1	BEFORE THE BOARD OF ENVIRONMENTAL REVIEW
	OF THE STATE OF MONTANA
2	
3	IN THE MATTER OF:)CASE BER 2007-07-AQ
	SOUTHERN MONTANA ELECTRIC)
4	GENERATION AND TRANSMISSION)
	COOPERATIVE - HIGHWOOD)
5	GENERATING STATION)
	AIR QUALITY PERMIT NO. 3423-00)
6	
7	
	TRANSCRIPT OF PROCEEDINGS
8	BOARD DELIBERATIONS
9	
10	Heard at the Mitchell Building
11	1520 East Sixth Avenue, Room 111
12	Helena, Montana
13	May 30, 2008
14	12:30 p.m.
15	
16	BEFORE CHAIRMAN JOSEPH RUSSELL,
17	BOARD MEMBERS LARRY MIRES, GAYLE
18	SKUNKCAP, BILL ROSSBACH; ROBIN SHROPSHIRE;
19	and DON MARBLE (By telephone)
20	
21	
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24	
2.5	

1	WHEREUPON, the following proceedings were
2	had:
3	* * * *
4	CHAIRMAN RUSSELL: We're now on to the
5	matter of appeals by Southern Montana Electric,
6	Citizens for Clean Energy, and the Montana
7	Environmental Information Center regarding Air
8	Quality Permit No. 3432-00 issued to SME for the
9	Highwood Generating Station, now referred to as
LO	BER 2007-06 and 07 AQ. Katherine, I'm going to
L1	let you get this started.
L2	MS. ORR: Mr. Chairman, members of the
L3	Board, you have had occasion to read a proposed
L4	order of mine that was drafted based upon a review
L5	of the record and the oral arguments, and also the
L6	hearing that took place on April 21st, I believe;
L7	and it is intended to reflect the intent of the
L8	Board, but by no means is it to be in any way
L9	preclusive of what the Board may want to formulate
20	as its own opinion for the wording or the
21	conclusions.
22	And there has been some discussion about
23	whether the requested relief really reflects the
2.4	intent of the Board. There was in the April 21st

hearing a set of motions made. The first motion

- 1 was to remand for PM2.5 analysis; the second was
- 2 to remand for an analysis of PM; and the third was
- 3 to remand again for 2.5 analysis. And at that
- 4 point, I wasn't sure whether the Board thought
- 5 that, based upon the record, that PM2.5 analysis
- 6 was possible without qualification, or whether
- 7 there needed to be a default to a PM10 analysis in
- 8 the case that a PM2.5 analysis wasn't possible.
- 9 So that's why it's drafted as it is presently.
- 10 If the Board believes that a PM2.5
- analysis is possible based upon the record, then
- 12 this order can be altered in the scope of its
- 13 remand to simply require that a PM2.5 analysis be
- 14 done. And I have taken the liberty of going
- 15 through the opinion, and altering it slightly to
- 16 indicate first in the remand section that only a
- 17 PM2.5 analysis would be required, and that in
- doing that PM2.5 analysis, the deficiencies
- 19 pointed out, as listed in the order for a PM10, be
- 20 avoided. So I have altered this slightly to
- 21 reflect that only a PM2.5 analysis be conducted if
- that is the wish of the Board. And I can go
- 23 through those alterations.
- 24 CHAIRMAN RUSSELL: Because we do have an
- order in front of us, specifically I'd like to

- 1 start from the back and move forward. With that
- 2 in mind, if you look at the order, as it states,
- 3 "Wherefore it is hereby ordered that Permit No. --
- 4 is remanded for a thorough top down BACT analysis
- 5 of PM2.5."
- I would suggest that we can make a
- 7 motion to strike the next sentence, and then
- 8 strike the first three words of the next sentence,
- 9 and capitalize "A," and it would basically state
- 10 that, and then, "A top down BACT analysis
- 11 conforming to NSR manual will be deemed to be
- 12 sufficiently thorough." That would be the new
- order.
- 14 And if we could get that motion, if that
- is the desire of the Board, if we can get that
- motion, then I think we'll go back into the
- findings, and make sure it modifies that order,
- and also that we modify the footer to reflect that
- it's a 2.5 analysis that we're requiring.
- MR. ROSSBACH: So moved.
- 21 CHAIRMAN RUSSELL: It's been moved by
- 22 Bill. Is there a second?
- MR. MIRES: I'll second.
- 24 CHAIRMAN RUSSELL: It's been moved and
- 25 seconded. Any further discussion?

- 1 MR. MARBLE: I have a question. This is
- 2 Don. So when you say a thorough top down BACT
- 3 analysis of PM2.5, does that include that it's not
- 4 using the EPA surrogate concepts?
- 5 CHAIRMAN RUSSELL: Well, we're going to
- 6 -- I think there are members on the Board that
- 7 believe that a top down BACT for 2.5 can be done
- 8 in conformance with the NSR manual.
- 9 MR. MARBLE: I'm not saying that's not
- 10 possible. I'm just saying are they going to fall
- 11 back again on the surrogate idea?
- 12 CHAIRMAN RUSSELL: I don't believe that
- that's what we're telling them.
- MR. MARBLE: I hope not.
- 15 MR. MIRES: Can we just strike that from
- the motion that Bill made?
- 17 CHAIRMAN RUSSELL: Right. The surrogate
- 18 -- that second sentence is the surrogate method.
- MR. MARBLE: So your proposal was to
- 20 strike -- Tell me again what you wanted, Joe.
- 21 CHAIRMAN RUSSELL: Strike the second
- 22 sentence of the order.
- MR. MARBLE: So take it out. So you
- don't say it can't be performed, and then "either
- 25 case" -- what about -- "either case" is the

- 1 language you took out?
- 2 CHAIRMAN RUSSELL: Those three words,
- 3 take that out.
- 4 MR. MARBLE: "Top down BACT analysis
- 5 conforming -- " Is there any discussion? I'd like
- 6 to hear some discussion on that. Is that true?
- 7 Does this language -- I don't know. I'm not
- 8 familiar with the NSR manual. Is that going to do
- 9 the job? Does anybody else have any opinion on
- 10 that?
- 11 CHAIRMAN RUSSELL: This is a Board
- 12 matter now.
- MR. MARBLE: I realize that.
- MR. ROSSBACH: I guess, Don, that's why
- I made the motion the way I did. I do believe
- 16 that this covers what our intention is.
- MR. MARBLE: So you agree with Joe's
- 18 proposal?
- 19 MR. ROSSBACH: Yes. I made the motion
- 20 to adopt it.
- MR. MARBLE: Well, it sounds all right
- 22 with me.
- 23 CHAIRMAN RUSSELL: Anything else?
- 24 Gayle?
- MR. SKUNKCAP: (Shakes head)

