoring crew that the creek was not flowing at that location due to irrigation withdrawals and requested the crew not access the site in during the 2013 field season. One of the nine arsenic samples exceeded the human health target indicating the waterbody is impaired. The single arsenic exceedance occurred at C03DOUGC01/DCSW-1 during October 2003. At 21 µg/L, the concentration is more than double the human health target. One of nine iron samples exceeded the chronic aquatic life target resulting in an 11% exceedance rate and an impairment determination.

Synoptic sampling revealed loads for arsenic and iron are often greatest at C03DOUGC02, however spatial trends in concentrations and loads along the lower Douglas Creek segment fluctuate in no consistent seasonal or pollutant-specific pattern. Unfortunately the samples that exceeded arsenic and iron water quality targets at C03DOUGC01/DCSW-1 were not collected synoptically, so a spatial comparison cannot be drawn between this site and sites upstream for these dates. **Table 3-7** compares existing arsenic and iron data to the targets described in **Section 3.5.1**.

Table 3-7. Lower Douglas Creek data summary and target exceedances

Parameter	Arsenic	Iron
Number of samples	9	9
Date of samples	2003-2013	2003-2013
% of samples considered high flow	44%	44%
Chronic Aquatic Life criterion exceedance rate > 10%?	No	Yes
> 2x acute Aquatic Life criterion exceeded?	No	NA
Human health criterion exceeded?	Yes	NA
NOAA PEL exceeded?	No	NA
Human-caused sources present?	Yes	Yes
Impairment Determination	Impaired	Impaired

Lower Douglas Creek TMDLs

Due to uncertainties in defining natural background concentrations, the arsenic and iron TMDLs in this addendum are presented as composite load allocations to all naturally occurring sources and human-related nonpoint sources, as expressed by the following formula:

$$\text{TMDL}_{\text{LwrDouglas}} = \text{LA}_{\text{Composite}}$$

Although there are mines in the basin, the current dataset does not implicate them as a source of arsenic or iron loading. Furthermore, there is no evidence of discharging adits that would require considering mines point sources subject to WLAs as described in EPA guidance (Dodson, Max H., personal communication 12/22/93). TMDLs were calculated using the appropriate target concentration and the streamflow values observed at site C03DOUGC01/DCSW-1 on October 1, 2003 and May 11, 2005. Because streamflow was not measured during the October 2003 site visit, streamflow measurements made during low flow conditions in other years from the same site were averaged to estimate the normal low flow discharge (i.e., 2.55 cfs). Existing loads were calculated using the same flow and conversion factor as the TMDLs but using arsenic and iron concentrations observed at C03DOUGC01/DCSW-1 on the previously mentioned dates instead of the target concentrations. Note that because arsenic was not detected in the sample from May, one half the laboratory detection limit was used to calculate an existing load. **Table 3-8** provides example TMDLs, allocations, and necessary percent reductions; however because TMDLs are flow dependent, actual TMDLs will not always match **Table 3-8**.

Table 3-8. Lower Douglas Creek example TMDLs and allocations

Metal	Flow	TMDL _{LwrDouglas}	LA _{Composite}	Existing Load	% Reduction
Arsenic	High flow	0.859	0.859	0.215	0%
	Low flow	0.138	0.138	0.289	52%
Iron	High flow	85.860	85.860	121.063	29%
	Low flow	13.770	13.770	1.790	0%

All units are lbs/day

The current dataset suggests that the arsenic TMDL is met during high flow conditions but that a load reduction, up to 52%, is required during low flow time periods. Conversely, iron appears to be meeting the TMDL during low flow conditions but requires up to a 29% reduction during high flow time periods. **Table 3-4** lists the inputs used to calculate lower Douglas Creek's example TMDLs.

As shown in **Figure 3-4**, instream iron concentrations are closely tied to suspended sediment concentrations. The sediment TMDL established for lower Douglas Creek in 2008 called for a 23% reduction in annual sediment loading (Montana Department of Environmental Quality, 2008). Best management practices and restoration projects implemented to meet sediment TMDLs often reduce a higher percentage of sediment loading during high flow conditions, when iron load reductions are also needed. Therefore, meeting the 23% reduction in annual sediment loading will likely reduce sediment loading during high flow conditions by more than 23%, simultaneously achieving the 29% reduction in loading needed to meet the iron TMDL.

3.7.3 Murray Creek (MT76F003_120)

Murray Creek, from the headwaters to the mouth at Douglas Creek (8.8 miles), previously had TMDLs developed for nitrate/nitrite, total kjeldahl nitrogen, total nitrogen, total phosphorus, sedimentation/siltation, and temperature (Montana Department of Environmental Quality, 2008).

Arsenic has been included on the 303(d) list since 2006 but was not addressed in the previous TMDL effort. DEQ assessed the waterbody following additional data collection in 2013 and confirmed arsenic is impairing drinking water beneficial uses. This addendum addresses the arsenic impairment by establishing an arsenic TMDL for Murray Creek.

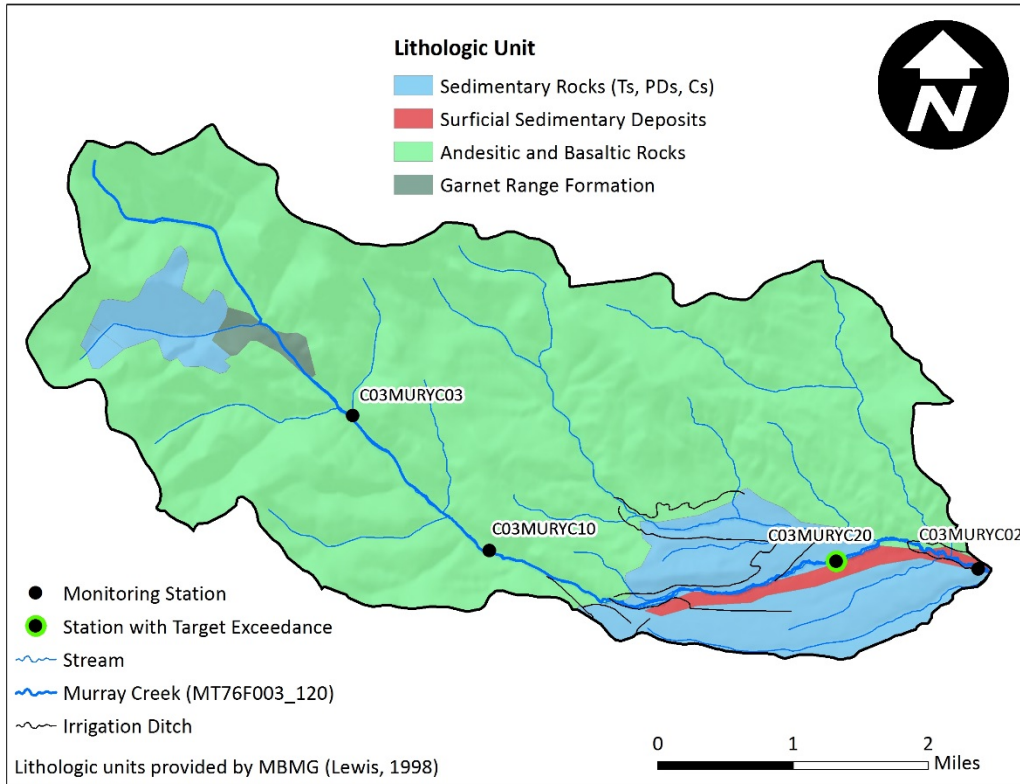


Figure 3-5. Murray Creek Watershed Map

Sources of Arsenic

There are no active or abandoned mines in the Murray Creek watershed according to DEQ AML and MBMG databases. There are also no permitted point sources. The general land cover mapped by the Montana Natural Heritage Program in 2010 can be described as follows: forested headwaters until approximately sample station C03MURYC03, forest-shrub regeneration following timber harvest between C03MURYC03 and C03MURYC10, eventually transitioning to a grassland system below C03MURYC10 with irrigated agriculture and a network of ditches (State Engineer's Office, 1959; Montana Natural Heritage Program, 2009).

No clear link can be drawn between human activities and the arsenic surface water exceedances based on the current dataset, so the source investigation must focus on background sources such as fires and geology. No fire has burnt in the basin within the last 100 years (Gibson and Morgan, 2009; Geospatial Multi-Agency Coordination Group, 2013; Geospatial Multi-Agency Coordination Group, 2011), therefore wildfires cannot be the source of arsenic impairment. The arsenic exceedance was collected at a location in the lower reach of Murray Creek within the sedimentary geologic unit and downstream of volcanic units consisting of andesite and basalt. Volcanic ash layers are also present in the sedimentary rock units colored light blue in **Figure 3-5**. The geologic setting of Murray Creek corresponds to conditions reported in other studies documenting elevated arsenic as described in **Section 3.4**. Redox

and desorption processes occurring in the shallow aquifer interacting with Murray Creek in the hyporheic zone, potentially exacerbated by evaporation during low flow time periods, could be the most significant source of arsenic to Murray Creek. The topography in the lower reaches may also cause groundwater, originating in the headwaters and flowing through volcanic bedrock, to upwell arsenic-rich water as seeps in the regions where surface water exceedances were observed in the monitoring dataset, however, additional monitoring is required to confirm these hypotheses.

Existing Data and Comparison to Water Quality Targets

The current arsenic dataset consists of 10 water samples and four sediment samples collected at four sites by DEQ in 2003, 2005, and 2013 (see **Figure 3-5**). All sediment samples were well below the arsenic sediment target but one of the ten water samples exceeded the human health target, indicating the waterbody is impaired. The sole arsenic exceedance was collected during low flow conditions in 2003 at site C03MURYC20. A 16 µg/L, the concentration is over one and a half times the human health target.

Synoptic sampling during low flow time periods revealed arsenic concentrations steadily increased in the downstream direction, however, due to fluctuations in streamflow caused by irrigation withdrawals and groundwater losses, especially between C03MURYC10 and C03MURYC20, the pattern for loads was not consistent. During high flow time periods, arsenic concentrations and loads followed no discernible pattern. Arsenic concentrations are usually higher during baseflow conditions but once streamflow is considered, loading is approximately consistent throughout the year. **Table 3-9** compares existing arsenic data to the targets described in **Section 3.5.1**.

