

**DRINKING WATER  
STATE REVOLVING FUND  
Intended Use Plan and  
Project Priority List**

**State Fiscal Year 2011**

**July 1, 2010**

**Amended July 21, 2010**

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**Montana Department of Environmental Quality  
Drinking Water State Revolving Fund (SRF)  
SFY 2011 Intended Use Plan**

**INTRODUCTION**

The 1995 Montana Legislature created the drinking water revolving fund with the passage of HB493. In 1997, the Legislature amended the program with HB483 to make Montana law consistent with the reauthorization of the Safe Drinking Water Act passed in 1996. This legislation, now codified as MCA 75-6-201, et seq., authorizes the Department of Environmental Quality (DEQ) and the Department of Natural Resources and Conservation (DNRC) to develop and implement the program, and it established the Drinking Water SRF Advisory Committee.

The Advisory Committee consists of one state representative, one state senator, one member representing the Montana League of Cities and Towns, one county commissioner representing the Montana Association of Counties, one representative from DNRC and one representative from DEQ. The Committee advises DEQ and DNRC on policy decisions that arise in developing and implementing the Drinking Water SRF, and it reviews the program's Intended Use Plan (IUP). The Drinking Water SRF is administered by DEQ and DNRC and is similar to the Water Pollution Control SRF.

The Drinking Water SRF Program received EPA approval and was awarded its first (FFY 1997) capitalization grant on June 30, 1998. The FFY 1998 through the 2010 capitalization grants have subsequently been awarded. DEQ will likely apply for at least portions of the FFY 2011 grant later in state fiscal year 2011.

The program offers below-market loans for construction of public health-related infrastructure improvements as well as provides funding for other activities related to public health and compliance with the Safe Drinking Water Act (SDWA). These other activities, or set-asides, include administration of the Drinking Water SRF program, technical assistance to small communities, as well as financial and managerial assistance, source water protection activities, operator certification and assistance with administration of activities in the Public Water Supply Program (PWSP).

As the primacy agency responsible for implementation of the SDWA, DEQ is also responsible for the oversight of the SRF Program. This role consists primarily of providing technical expertise, while DNRC provides financial administration of project loans and oversees the sale of state G.O. bonds. The majority of the funds for this program come to Montana in the form of capitalization grants through the U.S. Environmental Protection Agency. Montana provides the required twenty-percent matching funds by issuing state general obligation bonds. Interest on the project loans is used to pay the general obligation bonds, thus using no state general funds to operate the program. The repaid principal on the project loans is used to rebuild the Drinking Water SRF loan fund and to fund additional projects in the future. The federal capitalization grants were only authorized through federal fiscal year 2003; however Congress continues to appropriate funding for the program. Federal and state law requires the Drinking Water SRF to be operated in perpetuity.

The 1996 Amendments to SDWA include requirements for each state to prepare an annual Intended Use Plan (IUP) for each capitalization grant application. This is the central component of the capitalization grant application, and describes how the state will use the Drinking Water SRF to meet SDWA objectives and further the protection of public health. The IUP contains the following elements:

1. Short- and long-term goals of the Program.
2. Priority list of projects, including description and size of community.
3. Criteria and method used for distribution of funds.
4. Description of the financial status of the Drinking Water SRF Program.
5. Amounts of funds transferred between the Drinking Water SRF and the Wastewater SRF.
6. Description of the set-aside activities and percentage of funds, that will be used from the Drinking Water SRF capitalization grant, including Drinking Water SRF administrative expenses allowance, PWSP support, technical assistance, etc.
7. Description of how the program defines a disadvantaged system and the amount of Drinking Water SRF funds that will be used for this type of loan assistance.

As required, DEQ has prepared this IUP and is providing it to the public for review and comment prior to submitting it to EPA as part of its next capitalization grant application. Additionally, pursuant to state law, after public comment and review, DEQ will submit the IUP and a summary of public comment to the Advisory Committee for review, comment and recommendations.

## **LONG-TERM GOALS**

1. To maintain a permanent, self-sustaining state revolving fund program that will serve as a cost-effective, convenient source of financing for drinking water projects to ensure SDWA compliance and sustainable infrastructure in Montana.
2. To provide a financing and technical assistance program to help public water supplies achieve and maintain compliance with federal and state drinking water laws and standards for the protection and enhancement of Montana's public drinking water.

## **SHORT-TERM GOALS**

1. To continue implementation and maintain the Drinking Water State Revolving Fund Program in Montana.
2. To fund projects that address specific and immediate requirements of the SDWA, including the Disinfectant/Disinfection Byproducts, Long Term 2 Enhanced Surface Water Treatment, and Arsenic Rules. Montana anticipates funding at least three projects to address these rules in SFY11.
3. To fund projects that promote regionalization and/or achieve consolidation of two or more existing public water supplies, thereby improving water quality. Montana expects to fund four consolidation projects in SFY11.
4. To fund projects that address replacement of aging infrastructure. Montana anticipates funding at least thirteen projects of this type in SFY11.
5. To fund projects that develop system sustainability through financial capacity by refinancing existing debt. At least three refinancing loans are expected in SFY11.
6. To ensure the technical integrity of Drinking Water SRF projects through the review of planning, design plans and specifications, and construction activities.
7. To provide outreach to communities and utilize the set-aside funding by:

- a. providing technical assistance to water supplies who request help with their system operation and maintenance procedures.
  - b. providing financial and managerial assistance as part of capacity development education to those water supplies who request this type of help.
  - c. assisting communities with the next phase of implementation of their Sourcewater/Wellhead Protection Plans.
  - d. emphasizing that Public Water Supply Program (PWSP) staff perform sanitary surveys; facilitate SDWA compliance of the Long Term 2 Enhanced Surface Water Treatment, Stage 2 Disinfectant/Disinfection By-Products, Groundwater, and Arsenic Rules.
  - e. ensuring that 95 % or more of the state's community and non-transient non-community water systems continue to have certified operators.
8. To ensure the financial integrity of the Drinking Water SRF program through the review of the financial impacts of the set-asides and disadvantaged subsidies and individual loan applications and the ability for repayment.
  9. To ensure compliance with all pertinent federal, state, and local safe drinking water rules and regulations.

In SFY 11, Montana expects to execute 23 new binding commitments, and close 23 loans totaling approximately \$38,735,000 in drinking water infrastructure projects that will serve a total population of approximately 213,280. (Please see Anticipated Funding List, pg. 8).

Through SFY10, Montana's DWSRF fund utilization rate (cumulative loan agreement dollars to the cumulative funds available for projects) was 89.1% (\$145.6M in non-ARRA loans to \$163.5available funds). In the coming SFY11, we anticipate our pace to be approximately 95.5%(\$184.3M in expected loans to approximately \$193M in funds available for projects.)

In FY10, the rate at which DWSRF projects progressed as measured by disbursements as a percent of assistance provided was 93.7% (\$136.4M in disbursements to \$145.6M in non-ARRA loans), above the national average of 72%. In FY2011, the DWSRF Program intends to maintain this construction pace at or above 90%.

It is anticipated that approximately 100 small public water systems will again receive on-site Technical Assistance through providers under contract with MDEQ. In addition, it is expected that approximately another 25 public water systems will receive on-site Capacity Development assistance with financial and managerial issues through providers also under contract with MDEQ.

The PWS Program will continue to develop, maintain, and utilize the SDWIS/State database for compliance reporting; develop, maintain, and implement requirements for primacy of all primary SDWA contaminants, and perform approximately 400 engineering design reviews for proposed water system improvement projects. The Operator Certification program is planning to hold, sponsor, or participate in approximately 10 training workshops, administer approximately 300 certification exams, and reimburse approximately 500 requests for operator travel costs for the training events.

Finally, the Source Water Protection program has previously completed all Source Water Delineation and Assessments reports, and will continue SWP Plan implementation in SFY11.

## **PRIORITY LIST OF PROJECTS**

To update its comprehensive project list, DEQ initially sent surveys to all community and non-profit non-community water systems in Montana. Approximately 870 public water supplies were originally contacted. DEQ and DNRC staff also confer with many of these systems on an on-going basis in an attempt to build as current of a comprehensive list as possible.

Systems that are in significant non-compliance with regulatory requirements must adopt a plan for returning to compliance as part of their Drinking Water SRF funding proposal (if the proposal does not intrinsically address this concern). Projects that primarily expand system capacity or enhance fire protection capabilities may not be eligible for funding unless public health or compliance issues also are addressed by the project.