- 1 CHAIRMAN RUSSELL: All right.
- 2 MS. SHROPSHIRE: Can somebody read the
- 3 order in its entirety?
- 4 CHAIRMAN RUSSELL: Let me go ahead and
- 5 read it into the record. The last full paragraph,
- 6 "Wherefore it is hereby ordered that permit No.
- 7 3423-00 is remanded for a thorough top down BACT
- 8 analysis of PM2.5. A top down BACT analysis
- 9 conforming to the NSR manual will be deemed to be
- 10 sufficiently thorough." That's how the order
- 11 would read.
- 12 MR. MARBLE: This is -- if I can ask
- another question. We're taking out the part about
- the thorough top down BACT analysis of PM10, too.
- 15 I wonder if any Board member -- I'm not so good on
- the science of some of this, or the issues
- involving -- Would this mean we don't need to go
- 18 back and look at PM10?
- 19 CHAIRMAN RUSSELL: I think it's been
- stated certainly that PM2.5 is a component of
- 21 PM10, and if a top down -- and there is really no
- 22 way to exclude a bigger particle if you do a good
- 23 BACT analysis on 2.5. You're going to capture
- 24 what we used to call TSP, now PM10, and a smaller
- 25 particulate to .5. There is no way to exclude

- 1 larger particles unless we have some way of
- 2 cavitating the filters to only allow big particles
- 3 through, and I haven't heard of any of those yet.
- 4 MR. MARBLE: Well, thanks for the
- 5 answer.
- 6 MR. ROSSBACH: I think the answer, Don,
- 7 is: If you do it on 2.5, it captures all of the
- 8 10.
- 9 MR. MARBLE: Okay. Robin, what do you
- 10 think about that?
- 11 MS. SHROPSHIRE: I think it's over
- 12 simplifying it a little bit, but is there a reason
- why we wouldn't do both?
- MR. MIRES: Aren't you doing both?
- MR. ROSSBACH: I don't understand why
- 16 you're not doing both.
- MS. SHROPSHIRE: I'm just wondering if
- 18 this limits it.
- MR. ROSSBACH: What would not be
- 20 included?
- MS. SHROPSHIRE: Let's say, for example,
- 22 that there was a technology that was better for
- PM10 and a separate one that was better for PM2.5,
- and those two technologies would be linked. And
- so I don't think that it does. I'm just wondering

- 1 if there was --
- 2 CHAIRMAN RUSSELL: There is the old
- 3 Sierra Anderson PM10 heads. Do you remember
- 4 those, Jeff? There used to be a way to actually
- 5 fall out bigger particles and only capture smaller
- ones. But that presumes that you've got -- that
- 7 that's what you're trying to do, and I don't think
- 8 that we're trying to do that. It's just if you're
- 9 -- Granted they could use a totally different
- 10 baghouse technology. You could devise a way to
- only capture small particulate and dump out big
- ones, but I think we've got a problem.
- 13 MS. SHROPSHIRE: I know. I'm agreeing.
- 14 I'm not sure, whatever, if it makes it -- changes
- it any, but I'm happy, I think.
- 16 CHAIRMAN RUSSELL: Any further
- 17 discussion? We have some more work to do. We're
- 18 changing an order, but we have to make sure that
- before we take a vote, we need to change the
- 20 findings, before we let this go. Anything else,
- 21 Katherine? Are we missing anything on the order?
- MS. ORR: I don't think so.
- 23 MS. SHROPSHIRE: And then would the same
- thing be argued with the NSR manual?
- 25 MS. ORR: Can I add something? The NSR

- 1 manual has specific directives of a five step
- process in order to systematically eliminate
- 3 technologies that have been identified, and that's
- 4 what's referred to by referencing the NSR manual.
- 5 And as far as the fact that no surrogate analysis
- 6 be conducted, I think that's clear in the
- 7 conclusions of law where it says that there is no
- 8 exception in the Clean Air Act or any promulgated
- 9 regulations for a BACT analysis of PM2.5 itself;
- 10 but the order can be even clearer in this remand
- language that there would be no surrogate analysis
- 12 for PM2.5 if the Board wants it.
- MR. MARBLE: I'd like to see that in
- 14 there myself.
- MS. ORR: That's easy to draft.
- 16 CHAIRMAN RUSSELL: So basically the
- 17 second sentence would be, "A surrogate analysis
- for PM2.5 would not be acceptable."
- 19 MS. ORR: Yes.
- 20 CHAIRMAN RUSSELL: We don't have to cite
- 21 PM10, we could just say, "any surrogate analysis
- 22 would not be acceptable."
- MR. ROSSBACH: Do you want to amend the
- 24 motion? If Larry would concur, that would be
- 25 acceptable to me.

- 1 MR. MIRES: I'll concur.
- 2 CHAIRMAN RUSSELL: So that would be a
- 3 friendly amendment and has been added.
- 4 MS. ORR: I've drafted it.
- 5 CHAIRMAN RUSSELL: Are we ready at least
- for this part?
- 7 MR. MARBLE: Ready.
- 8 CHAIRMAN RUSSELL: All those in favor,
- 9 signify by saying aye.
- 10 (Response)
- 11 CHAIRMAN RUSSELL: Opposed.
- (No response)
- 13 CHAIRMAN RUSSELL: Motion carries
- 14 unanimously. Katherine, would you like to go
- 15 through --
- 16 MS. ORR: Yes, I'll be glad to and I'll
- 17 try to do this expeditiously.
- 18 MR. REICH: Mr. Chair, could Katherine
- just read the revised language, please?
- 20 CHAIRMAN RUSSELL: Sure.
- MS. ORR: Let me go ahead with that.
- 22 "Wherefore, it is hereby ordered that Permit No.
- 3423-00 is remanded for a thorough top down BACT
- 24 analysis of PM2.5. A surrogate analysis for PM2.5
- would not be acceptable. A top down BACT analysis

- 1 conforming to the NSR manual will be deemed
- 2 sufficiently thorough."
- 3 MR. REICH: Thank you.
- 4 MR. LIVERS: Mr. Chairman, to me that
- 5 says then that the Board is stating beyond doubt
- 6 that the direct PM2.5 analysis is possible.
- 7 CHAIRMAN RUSSELL: That's our
- 8 expectation.
- 9 MR. LIVERS: So if it is not possible --
- 10 MR. MARBLE: Come back to the Board.
- 11 CHAIRMAN RUSSELL: Our order is that a
- 12 top down BACT for PM2.5 is --
- MR. LIVERS: If the direct PM2.5
- analysis cannot be done, then the Department will
- 15 have no choice but to deny the permit.
- 16 MR. MIRES: Can it be brought back to
- 17 the Board?
- 18 CHAIRMAN RUSSELL: I believe that if it
- can't be done, we haven't changed anything then.
- 20 MR. LIVERS: So you're just remanding it
- 21 to the Department to have SME do a 2.5 analysis.
- 22 CHAIRMAN RUSSELL: (Nods head)
- 23 MR. LIVERS: And I guess maybe I'm
- 24 unclear as to what the Department is -- What if
- 25 they conclude it can't be done? I understand that

14

1 they have to proceed with the assumption that it's

- 2 going to be doable.
- MR. MARBLE: This is Don. I think it
- 4 should then come back to the Board, and let the
- 5 public and the parties be allowed to be -- on what
- 6 basis is that true, because I can't pin the --
- 7 EPA, I can't imagine they're not going to be
- 8 coming out with something pretty quick. They've
- 9 been dragging their feet for so long on how to do
- 10 a 2.5, and just in time to get creative and do it.
- And maybe a little raggedy, but somebody has got
- to be the first one to do it, but I don't want to
- just say, "Well, if we can't do it, then we'll
- just go back to the old surrogate method." I'm a
- 15 Board member. I want it to come back to the
- 16 Board. If you think you can't do it, bring it
- 17 back, and we'll have a meeting. I'm sure it won't
- 18 take that long. Say, "It couldn't be done. Here
- is the best we could do."
- 20 MS. ORR: Mr. Chairman, I think that it
- 21 would be very problematic to have continuing
- jurisdiction, because you want the BACT analysis
- 23 to be completed so that permit construction can
- 24 commence.
- 25 CHAIRMAN RUSSELL: So if this is our