Table 3-9. Murray Creek data summary and target exceedances

Parameter	Arsenic
Number of samples	10
Date of samples	2003-2013
% of samples considered high flow	40%
Chronic Aquatic Life criterion exceedance rate > 10%?	No
> 2x acute Aquatic Life criterion exceeded?	No
Human health criterion exceeded?	Yes
NOAA PEL exceeded?	No
Human-caused sources present?	Yes
Impairment Determination	Impaired

Murray Creek TMDLs

Due to uncertainties in defining natural background concentrations of arsenic, the arsenic TMDL in this addendum is presented as a composite load allocation to all nonpoint sources both naturally occurring and human-related, as expressed by the following formula:

$$TMDL_{Murray} = LA_{Composite}$$

TMDLs were calculated using the target concentration and the streamflow values observed at site C03MURYC20 on September 26, 2003 and May 23, 2013. Existing loads were calculated using the same flow and conversion factor as the TMDLs but using arsenic concentrations observed at C03MURYC20 on said dates instead of the target concentrations. **Table 3-10** provides example TMDLs, allocations and necessary percent reductions; however, because TMDLs are flow dependent, actual TMDLs will not always match **Table 3-10**.

Table 3-10. Murray Creek example TMDLs and allocations

Metal	Flow	TMDL _{Murray}	LA _{Composite}	Existing Load	% Reduction
Arsenic	High flow	0.016	0.016	0.003	0%
	Low flow	0.011	0.011	0.017	38%

All units are lbs/day

The current dataset suggests that the arsenic TMDL is met during high flow conditions but that a load reduction, up to 38%, is required during low flow time periods. **Table 3-4** lists the inputs used to calculate Murray Creek’s example TMDLs.

3.7.4 Kleinschmidt Creek (MT76F004_110)

Kleinschmidt Creek, from Ward Creek to the mouth at Rock Creek (4.7 miles), previously had TMDLs developed for sedimentation/siltation and temperature (Montana Department of Environmental Quality, 2008). Arsenic has been included on the 303(d) list since 2000 but was not addressed in the previous TMDL effort. DEQ assessed the waterbody following additional data collection in 2013 and confirmed arsenic is impairing drinking water beneficial uses. This addendum addresses the arsenic impairment by establishing an arsenic TMDL for Kleinschmidt Creek. In 2013, DEQ also revised Kleinschmidt Creek’s assessment unit (MT76F004_110), by extending the segment upstream to incorporate a previously unassigned portion of Kleinschmidt Creek and correcting the location description, which erroneously indicated the unit ended at the North Fork of the Blackfoot River. The segment now ends at Rock Creek, which then flows into the North Fork. The old description read, “Kleinschmidt Creek – 1.5 miles upstream to the mouth (North Fork Blackfoot River).” This change reconciled DEQ’s geographic database with USGS’s National Hydrograph Dataset (NHD).

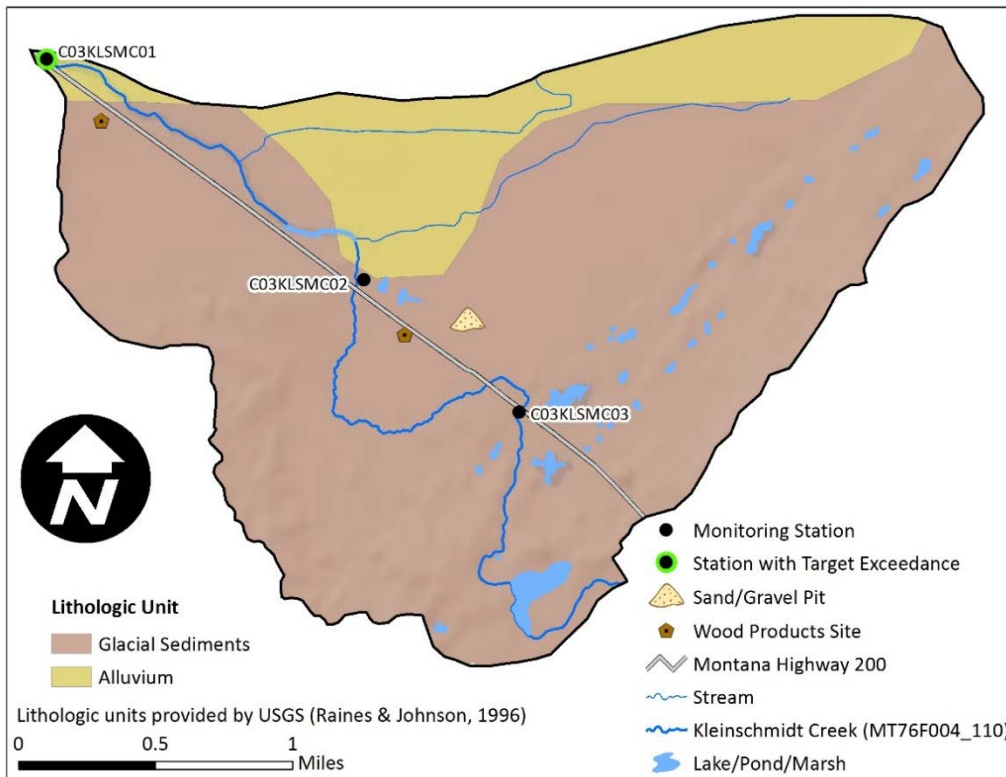


Figure 3-6. Kleinschmidt Creek Watershed Map

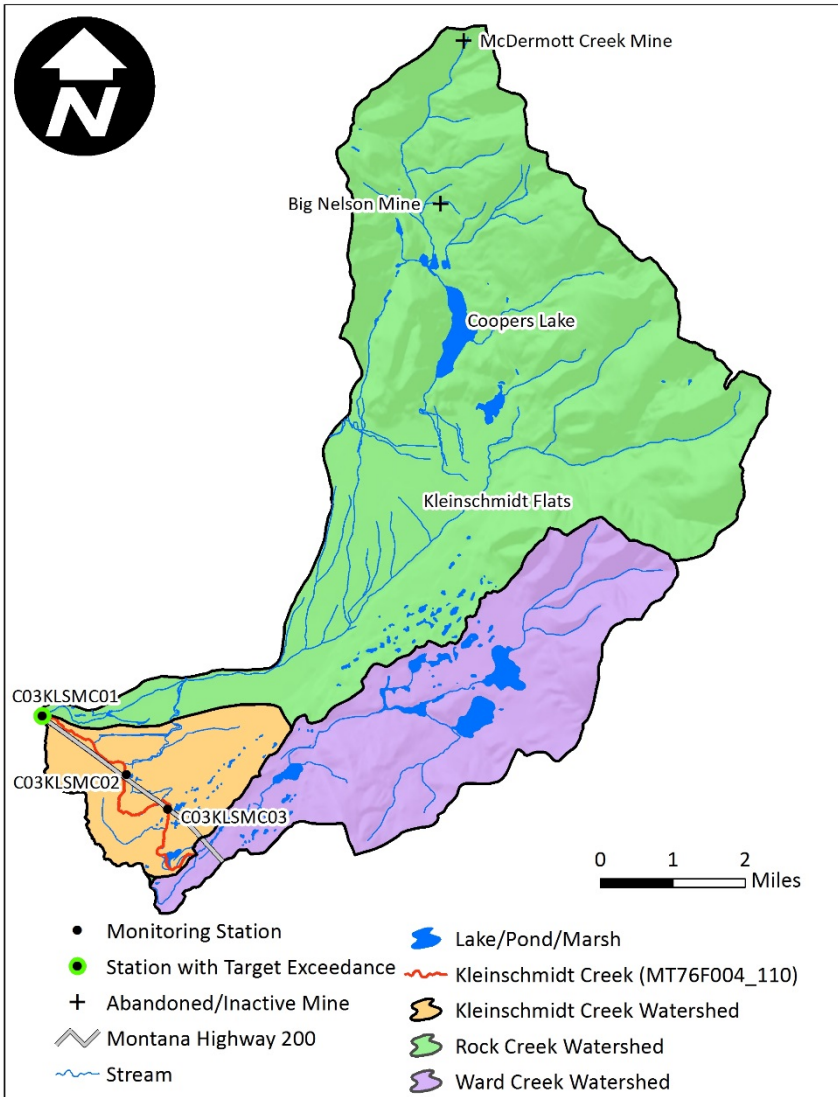


Figure 3-7. Greater Kleinschmidt Creek Source Map

Sources of Arsenic and Copper

There are no permitted point sources in the Kleinschmidt Creek watershed. There are also no abandoned or inactive mines according to DEQ AML and MBMG databases (see **Figure 3-6**). However, these records show two abandoned mines in the headwaters of Rock Creek, which mixes with Kleinschmidt Creek water between C03KLSMC02 and C03KLSMC01 due to a cross-basin irrigation ditch as shown on **Figure 3-7**. One of these mines, the McDermott Creek Mine, is described in DEQ’s historical mining district narratives as a placer operation that developed a 42 foot long adit and a small pit (Montana Department of Environmental Quality, 2009). The second mine, Big Nelson, is located downstream of the McDermott Creek Mine, however, no further information is included in DEQ AML or MBMG records. Recent aerial photos show an unvegetated surface disturbance of roughly 2 acres at the Big Nelson site. These mines are 12 and 14 miles upstream of Kleinschmidt Creek, and are also separated from the creek by Coopers Lake. DEQ sampled Coopers Lake in July, 2006 and found the lake met all metals surface water targets and arsenic was below detection. USGS’s National Hydrography Dataset (1:24,000 scale), which maps the network of surface water connections, does not show the

McDermitt Creek-Coopers Lake basin directly connected to Rock Creek. The flowline stops in the low gradient area known as Kleinschmidt Flats and most of the water discharged from the basin likely goes subsurface at this point (see **Figure 3-7**). Due to the potential pathway disconnect, the distance between the mines and Kleinschmidt Creek and the clean samples from Coopers Lake, the mines are not considered a significant source of arsenic to Kleinschmidt Creek. Future monitoring targeted around these mine sites should occur to verify this determination. No mining is known to have occurred in the Ward Creek watershed.

Other human land use activities in the Kleinschmidt Creek basin include two log home construction businesses and a sand/gravel quarry (see **Figure 3-6**). As described in **Section 3.4**, many wood products were historically treated with arsenic based preservatives. It is unknown whether these operations worked with these chemicals in the past (arsenic based wood preservatives for residential uses have been banned since 2003) but if the local sediments or groundwater is contaminated, arsenic could migrate to surface waters, especially since both sites are located within 1,000 feet of Kleinschmidt Creek. Future monitoring targeted around these log home construction sites is recommended to definitively rule them out as a source of arsenic. Quarry operations spanning the alluvial silt and glacial gravel lithologies also have the potential to influence metal concentrations in surface waters if iron oxide or sulfide bearing compounds are exposed to surface weathering. Unfortunately, sample site C03KLSMC02 was located just upstream of where flooded quarry pits discharge into Kleinschmidt Creek so contributions from this source cannot be separated from effects of the lower log home construction site and inputs from the Rock Creek basin via the trans-basin irrigation ditch using the current dataset. Additional surface water and sediment samples surrounding the quarry are recommended to improve the source assessment.