Appendix 2 contains a comprehensive list of public water systems in Montana that have expressed interest in the Drinking Water SRF, that are planning capital improvement projects, or that have been identified as serious public health risks by DEQ. It is not anticipated that all of the projects in Appendix 2 will use SRF funds. Some systems do not have major projects planned, the remainder expect to be proceeding with projects in the near future or next several years. Cost information is not always available, as some systems may have not completed the financing plans for their projects at the time they are added to the project list.

### **Eligible Systems**

The Safe Drinking Water Act (SDWA) allows DWSRF assistance to publicly and privately owned community water systems and nonprofit non-community water systems, other than systems owned by Federal agencies. Federal Regulations also set forth certain circumstances under which systems that will become community water systems upon completion of a project may be eligible for assistance. The SDWA requires that loan recipients must demonstrate the technical, financial and managerial capacity (TFM) to comply with the SDWA and not be in significant noncompliance with any requirement of a national primary drinking water standard or variance. The DEQ and DNRC will assess TFM and compliance in accordance with Chapter One of their Handbook of Procedures after loan applications have been received. Those systems lacking in TFM or compliance may still be eligible for a loan if the loan will address the non-compliance, or the system agrees to undertake feasible and appropriate changes in operations, which may include changes in ownership, management, accounting, rates, maintenance, consolidation, alternative water supply or other procedures as an enforceable term of the loan agreement or pursuant to an enforceable Administrative or Court Order. (Please also see discussion of Capacity Development on page 20.)

Due to recent significant population growth in Montana and the expansion of water and sewer services to accommodate that growth, both the WPCSRF and Drinking Water SRF programs have modified and implemented growth policies in FY10 which address the eligibility of certain types of projects to receive SRF funding.

### **Limitations on individual project financing**

DEQ, DNRC and the Drinking Water SRF Advisory Committee have previously discussed at length whether to attempt to limit the total amount of loans available to any one project and if so, how. The Committee determined that should the actual demand for funds during the period of time covered by an Intended Use Plan exceed the funds available for that same period, then the maximum amount of loan funds available to any one project could not exceed either \$5 million or 50 percent of the total capitalization grant amount for that period. Actual demand is not known until applications are received

from those projects ready to proceed within the timeframe of a particular capitalization grant. At that point, DEQ and DNRC, in consultation with the Advisory Committee determines whether the limit on individual projects should be applied in that round. To date, no limitations have been placed on the amount of the loan applications.

## **SUBSIDIES TO DISADVANTAGED COMMUNITIES**

Communities seeking a Drinking Water SRF loan that meet the disadvantaged community criterion listed below may receive an additional subsidy on their SRF loans, beyond the standard below-market rate financing, in the form of some principal forgiveness. This includes communities that will meet the disadvantaged criterion based on projected rates as a result of the project.

A community is considered economically disadvantaged when its combined annual water and wastewater system rates are greater than or equal to 2.3 percent of the community's Median Household Income (MHI). If the community has only a water system, the percentage is 1.4 percent of the community's MHI. These percentages are consistent with affordability requirements for other state funding agencies in Montana. The water and sewer rates used for this calculation include new and existing debt service and required coverage, new and existing operation and maintenance charges, and normal depreciation and replacement expenses.

To assist these economically disadvantaged communities, the Drinking Water SRF loan program will provide to qualifying communities 50% principal forgiveness of the loan amount, up to a maximum of \$500,000. The regular interest rate will apply to the balance of the loan. Only one principal forgiveness subsidy, up to \$500,000 total, will be allowed per project. The total amount of principal forgiveness that the Drinking Water SRF may make under the FFY2010 capitalization grant will be limited to 30 percent of that capitalization grant. This measure is taken to ensure that the corpus of the Drinking Water SRF fund will be maintained and thus that the program will be able to operate in perpetuity, while still providing some additional assistance to economically disadvantaged communities. If any funds are transferred to the WPCSRF program, the corresponding principal forgiveness amount (30%) will also be transferred. Qualifying disadvantaged communities also are eligible for extended loan terms of up to 30 years provided the loan term does not exceed the design life of the project.

## **GREEN PROJECTS**

Another new provision of the FFY2010 appropriations bill is that at least 20 percent of the capitalization grant must be used to fund green infrastructure projects as defined by EPA. These generally include projects that provide energy efficiency, water conservation, or other approved green infrastructure. Although DEQ is still waiting on additional EPA guidance, we assume the 20 percent requirement would also apply to any FFY 2010 federal funds transferred between the DWSRF and WPCSRF programs.

To the extent that funds are available, projects that satisfy the EPA green project criteria may also be eligible for 50% principal forgiveness of the loan amount, up to a maximum of \$500,000. Only one principal forgiveness subsidy, up to \$500,000 total will be allowed per project.

## ANTICIPATED FUNDING LIST

DEQ became eligible to apply for the Fiscal Year 2010 federal capitalization grant on October 1, 2009, and this grant has subsequently been awarded. It is anticipated that we will apply for the FFY11 grant later in SFY11.

The following list contains those projects that the Drinking Water SRF program anticipates will be funded with the FFY10 and previous capitalization grants, in conjunction with the 20 percent state match. This list represents those projects most likely to proceed, starting from the highest ranked projects on the comprehensive priority list (see discussion of ranking criteria in Appendix 1). It is possible that, if other projects are ready to proceed before those on this list, the actual projects that are ultimately funded may vary from those indicated on this list. This did occur during calendar years 1998 through 2008. It is expected to happen again due to the high variability in project schedules, needs, other funding sources, etc.

<u>Project and Priority Rank</u>	<u>Project Information</u>	<u>SRF Cost</u>
8. Gore Hill WD	Population: 500. Install arsenic treatment and construct distribution system improvements. Portions of the project are expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$546,000 G
9. Helena/Warren School	Population: 340. Construct distribution main to connect school to City of Helena water system. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$1,100,000
12. Dry Prairie Regional Water System	Population: 35,551. Total project cost: approx. \$230,000,000; expected total SRF portion approx. \$10 million. Continue construction of extensive distribution system. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$500,000
14. North Central Regional Water System	Population: 16,652. Total project cost: approx. \$218,000,000; expected total SRF portion approx. \$7,720,000. Begin construction of extensive distribution system. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$500,000
<u>16. Lockwood Co. W&amp;SD</u>	Population: 4300. Construction of treatment plant clearwell improvements. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$900,000

<u>Project and Priority Rank</u>	<u>Project Information</u>	<u>SRF Cost</u>
26. Fort Smith W&SD	Population: 350. Construct new well, storage, and distribution system improvements. Portions of the project are expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$560,000 G
29. City of Bozeman	Population: 35,061. Construction of a new water treatment plant. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$25,000,000
32. City of Shelby	Population: 3216. Construct well improvements, a clear well, and install additional UV disinfection treatment. Expected loan terms are 2.75% interest for the first \$500,000 and 3.75% interest for the balance, over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$1,765,000
41. Emkayan Village WD	Population: 150. Construct distribution system, telemetry control improvements. This project is expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$200,000 G
42. Town of Eureka	Population: 1287. Consolidation of Midvale W&SD system, connect to city system, payoff outstanding debt. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$532,000
75. City of Cut Bank	Population: 3105. Construct distribution system improvements. This project is expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$240,000 G
82. Town of Valier	Population: 469. Construct water system improvements, primarily distribution work. Portions of this project are expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$900,000 G
93. St. Ignatius	Population: 825. Drill new well and construct pump house, install standby generator, and replace some distribution mains. Portions of this project are expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period.	\$103,000 G

Project and Priority Rank	Project Information	SRF Cost
	Funding for this project is expected to include federally-assisted funds.	
97. Town of Ennis	Population: 1005. Drill new well and construct pump house. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$200,000
102. Town of Nashua	Population: 296. Construct distribution system improvements. This project is expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$150,000 G
107. Billings Heights WD	Population: 11,375. Construct storage reservoir, booster pump station, and distribution system improvements. Portions of this project are expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$1,038,000 G
111. Green Acres W&SD	Population: 465. Install storage, telemetry, and distribution system improvements, including residential meters. Portions of this project are expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$400,000 G
113. City of Harlowton	Population: 899. Construct water system improvements. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$350,000
116. RAE W&SD	Population: 819. Construct distribution system improvements. This project is expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$150,000 G
121. City of Billings	Population: 100,148. Construct distribution system improvements. This project is expected to meet the green project criteria. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include federally-assisted funds.	\$3,500,000 G
128. Town of Broadview	Population: 150. Construct water system improvements. Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to include	\$175,000

<u>Project and Priority Rank</u>	<u>Project Information</u>	<u>SRF Cost</u>
	federally-assisted funds.	
131. Town of Bainville	Population: 153; Refinance existing debt, in conjunction with joining Dry Prairie Regional Water System (no.15 above). Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to consist of state funds.	\$326,000
135. Town of Froid	Population: 195. Refinance existing debt, in conjunction with joining Dry Prairie Regional Water System (no.15 above). Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to consist of state funds.	\$250,000
139. Town of Medicine Lake	Population: 269. Refinance existing debt, in conjunction with joining Dry Prairie Regional Water System (no.15 above). Expected loan terms are 3.75% interest over a 20 year period. Funding for this project is expected to consist of state funds.	\$250,000
PROJECT TOTAL.....		<u>\$39,635,000</u>
APPROXIMATE GREEN PROJECT TOTAL.....		\$7,787,000

## **CRITERIA AND METHOD USED FOR DISTRIBUTION OF FUNDS**

The Safe Drinking Water Act amendments of 1986 and 1996 imposed many new regulatory requirements upon public water suppliers. Public health and compliance problems related to these requirements, affordability, consolidation of two or more systems, and readiness to proceed all were considered in developing Montana's project ranking criteria.