- order, then that's what we're going to expect,
- 2 and --
- 3 MS. ORR: So what's being raised here
- 4 is: Do you want to have the order have sort of a
- 5 safety valve, where there is a default to a proper
- 6 PM10 analysis, or are you concluding that at this
- 7 moment a PM2.5 analysis is possible?
- 8 MR. MARBLE: This is Don. I have great
- 9 faith in the Department that they can do a 2.5,
- 10 and so I would say we don't want a default based
- on there. If conceivably it turns out, well, we
- can't do this, then they'll have to come back to
- the Board and say, "We can't comply with your
- order." I don't like the idea of giving a safety
- 15 valve, and then we find out it's been issued with
- 16 a BACT and some old surrogate method. I don't
- think that would be in the public interest.
- 18 That's not what I would want to see. I'd want to
- 19 see --
- Let's see what the best case, best
- 21 possible 2.5 top down BACT looks like, and if we
- 22 have to have a special meeting after the
- Department says it just absolutely cannot be done,
- 24 period, let's have a special meeting or a
- 25 telephone meeting. But I don't want the idea of

- 1 saying, "Here goes the permit because we just
- 2 couldn't do it, so we just went back and used our
- 3 old one."
- 4 CHAIRMAN RUSSELL: Without getting too
- far afield, the fact is that testimony was
- 6 provided that there are other control strategies
- 7 that can be employed that do not change the boiler
- 8 that was specified, and we made our decision based
- 9 on the fact that we didn't believe a thorough BACT
- 10 analysis was conducted. And I believe, Don, I
- 11 believe that you're right. I think a 2.5 BACT
- 12 analysis can be conducted, whether it be some
- 13 Cadillac, this ultra neo-modern Cadillac, or
- 14 Cadillac we have today in 2008, I think that
- that's what BACT gives you. You have to take the
- 16 best technology that's available today, and apply
- 17 it.
- 18 And I think there is testimony in the
- 19 record that stated there could be other
- technologies employed with the boiler that was
- 21 selected that weren't thoroughly analyzed. So I
- think we go with the 2.5. For the record, I
- certainly don't want to be one of the votes that
- says that this plant doesn't get off the ground
- 25 this year. We've started down a course, and we

- 1 want to try to get this resolved. With my public
- 2 health and regulatory background, I think that a
- 3 BACT analysis could be done on 2.5.
- 4 MR. LIVERS: Mr. Chairman, is the Board
- 5 contemplating articulating some mechanism where if
- 6 we reach a point that -- and this would be
- 7 remanded -- that SME will conduct a 2.5 BACT
- 8 analysis, we'll review it. If this reaches a dead
- 9 end at any point in the process, what is likely to
- 10 happen is there is no other -- the default is that
- 11 we will then deny the permit, and most likely the
- 12 company would appeal, and that's how it gets back
- in the Board's lap later. Short of specifying a
- 14 different mechanism, that's what would happen if
- it is deemed that it can't be done.
- 16 CHAIRMAN RUSSELL: We spent a lot of
- 17 time with this. I want to see this thing move
- 18 forward. Is there anyone -- I've made my point.
- 19 I want to see this move forward, and a BACT on 2.5
- 20 can be done.
- 21 MR. ROSSBACH: I agree. I don't
- 22 understand the -- you do the best you can with the
- information that you have, and you do the analysis
- 24 that you can. I'm confident that SME can get
- 25 enough information to be able to provide that kind

- of analysis to the Department, and I know the
- 2 Department will use good faith in terms of trying
- 3 to decide whether it's adequate, and I can't
- 4 imagine that a good faith effort by SME is not
- 5 going to adequately answer the questions that we
- 6 have about the technologies that are available.
- 7 I don't like borrowing trouble at this
- 8 point, and I believe that SME can do the job. I
- 9 have no doubt that they can get the information
- 10 they need to get it done.
- 11 MR. MARBLE: I'm ready to vote.
- 12 CHAIRMAN RUSSELL: I'm ready. Do we
- 13 need to roll call this? All those in favor of the
- language, signify by saying aye.
- 15 (Response)
- 16 CHAIRMAN RUSSELL: Opposed.
- 17 (No response)
- 18 CHAIRMAN RUSSELL: Motion carries.
- 19 MR. MARBLE: I think we should do a roll
- 20 call.
- 21 CHAIRMAN RUSSELL: Everybody voted in
- 22 favor.
- MR. MARBLE: Did everybody vote? I
- didn't hear some people.
- 25 CHAIRMAN RUSSELL: If there was a nay, I

- 1 would have done one.
- 2 Let's try to clean up your document,
- 3 unless we feel that the parties -- Do you want to
- 4 clean it up and give it to the parties with our
- order, or do you think we should clean up the
- 6 findings?
- 7 MS. ORR: What I'd recommend, Mr.
- 8 Chairman, is that I summarize the differences that
- 9 would be suggested by this recent vote, and then
- 10 you authorize me to provide you with the draft for
- 11 your signature that incorporates those changes.
- MR. ROSSBACH: So moved.
- 13 CHAIRMAN RUSSELL: So you want to show
- 14 us those changes because you have spent the time
- 15 looking at those.
- MS. ORR: Right.
- MR. ROSSBACH: She can do it and then
- 18 I'll move.
- 19 MS. ORR: Mr. Chairman, members of the
- Board, what I've done is I've gone through the
- 21 findings of fact and conclusions of law, and the
- intent of this order now is not to require a PM10
- 23 analysis, but it is to demonstrate the
- 24 deficiencies in a PM10 analysis so that those
- deficiencies are not repeated when this PM2.5

- 1 analysis is conducted. If you look at Finding of
- 2 Fact No. 8.
- 3 CHAIRMAN RUSSELL: Page?
- 4 MS. ORR: That's your Page 13. It adds
- 5 the language to the end of that, "The Board makes
- findings of fact about these deficiencies,"
- 7 referring to the PM10 analysis deficiencies, "for
- 8 the purpose of providing guidance as to what
- 9 deficiencies the Department should avoid in
- 10 conducting its PM2.5 analysis." That's at the end
- of Finding of Fact 8. So that's sort of the
- 12 introductory framework for this. Tom, you're
- 13 looking puzzled.
- MR. LIVERS: I'm just not in the right
- 15 place. I'm sorry.
- 16 MS. ORR: So it's the last sentence of
- that Finding of Fact No. 8. So there are going to
- 18 be quite a few findings in here regarding the PM10
- analysis, but all by way of illustration that that
- 20 analysis was deficient, and that those
- 21 deficiencies not be repeated when the PM2.5
- 22 analysis is conducted.
- 23 So then with respect to Finding of Fact
- No. 18. Can everybody find that on Page 20? I
- 25 think it's better to look at the Findings of Fact