The source investigation also focused on background sources such as fires and geology. Within the last 100 years, one fire has burnt in the Kleinschmidt Creek watershed. That fire occurred in 1945 and burnt approximately 80 acres on the southeast side of the basin ((Gibson and Morgan, 2009; Geospatial Multi-Agency Coordination Group, 2013; Geospatial Multi-Agency Coordination Group, 2011). A broader look at the Ward and Rock Creek watersheds shows the Meadow Creek fire, which burnt 223 acres of the Rock Creek headwaters in 2012, as the only recent fire disturbance (Geospatial Multi-Agency Coordination Group, 2013). The timing of these events does not support a correlation between fires the 2003 arsenic target exceedance. The arsenic exceedance was collected at the site nearest to the mouth (C03KLSMC01) within the alluvial geologic unit and downstream of diorite and gabbro in the Rock Creek watershed. If arsenic can be traced back to this igneous geology from Rock Creek, the location of the cross-basin irrigation ditch could explain why arsenic exceedances were only observed at C03KLSMC01. Redox and desorption processes occurring in the shallow aquifers of the region could be a significant source of arsenic to Kleinschmidt Creek and the effects may be exacerbated by evaporation during low flow time periods. However, the wood product sites and quarry make Kleinschmidt Creek unique compared to other TMDL streams in this addendum, and the sites should not be ruled out as a potential source of arsenic until further monitoring is conducted.

Existing Data and Comparison to Water Quality Targets

The current arsenic dataset consist of nine water samples and three sediment samples collected at three sites by DEQ in 2003, 2005, and 2013 (see **Figure 3-6**). An additional sediment sample was collected in 2003 but because it was analyzed for a sample fraction that differs from NOAA's PELs, it cannot be used for target comparisons. One of the nine arsenic water samples exceeded the human health target and all three sediment samples exceeded the sediment target, indicating the waterbody is impaired. Kleinschmidt Creek in the only TMDL stream in this addendum exceeding arsenic sediment targets,

which potentially signifies a different source than Douglas or Murray Creek. The sole surface water arsenic exceedance was collected at the site nearest the mouth during low flow conditions in 2003. At 22 µg/L, the concentration is more than double the human health target. The most elevated sediment sample was collected from the middle site and was more than double the arsenic sediment target.

Synoptic sampling shows a large spike in streamflow over both flow conditions between sites C03KLSMC02 and C03KLSMC01. This may be due to both overland flow and groundwater supplements in the area north of Kleinschmidt Creek from irrigating hay pasture with water originating in Rock Creek. As a result of the greater flow, arsenic loads were always greatest at C03KLSMC01 even though concentration trends fluctuated between the sites. At each individual site, arsenic concentrations and streamflow (and therefore loads) remained relatively constant throughout the year. This is likely because snowmelt runoff does not affect Kleinschmidt Creek to the degree seen in most western Montana streams, due to its location in the middle of a large valley and the nature of its source, a diversion of Ward Creek. While no targets were exceeded in 2013, concentrations were actually highest at the middle sample site, not C03KLSMC01 where previous exceedances were observed. Unfortunately, the single arsenic sample that exceeded surface water targets at C03KLSMC01 in 2003 was not paired with any other samples so loading trends cannot be analyzed from that time and it is not known whether arsenic exceeded targets farther upstream. **Table 3-11** compares existing arsenic data to the targets described in **Section 3.5.1**.

Table 3-11. Kleinschmidt Creek data summary and target exceedances

Parameter	Arsenic
Number of samples	9
Date of samples	2003-2013
% of samples considered high flow	44%
Chronic Aquatic Life criterion exceedance rate > 10%?	No
> 2x acute Aquatic Life criterion exceeded?	No
Human health criterion exceeded?	Yes
NOAA PEL exceeded?	Yes
Human-caused sources present?	Yes
Impairment Determination	Impaired

Kleinschmidt Creek TMDLs

Due to uncertainties in defining natural background concentrations of arsenic, the arsenic TMDL in this addendum is presented as a composite load allocation to all naturally occurring sources and human-related nonpoint sources, as expressed by the following formula:

$$TMDL_{Kleinschmidt} = LA_{Composite}$$

Although there are mines in the basin, the current dataset does not implicate them as a source of arsenic loading. Furthermore, there is no evidence of discharging adits that would require considering mines point sources subject to WLAs as described in EPA guidance (Dodson, Max H., personal communication 12/22/93). TMDLs were calculated using the target concentration and the streamflow values observed at site C03KLSMC01 on September 11, 2003 and May 21, 2013. Existing loads were calculated using the same flow and conversion factor as the TMDLs but using arsenic concentrations observed at C03KLSMC01 on said dates instead of the target concentrations. **Table 3-12** provides example TMDLs, allocations and necessary percent reductions; however, because TMDLs are flow dependent, actual TMDLs will not always match **Table 3-12**.

Table 3-12. Kleinschmidt Creek example TMDLs and allocations

Metal	Flow	TMDL_{Kleinschmidt}	LA_{Composite}	Existing Load	% Reduction
Arsenic	High flow	0.386	0.386	0.077	0%
	Low flow	0.881	0.881	1.939	55%

All units are lbs/day

The current dataset suggests that the arsenic TMDL is met during high flow conditions but that a load reduction, up to 55%, required during low flow time periods. **Table 3-4** lists the inputs used to calculate Kleinschmidt Creek’s example TMDLs.

3.8 IMPLEMENTATION

Since the sources of arsenic and iron impairments in the Middle Blackfoot – Nevada Project Area are unclear, the metals restoration approach cannot be well defined until additional monitoring and source assessment work has been completed to further refine the list of sources leading to impairment. **Section 6.0** describes potential future efforts that can be done to strengthen source assessment and increase available metals related data.

4.0 TEMPERATURE SECTION

This portion of the Middle Blackfoot-Nevada Creek Total Maximum Daily Load (TMDL) Addendum contains temperature TMDLs for the following two segments of the Blackfoot River: Blackfoot River (Nevada Creek to Monture Creek; MT76F001_031) and Blackfoot River (Monture Creek to Belmont Creek; MT76F001_032; note that this segment extends into the Lower Blackfoot TMDL Planning Area). These TMDLs provide an additional layer of water quality protection to the Blackfoot River by increasing awareness of factors contributing to elevated temperatures in the Blackfoot River and by increasing focus on meeting the tributary temperature and sediment TMDLs contained within the 2008 Middle Blackfoot-Nevada Creek TMDL document (Montana Department of Environmental Quality, 2008). This section includes: 1) the effects of temperature on designated beneficial uses; 2) the stream segments of concern; 3) a summary of the 2008 Middle Blackfoot-Nevada Creek TMDL document (Montana Department of Environmental Quality, 2008); 4) data and information sources; 5) temperature targets; 6) an assessment of sources contributing to excess thermal loading; 7) temperature TMDLs and allocations; 8) seasonality and margin of safety (MOS); 9) uncertainty and adaptive management; and 10) implementation.

4.1 EFFECTS OF TEMPERATURE ON DESIGNATED BENEFICIAL USES

Human influences that reduce stream shade, increase stream channel width, add heated water, or decrease the capacity of the stream to buffer incoming solar radiation all increase stream temperatures (see Montana Department of Environmental Quality, 2008). Warmer temperatures can negatively affect aquatic life, including fish that depend upon cool water for survival. Coldwater fish species are more stressed in warmer water temperatures, which increase metabolism and reduce the amount of available oxygen in the water. In turn, coldwater fish, and other aquatic species, may feed less frequently and use more energy to survive in thermal conditions above their tolerance range, sometimes creating lethal conditions for a percentage of the fish population. Also, elevated temperatures can boost the ability of non-native fish to outcompete native fish if the latter are less able to adapt to warmer water conditions (Bear et al., 2007). Although these TMDLs will address increased summer temperatures as the most likely to cause detrimental effects on fish and aquatic life, sources of increased temperature, such as the reduction of riparian vegetation, can lead to lower minimum temperatures during the winter (Hewlett and Fortson, 1982). These lower winter temperatures can lead to the formation of anchor and frazil ice, which can harm aquatic life by causing changes in movement patterns (Brown, 1999; Jakober et al., 1998), reducing available habitat, and inducing physiological stress (Brown et al., 1993). Addressing the issues associated with increased summer temperatures will also address these potential winter problems. Assessing thermal effects upon a beneficial use is an important initial consideration when interpreting Montana's water quality standard and subsequently developing temperature TMDLs.

4.2 STREAM SEGMENTS OF CONCERN

Two waterbody segments of the Blackfoot River within the Middle Blackfoot-Nevada Project Area appeared in the 2012 Montana impaired waters list as having temperature limiting a beneficial use: Blackfoot River (Nevada Creek to Monture Creek; MT76F001_031) and Blackfoot River (Monture Creek to Belmont Creek; MT76F001_032) (**Table 4-1; Figure 4-1**). Both segments have a B-1 use class designation. As such, the temperature water quality standard for both segments is as follows: the maximum allowable increase over the naturally occurring temperature is 1°F when the naturally occurring temperature is less than 66°F; within the naturally occurring temperature range of 66 – 66.5°F,

the allowable increase cannot exceed 67°F; and if the naturally occurring temperature is greater than 66.5°F, the maximum allowable increase is 0.5°F [ARM 17.30.623(e)].