DEQ initially proposed balancing these factors, with slightly more emphasis placed on health and compliance and less on affordability and readiness to proceed. In discussions with EPA and with our state's Drinking Water SRF Advisory Committee, it became clear that health risks and compliance issues needed to be given even more emphasis, and that readiness to proceed could be eliminated and handled through by-pass procedures. (Please see Appendix 1, page 26 for explanation of by-pass procedures.)

Projects that address acute risks that are an immediate threat to public health, such as inadequately treated surface water, are given high scores. Proposals that would address lower risk public health threats, such as chemical contaminants present at low levels, are ranked slightly lower. Proposals that are intended to address existing or future regulatory requirements before noncompliance occurs also were given credit, and are ranked lower than projects with significant health risks.

The financial impact of the proposed project on the system users is considered as one of the ranking criteria. The communities most in need of low interest loans to fund the project are awarded points under the affordability criterion (see Appendix 1).

In addition to the limitations on financing for individual projects discussed earlier in this plan, DEQ is required annually to use at least 15 percent of all funds credited to Drinking Water SRF account to provide loan assistance to systems serving fewer than 10,000 people, to the extent there are a sufficient number of eligible projects to fund.

A summary of the ranking criteria and scoring is listed below. The complete set of scoring criteria is attached to this plan as Appendix 1.

## SUMMARY OF RANKING CRITERIA FOR DRINKING WATER SRF PRIORITY LIST

1. Documented health risks
  - a. Acute health risks - 120 points maximum
  - b. Non-acute health risks - 60 points maximum
2. Proactive compliance measures - 50 points maximum
3. Potential health risks
  - a. Microbiological health risks - 25 points maximum
  - b. Nitrate or nitrite detects - 25 points
  - c. Chemical contaminant health risks - 20 points maximum
4. Construction of a regional public water supply that would serve two or more existing public water supplies - 20 points
5. Affordability - 20 points maximum

## FINANCIAL STATUS

The discussion and table on the following pages summarize the DWSRF expenditures to date and outline financial projections and assumptions for the future. The narrative addresses the project loan fund and the table summarizes the set-aside or non-project activities. The individual capitalization grants and corresponding state match for each fiscal year are listed below.

<u>FFY</u>	<u>Federal Grant</u>	<u>State Match</u>
1997	\$14,826,200	\$2,965,240
1998	\$7,121,300	\$1,424,260
1999	\$7,463,800	\$1,492,760
2000	\$7,757,000	\$1,551,400
2001	\$7,789,100	\$1,557,820
2002	\$8,052,500	\$1,610,500
2003	\$8,004,100	\$1,600,820
2004	\$8,303,100	\$1,660,620
2005	\$8,285,500	\$1,657,100
2006	\$8,229,300	\$1,645,860
2007	\$8,229,000	\$1,645,800
2008	\$8,146,000	\$1,629,200
2009	\$8,146,000	\$1,629,200
2010	\$13,573,000	\$2,714,600
<b>TOTAL</b>	<b>\$123,925,900</b>	<b>\$24,785,180</b>

## USES OF THE DRINKING WATER REVOLVING FUND

The DWSRF may be used to:

1. Provide low interest loans to communities for cost-effective drinking water treatment systems, source developments and improvements, finished water storage, and distribution system improvements. The low interest loans can be made for up to 100 percent of the total project cost. At the beginning of FY11 approximately \$132.2 million in loans (non-ARRA) have been made to communities in Montana. All of these loans have had a total loan interest rate of 4% or less. Beginning on July 1<sup>st</sup>, 2003, interest costs decreased to a total loan interest rate of 3.75% or less.

Program interest rates are evaluated and set annually. To establish the program interest rate, several items are considered, including the costs of the state's match. The ability to provide a lowest possible cost is also a consideration in setting the interest rate. In SFY11, the program provides principal forgiveness for a portion of the loan, or a reduced interest rate to help some economically struggling communities. The financial advisor also provides information to help the program provide interest rates below the market rate.

2. Refinance qualifying debt obligations for drinking water facilities if the debt was incurred and construction initiated after July 1, 1993. At the beginning of FY11 approximately \$13,516,000 of debt has been refinanced through this program;
3. Guarantee or purchase insurance for local debt obligations. At the beginning of FY11 no loans have been made for this purpose;
4. Provide a source of revenue or security for general obligation bonds and Revenue Anticipation Notes (RAN), the proceeds of which are deposited in the revolving fund. At the beginning of FY10 \$1.2 million has been provided for this purpose. There is a 1% loan loss reserve surcharge included as part of the 3.75% interest rate for loans not qualifying for a hardship. The use of the surcharge is to pay principal and interest on state G.O. Bonds if the Debt Service Account is insufficient to make payments. This is to secure \$9,515,000 in State General Obligation Bonds and \$2,245,000 in Revenue Anticipation Notes (RANs) for a total of \$11,760,000. The excess over the required reserve was transferred to the principle account to make loans;
5. Provide loan guarantees for similar revolving funds established by municipalities. At the beginning of FY11 no loans have been made for this purpose;
6. Earn interest on program fund accounts; at the beginning of FY11 our cash flow demonstrates this program will continue to be a strong source of loan funds once the federal grants are terminated. Interest income to date can be used to pay off program G.O. Bond debt and RANs. The projected interest of approximately \$29,800 in FY11 will be used to pay debt or make loans in the program;
7. Pay reasonable administrative costs of the DWSRF program not to exceed four (4) percent (or the maximum amount allowed under the federal act) of all federal grants awarded to the fund. In addition to using DWSRF funds for administration, each loan has an administrative fee included in the principal and an administrative surcharge included in the 3.75% interest rate charged to borrowers. The fee is 0.575% and the surcharge is 0.75%. The revenue generated from this fee and surcharge, will be used for DWSRF administration costs not covered by the EPA grants after capitalization grants cease and pay for

administration of recycled projects. At the beginning of FY11, there was approximately \$3,039,514 available for this purpose. Capitalization grants are approved by Congress every year and proposed reauthorizing legislation is currently projecting DWSRF funding through approximately FFY 2011 or 2012. There is also a one (1) percent one time loan origination fee charged at loan closing. If needed, these administrative funds could be transferred to the principle account and used to make loans.

For SFY05 through SFY10, and again in SFY11, DEQ and DNRC have determined that the 0.575% administrative fee (surcharge) and the 1% loan origination fee can be waived. This determination will be reviewed at the beginning of each state fiscal year in the future.

Any unused administrative funds will be banked, i.e., placed in an account and used for administration in future years, after federal capitalization grants are no longer available and the program must rely solely on revolving funds.

Currently, federal capitalization grants were only authorized through FFY04. However, as mentioned above, Congress has continued to appropriate funds each year and continues to propose draft legislation that would reauthorize funding in the future. When capitalization grants are no longer available, the program is expected to be capitalized and to operate on its own revenue.

One option available to states is to use the federal funds to leverage additional state bond funds. This makes available more money to meet high demands, but it increases the financing costs and thus the loan rate charged to communities and districts. DEQ and DNRC still do not recommend using the program in this manner at this time, and do not currently foresee changing to a leveraged approach. The two departments previously explained the leveraging option to the Advisory Committee and to the people attending the 1997 public hearings, along with their recommendation not to pursue leveraging. The advisory committee concurred, and general agreement with this recommendation was expressed at each hearing.