- 1 rather than the page numbers. Finding of Fact No.
- 2 18. The sentence at the beginning of the
- 3 paragraph is taken out, and that is the sentence
- 4 that says, "The permit and the permit analysis
- 5 lack an explanation of why the Highwood Generating
- 6 Station could not meet lower emission limits of
- 7 other facilities with lower limits on filterable
- 8 PM10," and then it cites the testimony of Mr.
- 9 Merchant.
- 10 "And for an adequate explanation of
- other permit technologies and permit limits, see
- 12 DEQ/SME Exhibit 12," and then, "The Board finds
- that lower PM10 emissions have been permitted
- 14 elsewhere, and the justification provided in the
- 15 permit analysis for addressing and then dismissing
- the lower BACT levels established in other
- 17 facilities is inadequate."
- 18 That gets taken out, and the reason is
- 19 there are no other permitted facilities that have
- 20 been permitted under PM2.5. So whereas in a
- 21 general analysis, BACT analysis, it's important to
- 22 compare to the technologies of other permitted
- 23 sources, you cannot do that here because there
- aren't other permitted sources that have been
- 25 permitted for a direct PM2.5 emission. So that

- 1 sentence goes out. The rest of the paragraph
- 2 stays in.
- MR. MARBLE: Where is that deletion at?
- 4 MS. ORR: The deletion -- There are
- 5 actually two deletions. The only remaining
- 6 sentence in Paragraph 18 says -- and it's right in
- 7 the middle of the paragraph -- "The explanation of
- 8 the Department that it didn't have to analyze LAER
- 9 because this is a non-attainment area is
- 10 misplaced." That is the only section in the
- 11 paragraph that remains, because the rest of the
- 12 paragraph refers to a comparison to other
- facilities that have been permitted under PM10.
- 14 Is that clear?
- MR. MARBLE: That's the only part of
- 16 Paragraph 18 is the one sentence that you just
- 17 read?
- MS. ORR: That's the only part that
- 19 remains.
- 20 Then go to Finding of Fact 25, and the
- 21 same applies, the same reasoning applies to
- 22 Paragraphs 25 through 29. Those paragraphs have
- 23 to do with analysis of limits from other
- 24 comparable facilities. Those would go out. Are
- there any questions about that?

- 1 MS. DILLEN: Mr. Chairman, members of
- the Board, this is Abigail Dillen. I wonder if I
- 3 might be heard for just one moment.
- 4 CHAIRMAN RUSSELL: Sure.
- 5 MS. DILLEN: I just would point out that
- 6 I think that Ms. Orr's approach giving guidance as
- 7 to what portions of the PM10 analysis should not
- 8 be carried forward into the PM2.5 analysis is a
- 9 wise one; but in that regard, I would point out
- 10 that condensibles are basically the same for PM10
- 11 and PM2.5. So to the extent that there were
- 12 concerns about lower permitted condensible limits
- across the country, those would still apply in a
- 14 PM2.5 analysis, and I would just raise that
- 15 concern with the Board before they agree to delete
- 16 that guidance from the opinion.
- 17 CHAIRMAN RUSSELL: Equal time. David,
- do you need anything?
- 19 MR. RUSOFF: I don't have any comment.
- 20 CHAIRMAN RUSSELL: Ken.
- 21 MR. REICH: I do have a bit of a concern
- 22 because it seems to me that what Ms. Orr is
- 23 properly doing is indicating that this Board is
- 24 remanding specifically for PM2.5, and she's giving
- 25 quidance on PM2.5; and since there are no PM2.5

- 1 limits anywhere in the country, including for
- condensibles, I don't think it's appropriate to
- 3 refer to condensible numbers generally. We are
- 4 being required to do a top down BACT analysis for
- 5 PM2.5, and we'll have to use whatever resources
- 6 and information we can get. But looking at
- 7 condensible numbers and PM10 permits I don't think
- 8 is an appropriate analogy.
- 9 CHAIRMAN RUSSELL: That was your point.
- 10 MS. DILLEN: This is Abigail. I just
- 11 would point out, too, that one of the claims that
- 12 Petitioners made is that the analysis of
- condensibles for PM10 was a problem, and because
- 14 the analysis of condensibles is going to be, I
- think, very, very similar, if not virtually the
- same, for condensibles of PM10 versus PM2.5, I
- 17 think either appropriately included findings of
- 18 the Board.
- 19 MS. ORR: Mr. Chairman. There is, for
- 20 everyone's reference, there is reference in this
- order to the fact that there was quite a lot of
- testimony from most of the witnesses that PM2.5
- condensibles and PM10 condensibles are the same,
- so that point is acknowledged in this order; but
- 25 the comparability to other facilities and their

- 1 permitted levels I don't think is analogous
- 2 anymore.
- 3 MR. ROSSBACH: I'm comfortable with
- 4 Katherine's explanation.
- 5 CHAIRMAN RUSSELL: I've got a motion to
- 6 accept Katherine's deletions.
- 7 MR. ROSSBACH: Yes.
- 8 CHAIRMAN RUSSELL: Is there a second?
- 9 MR. REICH: Mr. Chair, excuse me if I
- 10 might. Katherine, were you finished with your
- 11 deletions?
- MS. ORR: Not quite.
- 13 CHAIRMAN RUSSELL: Just 25 through 29,
- so we get this off the table.
- MR. ROSSBACH: So moved.
- 16 CHAIRMAN RUSSELL: Is there a second?
- 17 MR. MIRES: Second.
- 18 CHAIRMAN RUSSELL: Further discussion?
- 19 (No response)
- 20 CHAIRMAN RUSSELL: Hearing none, all
- 21 those in favor, signify by saying aye.
- (Response)
- 23 CHAIRMAN RUSSELL: Opposed.
- 24 (No response)
- 25 CHAIRMAN RUSSELL: 25 through 29 are

- 1 out.
- 2 MS. SHROPSHIRE: Can we slow down just a
- 3 little bit here? I thought that was just 25. If
- 4 you look at 25, it talks about filterable
- 5 emissions, and --
- 6 CHAIRMAN RUSSELL: I think the point was
- 7 that any comparison to a PM10 limit in another
- 8 plant is not appropriate if we're only looking at
- 9 a PM2.5 BACT analysis. I think that's the point.
- 10 MS. SHROPSHIRE: And I just want to be
- 11 clear that the condensibles have been included in
- the PM10, and that limits on condensibles will
- 13 still be looked at.
- 14 CHAIRMAN RUSSELL: Well, you can't do a
- 15 PM2.5 BACT analysis without looking at the
- 16 condensibles. That's what we've -- a thorough top
- down BACT analysis for 2.5 has to look at
- 18 condensibles.
- 19 MS. SHROPSHIRE: So No. 26 says, "With
- 20 respect to condensible particulate, many
- 21 comparable facilities have been permitted with
- 22 lower limits for components of total condensible
- emissions," and then it lists them. And we're
- taking that out?
- MR. ROSSBACH: Yes.