Table 4-1. Waterbody segments with temperature impairment causes addressed via TMDL development within this addendum

Waterbody & Location Description	Waterbody ID	Impairment Cause	TMDL Addendum Resolution	Included in 2012 Integrated Report
BLACKFOOT RIVER , Nevada Creek to Monture Creek	MT76F001_031	Temperature	TMDL Completed	Yes
BLACKFOOT RIVER , Monture Creek to Belmont Creek	MT76F001_032	Temperature	TMDL Completed	Yes

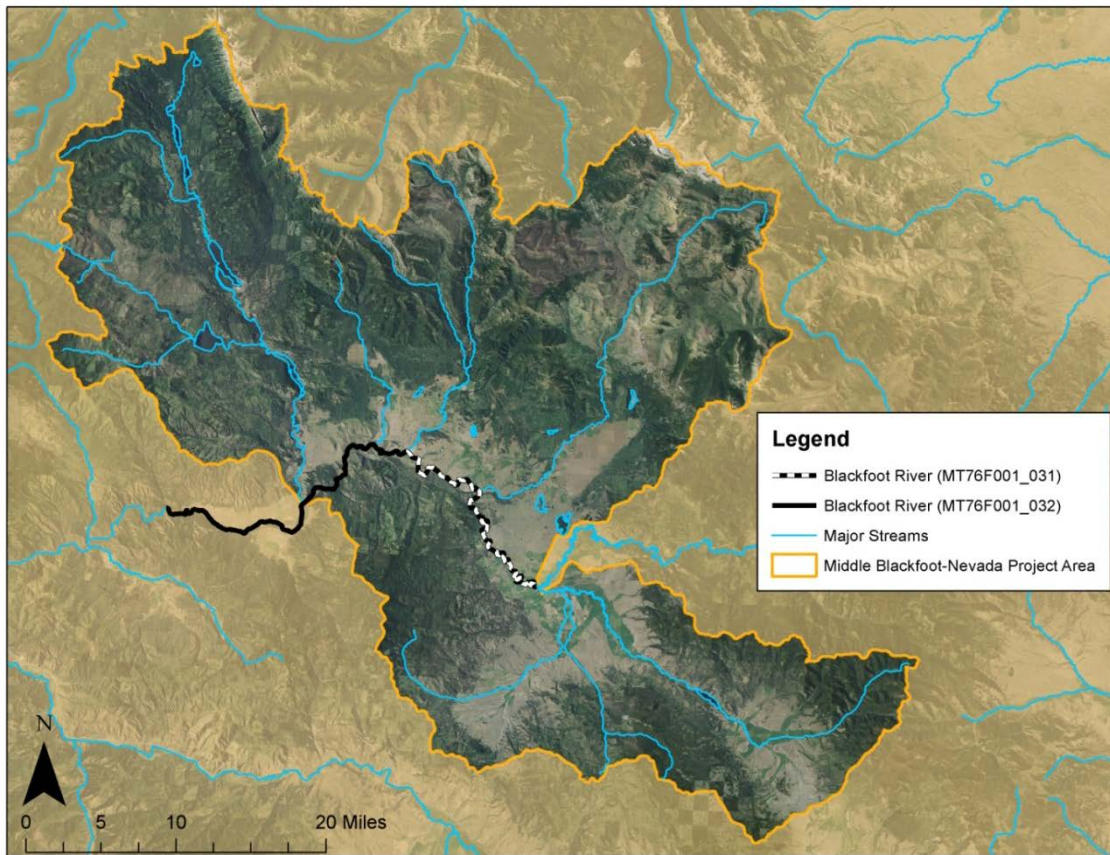


Figure 4-1. The two waterbody segments of the Blackfoot River for which temperature TMDLs are presented in this document

4.3 SUMMARY OF THE 2008 MIDDLE BLACKFOOT-NEVADA CREEK TMDL DOCUMENT

Temperature TMDLs were written for most of the waterbody segments with temperature impairment causes in the Middle Blackfoot-Nevada Project Area in 2008 (Montana Department of Environmental Quality, 2008). Temperature TMDLs were written for the following segments in that document: Upper Nevada, Lower Nevada, Cottonwood, Murray, Upper Douglas, Lower Douglas, and Kleinschmidt creeks. The Blackfoot River from its confluence with Nevada Creek downstream to its confluence with Belmont

Creek was discussed in the document but no TMDLs were written for the two temperature impaired waterbody segments within that reach.

A temperature model called the Stream Network Temperature Model (SNTMP) was used to determine average and maximum temperatures for the 2008 document (DTM and Applied Geomorphology, 2006; **Attachment A**). SNTMP uses information about meteorological conditions, shading, channel morphology, and tributary temperatures to derive average and maximum stream temperature values. For TMDL development, this model was used to construct two scenarios that simulate the 1) current condition and 2) naturally occurring (called ‘natural’ in **Attachment A**) condition. Based on the findings in **Attachment A**, the naturally occurring condition scenario for the Blackfoot River from its confluence with Nevada Creek downstream to its confluence with Belmont Creek consisted of Nevada Creek discharging to the Blackfoot River at 69.2°F, the temperature resulting from temperature targets being met in Nevada Creek (Table 8-2 in Montana Department of Environmental Quality, 2008). Because the Blackfoot River is naturally wide, does not appear to be overwidened, and shade is limited even when vegetative cover is high, the values for shade and channel width were the same for the Blackfoot River in both scenarios. This means that according to the 2008 document (Montana Department of Environmental Quality, 2008), once targets in Nevada Creek are met, the Blackfoot River temperatures are at naturally occurring values.

The 2008 document (Sections 9.4.7 and 9.4.8 in Montana Department of Environmental Quality, 2008) indicated that temperature TMDLs and allocations for the two segments of the Blackfoot River were not required. This decision was based on the model results for both segments of the Blackfoot River, which indicated that they both exhibit temperatures that were less than the 0.5°F increase above the naturally occurring temperature and thus were currently meeting the water quality standard for temperature (**Tables 4-2 and 4-3**).

Table 4-2. Modeled mean daily and daily maximum Blackfoot River (Nevada Creek to Monture Creek; MT76F001_031) temperature differences at Raymond Bridge.

Table adapted from Table 4-9 in **Attachment A**

Parameter	Current Condition ¹	Naturally Occurring Condition ²	Difference	Temperature Increase Allowed by the Standard
Modeled Mean Daily Temperature (°F)	68.66	68.43	0.23	0.5
Modeled Maximum Daily Temperature (°F)	74.19	73.99	0.20	0.5

¹ Simulated temperature with current stream conditions; Nevada Creek at 70.9°F

² Nevada Creek temperature reduced to 69.2°F

Table 4-3. Modeled mean daily and daily maximum Blackfoot River (Monture Creek to Belmont Creek; MT76F001_032) temperature differences below the mouth of the Clearwater River.

Table adapted from Table 4-10 **Attachment A**

Parameter	Current Condition ¹	Naturally Occurring Condition ²	Difference	Temperature Increase Allowed by the Standard
Modeled Mean Daily Temperature (°F)	66.60	66.58	0.02	0.5
Modeled Maximum Daily Temperature (°F)	70.14	70.12	0.02	0.5

¹ Simulated temperature with current stream conditions; Nevada Creek at 70.9°F

² Nevada Creek temperature reduced to 69.2°F

The SNTMP model used for the Blackfoot River analysis relied on improving conditions in Nevada Creek to decrease temperatures. This makes sense as Nevada Creek is a substantial contributor of flow (about 11%; **Table 4-5 in Attachment A**) to the Blackfoot River and has the potential for a substantial decrease in water temperature. Uncertainty in the model lies within the consideration of Blackfoot River tributaries other than Nevada Creek. Other tributaries to these segments of the Blackfoot River with temperature data include Yourname, Wales, Frazier, Warren, Monture, and Chamberlain creeks and the North Fork Blackfoot and Clearwater rivers. With the exception of the Clearwater River, all of these tributaries discharge water that is similar to or colder than the Blackfoot River (Figure 4-28 in **Attachment A**). Although these tributaries are cooler than the Blackfoot River they may actually have elevated temperatures due to nonpoint sources. The potential for decreasing water temperatures in these streams as well as any other tributaries to the Blackfoot River was not evaluated as part of the model simulations. As such, the SNTMP modeled naturally occurring scenario is incomplete and the potential for further decreasing Blackfoot River temperatures are unknown.

In addition to the uncertainty of the model, special temperature considerations are warranted for westslope cutthroat trout, which are listed in Montana as a species of concern and for bull trout, which are also a species of concern and are listed as threatened under the Endangered Species Act. Both of these species are present in the Blackfoot River (MFISH Database; <http://fwp.mt.gov/fishing/mFish/>). Research by Bear et al., (2007) found that the maximum growth of westslope cutthroat trout occurs around 56.5°F with an optimum growth range (based on 95% confidence intervals) from 50.5 – 62.6°F. The ultimate upper incipient lethal temperature (UUILT) is the temperature considered to be survivable by 50% of the population over a specified time period. Bear et al., (2007) found the 60-day UUILT for westslope cutthroat trout to be 67.3°F and the 7-day UUILT to be 75.4°F. The lethal temperature dose for westslope cutthroat that will kill 10% of the population in a 24-hour period is 73.0°F (Liknes and Graham, 1988).

Bull trout require cold water to thrive and survive with maximum growth occurring around 55.8°F and an optimum growth range (based on 95% confidence intervals) from 51.6 – 59.7°F (Selong et al., 2001). Water temperatures important to bull trout for spawning, incubation, and rearing typically range from the upper 30s to low 50s Fahrenheit (U.S. Fish and Wildlife Service, 2002). As water temperatures increase, conditions become more adverse. Selong et al., (2001) found the 60-day UUILT to be 69.6°F and predicted the 7-day UUILT to be 74.3°F. The critical thermal maximum is the arithmetic mean of collected thermal points at which locomotor activity becomes disorganized such that the organism loses its ability to escape lethal conditions (Cowell and Bogert, 1944). According to Selong et al., (2001), the critical thermal maximum for bull trout is in the range of 76.6 – 84.0°F depending on age.

Data collected from the Blackfoot River during 2000 (Figures 4-18 and 4-22 in **Attachment A**) indicate that temperatures commonly exceed the optimal growth range of westslope cutthroat trout (> 63°F) and the thermal niche of bull trout (> 58°F). In addition, temperatures > 70°F were observed on multiple days.

Despite the finding in 2008 that these two segments were not impaired by temperature, they were not removed from the 303(d) list as impaired for temperature. Department of Environmental Quality (DEQ) has elected to write TMDLs for these two waterbody segments of the Blackfoot River (MT76F001_031; MT76F001_032) based on uncertainty in the SNTMP model, the presence of westslope cutthroat trout and bull trout, and because summer temperatures in the Blackfoot River enter the range where they may stress westslope cutthroat trout and bull trout.

4.4 DATA AND INFORMATION SOURCES

The data and information sources used in this addendum come directly from the 2008 Middle Blackfoot-Nevada Creek TMDL document (Montana Department of Environmental Quality, 2008) and **Attachment A**. The targets to meet the temperature TMDLs within this document are found in DEQ (2008). Table 4-5 of **Attachment A** contains the flow values used to calculate TMDLs and allocations. The modeled temperature values used to calculate the TMDLs and allocations are found in Tables 4-9 and 4-10 of **Attachment A**.

4.5 TEMPERATURE TARGETS

As noted in **Section 4.3**, modeled current condition temperatures are within approximately 0.2°F of naturally occurring levels in segment MT76F001_031 and 0.02°F of naturally occurring levels in segment MT76F001_032, suggesting compliance with Montana's temperature standard. Because Nevada Creek was the only tributary considered for a temperature reduction in the SNTMP model and because summer temperatures in the Blackfoot River below Nevada Creek reach levels that can be harmful to westslope cutthroat trout and bull trout, DEQ has developed temperature TMDLs that can be achieved via implementation of the Blackfoot River tributary temperature and sediment TMDLs contained within DEQ (2008). These include temperature TMDLs for Nevada Creek, several Nevada Creek tributaries, and Kleinschmidt Creek and sediment TMDLs for 15 waterbody segments in the Middle Blackfoot TMDL Planning Area.