The impact of funding decisions on the long term financial health of the DWSRF are evaluated frequently during the course of the fiscal year. Prior to the application for a capitalization grant, DEQ program staff review and establish the requested set-aside amounts. The total set-aside amounts for the year are then considered in evaluating the status and availability of loan funds. The state does both short and long term cash flows. Each loan is evaluated and security is required to ensure that loans will be repaid to the fund. The long term cash flows extend over 20 years. This demonstrates there will be funding for future projects and that the fund will continue to grow.

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**DRINKING WATER REVOLVING FUND  
PROGRAM FUNDING STATUS**

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<b>SOURCE OF FUNDS</b>	PROJECTED THRU SFY 2010	PROJECTED FOR SFY 2011	TOTAL
Federal Cap. Grants	\$110,352,900	\$13,573,000	
Set-Asides (listed on pg.19)	(\$14,855,232)	(\$1,925,920)(\$)	\$107,144,748
Total to Loan Fund	\$95,497,668	\$11,647,080	\$
STATE MATCH			
Bond Proceeds	\$22,070,580	\$2,714,600	\$24,785,180
Loan Loss Reserve Sweeps	\$4,113,286	\$790,000	\$4,903,826
Loan Repayments	\$37,258,428	\$5,800,000	\$43,058,428
Interest on Fund Investments	\$1,834,554	\$29,800	\$1,864,354
Transfers from CWSRF	\$11,282,486	\$0	\$11,282,486
<b>TOTAL SOURCE OF FUNDS</b>			<u>\$193,039,022</u>
<b>Use of Funds</b>			
Loans Executed			
Direct Loans	\$145,687,480		\$145,687,480
Transfer to CWSRF	\$16,130,213	\$6,000,000	\$22,130,213
<b>TOTAL USES</b>			<u>\$167,817,693</u>
<b>Funds Available for Loan</b>			<u>\$25,221,329</u>
Projected IUP Loans			
Direct Loans (SFY11)		\$38,735,000	\$38,735,000
Projected Balance Remaining			<u><b>(\$13,513,671)</b></u>

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## STATE DWSRF SET-ASIDE ACTIVITY

Set-Aside	Thru 2009 Grant	10 Grant Set-aside	% of '10 Grant	Total	Reserved Authority (year)	Reserved Authority Applied to Previous Grants	Total Remaining Authority Reserved
<b>4% Administration</b>	4,414,116,0 88,276	542,920	4%	4,957,036			0
<b>10% State Program</b>							
<b>PWS Supervision</b>	4,485,271	700,000	5.2%	5,185,270	155,000 (01) 92,930 (06)	118,400 (09)	129,530
<b>Source Water Protection</b>	1,154,600	140,000	1.0%	1,294,600			0
<b>Capacity Development</b>	660,000	82,000	0.6%	742,000	50,000 ('03)		50,000
<b>Operator Certification</b>	965,000	120,000	0.9%	1,085,000	70,000 ('01)		70,000
<hr/>							
<b>Subtotal</b>	7,264,870	1,042,000	7.7%	8,306,870			
<b>2% Small System Tech. Asst.</b>	1,303,226	211,000	1.6%	1,514,226	155,140 ('00) 155,782 ('01) 144,585 (06)		455,507
<b>15% Local Assistance</b>							
<b>Loan Assistance for SWP Capacity Development</b>							
<b>Source Water Assessment*</b>	1,482,620	-	--	1,482,620			
<b>Wellhead Protection</b>	400,400	130,000	1.0%	530,400			
<b>Totals</b>	<b>\$14,865,232</b>	<b>\$1,925,920</b>	<b>14.3%</b>	<b>\$16,791,152</b>	<b>\$823,437</b>	<b>118,400</b>	<b>\$705,037</b>

\* The SDWA only allowed funds for this activity to be set aside one time from the initial FFY97 capitalization grant.

Montana elected to set aside the maximum allowable amount of \$1,482,620 (10%)

## **TRANSFER OF FUNDS BETWEEN THE CLEAN WATER SRF AND THE DRINKING WATER SRF**

At the Governor's discretion, a state may transfer up to 33 percent of its Drinking Water SRF capitalization grant to the Clean Water SRF or an equal amount from the Clean Water SRF to the Drinking Water SRF. Transfers could not occur until at least one year after receipt of the first capitalization grant, which was June 30, 1999. This transfer authority was effective thru fiscal year 2001. One-year extensions of this transfer authority were granted through the VA, HUD, and Independent Agencies Appropriation Bill until the FY06 appropriation bill, when the transfer provision was authorized indefinitely. In addition to transferring grant funds, States can also transfer state match, investment earnings, or principal and interest repayments between SRF programs.

One transfer of funds is anticipated in SFY11. There is an expectation that \$6 million will be transferred to the CWSRF in the state fiscal year 2011. In the last 10 years funds have been transferred back and forth between the two programs.

Table 1 below summarizes transfers to date, and funds still available for transfer.

**Table 1 - Amounts Available to Transfer between State Revolving Fund Programs**

Year	Transaction Description	Banked Transfer Ceiling	Transferred from CWSRF to DWSRF	Transferred from DWSRF to CWSRF	DWSRF Funds Available for Transfer	CWSRF Funds Available for Transfer
1997	DW Grant Award	\$4,892,646	---	---	\$4,892,646	\$4,892,646
1998	DW Grant Award	7,242,675	---	---	7,242,675	7,242,675
1999	DW Grant Award	9,705,729	---	---	9,705,729	9,705,729
2000	DW Grant Award	12,265,539	---	---	12,265,539	12,265,539
2000	Transfer (2 <sup>nd</sup> Rnd \$)	12,265,539	4,750,328	-0-	17,015,867	7,515,211
2001	DW Grant Award	14,835,942	---	---	19,586,270	10,085,614
2001	Transfer (2 <sup>nd</sup> Rnd \$)	14,835,942	4,032,158	-0-	23,618,428	6,053,456
2002	DW Grant Award	17,493,267	---	---	26,275,753	8,710,781
2004	DW Grant Award	20,134,608	---	---	28,917,094	11,352,122
2004	Transfer (2 <sup>nd</sup> Rnd \$)	20,134,608	-0-	2,559,810	26,357,284	13,911,932
2005	Transfer (2 <sup>nd</sup> Rnd \$)	20,134,608	-0-	2,570,403	23,786,881	16,482,335
2005	Transfer (2 <sup>nd</sup> Rnd \$)	20,134,608	-0-	1,000,000	22,786,881	17,482,335
2005	DW Grant Awards	25,608,821	---	---	28,261,094	22,956,548
2006	Transfer (1 <sup>st</sup> Rnd \$)		-0-	5,000,000	23,261,094	27,956,548
2006	DW Grant Award	28,324,490	-	-	25,976,763	30,672,217
2007	DW Grant Award	31,040,060	-	-	28,692,333	33,387,787
2008	Transfer (2 <sup>nd</sup> Rnd \$)		2,500,000		31,192,333	30,887,787
2008	DW Grant Award	33,728,240			33,880,513	33,575,967
2009	Transfer (1 <sup>st</sup> Rnd \$)			5,000,000	28,880,513	38,575,967
2009	DW Grant Award	36,416,420			31,568,693	41,264,147
2009	DW ARRA Grant Award	42,851,420			38,003,693	47,699,147
2010	DW Grant Award	47,330,510			42,482,783	52,178,237

Year	Transaction Description	Banked Transfer Ceiling	Transferred from CWSRF to DWSRF	Transferred from DWSRF to CWSRF	DWSRF Funds Available for Transfer	CWSRF Funds Available for Transfer
2011	Transfer (1 <sup>st</sup> Rnd \$)			3,000,000	39,482,783	55,178,237
2011	Transfer (2 <sup>nd</sup> Rnd \$)			3,000,000	36,482,783	58,178,237
<b>Total</b>			<b>11,282,486</b>	<b>22,130,213</b>		

## **SET-ASIDES**

The Drinking Water State Revolving Fund also is charged with funding certain provisions of the federal Safe Drinking Water Act, through the use of “set-aside” accounts. States are given flexibility to set aside specified amounts of the federal drinking water capitalization grant for specific purposes outlined in federal law; also outlined in state law in MCA 75-6-201, et seq. These set-asides each have different purposes and conditions, and some are mandatory. Montana is continuing to fund the following set-asides, each of which is described in more detail in the following sections:

- administration
- technical assistance for small communities
- capacity development
- operator certification
- public water supply programs
- source water assessment -- program implementation and field data collection
- source water assessment -- wellhead protection program

## **ADMINISTRATION**

The DEQ set aside four percent of the FY10 capitalization grant, or \$542,920, for program administration, and is planning to set aside the full four percent (estimated at \$520,000) from the FFY11 grant. This will cover continued development of the program and the intended use plan, review of water system facilities plans, review of construction and bid documents, assistance and oversight during planning, design and construction, loan origination work, administering repayments, preparation of bond issuance, and costs associated with the advisory committee and the public comment process. This set-aside also will continue to fund one loan management position at DNRC, four engineering positions at DEQ, and one administrative support position at DEQ. These costs and new personnel were approved by the 1997 Montana Legislature.