- 1 CHAIRMAN RUSSELL: With respect to PM10,
- we are, but there is also record that says
- 3 condensibles for PM10 and PM2.5 are the same. So
- 4 I'm not sure that -- we're not changing the
- 5 record.
- 6 MS. SHROPSHIRE: No. 26 doesn't refer to
- 7 PM10.
- 8 CHAIRMAN RUSSELL: It does, because
- 9 those are the limits. There are no PM2.5 limits
- in any of these permits.
- 11 MS. ORR: It may not be obvious to the
- Board, but the first section of the findings of
- 13 fact addresses PM10, and then the second section
- part of the findings of fact addresses PM2.5.
- 15 Those start at about Finding of Fact 32, I
- believe. So that's the way it's organized.
- MS. SHROPSHIRE: All right. I think
- 18 we're in agreement. I just wanted to make sure
- 19 that permit levels at plants that are for
- 20 condensibles may be looked at.
- 21 CHAIRMAN RUSSELL: I think that -- Is
- 22 there not a finding that -- or the record
- 23 clearly --
- MS. ORR: I can very easily draft
- 25 something that says that.

- 1 CHAIRMAN RUSSELL: Just as a finding?
- MS. ORR: Yes.
- 3 CHAIRMAN RUSSELL: Just a finding that
- 4 says, "PM10 condensibles are --"
- 5 MS. ORR: "-- shall be considered."
- 6 "Permitted PM10 condensibles shall be considered
- 7 in the PM2.5 analysis;" is that right? Is that
- 8 how you would like it to be?
- 9 MS. SHROPSHIRE: Just that we've used
- 10 condensibles and PM2.5 synonymously or
- interchangeably, and that's why when I'm looking
- 12 at 26 --
- 13 CHAIRMAN RUSSELL: I disagree, because a
- 14 PM2.5 has a specific condensible amount and
- 15 filterable amount.
- MS. SHROPSHIRE: Correct.
- 17 CHAIRMAN RUSSELL: So we're not
- 18 considering those two alike. We're considering
- the PM10 condensibles the same as the PM2.5
- 20 condensibles, not the PM10 condensibles are the
- 21 same as the PM2.5.
- MS. SHROPSHIRE: Correct.
- 23 CHAIRMAN RUSSELL: So basically what
- you're going to add is a finding that basically
- 25 states, "Condensibles of PM10 are the same as

- 1 condensibles of PM2.5."
- 2 MS. ORR: And there are findings to that
- 3 effect in here already.
- 4 CHAIRMAN RUSSELL: So do we need to add
- 5 them?
- 6 MS. SHROPSHIRE: That's why I was just
- 7 concerned with taking out 26, because -- I don't
- 8 know if that makes a difference or not, but I just
- 9 wanted to be clear on that.
- 10 MS. ORR: So I could say, as I have
- 11 drafted here, "Permitted PM10 condensible levels
- or limitations shall be considered in a PM2.5 BACT
- 13 analysis."
- MS. SHROPSHIRE: Could be.
- 15 MS. ORR: Could be. "May be considered"
- or something. Okay.
- 17 Then if you go to Finding of Fact 66.
- 18 The last sentence in that finding of fact did
- 19 allow for -- It says at the last sentence that,
- 20 "The Department would at least initiate a PM2.5
- 21 analysis to determine how or if PM2.5 emissions
- 22 could be reduced." That's not correct anymore.
- They're not going to at least initiate the PM2.5
- analysis.
- 25 So that sentence would now read,

- 1 starting with "this," "This, coupled with the fact
- 2 that manufacturers can provide PM2.5 emissions
- data if asked, and with Mr. Merchant's statement
- 4 that he had the correct emissions data, he would
- 5 have imposed a PM2.5 BACT analysis, indicate that
- 6 there was no impediment to the Department
- 7 conducting a PM2.5 analysis to determine how or if
- 8 PM2.5 emissions could be reduced." So it's
- 9 basically taking out "at least" and "initiating,"
- and substituting the language "conducting."
- MR. MARBLE: I move we adopt that.
- MR. ROSSBACH: Second.
- 13 CHAIRMAN RUSSELL: Is there any further
- 14 discussion?
- 15 (No response)
- 16 CHAIRMAN RUSSELL: All those in favor,
- 17 signify by saying aye.
- 18 (Response)
- 19 MS. ORR: Then I think we're on now the
- 20 conclusions of law, and that it's Conclusion of
- 21 Law No. 20. It's the same issue of looking at
- 22 similar plants. This is language regarding what
- 23 the Department shall look at.
- 24 And if you look at basically the middle
- of Conclusion of Law 20, in the long list of

- evaluation criteria, it says between commas, "By
- 2 failing to evaluate applications of similar plants
- 3 being similarly permitted, for example, the
- 4 Deserit plant application, DEQ/SME Exhibits 11
- 5 through 13, and by failing to fully evaluate and
- 6 compare the relative control efficiencies of
- 7 permitted technologies and lower limits of other
- 8 permitted facilities, and ruling out why these
- 9 lower limits may not be implemented." That
- 10 language really doesn't apply anymore. So that
- language that I just read would go out.
- MS. SHROPSHIRE: Even if it's permitted
- 13 condensibles?
- 14 MS. ORR: Well, I think this is a
- 15 conclusions of law about what's appropriate to
- 16 consider, and I think we already have a finding of
- fact that says what they do have to consider in
- 18 the affirmative, so --
- 19 CHAIRMAN RUSSELL: Do I have a motion
- the strike the language in Conclusion No. 20?
- MR. MIRES: So moved.
- 22 CHAIRMAN RUSSELL: It's moved by Larry.
- 23 Is there a second?
- MS. SHROPSHIRE: Second.
- 25 CHAIRMAN RUSSELL: It's been seconded by

- 1 Robin. Any further discussion?
- 2 (No response)
- 3 CHAIRMAN RUSSELL: All those in favor,
- 4 signify by saying aye.
- 5 (Response)
- 6 CHAIRMAN RUSSELL: Opposed.
- 7 (No response)
- 8 CHAIRMAN RUSSELL: No opposition.
- 9 MR. REICH: Mr. Chair, if I could just
- 10 clarify. Was it the phrase that began, "By
- 11 failing to evaluate applications of similar
- 12 plants," and then ended, "ruling out why these
- lower limits may not be limited"? Is that what
- 14 was struck?
- 15 CHAIRMAN RUSSELL: That's correct.
- 16 MS. ORR: In Conclusion of Law No. 21,
- 17 the first sentence doesn't apply anymore. That
- 18 reads specifically, "As the result of the failure
- 19 to implement the top down BACT analysis for PM10,
- 20 the permit identifies only control efficiencies
- 21 for total filterable PM as opposed to filterable
- 22 PM10." That doesn't apply anymore.
- MR. MARBLE: I move we strike.
- 24 CHAIRMAN RUSSELL: It's been moved by
- 25 Don. Is there a second?

- 1 MS. SHROPSHIRE: Second.
- 2 CHAIRMAN RUSSELL: It's been seconded by
- 3 Robin. Further discussion?
- 4 (No response)
- 5 CHAIRMAN RUSSELL: All those in favor,
- 6 signify by saying aye.
- 7 (Response)
- 8 CHAIRMAN RUSSELL: Any opposed?
- 9 (No response)
- 10 MS. ORR: Then the next sentence, "The
- 11 record does not contain any discussion of possible
- implementation of LAER emission limits for
- 13 filterable PM10, or condensible PM10, or limits of
- 14 facilities listed in the RBLC with lower limits,
- or the relative feasibility or infeasibility of
- 16 using technology associated with those limits as
- 17 BACT." The same argument applies here. I think
- that's now obsolete as a conclusion of law.
- 19 CHAIRMAN RUSSELL: Do we have any other
- 20 changes on 21?
- MS. ORR: No, that's it.
- 22 CHAIRMAN RUSSELL: So we are striking
- the next sentence, correct? We're going to strike
- that sentence. Do I have a motion to strike?
- MR. ROSSBACH: So moved.