The primary temperature target for these TMDLs is to meet the SNTMP modeled naturally occurring scenario temperature for the Blackfoot River. This can be achieved by meeting the temperature targets for all the streams identified in **Table 8-2** of DEQ (2008). Additional temperature improvements can be achieved by implementing the 15 sediment TMDLs for waterbodies in the Middle Blackfoot TMDL Planning Area (Table 9-6 of Montana Department of Environmental Quality, 2008). The sediment targets for these waterbody segments include improvements to riparian health and width to depth ratios (Table 5-3 in Montana Department of Environmental Quality, 2008), both of which can lead to reduced temperatures.

4.6 ASSESSMENT OF SOURCES CONTRIBUTING TO EXCESS THERMAL LOADING

Nevada Creek is a source of human-caused thermal loading to the Blackfoot River as demonstrated in **Tables 4-2** and **4-3**. Other tributaries to the Blackfoot River (**Table 4-4** and others not identified in this document) may also contribute human-caused thermal loading though the thermal load of each tributary to the Blackfoot River has not been calculated. Due to the small size of most tributaries within these two segments of the Blackfoot River, it is likely that these other tributaries have less of an effect than Nevada Creek (**Table 4-4**). Two of these tributaries, the North Fork Blackfoot River and Monture Creek both contribute relatively large amounts of water that is substantially cooler than the mainstem Blackfoot River (**Table 4-4**). It is expected that those tributaries with established sediment TMDLs (see Table 9-6 of Montana Department of Environmental Quality, 2008) have existing temperatures at least slightly above naturally occurring; these temperatures are expected to decrease when sediment Best Management Practices (BMPs) associated with established TMDLs are implemented. Note that the North Fork Blackfoot River is considered fully supporting of all uses (Clean Water Act Information Center (CWAIC) database; <http://svc.mt.gov/deq/olqs/CWAIC/Query.aspx>) and therefore has naturally

occurring temperatures and no sediment TMDL developed. Also note that the Clearwater River has not been fully assessed and a sediment TMDL was not written for this waterbody.

Table 4-4. SNTMP model input/current condition value for Blackfoot River and tributary discharge and temperature and tributary percent contribution of discharge to the Blackfoot River at selected locations

Waterbody	Discharge (cfs)	Temperature (°F)	Percent contribution of Blackfoot River discharge at Raymond Bridge	Percent contribution of Blackfoot River discharge below the Clearwater River
Nevada Creek	22	70.9	11	3
Yourname Creek	5	59.9	2	1
Wales Creek	4	59.1	2	1
Blackfoot River at Raymond Bridge (MT76F001_031)	203	68.66 ¹	NA	NA
North Fork Blackfoot River	219	55.7	NA	34
Warren Creek	8	63.9	NA	1
Monture Creek	81	58	NA	13
Chamberlain Creek	5	64.2	NA	1
Cottonwood Creek	27	60.8	NA	4
Clearwater River	73	69.9	NA	11
Blackfoot River below the Clearwater River (MT76F001_031)	636	66.6 ¹	NA	NA

¹Current condition average modeled value

There are no point sources to the applicable segments of the Blackfoot River; thus there are no Montana Pollutant Discharge Elimination System (MPDES) permits and wasteload allocations are not required. Additional source assessment information can be found in **Section 8.1.3** of DEQ (2008).

4.7 TEMPERATURE TMDLS AND ALLOCATIONS

The temperature TMDLs in this section consist of the sum of the load allocation (LA) for all nonpoint sources (including natural sources) and an explicit margin of safety (MOS) that accounts for the uncertainty in the temperature loads entering the Blackfoot River. The load allocation for each TMDL will be based on the naturally occurring temperature as determined by the SNTMP model. The explicit MOS will be the temperature increase (and associated thermal load) above naturally occurring allowed by the standard (0.5 – 1.0°F depending on the naturally occurring temperature).

Because of the dynamic temperature conditions throughout the course of a day, the temperature TMDL is the thermal load, at an instantaneous moment, associated with the stream temperature when in compliance with Montana’s water quality standards. As stated earlier, the temperature standard for the Blackfoot River is defined as follows: the maximum allowable increase over the naturally occurring temperature is 1°F when the naturally occurring temperature is less than 66°F; within the naturally occurring temperature range of 66 – 66.5°F, the allowable increase cannot exceed 67°F; if the naturally occurring temperature is greater than 66.5°F, the maximum allowable increase is 0.5°F. Montana’s temperature standard for B-1 classified waters, relative to naturally occurring temperatures, is depicted in **Figure 4-2**.

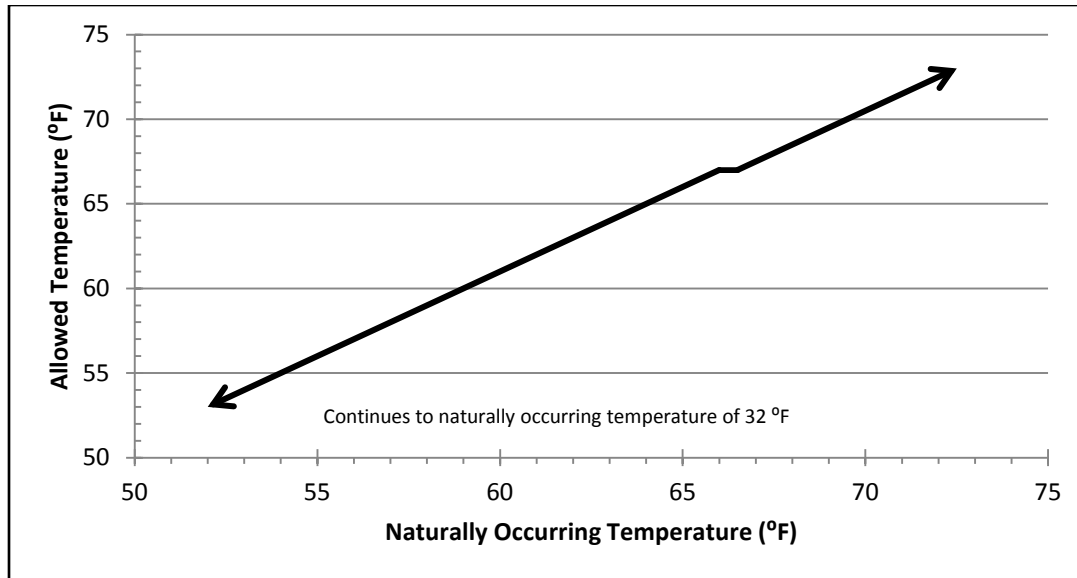


Figure 4-2. Instream Temperatures Allowed by Montana’s B-1 classification temperature standard

An instantaneous load is computed by the second and applied at all times. The allowed temperature can be calculated using Montana’s B-1 classification standard and using a modeled, measured, or estimated naturally occurring instantaneous temperature. The allowable instantaneous total maximum load (per second) at any location in the waterbody is provided by **Equation 4-1**. This equates to the heat load (kcal/s) increase associated with the warming of the water from 32°F (i.e., water’s freezing point) to the temperature that represents compliance with Montana’s temperature standard, as determined from **Figure 4-2**.

Equation 4-1:

$$\text{TMDL}_{(\text{instantaneous})} = ((T_{\text{NO}} + \Delta) - 32) * (5/9) * Q * 28.3$$

Where:

T_{NO} = naturally occurring water temperature (°F)

Δ = allowable increase above naturally occurring temperature (°F)

Q = streamflow (cfs)

28.3 = conversion factor

The instantaneous load is the most appropriate expression for a temperature TMDL because water temperatures fluctuate throughout the day and an instantaneous load allows for evaluation of human-caused thermal loading when fish are most distressed by elevated water temperatures and when human-caused thermal loading would have the most effect. Although Environmental Protection Agency (EPA) encourages TMDLs to be expressed in the most applicable timescale, it also requires TMDLs to be presented as daily loads (Grumbles, Benjamin, personal communication 2006). Any instantaneous TMDL calculated using **Equation 4-1**, which provides a load per second, can be converted to a daily load (kcal/day) by multiplying by 86,400 (i.e., the number of seconds in a day). Daily loads are provided for all example TMDLs and allocations in **Sections 4.7.1** and **4.7.2**.

For the two segments of the Blackfoot River, the load allocations for all nonpoint sources will be based on the naturally occurring temperature (**Equation 4-2**). This results in the entire temperature change allowed by the standard (0.5 – 1.0°F depending on the naturally occurring temperature) to be applied as

an explicit MOS. Once the TMDL and LA have been calculated, the MOS (as a load) can be determined using **Equation 4-3**.

Equation 4-2:

$$LA_{(instantaneous)} = (T_{NO} - 32) * (5/9) * Q * 28.3$$

Where:

T_{NO} = naturally occurring water temperature (°F)
 Q = streamflow (cfs)
 28.3 = conversion factor

Equation 4-3:

$$TMDL_{(instantaneous)} = LA_{(instantaneous)} + MOS_{(instantaneous)}$$

Where:

$LA_{(instantaneous)}$ = Composite Load Allocation to all nonpoint sources including natural background sources
 $MOS_{(instantaneous)}$ = explicit margin of safety load based on the allowable increase above the naturally occurring temperature

To provide an example estimate of the total existing loading from all sources combined, the following equation will be used:

Equation 4-4:

$$\text{Total Existing Load}_{(instantaneous)} = ((T_{meas}) - 32) * (5/9) * Q * 28.3$$

Where:

T_{meas} = measured or modeled existing water temperature (°F)
 Q = streamflow (cfs)
 28.3 = conversion factor

4.7.1 Blackfoot River from Nevada Creek to Monture Creek (MT76F001_031)

The temperature TMDL for the Blackfoot River from Nevada Creek to Monture Creek is based on **Equation 4-1** and the load allocation to nonpoint sources is based on **Equation 4-2**. An explicit MOS of 0.5 – 1.0°F will be used in this waterbody segment depending on the naturally occurring temperature. The following example TMDL for the Blackfoot River from Nevada Creek to Monture Creek uses a flow of 203 cfs and the modeled naturally occurring average temperature of 68.43°F at the Raymond Bridge. At this temperature the allowable increase above the naturally occurring temperature is 0.5°F based on the water quality standard for temperature [**ARM 17.30.623(e)**].