Any funds that are set-aside for administration but not actually spent will be “banked;” i.e., they will be placed in an account and used for administration in future years, after federal capitalization grants are no longer available and the program must rely solely on revolving funds. Spending such funds is subject to approval of the Montana Legislature, although federal and bond restrictions will limit use of these funds to purposes related to this program. In recent years, actual program expenses have exceeded the maximum four percent cap grant funds for administration. Additional costs have been paid for with other DWSRF “state special administration” funds.

## **TECHNICAL ASSISTANCE FOR SMALL COMMUNITIES**

This provision allows states to provide technical assistance to public water systems serving populations of 10,000 or less. The Drinking Water SRF program will continue to provide outreach to small public water supply systems through an integrated approach designed to reach: (1) communities whose systems have chronic violations that threaten public health, (2) communities requesting help to correct operation and maintenance problems or to develop needed water system improvement projects, and 3) communities due for routine site visits by DEQ, to assist them with proper operation and maintenance procedures. These routine visits will be conducted with close coordination with and at the specific direction of the DEQ Public Water Supply Program. These activities help achieve SRF program short and long term goals by providing technical expertise with system O&M and facilitating SDWA compliance.

Efforts focus on providing operation and maintenance (O&M) technical assistance to a large number of small systems throughout Montana. Services include help with source water problems, and systems for the treatment, pumping, storage, and distribution of safe drinking water. Technical assistance, including hands-on work as well as on-site training, can often correct difficulties and provide lasting benefits. Public health protection is enhanced through operator training and assistance and by providing immediate solutions to water system O&M problems. To augment long-term compliance and the continued delivery of safe drinking water, operators are given written information, including who can be contacted for help with specific issues. In addition, written reports provide documentation and follow-up of the technical assistance effort to the water system operators, owners, and DEQ.

DEQ has contracted these services to a technical assistance provider within the state. Expenditures from this set-aside cover contractor salaries, travel expenses and costs related to reporting and follow-up activities, and DEQ contract administration and other small system technical assistance. The original contract was awarded to Midwest Assistance Program (MAP) to provide these services in June, 1999. By June 30, 2005, over 720 site visits were conducted at a total cost of approximately \$718,200 under the original contract. In February 2005 an RFP was issued to re-bid the contract and in July, 2005 a new contract was again awarded to Midwest Assistance Program. Under this new contract, 525 site visits were conducted in SFY 2006 to SFY 2009 with an additional 130 visits projected by June 30, 2010.

Contract activities for state fiscal year 2011 will be funded with \$203,600 set-aside from the federal fiscal year 2010 capitalization grant to fund technical assistance under this contract. Furthermore, funds have been reserved from the FFY2000 and FFY 2001 capitalization grants for this set-aside. However, those reserved funds were used to finance projects until they are needed for set-aside activities at a future date.

To determine the value and effectiveness of this set-aside, DEQ evaluates the program on a yearly basis. Evaluations are based on the contractor's written reports mentioned above and on a survey of water system personnel who have received technical assistance. These evaluations are used to identify positive results, or problems with the program, and to consider opportunities for improvement. The original contract with MAP was renewed annually from SFY 2000 to SFY 2005. The new contract was renewed in SFY 2006 to SFY 2011, and will be reviewed annually with the option of renewing the contract if appropriate. Any significant changes would be discussed in future intended use plans.

## **STATE PROGRAM MANAGEMENT**

This group of set-asides consists of Capacity Development, Operator Certification, Public Water Supply Supervision (PWSS), and Source Water Protection. In addition to the state 20% match for the entire federal capitalization grant, DEQ is required to provide an additional 1 to 1 match for these four set-asides. Federal regulations allow that up to one half of that match can be shown from previous expenditures made in 1993. The other half of the match must be demonstrated from the most recent fiscal year expenditures. Montana set-aside \$1,042,000 for State Program Management from the FFY10 grant. A table illustrating the State's 1 to 1 match expenditures is shown below. Please note that \$2,094,255 was available for match in SFY09, exceeding the federal requirement. A discussion of the individual set-aside activities follows after the table.

**MONTANA DEPT OF ENVIRONMENTAL QUALITY  
PUBLIC WATER SUPPLY PROGRAM**

**INTENDED USE PLAN**

		<b>FUND SOURCES</b>		
		<b>FEDERAL</b>	<b>STATE MATCH</b>	<b>STATE EXCESS</b>
<b>State FYE 93</b>				
<b><u>Activity</u></b>	<b><u>R/C</u></b>			
Public Water Supply Program	2511/2512	738,559	246,186	
Drinking Water Fees	2512			203,526
Subdivisions	2515			173,061
Subdivision Supplemental	2518			101,731
Board Cert for W&WW Operators	2516			57,085
<b>TOTAL FY 93</b>		<b>738,559</b>	<b>246,186</b>	<b>535,403</b>

		<b>FUND SOURCES</b>		
		<b>FEDERAL PPG Grant</b>	<b>STATE Match PPG Grant-25%</b>	<b>STATE Match for SRF Grant</b>
<b>State FYE 09</b>				
<b><u>Activity</u></b>	<b><u>Org Unit</u></b>			
Public Water Supply Program - 02204	120520, 302832, 545811	1,236,250	412,083	
Subdivision Fees - 02418	120520,302827,546115 - 546160			1,580,340
Drinking Water Fees - 02204	545812, 545819			426,558
Board Cert for W&WW Operators - 02420	545916			87,357
<b>TOTAL FY 09</b>		<b>1,236,250</b>	<b>412,083</b>	<b>2,094,255</b>

## CAPACITY DEVELOPMENT

DEQ set aside \$82,000 from the FFY10 capitalization grant for this activity. The 1996 Amendments to the Safe Drinking Water Act allow states to use SRF funds to establish authority to enforce capacity requirements and to implement a capacity development strategy. The purpose of this effort is to ensure that all new and existing community and non-transient non-community public water supply systems have the necessary technical, financial and managerial capability to comply with all of the primary requirements of the SDWA. EPA also requires that systems demonstrate adequate capability in these areas as a condition of approval for Drinking Water SRF loans.

The State could have lost substantial portions of successive capitalization grants if it did not develop and implement strategies to assist existing water systems with capacity development. The portions of the grants that could have been lost were 10 percent in FY 2001, 15 percent in FY 2002, and 20 percent of each subsequent year's funds. DEQ submitted its strategies to EPA in August 2000 in order to meet the October 1, 2000, deadline to avoid the withholding provisions. These strategies were then subsequently approved by EPA on October 10, 2000.

The strategies are a methodology used to identify and prioritize public water systems in need of improving technical, financial, and managerial capacity. (A complete copy of the capacity development strategies can be obtained from DEQ.) A part of these strategies include providing assistance to those systems by use of the set-aside funding. The state of Montana has over 1900 public water supplies. Given the large number of systems and a shortage of staff with the requisite financial and managerial experience, MDEQ has chosen to provide these services through a contractor. MDEQ entered into a contract with the Midwest Assistance Program (MAP) in March 2001 to provide these assistance services. Through SFY10, MAP has provided in-depth financial and managerial services to approximately 168 public water systems at a total cost of approximately \$616,000. In addition to the FFY10 cap grant funds, MDEQ has also previously reserved \$50,000 in authority from the FFY 2003 capitalization grant for continuing this activity. However, those funds were actually used to finance infrastructure projects in the interim until they are needed for set-aside activities at a future date.

The format for financial and managerial assistance begins with telephone or written contact with the selected water system, followed by one or more on-site visits to evaluate the financial and managerial status of the system. Following the site visits, a written report is prepared and mailed to the system owner or manager, summarizing the observations and recommendations discussed during the evaluation. A copy of any written correspondence is also forwarded to MDEQ.