- 1 CHAIRMAN RUSSELL: Bill's motion. Is
- 2 there a second?
- 3 MR. MARBLE: Second.
- 4 CHAIRMAN RUSSELL: Seconded by Don.
- 5 Ouestions?
- 6 (No response)
- 7 CHAIRMAN RUSSELL: None. All those in
- 8 favor, signify by saying aye.
- 9 (Response)
- 10 CHAIRMAN RUSSELL: Opposed.
- 11 (No response)
- MS. ORR: Then finally the Conclusion of
- 13 Law 23. That first sentence is taken out.
- 14 CHAIRMAN RUSSELL: "The record shows
- that there are higher efficiency control
- 16 technologies --"
- MS. ORR: The whole thing goes out, and
- 18 then I have substitute language.
- 19 CHAIRMAN RUSSELL: What would that be?
- 20 MS. ORR: That is, "The findings of fact
- 21 and conclusions of law concerning PM10 are
- 22 addressed in this order to show the deficiencies
- in the PM10 BACT analysis. Although the Board is
- not requiring a PM10 BACT analysis on remand, but
- solely a PM2.5 BACT analysis, the Department must

- 1 take steps to avoid the deficiencies identified in
- the PM10 analysis when doing the PM2.5 analysis."
- 3 CHAIRMAN RUSSELL: That's procedural.
- 4 MS. ORR: Right.
- 5 CHAIRMAN RUSSELL: We probably ought to
- 6 slow down, because I know, Ken, you're trying to
- 7 capture this language, are you not?
- 8 MR. REICH: I'm trying, but I'm not a
- 9 stenographer.
- 10 CHAIRMAN RUSSELL: So we'll go slower.
- 11 MS. ORR: This is basically summarizing
- 12 the point that we're trying to effect in the
- 13 remand language itself. This is an explanation of
- 14 that. And it is that, "The findings of fact and
- 15 conclusions of law concerning PM10 are addressed
- in this order to show the deficiencies in the PM10
- 17 BACT analysis. Although the Board is not
- 18 requiring a PM10 BACT analysis on remand, but
- 19 solely a PM2.5 BACT analysis, the Department must
- 20 take steps to avoid the deficiencies identified in
- 21 the PM10 analysis when doing a PM2.5 analysis."
- MR. REICH: Ms. Orr, unfortunately I
- 23 think you talk as fast as I do. I couldn't get
- that again. I apologize. I suppose you could
- just email it around. But I can't take it down

- 1 that fast.
- 2 MS. ORR: Basically it just makes the
- 3 point that the deficiencies about PM10 analysis in
- 4 the findings of fact and conclusions of law shall
- 5 be avoided when doing the PM2.5 analysis.
- 6 MR. REICH: Are you going to send around
- 7 another draft to the parties as well as to the
- 8 Board?
- 9 MS. ORR: Well, it will be a signed
- 10 draft. I can sure read it again, Ken, if that's
- 11 what you would like.
- MR. REICH: I don't want to take up the
- 13 Board's time unnecessarily. Perhaps if somebody
- got it, they could email it to me, or perhaps you
- 15 could just email that particular sentence, and to
- 16 Abigail and David as well.
- MS. ORR: Will do.
- 18 CHAIRMAN RUSSELL: I would entertain a
- 19 motion to strike the first sentence, and replace
- it with the language that Katherine has read.
- MR. ROSSBACH: So moved.
- 22 CHAIRMAN RUSSELL: Is there a second?
- MR. MIRES: Second.
- 24 CHAIRMAN RUSSELL: Seconded by Larry.
- 25 All those in favor, signify by saying aye.

- 1 (Response) 2 CHAIRMAN RUSSELL: Opposed. 3 (No response) MR. REICH: Ms. Orr, if I might ask a 4 question. Were you keeping in the second sentence 5 6 in Paragraph 23? 7 MS. ORR: No. 8 CHAIRMAN RUSSELL: Basically you're substituting the whole 23. 10 MS. ORR: Right. CHAIRMAN RUSSELL: So all of the 11 language in the current 23 is gone, and 12 substituted language. 13 14 MR. REICH: Thank you. 15 CHAIRMAN RUSSELL: Actually we started 16 taking up nested motions on Item 25, so Katherine, 17 let's make sure we -- Can we move on what were -do you have those items just by findings number? 18 MS. ORR: Finding of Fact 8, and that 19 was basically to add that sentence to the effect 20 21 of what I just read. "The Board makes findings of fact about these deficiencies for the purposes of 22 23 providing guidance as to what deficiencies the
- 25 CHAIRMAN RUSSELL: Do I have a motion to

Department should avoid."

24

- 1 amend Finding 8?
- 2 MR. ROSSBACH: So moved.
- 3 CHAIRMAN RUSSELL: It's been moved by
- 4 Bill. Is there a second?
- 5 MS. SHROPSHIRE: Second.
- 6 CHAIRMAN RUSSELL: Seconded by Robin.
- 7 All those in favor, signify by saying aye.
- 8 (Response)
- 9 CHAIRMAN RUSSELL: Opposed.
- 10 (No response)
- MS. ORR: Then Finding of Fact 18, it's
- only the language in the middle that remains,
- which says, "The explanation of the Department
- that it didn't have to analyze LAER because this
- is not a non-attainment area is misplaced."
- 16 CHAIRMAN RUSSELL: So do I have a motion
- to modify Finding No. 18 to reflect that?
- MR. MIRES: So moved.
- 19 CHAIRMAN RUSSELL: Is there a second?
- MR. ROSSBACH: Second.
- 21 CHAIRMAN RUSSELL: Seconded by Bill.
- 22 All those in favor, signify by saying aye.
- 23 (Response)
- 24 CHAIRMAN RUSSELL: We actually have
- 25 covered the rest of them by motion.

- 1 MS. ORR: Yes.
- 2 MR. ROSSBACH: I move that we approve
- 3 and authorize the signature by the Chairman of the
- 4 Findings of Fact, Conclusions of Law, and Order as
- 5 amended previously.
- 6 CHAIRMAN RUSSELL: Is there a second
- 7 then?
- 8 MR. MARBLE: Second.
- 9 CHAIRMAN RUSSELL: It's been seconded by
- 10 Don. Discussion.
- 11 MR. REICH: Mr. Chair, will you be
- 12 giving the parties a chance to comment, as you
- indicated? Maybe you didn't indicate, but as we
- 14 requested, I guess. I just have several very
- short comments, and I emphasize they will be
- 16 short.
- 17 CHAIRMAN RUSSELL: And do you believe
- 18 you need to make those comments before the Board
- 19 takes action?
- MR. REICH: I do.
- 21 CHAIRMAN RUSSELL: Ken, that really
- 22 concerns me.
- MR. REICH: Well, Mr. Chair, members of
- the Board, Mr. Rossbach indicated, and I think
- 25 there seemed to be a concurrence by the Board,

- 1 that if we had any significant comments we wanted
- 2 to make on this proposed order, we'd be entitled
- 3 to do that, and --
- 4 CHAIRMAN RUSSELL: You know, I think
- 5 that I really want to see this move along, and I
- 6 think the Board fairly unanimously decided to make
- 7 these changes; and quite frankly, I know via the
- 8 parties that you requested this change, and there
- 9 may be more. But if there is something you just
- 10 can't live with, I guess I'd rather see you
- 11 formally file an exception than to -- basically
- 12 what I would presume to be -- to try to persuade
- the Board to do something different than they've
- 14 set in motion.
- 15 MR. REICH: No, I'm not going to attempt
- 16 that, Mr. Chair, members of the Board. I just had
- 17 -- There is one specific issue with respect to
- this order that has nothing to do with PM2.5 that
- 19 gives me some concern, and I think as long as the
- order is going to be redrafted, there could be
- 21 some additional language added to it. That's the
- 22 analysis of CO2, which I think was very sketchy,
- particularly compared to the analysis of PM2.5.
- 24 And I am concerned about your record on appeal
- with that fairly very summary analysis of CO2.