The example TMDL is therefore:

$$TMDL_{(instantaneous)} = ((68.43 + 0.5) - 32) * (5/9) * 203 * 28.3 = 117,866 \text{ kcal/s}$$

Converted to a daily load the TMDL is:

$$TMDL = 117,866 \text{ kcal/s} * 86,400 \text{ s/day} = 10,183,622,400 \text{ kcal/day}$$

Equation 4-2 is the basis for the example load allocation for temperature. To continue with the example at a naturally occurring average temperature of 68.43°F, flow of 203 cfs, and an explicit MOS of 0.5°F, this allocation is as follows:

$$LA_{(instantaneous)} = (68.43 - 32) * (5/9) * 203 * 28.3 = 116,270 \text{ kcal/s}$$

Converted to a daily load the LA is:

$$LA = 116,270 \text{ kcal/s} * 86,400 \text{ s/day} = 10,045,728,000 \text{ kcal/day}$$

Using **Equation 4-3** the resulting explicit MOS at 203 cfs is:

$$MOS_{(instantaneous)} = 117,866 \text{ kcal/s} - 116,270 \text{ kcal/s} = 1,596 \text{ kcal/s}$$

Converted to a daily load the MOS is:

$$MOS = 1,596 \text{ kcal/s} * 86,400 \text{ s/day} = 137,894,400 \text{ kcal/day}$$

The instantaneous existing load at Raymond Bridge based on **Equation 4-4**, a modeled average existing temperature of 68.66°F and flow of 203 cfs is:

$$\text{Existing Load}_{(instantaneous)} = (68.66-32)*(5/9) * 203 * 28.3 = 117,004 \text{ kcal/s}$$

The example temperature TMDL, load allocation, and MOS are summarized in **Table 4-5**. The temperature targets in **Table 8-2** of DEQ (2008) and sediment targets in **Tables 5-2** and **5-3** of DEQ (2008) serve as surrogates to the numeric allocations. Meeting these targets will result in meeting the numeric allocations under all conditions including the examples in **Table 4-5**. As demonstrated in **Table 4-6**, the existing temperature loading to the Blackfoot River from Nevada Creek to Monture Creek is greater than the LA to all nonpoint sources and a reduction is needed; implementation of BMPs on tributaries of the Blackfoot River is necessary to meet the water quality targets for temperature. The source assessment for the Blackfoot River from Nevada Creek to Monture Creek indicates that Nevada Creek contributes a measureable amount of human-caused temperature loading with additional thermal loading likely coming from tributaries to the Blackfoot River and Nevada Creek with sediment TMDLs; therefore, load reductions should be sought on these waterbodies. Meeting load allocations for the Blackfoot River from Nevada Creek to Monture Creek may be achieved through a variety of water quality planning and implementation actions, which are addressed in **Section 10.0** of DEQ (2008).

Table 4-5. Blackfoot River from Nevada Creek to Monture Creek example instantaneous and daily TMDL, LA, and explicit MOS

Category	Instantaneous Load (kcal/s) / Temperature (°F) ¹	Daily Load (kcal/day) ¹
All nonpoint sources LA	116,270 / 68.43°F	10,045,728,000
Explicit MOS	1,596 / 0.5°F	137,894,400
TMDL	117,866 / 68.93°F	10,183,622,400

¹ Based on a naturally occurring temperature of 68.43°F, flow of 203 cfs, and an explicit MOS of 0.5°F

Table 4-6. Blackfoot River from Nevada Creek to Monture Creek example reduction based on the modeled instantaneous existing condition and example LA and an explicit MOS

Category	Instantaneous Existing Load (kcal/s) / Temperature (°F)	LA (kcal/s) / Temperature (°F)	Percent Reduction Needed
All nonpoint sources	117,004 / 68.66 °F	116,270 / 68.43°F	0.6%

4.7.2 Blackfoot River from Monture Creek to Belmont Creek (MT76F001_032)

The temperature TMDL for the Blackfoot River from Monture Creek to Belmont Creek is based on **Equation 4-1** and the load allocation to nonpoint sources is based on **Equation 4-2**. An explicit MOS of 0.5 – 1.0°F will be used in this waterbody segment depending on the naturally occurring temperature. The following example TMDL for the Blackfoot River from Monture Creek to Belmont Creek uses a flow of 636 cfs and the modeled naturally occurring average temperature of 66.58°F downstream of the

Clearwater River. At this temperature the allowable increase above the naturally occurring temperature is 0.5°F based on the water quality standard for temperature [ARM 17.30.623(e)].

The example TMDL is therefore:

$$\text{TMDL (instantaneous)} = ((66.58 + 0.5) - 32) * (5/9) * 636 * 28.3 = 350,777 \text{ kcal/s}$$

Converted to a daily load the TMDL is:

$$\text{TMDL} = 350,777 \text{ kcal/s} * 86,400 \text{ s/day} = 30,307,132,800 \text{ kcal/day}$$

Equation 4-2 is the basis for the example load allocation for temperature. To continue with the example at a naturally occurring temperature of 66.58°F, flow of 636 cfs, and an explicit MOS of 0.5°F, this allocation is as follows:

$$\text{LA}_{(instantaneous)} = (66.58 - 32) * (5/9) * 636 * 28.3 = 345,777 \text{ kcal/s}$$

Converted to a daily load the LA is:

$$\text{LA} = 345,777 \text{ kcal/s} * 86,400 \text{ s/day} = 29,875,132,800 \text{ kcal/day}$$

Using **Equation 4-3** the resulting explicit MOS at 636 cfs is:

$$\text{MOS}_{(instantaneous)} = 350,777 \text{ kcal/s} - 345,777 \text{ kcal/s} = 5,000 \text{ kcal/s}$$

Converted to a daily load the MOS is:

$$\text{MOS} = 5,000 \text{ kcal/s} * 86,400 \text{ s/day} = 432,000,000 \text{ kcal/day}$$

The instantaneous existing load downstream of the Clearwater River based on **Equation 4-4**, a modeled average existing temperature of 66.6°F and flow of 636 cfs is:

$$\text{Existing Load}_{(instantaneous)} = (66.6 - 32) * (5/9) * 636 * 28.3 = 345,977 \text{ kcal/s}$$

The example temperature TMDL, load allocation, and MOS are summarized in **Table 4-7**. The temperature targets in **Table 8-2** of DEQ (2008) and sediment targets in **Tables 5-2** and **5-3** of DEQ (2008) serve as surrogates to the numeric allocations. Meeting these targets will result in meeting the numeric allocations under all conditions including the examples in **Table 4-7**. As demonstrated in **Table 4-8**, the existing temperature loading to the Blackfoot River from Monture Creek to Belmont Creek is greater than the LA to all nonpoint sources and a reduction is needed; implementation of BMPs on tributaries of the Blackfoot River is necessary to meet the water quality targets for temperature. The source assessment for the Blackfoot River from Monture Creek to Belmont Creek indicates that Nevada Creek contributes a measurable amount of human-caused temperature loading with additional loading likely coming from tributaries to the Blackfoot River and Nevada Creek with sediment TMDLs; therefore, load reductions should be sought on these waterbodies. Meeting load allocations for the Blackfoot River from Monture Creek to Nevada Creek may be achieved through a variety of water quality planning and implementation actions, which are addressed in **Section 10** of DEQ (2008).

Table 4-7. Blackfoot River from Monture Creek to Belmont Creek example instantaneous and daily TMDL, LA, and explicit MOS

Category	Instantaneous Load (kcal/s) / Temperature (°F) ¹	Daily Load (kcal/day) ¹
All nonpoint sources LA	345,777 / 66.58°F	29,875,132,800
Explicit MOS	5,000 / 0.5°F	432,000,000
TMDL	350,777 / 67.08°F	30,307,132,800

¹ Based on a naturally occurring temperature of 66.58°F, flow of 636 cfs, and an explicit MOS of 0.5°F

Table 4-8. Blackfoot River from Monture Creek to Belmont Creek example reduction based on the modeled instantaneous existing condition and example LA and an explicit MOS

Category	Instantaneous Existing Load (kcal/s) / Temperature (°F)	LA (kcal/s) / Temperature (°F)	Percent Reduction Needed
All nonpoint sources	345,977 / 66.6 °F	345,777 / 66.58°F	0.06%

4.8 IMPLEMENTATION

Implementation and monitoring recommendations presented in **Section 10.0** of DEQ (2008) provide a basic framework for reducing uncertainty and achieving the temperature TMDLs in this addendum. Implementation is focused on the application of BMPs that improve streamside shading and increase streamflow on the sediment- and temperature-impaired streams captured in the 2008 TMDL document (Montana Department of Environmental Quality, 2008). Because the sources of increased temperature loading in the two segments of the Blackfoot River are nonpoint, implementation of these TMDLs is voluntary. As such, stakeholders can work cooperatively to determine where, when, and how they will implement BMPs and achieve temperature allocations.

5.0 SEASONALITY AND MARGIN OF SAFETY

Seasonality and margin of safety are both required elements of total maximum daily load (TMDL) development. This section describes how seasonality and margin of safety (MOS) were applied during the development of TMDLs contained in this addendum.

5.1 SEASONALITY

Seasonality addresses the need to ensure year-round designated use support. Seasonality must be considered when assessing loading conditions and while developing water quality targets, TMDLs, and allocation schemes. Seasonality was addressed for each pollutant group in this document as follows:

Sediment

- The applicable narrative water quality standards apply year round.
- The secondary fine sediment target parameters for tributary streams are measured during summer or autumn low-flow conditions which represents the most practical time period for assessing substrate and habitat conditions, and is consistent with the time of year when reference stream measurements are conducted. The health of aquatic life in tributaries is most likely to be negatively affected by fine sediment in riffles or pool tails during low flow time periods. Additionally, the fine sediment measured in tributaries during the summer is likely transported to Nevada Lake during times of high flow when suspended sediment levels in the lake are at their highest. Thus the fine sediment targets incorporate for the protection of aquatic life during sensitive time periods.
- A standard modeling approach, such as Soil and Water Assessment Tool (SWAT), incorporates the yearly hydrologic cycle specific to the project area. The resulting loads are expressed as average yearly loading rates to fully assess loading throughout the year.
- The TMDL and necessary loading reduction is presented on an annual timescale which captures the variability between high and low flow reductions.

Metals

- Metals concentrations and loading conditions are evaluated for both high flow and low flow conditions. Department of Environmental Quality's (DEQ) assessment method requires a combination of both high and low flow sampling for target evaluation since abandoned mines and other metals sources can differ between high and low flow conditions. Targets, example TMDLs, and load reduction needs are developed separately for both high and low flow conditions.
- Metals TMDLs incorporate streamflow as part of the TMDL equation thereby incorporating all potential flow conditions that may occur during any season.
- Metals water quality standards apply year round, however, monitoring for target attainment is performed at designated times to address seasonal water quality extremes associated with loading and hardness variations.
- A sediment chemistry target is applied as a supplemental indicator to help capture impacts from episodic metals loading events that could be attributed to high flow seasonal runoff conditions.