This contract has been renewed annually. To comply with state procurement requirements, a new Request for Proposals was issued in 2006 to allow MAP and other contractors the opportunity to continue providing these services to public water supplies. As a result of this process, MAP was again selected as the financial and managerial assistance provider. The current contract with MAP expires on July 31, 2010, and may be extended in annual increments. It is anticipated that these activities will be funded at a similar level from the FFY11 cap grant. The activities performed under this contract help achieve SRF program short and long term goals by providing financial and managerial expertise and facilitating SDWA compliance.

## **OPERATOR CERTIFICATION**

DEQ has set aside \$120,000 from the FFY10 capitalization grant for this activity. These dollars will be used to fund a portion of the salaries, benefits and operating expenses for three existing full time employees in implementation of the operator certification requirements of the 1996 amendments to the SDWA. The program is an EPA approved program. The work plans will be very similar to those previously approved by EPA. Program activities include, for both water and wastewater system operators, the examination application and testing process, certification for operator-in-training and fully certified operators, continuing education training and tracking, certification renewal, develop a public interfacing database for operator CECs, program review, compliance and enforcement tracking, and holding and attending stakeholder and peer review meetings.

## **PUBLIC WATER SUPPLY PROGRAM (PWSP)**

The PWSP administrative set-aside is for \$700,000 from the FFY 2010 capitalization grant. The set-aside will fund salaries, benefits and operating expenses for almost twelve and a half (12.23) environmental science specialists and administration. Those positions are assigned to the Helena, Billings and Kalispell DEQ Offices. These positions provide administration, direct assistance, and training to water suppliers in implementation of the Lead and Copper Rule, the Phase II/V Inorganic Rules, Arsenic Rule, Nitrate/Nitrite Rule, Volatile-Organics Rule, the Semi-Volatile Organics Rule, Total Coliform Rule, Consumer Confidence Report Rule, Surface Water Treatment Rules, Disinfection/Disinfection By-Products Rule, Radionuclides Rule, Groundwater Under the Direct Influence of Surface Water Rule, infrastructure security coordination, and the state's ground water chlorination rule. In addition, these funds are utilized to assist EPA and regulated systems with early implementation and new rule assistance prior to program adoption and implementation. The positions also provide sanitary surveys and technical assistance, both on-site and remote, for health advisories, boil water notices, and compliance related issues. The set-aside will also continue to support the database used for rule implementation. The work plan will be similar to the work plan approved for administrative set-asides previously approved by the EPA.

## **Source Water Assessment Program**

### **ADMINISTRATION AND TECHNICAL ASSISTANCE**

Section 1452(g)(2)(B) of the SDWA allows Montana to set aside a portion of the capitalization grant to "administer or provide technical assistance through source water assessment programs." Set-aside funds in the amount of \$140,000 will be used in SFY 10 to administer the Source Water Protection Program and to provide technical assistance to local communities in the development of source water protection plans; \$140,000 will be set aside from the FFY 10 grant for this activity. The source water delineation and assessment reports described in the next section are the basis upon which local source water protection plans are developed. This set-aside helps provide the assistance needed to utilize those technical reports.

The specific goals are to:

- Maintain and enhance public accessibility to spatial data essential to the local development of source water protection plans,
- Improve PWS feature locational data in SDWIS State database by reconciling against source water assessments and sanitary surveys,

- Provide technical assistance and training to PWS operators, managers, and local officials in using source water delineation and assessment reports to develop local source water protection plans, this may include small grants to one or two local communities to support development of source water protection plans,
- Develop and publish educational materials or use “Source Water Collaborative” materials to provide outreach to communities on source water protection,
- Develop or review source water assessment reports for new public drinking water sources, and,
- Provide technical support to non-profit technical assistance providers (for example Montana Rural Water, Midwest Assistance, Local Water Quality Districts) relating to source water protection plan development.

### **WELLHEAD PROTECTION PROGRAM-LOCAL ASSISTANCE**

Section 1428 of the 1996 Amendments to the federal Safe Drinking Water Act (SDWA) requires primacy states to implement a program "*to protect wellhead areas within their jurisdiction from contaminants which may have any adverse effects on the health of persons*". EPA formally approved the Montana Wellhead Protection Program in October 1994 and approved the amended program in November 1999. The combined program was renamed the Montana Source Water Protection Program. DEQ utilizes a program that prioritizes implementation based on public water system classification, size, and apparent risk based on source water characteristics.

Set-aside funds in the amount of \$130,000 will be used in SFY 11 to administer the Wellhead Protection Program and to provide technical assistance to local communities in the development of source water protection plans; \$130,000 will be set aside from the FFY 10 grant for this activity. Effort continues on verifying potential contaminant source (PCS) inventories and providing community outreach in the form of workshops on the operation and maintenance of wells and septic systems. Staff continue to complete sanitary surveys, hydrologic assessments, and to further refine the understanding of ground water- surface water interaction and the hazard posed by on-site wastewater discharges. This effort improves efficiency in the use of travel dollars but also leads to a much better understanding of the issues facing small water system operators.

The specific goals are to:

- Promote Source Water Protection and implementation of management practices to prevent degradation of state waters.
- Review source water protection plans submitted by PWSs and others,
- Complete hydrologic assessments for PWSs with GUDI potential,
- Review and update source water assessments where significant changes have occurred,
- Provide GW Basics training to PWS operators,
- Provide on-site groundwater and wastewater O&M workshops to citizens and others, and
- Conduct sanitary surveys and verify PCS inventory.

## APPENDIX 1: RANKING CRITERIA FOR DRINKING WATER SRF PRIORITY LIST

### 1. Documented health risks

#### a. Acute health risks - 120 points max.

Fecal coliform or other pathogens - two or more boil orders in any twelve-month period. Risk must be documented as a reoccurring and unresolved problem that appears to be **beyond the direct control** of the water supplier.

Surface Water Treatment Rule (SWTR) treatment technique violation - source must have been developed as an unfiltered supply, an inadequately filtered supply, Ground Water Under the Influence of Surface Water, and/or without adequate contact time **prior to the development of EPA SWTR** regulations that would have mandated improved treatment.

Chemical contaminants (other than nitrate or nitrite) - risk must be documented as reoccurring and unresolved problem confirmed through quarterly sampling (or as determined by DEQ) that appears to be **beyond the direct control** of the water supplier. Contaminants must be present at levels exceeding Unreasonable Risk to Health (URTH) levels.

Nitrate or nitrite Maximum Contaminant Level (MCL) violations - MCL violation must be confirmed through routine and check sampling as required by DEQ.

**Guidance for ranking: For unfiltered surface water, use 70 percent of max. Points in this category unless there have also been documented problems with turbidity, fecal contamination or disease outbreaks. Award an additional 10 percent of max points for each of the following: boil order resulting from a turbidity violation, fecal MCL violation, documented disease outbreak. If disease outbreak has been documented, award maximum points.**

**For filtered surface water systems, a CT violation without boil orders or fecal MCL violations, etc. , should receive 50 percent of maximum points under this category. Award additional points for the additional violations.**

**Example: an unfiltered surface water system has had turbidity violations resulting in a boil order, as well as a fecal MCL violation. There have been no documented disease outbreaks. The system would get 70% + 10% + 10% = 90% of max points in this category.**

#### b. Non-acute health risks - 60 points max.

(Non-fecal) coliform bacteria - two or more Total Coliform Rule (TCR) (non-acute) MCL Significant Non-Compliances (SNCs) automatically qualify if the problem is documented as a regularly reoccurring and unresolved problem that is **beyond the direct control** of the water supplier.

Man-made chemical contaminants - problem must be documented as a reoccurring and unresolved problem that is **beyond the direct control** of the water supplier. Contaminants must be present at levels that are above the PQL, and less than the URTH level. Contaminants must be detected at least twice during quarterly monitoring in any twelve month period. MCL violations may or may not occur.

Natural chemical contaminants - problem must be documented as a reoccurring and unresolved problem through quarterly sampling (or as otherwise determined by DEQ) that is **beyond the direct**

**control** of the water supplier. Contaminant levels must be confirmed as an MCL violation, but the averaged value of the violation must be less than the URTH level.

**Guidance for Ranking: Start with 50 percent of maximum points in this category for lead and copper or other chemical violations and go up or down in 10 percent increments depending on the severity of the problem.**

**2. Proactive compliance measures - 50 points max.**

Improvements in infrastructure, management or operations of a public water system that are proactive measures to remain in compliance with current regulatory requirements, to ensure compliance with future requirements, or to prevent future, potential SDWA violations.