- 1 That was one of my concerns. The other concern
- 2 was --
- 3 CHAIRMAN RUSSELL: Ken, just based on
- 4 that, we basically moved to dismiss that.
- 5 MR. REICH: I understand, but in the
- 6 event there is an appeal, I would just like the
- 7 record to be clear, and I think that Mr.
- 8 Rossbach's summary of the reasons for the ruling
- 9 were very clear, but they're not reflected in the
- 10 proposed order.
- 11 CHAIRMAN RUSSELL: Do we have a record
- 12 of that?
- 13 MS. ORR: He's referring to the record
- 14 in --
- 15 MR. REICH: I believe that was the
- 16 January 11th, 2008.
- 17 CHAIRMAN RUSSELL: Ken, would you just
- 18 like those comments to be reflected in this order?
- 19 MR. REICH: I think they should be, or
- 20 comments as detailed as those, because that at
- least gives, I think, a more clear and more
- specific record on that issue.
- 23 CHAIRMAN RUSSELL: Can we put them in
- 24 verbatim?
- MS. ORR: You could make a motion that

- 1 his testimony, Bill's testimony should be verbatim
- 2 included in here as to CO2.
- 3 CHAIRMAN RUSSELL: But they just can't
- 4 be cited?
- 5 MS. ORR: And you can cite that portion
- 6 as well.
- 7 CHAIRMAN RUSSELL: Why don't we just
- 8 cite it as a finding in the --
- 9 MS. ORR: You can say it's based upon
- 10 the testimony, and reference that part in the
- 11 record.
- 12 CHAIRMAN RUSSELL: Let's do that. Bill,
- 13 are you okay with that?
- MR. ROSSBACH: No. That doesn't seem
- 15 like the appropriate way to --
- 16 CHAIRMAN RUSSELL: They're not trying to
- 17 use you for an appeal issue.
- 18 MR. ROSSBACH: The Board can do what
- they want to do, but I don't know whether that's
- 20 an appropriate --
- MR. MARBLE: I don't think it's
- appropriate.
- MR. ROSSBACH: I don't think it's
- 24 appropriate.
- MR. MARBLE: It's part of the record,

- and in our order. I don't think it's necessary.
- 2 Just vote on this order.
- 3 CHAIRMAN RUSSELL: Ken, I'm going to
- 4 take it up as a motion. Does anyone have a desire
- 5 to include Bill's record verbatim? I'll take a
- 6 motion.
- 7 (No response)
- 8 CHAIRMAN RUSSELL: I don't believe the
- 9 Board wants to put that in, Ken.
- 10 MR. REICH: The other issue I had, and I
- don't think this should be controversial, is this
- order should properly refer to a PM2.5 analysis of
- the CFB boiler, because that is what all of the
- 14 parties asked for, and that was what the testimony
- 15 at the hearing was all about. That's in all of
- the post hearing briefings by the parties. I
- don't believe there is a controversy about that,
- 18 but it would certainly -- we need that clarity so
- 19 that we know exactly what we're looking at when we
- 20 go back.
- 21 CHAIRMAN RUSSELL: Understood. We'll
- just add that to our order, right after analysis
- of the PM2.5 of the CFB boiler.
- MR. ROSSBACH: So moved.
- 25 CHAIRMAN RUSSELL: It's been moved. Is

- 1 there a second?
 2 MR. MI
 3 CHAIRM
 - MR. MIRES: Second.
- 3 CHAIRMAN RUSSELL: It's been seconded.
- 4 All those in favor, signify by saying aye.
- 5 MR. MARBLE: I have a discussion.
- 6 CHAIRMAN RUSSELL: Discussion, Don.
- 7 MR. MARBLE: So conceivably I think
- 8 that's fine, but if the Department finally says
- 9 and the company says, "We can't do a 2.5," then
- 10 what happens? Do they have to look at something
- 11 else, or would it be just -- this is going to be
- 12 final that CFB is what it is, and we're not
- 13 looking at anything else?
- 14 CHAIRMAN RUSSELL: I think we've pretty
- much walked into this with the fact that we
- 16 weren't looking at a different boiler technology.
- 17 MR. MARBLE: Just asking.
- 18 CHAIRMAN RUSSELL: I think it's a good
- 19 clarification, and I think it's a very good
- 20 clarification on your party's part, Ken. All
- 21 those in favor, signify by saying aye.
- 22 (Response)
- 23 CHAIRMAN RUSSELL: Opposed.
- 24 (No response)
- 25 CHAIRMAN RUSSELL: Motion carries

- 1 unanimously. Ken? MR. REICH: Yes. 2 3 CHAIRMAN RUSSELL: Are you done? 4 MR. REICH: Those the principal items I I just want to be heard to say that I 5 6 thought Katherine did an extensive job of putting 7 together the order. We do think unfortunately that a number of the findings are not consistent 8 with the evidence, and we disagree with them. 10 understand that you're not re-reviewing it. 11 And the final comment is -- and again, 12 just for the record, we don't agree with the final vote that there were violations of law, because as 13 we read Katherine's ruling, there has to be a 14 15 violation of rule or law, and there is no finding 16 of violation of rule or law in any of the evidence, and four of the seven members of your 17 18 Board found earlier that there was no violation, 19 so we don't think you should have made this ruling. And again, it's for the record, because I 20 21 understand you're not likely to reconsider, but I wanted to make that for the record. 22
- 23 CHAIRMAN RUSSELL: I'm guessing the 24 Department would have liked to have made that a 25 part of their record, too.