Temperature

- Temperature monitoring occurred during the summer and modeling simulated the warmest time of the year when instream temperatures are most stressful to aquatic life.

- A warmer than average year (2000) was used to calibrate the model and run scenarios.
- Although the average and maximum daily temperatures were examined in the model, sources affecting average and maximum stream temperatures can also alter daily minimum temperatures; restoration approaches will help to stabilize stream temperatures year round.
- Temperature exceedances occur mostly during the summer, but targets, example TMDLs, and load allocations apply year round.

5.2 MARGIN OF SAFETY

Natural systems are inherently complex. Any approach used to quantify or define the relationship between pollutant loading rates and the resultant water quality effects, no matter how rigorous, will include some level of uncertainty or error. To compensate for this uncertainty and ensure water quality standards are attained, a MOS is required as a component of each TMDL. The MOS may be applied implicitly by using conservative assumptions in the TMDL development process or explicitly by setting aside a portion of the allowable loading (U.S. Environmental Protection Agency, 1999). This document incorporates an implicit MOS for sediment and metal TMDLs while establishing an explicit MOS for temperature TMDLs as follows:

Sediment

- Secondary fine sediment targets on tributaries are used to assess a broad range of physical parameters known to effect conditions downstream in Nevada Lake. These targets serve as indicators of potential impairment from sediment and also help signal recovery, and eventual standards attainment, after TMDL implementation. Conservative assumptions were used during development of these targets. An effort was made to select targets that are achievable, but in all cases, the most protective statistical approach was used.
- Targets are based on a reference condition approach which strives for conditions that are likely superior to the minimum conditions necessary to support beneficial uses.
- Because quantifying sediment loads is difficult and involves significant uncertainty, DEQ focuses on percent reductions and Best Management Practices (BMPs) implementation when judging TMDL compliance.
- A 350 foot buffer surrounding the stream channel was selected as the contributing area for sheetflow erosion. Values in literature for this distance are quite variable, ranging from 100 feet to 400 feet. A length of 350 feet is conservatively high and potentially overestimates the hillslope erosion load.
- A base erosion rate of 10 tons per acre of road prism per year was used to normalize road surface erosion estimates from different data sources (i.e., United States Forest Service (USFS) and private timber). Research in western Montana (Sugden and Woods, 2007) has indicated this rate is an order of magnitude too large, thereby providing an implicit margin of safety in the calculations based on the 10 tons per acre per year rate.
- The TMDL uses an adaptive management approach to refine components of this addendum.

Metals

- DEQ's assessment process includes a mix of high and low flow sampling since abandoned mines and other metals sources can lead to elevated metals loading during high and/or low flow stream conditions. The seasonality considerations help identify the low range of hardness values and thus the lower range of applicable TMDL values.

- Although a 10% exceedance rate is allowed for chronic and acute based aquatic life targets, the TMDLs are set so the lowest applicable target is satisfied 100% of the time. This focuses remediation and restoration efforts toward 100% compliance with all targets, thereby providing a margin of safety for the majority of conditions where the most protective (lowest) target value is linked to the numeric aquatic life standard. As part of this, the existing water quality conditions and needed load reductions are based on the highest measured value for a given flow conditions in order to consistently achieve the TMDL.
- The monitoring results used to estimate existing water quality conditions are instantaneous measurement used to estimate a daily load, whereas chronic aquatic life standards are based on average conditions over a 96-hour period. This provides a margin of safety since a four-day loading limit could potentially allow higher daily loads in practice.
- The lowest or most stringent numeric water quality standard was used for TMDL target and impairment determination for all waterbody – pollutant combinations. This ensures protection of all designated beneficial uses.
- Sediment metals criteria are used as a supplemental indicator target. This helps ensure that episodic loading events were not missed as part of the sampling and assessment activity.
- The TMDLs are based on numeric water quality standards developed at the national level via Environmental Protection Agency (EPA) and incorporate a MOS necessary for the protection of human health and aquatic life.
- Target attainment, refinement of load allocations, and, in some cases, impairment validations and TMDL-development decisions are all based on an adaptive management approach that relies on future monitoring and assessment for updating planning and implementation efforts.

Temperature

- Although there is an allowable increase from human sources beyond those applying all reasonable land, soil, and water conservation practices, the targets (and thus the allocations) for nonpoint sources are expressed (via an explicit MOS) so that all reasonable land, soil, and water conservation practices must be applied to satisfy the targets.
- Compliance with targets and refinement of load allocations are all based on an adaptive management approach (**Section 6.0**) that relies on future monitoring and assessment for updating planning and implementation efforts to ensure that temperatures are suitable to support all applicable beneficial uses.

6.0 ADAPTIVE MANAGEMENT

Section 5.2 discusses the fact that some level of uncertainty is inherent to the total maximum daily load (TMDL) process and explains how the concept of MOS can address uncertainty when developing TMDLs. Department of Environmental Quality (DEQ) utilizes another tool to compensate for uncertainty after TMDLs have been developed called adaptive management. Adaptive management as discussed throughout this document is a systematic approach for improving resource management by incorporating new information and learning from past management outcomes. This approach can help reduce uncertainty encountered while establishing TMDL targets, calculating existing loads, calculating allocations, performing source assessments, and determining effects of Best Management Practice (BMP) implementation. Use of an adaptive management approach based on continued monitoring of project implementation helps manage resource commitments as well as achieve success in meeting the water quality standards and supporting all water quality beneficial uses. This approach further allows for adjustments to restoration goals, TMDLs, and/or allocations, as necessary. By allowing TMDL assumptions to be revisited, confirmed, or updated, DEQ recognizes the dynamic nature of pollutant loading and water quality response to remediation.

In accordance with the Montana Water Quality Act (MCA 75-5-703 (7) and (9)), DEQ is required to assess the waters for which TMDLs have been completed and restoration measures, or BMPs, have been applied to determine whether compliance with water quality standards has been attained. This statute aligns with an adaptive management approach that is incorporated into DEQ's assessment and water quality impairment determination process.

Another concept that aligns well with adaptive management, which is another a required element of TMDLs (U.S. Environmental Protection Agency, 2002), is termed reasonable assurance. When a TMDL is developed for waters impaired by both point and nonpoint sources, and the WLA is based on an assumption that nonpoint source load reductions will occur, the TMDL should provide reasonable assurances that nonpoint source control measures will achieve expected load reductions. Where there is a combination of nonpoint sources and one or more permitted point sources discharging into an impaired stream reach, the permitted point source WLAs are not dependent on implementation of the LAs. Instead, DEQ sets the WLAs and LAs at levels necessary to achieve water quality standards throughout the watershed. Under these conditions, the LAs are developed independently of the permitted point source WLA such that they would satisfy the TMDL target concentration within the stream reach immediately above the point source. In order to ensure that the water quality standard or target concentration is achieved below the point source discharge, the WLA is based on the point source's discharge concentration set equal to the standard or target concentration for each pollutant.

Because there are no WLAs established in this document for point sources, the above reasonable assurance considerations were not required. Nevertheless, nonpoint source LAs are developed in a way that, if implemented, will achieve water quality standards. Additionally, the nonpoint source LAs represent achievable implementation of water quality protection and improvement practices. The aspects of adaptive management specific to each pollutant group in this addendum are as follows:

Sediment

This addendum assumes the source assessments provided in the 2008 document (Montana Department of Environmental Quality, 2008) based on prior data collection and the Soil and Water Assessment Tool (SWAT) watershed model, accurately characterize existing conditions today. This is supported by the fact

that no stream restoration work or significant BMP implementation has occurred in the last ten years that would have significantly altered water quality conditions. That said, the source assessment and resultant loading scenarios could be improved through:

- A more thorough and targeted road system loading analysis that assesses more road crossings and culverts specific to each stream and significant tributary stream. The 2008 document sampled a subset of road crossings and extrapolated loading rates to sites not visited in the field. Future monitoring could also verify the one percent failure rate used in culvert loading calculations is consistent with the existing road system.
- A more thorough and targeted streambank loading analysis that assesses conditions specific to each stream and significant tributary. Future monitoring could also verify the bank retreat rate chosen from literature values is consistent with existing conditions or derive a rate specific to the Middle Blackfoot-Nevada Project Area.
- A focused data gathering in the Indian Creek watershed that concludes in a full assessment and impairment determination of the waterbody.
- A detailed investigation into in-lake sediment processes. The lack of in-lake monitoring data should be addressed by collecting information on turbidity, suspended sediment concentration (SSC), total suspended solids (TSS), secchi depths, shoreline erosion and sedimentation rates.
- Confirmation that the dam is being operated “reasonably” per ARM 17.30.602(17).

Metals

The metals TMDLs developed in this addendum are based on future attainment of water quality standards. In order to achieve this, all significant sources of metals loading must be addressed via all reasonable land, soil, and water conservation practices. DEQ recognizes however, that in spite of all reasonable efforts, this may not be possible due to natural background conditions and/or the potential presence of unalterable human-caused sources that cannot be fully addressed via reasonable remediation approaches. For these reasons, an adaptive management approach is adopted for all metals targets described within this document. Under this adaptive management approach, all metals impairments that required TMDLs will ultimately fall into one of the categories identified below:

- Restoration achieves the metal pollutant targets and all beneficial uses are supported.
- Targets are not attained because of insufficient controls; therefore, impairment remains and additional remedies are needed.
- Targets are not attained after all reasonable BMPs and applicable abandoned mine remediation activities are applied. Under these circumstances, site-specific standards may be necessary.
- Targets are unattainable due to naturally-occurring metals sources. Under this scenario, site-specific water quality standards and/or the reclassification of the waterbody may be necessary. This would then lead to a new target (and TMDL) for the pollutant(s) of concern, and the new target would reflect the background condition.