**Guidance for ranking: If a system is reacting to an existing documented health violation under category 1a or 1b, it should receive no points under this category. Emphasis should be toward a deliberate proactive approach to potential health problems. A system with points awarded in this category typically will currently be in compliance with most or all SDWA regulations.**

**3. Potential health risks**

**a. Microbiological health risks - 25 points max.**

Occasional but reoccurring detects of coliform bacteria resulting in one or less TCR (non-acute) MCL violation in any twelve month period.

Reoccurring and unresolved problems with non-coliform growth that are beyond the direct control of the water supplier, and result in inconclusive coliform bacteria analyses.

Water distribution pressures that routinely fall below 35 psi at ground level in the mains, or 20 psi at ground level in customers' plumbing systems. Problems must be the result of circumstances beyond the direct control of the water supplier.

**b. Nitrate or nitrite detects - 25 points**

Occasional but reoccurring detects of nitrate or nitrite at levels above the MCL that occur once or less in a twelve month period. MCL violations are not confirmed by check sampling.

**c. Chemical contaminant health risks - 20 points max.**

Occasional but reoccurring detects of man-made chemical contaminants that occur once or less in any twelve month period. Levels must be above the PQL, but below the URTH level. MCL violations do not occur because of the presence of the contaminant is not adequately documented through check-sampling.

Occasional but reoccurring detects of natural chemical contaminants (other than nitrate or nitrite) at levels above the MCL that occur once or less in a twelve month period. MCL violations are not confirmed by check sampling.

**Guidance for ranking: No additional points should be given in this category for contaminants already addressed in categories 1 or 2. However, if a project scope includes remedies for different types of violations, it should receive points in each of the applicable categories.**

**4. Construction of a regional public water supply that would serve two or more existing public water supplies - 30 points.**

Regionalization would increase the technical, managerial and/or financial capacity of the overall system, would result in some improvement to public health, or bring a public water system into compliance with the SDWA.

**5. Affordability (Only one applicable - maximum 20 points)**

Expected average household combined water and sewer user rates, including debt retirement and O&M are:

- greater than 3.5% of MHI - 20 pts
- between 2.5% and 3.5% (inclusive) of MHI - 15 pts
- between 1.0% and 2.5% (inclusive) of MHI - 10 pts
- 1.0% or less of MHI - 5 pts

**Drinking Water SRF Priority List Bypass procedures.**

If it is determined by DEQ that a project or projects are not ready to proceed or that the project sponsors have chosen not to use the Drinking Water SRF funds, other projects may be funded in an order different from that indicated on the priority list. If DEQ chooses to bypass higher ranked projects, it should follow the bypass procedure.

The bypass procedure is as follows:

1. DEQ shall notify, in writing, all projects which are ranked higher than the proposed project on the Drinking Water SRF priority list, unless it is known that a higher project will not be using Drinking Water SRF funds.
2. The notified water systems shall have 15 calendar days to respond in writing with any objections they may have to the funding of the lower ranked project.
3. DEQ shall address, within a reasonable time period, any objections received.

**Emergency bypass procedures.**

If DEQ determines that immediate attention to an unanticipated failure is required to protect public health, a project may be funded with Drinking Water SRF funds whether or not the project is on the Drinking Water SRF priority list. DEQ will not be required to solicit comments from other projects on the priority list regarding the emergency funding.

**APPENDIX 2: DRINKING WATER SRF COMPREHENSIVE PROJECT LIST – SFY 2011**

*Numeric PPL Ranking Report*

<i>Rank No.</i>	<i>Total Points</i>	<i>Project Name</i>	<i>Description</i>	<i>Amount</i>	<i>Population</i>
1	112	Eastview Acres Homeowners	Connection to Mountain Water	\$100,000	28
2	110	South Chester Water Users	New Water Source	Unknown	100
3	104	Crow Tribe	Phase 4 Water System Improvements	\$18,655,000	1522
4	99	Kevin, Town of	Water System Improvements	\$145,000	178
5	95	Upper/Lower River Road Water and Sewer	Connect to City of Great Falls	\$2,103,036	1075
6	84	Essex	Develop GW to Replace Untreated	Unknown	35
7	80	Eureka, Town of	Storage and Distribution Improvements	\$2,000,000	1017
8	80	Gore Hill WD	Arsenic Treatment & Distribution System Improvements	\$509,000	500
9	80	Warren School Water System/City of Helena	Connect to City's system.	\$1,100,000	340
10	70	Stevensville, Town of	Water System Improvements	\$7,500,000	1732
11	70	Sun Prairie Village Co. W & SD	New Wells	\$3, 576,000	1400
12	65.5	Jordan	New Well, Storage Reservoir	\$4,066,000	443
13	65	Dry Prairie Regional Water System	Ref preliminary draft final	\$8,000,000	24829
14	65	Hardin, City of	WTP Improvements	\$1,080,780	3510
15	65	Rocky Boys Regional Water System	Regional Water System	\$180,000	45743
16	60	Lockwood Co. W&SD	WTP Clearwell Improvements	\$900,000	4300
17	60	White Sulphur Springs	Backup Water System	\$75,000	984
18	57.5	Bynum-Teton County Water District	Water System Improvements	\$500,000	45
19	57	Lambert Co Water and Sewer District	New Treatment Facility, New Well	\$62,600	154
20	56	Blue Cloud W & S, LLP	Arsenic Treatment	\$50,000	50
21	55	Avon School	Replace UV System	\$3,000	60
22	55	Flathead Co Water and Sewer District #1 Evergreen	Distribution	\$132,513	4000
23	55	Hobson, Town of	New Water System	\$150,000	230
24	55	Lewistown, City of	Install Meters on Remaining	\$550,000	6500
25	54	Lake County Transfer Station	Water System Improvements	\$131,750	62
26	54	Sheavers Creek WD/Woods Bay	Water System Improvements	\$1,350,000	150
27	52.5	Boulder, City of	Copper/Corrosion Control Treatment	\$100,000	1445
28	52.5	Fort Smith W & D	New Well, Storage & Distribution System Improvements	\$535,000	350
29	50	Big Sky Water and Sewer District	Well, Storage, Transmission, Telemetry	\$5,000,000	4000
30	50	Billings, City of	Treatment Plant, Pump Station	\$50,000,000	92000
31	50	Bozeman, City of	Water System Improvements	\$40,700,000	28500
32	50	University of Montana	Backflow Prevention	\$1,753,000	14000
33	50	Virginia City, Town of	Service Meters	\$430,000	137
34	49	Shelby, City of	Well Field and Storage	\$4,500,000	3500
35	47.5	Deer Lodge, City of	Well, Pump, Well House, Telemetry	\$204,500	3375
36	47.5	Oilmont Co Water District	Extend Distribution System	Unknown	600
37	47.5	Red Lodge, City of	Treatment Plant Upgrades, Wells	\$500,000	2255
38	47	Elk Meadows Ranchettes	System Upgrades, Storage, Supply	\$300,000	150
39	45	Anaconda - West Valley Consol.	Hearst Lake/Alt. Supply	\$6,500,000	1365
40	45	Chester, Town of	Raw Water Pond Liners	\$448,000	757
41	45	Custer County W & S Dist.	Community Water System	\$1,000,000	180
42	45	Dutton, Town of	New Well	Unknown	447