Due to the difficulties encountered identifying human-caused sources and separating out naturally occurring concentrations, the fourth bullet listed above may be especially relevant to the arsenic TMDLs provided in this addendum. Further study is warranted before it can be determined that site-specific standards or a reclassification is necessary. Additional field monitoring and investigations that could help define future management approaches and improve source assessments include:

- Investigate and measure arsenic concentrations in the regional groundwater and geology to better estimate natural background levels.
- Investigate the two log home construction sites for potential contamination reaching Kleinschmidt Creek from arsenic based wood preservative products.
- Establish sample sites bracketing the quarry to determine potential contributions of arsenic to Kleinschmidt Creek from the weathering of exposed quarry material.
- Conduct an expanded source assessment of metals pollution in the greater Kleinschmidt Creek watershed (i.e., Ward Creek and Rock Creek), including an investigation into the abandoned mines in the Rock Creek basin. This expanded effort should collect additional streambed sediment samples after Kleinschmidt Creek was the only metal TMDL stream in this addendum to exceed sediment chemistry targets.
- Collect additional metals water quality data on streams in the project area to help explain why all arsenic exceedances were collected in 2003 and subsequent field sampling in 2013 failed to capture any exceedances. While DEQ's 2003 sampling met data quality objectives, there may have been a laboratory or field collection error that lead to inaccurate reporting of arsenic concentrations. Additionally, environmental conditions during September and October 2003 may have been abnormal and not representative of the current conditions. A larger dataset could better place the 2003 samples into perspective.
- Collect additional monitoring on upper Nevada Creek after all four streambed sediment samples exceeded sediment chemistry targets but no surface water sample, out of 24 samples, exceeded water quality targets. Monitoring Nevada Creek may help inform DEQ of the causes of arsenic impairment for the streams with arsenic TMDLs developed in this addendum.
- Continue to monitor the active Fork Horn #4 Mine in the upper Douglas Creek basin to ensure it complies with all permit requirements and is not contributing to a water quality impairment.

If abandoned mines are found to be a source of metals loading, the Abandoned Mines Section of DEQ's Remediation Division will lead abandoned mine restoration projects funded by provisions of the Surface Mine Reclamation and Control Act of 1977. Monitoring and restoration conducted by other parties (e.g. BLM, DNRC's Trust Lands Management Division, and MBMG) should be incorporated into the target attainment and review process as well. Cooperation among agency land managers in the adaptive management process for metals TMDLs will help identify further cleanup and load reduction needs, evaluate monitoring results, and identify water quality trends.

Temperature

As part of the adaptive management approach, changes in land and water management that affect temperature should be monitored. As implementation of restoration projects that reduce thermal input or new sources that increase thermal loading arise, monitoring should occur. Known changes in management should be the basis for building future monitoring plans to determine if the thermal conditions meet state standards.

There is uncertainty associated with the Stream Network Temperature Model (SNTMP) naturally occurring scenario due to the input data. This scenario was run by setting the Nevada Creek discharge to the temperature corresponding to the naturally occurring temperature resulting from the implementation of all reasonable land, soil, and water conservation practices in that watershed. This analysis was not performed for the other main tributaries to the Blackfoot River from Nevada Creek to Belmont Creek (**Table 4-4**), and therefore, their thermal contributions were not fully integrated in the naturally occurring temperature scenario. In addition, numerous other small tributaries discharge to the

Blackfoot River and were not accounted for in the SNTMP model. Future data collection and analysis should focus on the tributaries to the Blackfoot River that are potential contributors of human-caused thermal loading. These include all of the tributaries with sediment TMDLs (Table 9-6 in Montana Department of Environmental Quality, 2008) and those suspected to have sediment and/or temperature issues.

The temperature TMDLs and allocations established in this addendum are meant to apply to recent conditions of natural background and natural disturbance. Under some periodic but extreme natural conditions, it may not be possible to satisfy all targets, loads, and allocations because of natural short-term effects to temperature. The goal is to ensure that management activities are undertaken to achieve loading approximate to the TMDLs within a reasonable time frame and to prevent significant long-term excess loading during recovery from significant natural events.

Any factors that increase water temperatures, including global climate change, could impact thermally sensitive fish species in Montana. The assessments and technical analysis for the temperature TMDLs considered a scenario reflective of a hotter than average summer under current weather conditions, which inherently accounts for any global climate change to date. Allocations to future changes in global climate are outside the scope of this project but could be considered during the adaptive management process if necessary. Uncertainties in environmental assessments should not paralyze, but should point to the need for flexibility in our understanding of complex systems and to adjust our current thinking and future analysis.

7.0 STAKEHOLDER AND PUBLIC PARTICIPATION

Stakeholder and public involvement is a component of TMDL planning supported by EPA guidelines and required by Montana state law. MCA 75-5-703 and 75-5-704 direct DEQ to consult with watershed advisory groups and local conservation districts during the TMDL development process. For this addendum project, DEQ partnered with the Blackfoot Challenge, a local watershed group representing private landowners, corporate landowners, and various government officials. The Blackfoot Challenge assisted DEQ by soliciting its members for input throughout the TMDL process and hosting advisory group meetings to discuss project progress.

Upon completion of the draft TMDL document, and prior to submittal to EPA, DEQ issues a press release and enters into a public comment period. During this timeframe, the draft TMDL document is made available for general public comment, and DEQ addresses and responds to all formal public comments. The public review period began on August 18, 2014, and ended on September 19, 2014. DEQ made the draft document available to the public through the DEQ website; the Blackfoot Challenge office in Ovando; the Lincoln, Missoula, and Seeley Lake Public Libraries; and the Montana State Library in Helena. The opportunity to comment on the document and attend a public meeting was announced in notices to the Missoulian (Missoula), the Seeley Swan Pathfinder (Seeley Lake), and the Blackfoot Valley Dispatch (Lincoln) newspapers. Outreach efforts also included e-mails to advisory group members and other interested parties. DEQ held a public meeting in Helmville on September 10, 2014 to provide an overview of the project and field questions.

During the public comment period, DEQ received one formal comment from the Montana Department of Natural Resources and Conservation (DNRC). For organizational purposes, the comment was split into paraphrased remarks with DEQ's accompanying responses directly below. The original comments are held on file at DEQ and are available upon request.

Comment 1

Page 6-2 of the addendum states that the "source assessment and resultant loading scenarios could be improved through: [among other things] Confirmation that the dam is being operated reasonably per ARM 17.30.602(17)." DNRC assures DEQ that the Nevada Creek Dam is being operated reasonably. Reservoirs in Montana are operated to meet the beneficial use of the reservoir, which in Nevada Creek Reservoir's case is agricultural. The definition of reasonable operation must take into consideration the many variables that effect the daily and annual operations at these water projects, such as the underlying water rights, drought, irrigation needs, maintenance and/or rehabilitation requirements and public safety. Dam operations vary from year to year to address these issues, however, some requirements (such as minimum and maximum pool levels) are not flexible. These guidelines can be found in the dam's operations and maintenance manual (DNRC, 2001).

While secondary to public safety objectives and the beneficial uses applicable under the Montana Water Use Act, in this case agricultural uses, DNRC water storage projects are also managed for uses in which water rights are not asserted, such as recreation, fish and wildlife, and flood control. Montana Fish, Wildlife and Parks (FWP) is consulted regarding dam management and these recommendations are followed to the greatest extent possible to minimize impacts to the reservoir and downstream environment. DNRC, FWP, and the water users regularly monitor water quality, flow conditions, and reservoir levels to ensure this occurs.

Response 1

DEQ is encouraged by your approach to dam operation and consideration of multiple uses that include both water quantity (Montana Water Use Act) and water quality (Montana Water Quality Act). Under the Montana Water Quality Act, Nevada Lake is classified as a B-1 category water, which is to be maintained suitable for drinking, culinary, and food processing purposes after conventional treatment; bathing, swimming, and recreation; growth and propagation of salmonid fishes and associated aquatic life, waterfowl and furbearers; and agricultural and industrial water supply (ARM 17.30.623). Even if the waterbody is not being used for a beneficial use (e.g., drinking water supply), the water quality still must be maintained suitable for that use. Nevada Lake is currently listed as impaired for not supporting the beneficial uses of primary contact recreation and aquatic life. Agricultural uses are deemed fully supported based on water quality considerations.

As DNRC points out, TMDL development cannot divest, impair, or diminish any water right recognized pursuant to the Montana Water Use Act Title 85 (MCA §75-5-705). DEQ believes that water rights can be protected concurrently as efforts to improve water quality in the lake are undertaken so that more sensitive beneficial uses, like primary contact recreation and aquatic life, are also fully supported. The collaboration between DNRC and FWP to set pool elevation limits designed to benefit the fishery is encouraged and recognized in Section 2.3.2 of the addendum. DEQ recognizes that the Nevada Lake Dam was built for irrigation storage purposes and understands dam management must consider multiple factors that vary from year to year.

Even when a dam is being operated reasonably at the present date, operations can and should be reviewed on a regular basis to incorporate new information/data/technologies and to ensure the resource is being managed in a way that optimizes the protection of water rights and minimizes detrimental impacts to other beneficial uses. The cited quote comes from the adaptive management section of the addendum where adaptive management is discussed as a systematic approach for improving resource management by learning from management outcomes. It is through this concept of adaptive management that DEQ encourages continual “confirmation that the dam is being operated reasonably” into the future.

Comment 2

DNRC supports DEQ’s effort to promote water conservation and encourage BMPs in the Nevada Creek watershed upstream from the reservoir for grazing, hay production, logging, road crossings and other uses that may negatively affect water quality. DNRC agrees that culvert failures, hillslope erosion, erosion related to old mining activity and naturally occurring conditions are major contributors to high sediment loads. DNRC believes the implementation of related BMPs will greatly help to reduce sediments from entering the reservoir and improve overall downstream water quality.

Response 2

Thank you for your support. DEQ is encouraged to receive agreeable conclusions from the expert hydrologists, engineers, and specialists that represent DNRC. DEQ welcomes the opportunity for continued partnerships with DNRC while working on water quality issues involving state lands and DNRC managed reservoirs in the future.

Comment 3

Please involve the Nevada Creek Water Users Association in all facets of the TMDL planning process. Success for the TMDL program hinges on voluntary local support. The associations that contract with the

State of Montana to provide water and operate the facilities have a significant interest in and influence on the management of water in their basins. Not only do they use contract water from our storage projects, they also usually hold the most senior water rights in the drainage. Voluntary cooperation from the water users is actively encouraged to the greatest extent possible to maintain fisheries and recreational resources.

Response 3

DEQ agrees that successful implementation of nonpoint source controls, and the TMDL process in general, largely depends upon local support and voluntary efforts on private property. The Nevada Creek Water Users Association Board of Directors were made aware of Nevada Lake TMDL development activities as part of the TMDL outreach. Members of the Waters Users Association can certainly influence water quality, whether it be through land management decisions or through irrigation practices. Waterbodies with established TMDLs and Watershed Restoration Plans receive priority funding through some grant programs to implement BMPs and improve water quality. Contact DEQ's Watershed Protection Section or review Section 10.0 of the 2008 document (DEQ, 2008) to learn more about funding opportunities that encourage and support voluntary restoration to addresses nonpoint sources of pollution.

8.0 REFERENCES

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