<i>Rank No.</i>	<i>Total Points</i>	<i>Project Name</i>	<i>Description</i>	<i>Amount</i>	<i>Population</i>
43	45	Emkayan Village WD	Distribution System and Telemetry Control Improvements	\$200,000	150
44	45	Eureka, Town of	Connect Midvale Water & Sewer District	\$532,000	1287
45	45	Firelight Meadows Subdivision	Corrosion Control & Disinfection	\$30,000	500
46	45	Forsyth, City of	Treatment Plant Upgrades	\$27,192	2200
47	45	Great Falls, City of	Storage Rehab, Distribution	\$2,181,100	60000
48	45	Melstone, Town of	New Well, Ro Treatment	Unknown	136
49	45	Roundup, City of	Water System Upgrade	Unknown	1807
50	45	Tiber Co Water District	Distribution, Telemetry, Controls	Unknown	300
51	42.5	Miles City, City of	(2) Treatment Plant, Storage	\$1,950,000	8487
52	42	Hungry Horse Water District	Additional Storage and Distribution	Unknown	1000
53	40	Glendive, City of	Distribution/Storage Improvements	\$736,052	4802
54	40	Scobey	New Pumps, Controls, CL2	\$140,000	1101
55	40	Sun Prairie Village Co. Water & Sewer District	Trans. Main, Storage, and Meters	\$750,000	1483
56	38	Belgrade, City of	Water Supply Well Construction, Replacement	\$8,132,850	5728
57	37.5	Pleasant View Homesites	Storage and Distribution System	\$420,000	82
58	37.5	Sand Coulee WD		\$577,000	161
59	37.5	Somers Co Water and Sewer District	New Well, Additional Storage	\$530,000	500
60	35.5	Dillon, City of	Storage reservoir, distribution	\$781,000	4050
61	35	Colstrip	Distribution Improvements	\$2,046,000	2600
62	35	Darby, Town of	Two Well Houses	\$100,000	650
63	35	Fromberg, Town of	Water System Improvements	\$147,000	486
64	35	Laurel, City of	WTP Improvements	\$950,000	6255
65	35	Lewis & Clark County	Disinfection for Senior Centers.	\$46,000	60
66	32.5	Judith Gap, Town of	Distribution System Improvements	\$224,400	139
67	32.5	Libby, City of	Distribution Improvements	Unknown	200
68	32.5	Ramsay Water and Sewer District	Water System Improvements	\$165,000	100
69	32.5	Ronan, City of	Water System Improvements	\$4,495,000	2008
70	32.5	Saco, Town of	New Storage Reservoir, System Improvements	\$1,000,000	224
71	32.5	Superior, Town of	Phase I Distribution System Improvements	\$1,217,000	865
72	32.5	Wilderness Plateau W & SD	Pump Controls, Drives, S/L Meters W/Backflow	\$263,000	400
73	30	Baker-North County Water & Sewer District	Distribution System Improvements	\$916,000	100
74	30	Bearcreek, Town of	Water System Improvements	\$500,000	200
75	30	Big Timber Water Works	Treatment and Distribution	\$3,147,500	1568
76	30	Cooke City Water and Sewer District	Storage Tank and Distrib. System Improvements	\$1,000,000	300
77	30	Cut Bank, City of	Distribution Improvements	\$229,000	3105
78	30	Loma Co Sewer and Water District	Settling Pond	\$100,000	495
79	30	Loma Co Sewer and Water District	Treatment Plant Upgrade	\$99,000	495
80	30	Missoula Co. - Lewis & Clark Subdivision	Distribution Replacement & Service Meters	\$660,000	110
81	30	Missoula Wye Area Regional System	Distribution Improvements, Consolidation of Systems	\$12,000,000	0
82	30	North Helena Valley Water and Sewer District	Consolidation of Existing PWSs	Unknown	5000
83	30	Ravalli County	Connection to City of Hamilton	\$100,000	50
84	30	Valier, Town of	Water System Improvements	\$900,000	469

<i>Rank No.</i>	<i>Total Points</i>	<i>Project Name</i>	<i>Description</i>	<i>Amount</i>	<i>Population</i>
85	30	Wapiti Acres W & SD	New Well, Trans. Main, Storage Tank, S/L Meters	\$377,000	41
86	27.5	Belt, Town of	New Storage Tank	\$688,000	603
87	27.5	Ekalaka, Town of	Distribution System Improvements	\$226,000	410
88	27.5	Fairfield, Town of	Distribution & Pump Control Improvements	\$350,000	659
89	27.5	Forseyth, City of	New Storage Tank, Trans. Main & Pumpstation, Distribution	\$3,151,000	1944
90	27.5	Fort Peck County Water District	Distribution Improvements	\$750,000	663
91	27.5	Homestead Acres Water & Sewer District	Water System Improvements	\$475,000	550
92	27.5	Martinsdale WUA (Water and Sewer District)	Water System Improvements	\$100,000	100
93	27.5	Pablo - Lake Co Water and Sewer District	Distribution System Improvements	\$157,000	1814
94	27.5	Polson	Water System Improvements	\$6,500,000	4041
95	27.5	St Ignatius, Town of	Water System Improvements	\$155,000	825
96	27.5	Troy, City of	Replacement of Water Systems	\$1,500,000	957
97	25	Culbertson, Town of	Refinance Existing Debt	\$207,535	716
98	25	Darby, Town of	Storage Tank, Additional Well	Unknown	650
99	25	Ennis, Town of	New Well & Pumphouse	\$200,000	1005
100	25	Flathead County W & SD No. 8	Water System Improvements	\$1,194,000	480
101	25	Fort Benton, City of	Distribution System Improvements	\$750,000	1470
102	25	Jette Meadows Water & Sewer District	New Well, Water System Improvements	\$250,000	300
103	25	Manhattan, Town of	Water System Improvements	\$1,802,000	1396
104	25	Nashua, Town of	Distribution System Improvements	\$150,000	296
105	25	Shelby, City of	Distribution System Improvements	\$1,321,200	3419
106	25	Stevensville, Town of	Transmission & Distribution Replacement	\$2,260,000	1914
107	25	Whitefish, City of	Transmission/Distribution System Improvements	\$400,000	8083
108	22.5	Bigfork County Water and Sewer District	Water System Improvements (Source, Storage, Distribution)	\$3,000,000	1200
109	22.5	Billings Heights W D	Storage and Distribution System Improvements	\$1,038,000	11418
110	22.5	Billings, City of	Zone 3 & 4 Storage Reservoirs	\$12,650,000	92000
111	22.5	Billings, City of Fox Reservoir	Fox Reservoir Expansion	\$6,200,000	100148
112	22.5	Columbus, Town of	New Well	\$320,000	1748
113	22.5	Green Acres County W & SD	Storage, Telemetry & Distribution Improvements	\$200,000	465
114	22.5	Harlem, City of	Treatment Plant Upgrades	\$600,000	848
115	22.5	Harlowton, City of	Water System Improvements	\$130,000	899
116	22.5	Havre, City of	Distribution	\$1,000,000	10200
117	22.5	Lakeside County Water and Sewer District	New Storage Reservoir	\$500,000	500
118	22.5	RAE Water & Sewer District	Distribution System Improvements	\$150,000	819
119	22.5	Richey, Town of	New Storage Reservoir	\$110,000	189
120	22.5	Seeley Lake	Storage Tank Improvements	Unknown	2000
121	22.5	Three Forks, City of	New Wells	\$170,000	1845
122	20	Belgrade, Town of	Distribution System Improvements	\$1,251,000	7323
123	20	Billings, City of	Distribution system improvements.	\$800,000	89847
124	20	Black Eagle WD	Distribution System Improvements	\$265,000	1000
125	20	Butte-Silverbow	Distribution Improvements	\$7,414,000	33892
126	20	Helena, City of	Distribution Improvemnets	\$1,095,000	30000
127	20	Mountain Water Co. - Missoula	Distribution Improvements & Booster Pump Station	\$1,014,000	66000

<i>Rank No.</i>	<i>Total Points</i>	<i>Project Name</i>	<i>Description</i>	<i>Amount</i>	<i>Population</i>
128	20	Seeley Lake Water District	Distribution	\$50,000	2000
129	17.5	Flathead Co Water and Sewer District #8	Additional Well	\$85,000	490
130	15	Broadview, Town of	Water System Improvements	\$175,000	150
131	12.5	Glendive - Dawson Community College	Booster Station	Unknown	300
132	10	Antelope Water and Sewer District	Refinance Existing Debt	\$60,000	58
133	10	Bainville	Refinance Existing Debt	\$32,6000	153
134	10	Big Sandy, Town of	Refinance Existing Debt	\$393,922	345
135	10	Brockton, Town of	Refinance Existing Debt	Unknown	245
136	10	Firelight Meadows Subdivision - Refinance	Refinance Existing Debt	\$635,000	500
137	10	Froid, Town of	Refinance Existing Debt	\$221,000	195
138	10	Geyser-Judith Basin Co. Water & Sewer District	Refinance Existing Debt	Unknown	299
139	10	Glasgow, Town of	Refinance Existing Debt	\$1,374,203	3235
140	10	Hysham, Town of	Refinance Existing Debt	\$200,000	330
141	10	Medicine Lake, Town of	Refinance Existing Debt	\$360,000	269
142	10	Nashua, Town of	Refinance Existing Debt	\$60,000	325
143	10	Outlook Water and Sewer District	Refinance Existing Debt	Unknown	123
144	10	Plentywood	Refinance Existing Debt	Unknown	2061
145	10	Poplar, City of	Refinance Existing Debt	\$650,000	911
146	10	Ryegate, Town of	Refinance Existing Debt	Unknown	268
147	10	Stanford, Town of	Refinance Existing Debt	Unknown	454
148	10	Sun Prairie Water and Sewer District	Refinance Existing Debt	\$200,000	1483
149	10	Westby, Town of	Refinance Existing Debt	\$15,592	172
150	7.5	Alberton, Town of	Storage and Distribution System Improvements	Unknown	374