MS. DILLEN: Mr. Chair, members of the 1 2 Board, this is Abigail Dillen. You just said 3 something, Mr. Chair, a few moments back, and I 4 just want to clarify it for the record. You said that you had made these changes, as I think you 5 6 have just been going through with Ms. Orr, at the 7 request of some of the parties, and I just want the record to reflect that if that's the case, I 8 was not aware of those discussions, and I think 10 that sounds like a disturbing development in the 11 process if that's the case. CHAIRMAN RUSSELL: Well, that would be 12 fine for you to make that comment. I think that 13 the issue was that our decision last time we met 14 15 was specific to PM2.5; and however that gets to 16 me, it was brought up through our attorney that that was a question, and we moved from that point. 17 18 MS. DILLEN: I just want to clarify. 19 Have there been ex parte communications between other parties and yourself that I'm unaware of? 20 21 CHAIRMAN RUSSELL: I don't believe so. 22 MS. DILLEN: From our perspective -- And 23 of course, I should begin by saying that we feel that Ms. Orr's order is very thorough, and 24

careful, and we agree with it. However, we did

25

- 1 have a claim that involved PM10 condensibles, and
- 2 had the parties been debating whether the
- 3 conclusions of fact and law that addressed our
- 4 claims in that regard should be kept in the
- 5 opinion, I think we would have had something to
- 6 say about that; and if there were communications
- 7 among the parties that I'm not aware of, I do feel
- 8 blind sided by these developments, and I feel
- 9 compelled to say that.
- 10 CHAIRMAN RUSSELL: You're on the record.
- MS. DILLEN: Okay.
- 12 MR. ROSSBACH: But there were no -- as
- far as I know, there were no such ex parte
- 14 communications. I think the record needs to be
- 15 very clear. There were no such ex parte
- 16 communications.
- 17 CHAIRMAN RUSSELL: As I stated, I don't
- 18 believe there were. There was an email that did
- 19 not state anything specifically that came from
- 20 SME, and that is the only information I had other
- 21 than my discussions with our Board attorney.
- MS. DILLEN: Thank you for the
- 23 clarification, Mr. Chair.
- 24 CHAIRMAN RUSSELL: Anything else?
- 25 (No response)

- 1 CHAIRMAN RUSSELL: I think we have an
- 2 order amended.
- 3 MR. ROSSBACH: We didn't vote on the
- 4 ultimate order.
- 5 CHAIRMAN RUSSELL: We have all of our
- 6 nested motions to clarify --
- 7 MR. ROSSBACH: No, we didn't. I don't
- 8 think we voted on the additional language that Mr.
- 9 Reich asked for CFB.
- 10 CHAIRMAN RUSSELL: We have a motion, we
- 11 have an over arching motion to accept the order as
- amended, and we had a second, I believe by Larry.
- MR. MIRES: Second.
- 14 CHAIRMAN RUSSELL: All those in favor,
- 15 signify by saying aye.
- (Response)
- 17 CHAIRMAN RUSSELL: Opposed.
- 18 (No response)
- MR. MARBLE: Question. When you said
- that, you mean the findings of fact, conclusions,
- orders, the whole shebang?
- 22 CHAIRMAN RUSSELL: Yes.
- MR. MARBLE: I'd like to say that as I
- 24 read this order that Katherine prepared, the draft
- 25 that I saw, I thought she did a very good job, and

- is to be complimted on taking all that testimony,
- 2 and it was an extensive record and everything, and
- 3 putting it together in a way that really reflected
- 4 the Board's -- as I understood it, the Board's
- 5 instructions. So I think she deserves some
- 6 accolades for that.
- 7 MR. ROSSBACH: Second.
- 8 CHAIRMAN RUSSELL: Thank you, Katherine.
- 9 MS. ORR: Thank you.
- 10 CHAIRMAN RUSSELL: And attorneys were
- 11 paid by the pound, which I'm certain they are.
- 12 You've earned your keep.
- 13 So we are done with this item, and we've
- 14 covered the last few, and we've also talked to
- 15 general public comment.
- 16 With all that said, I do have one issue.
- 17 And I think Kris is going to -- I have a conflict
- 18 with the September meeting date, and I may request
- 19 to see if we can move that to the first Friday in
- 20 October.
- MS. BREWER: It's currently set for
- 22 September 26th, and looking to move it to October
- 23 3rd.
- 24 CHAIRMAN RUSSELL: A week later. I
- don't know if that has any problems with any of

- 1 the rulemaking that we have going on. Generally a
- week doesn't. If it does, then we'll get right
- 3 back with the Board on trying to get that. So if
- 4 you can check your calendars, and Kris, you'll
- 5 just email around and --
- 6 MR. MARBLE: What was that final date
- 7 again?
- 8 CHAIRMAN RUSSELL: October 3rd.
- 9 MR. MARBLE: Which is a Friday. Okay.
- 10 MR. LIVERS: Mr. Chairman, members of
- 11 the Board, maybe also just a quick briefing, that
- 12 the Environmental Quality Council has expressed
- interest in the Board's actions on this issue.
- 14 Katherine and I appeared before the Agency
- Oversight Subcommittee a few weeks ago, and at the
- 16 committee's request gave a brief presentation of
- 17 the Board's preliminary decision, and the
- Department's perspective, and there will be a
- 19 follow-up. Since it was prior to the actual
- 20 action before seeing the order and actual vote of
- 21 the Board, the subcommittee has requested a return
- to convene a special meeting on June 10th, and
- 23 Chairman Russell will be there to discuss this
- 24 action at that time.
- The EQC doesn't have a role in a Board

- 1 contested case. In a rulemaking, they do serve as
- 2 the rule review body for -- it serves as the rule
- 3 review entity for BER rulemaking, but they don't
- 4 have particular standing or authority in this
- 5 case, but they do have an interest in -- there is
- 6 discussion that they may at least weigh in after
- 7 the fact with some correspondence to the Board.
- 8 CHAIRMAN RUSSELL: Thanks.
- 9 MR. MARBLE: I have a question. Who
- 10 represented the Board at the meeting?
- MR. LIVERS: Katherine was there.
- 12 CHAIRMAN RUSSELL: I was asked -- I have
- been there to kind of recap some of the things
- 14 we've done over the last few years, which I think
- 15 satisfied the Environmental Quality Council at
- 16 that point; and I've heard from interested parties
- outside of this that it did seem to satisfy them.
- 18 I certainly wouldn't put words in their mouth.
- 19 But I was asked, and I was not available, and it
- 20 was -- I talked to Tom, and I thought at that
- 21 point that Katherine would be the best to
- represent us, basically because they were asking
- 23 somewhat about our proceedings.
- 24 MR. MARBLE: I totally agree with that.
- 25 I just wanted to clarify that Katherine

1	represented the Board.
2	CHAIRMAN RUSSELL: Anything else?
3	MR. MIRES: That date is June 10th?
4	CHAIRMAN RUSSELL: June 10th.
5	MR. LIVERS: And it's in the afternoon
6	I believe.
7	MS. BREWER: It's at 1:30.
8	CHAIRMAN RUSSELL: I will entertain a
9	motion to adjourn.
LO	MR. MARBLE: So moved.
L1	CHAIRMAN RUSSELL: It's moved by Don.
L2	Is there a second?
L3	MR. SKUNKCAP: Second.
L4	CHAIRMAN RUSSELL: All those in favor,
L5	signify by saying aye.
L6	(Response)
L7	CHAIRMAN RUSSELL: We are adjourned.
L8	(The proceedings were concluded
L9	at 1:30 p.m.)
20	* * * *
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22	
23	
24	
25	

1	CERTIFICATE
2	STATE OF MONTANA)
3	: SS.
4	COUNTY OF LEWIS & CLARK)
5	I, LAURIE CRUTCHER, RPR, Court Reporter,
б	Notary Public in and for the County of Lewis &
7	Clark, State of Montana, do hereby certify:
8	That the proceedings were taken before me at
9	the time and place herein named; that the
LO	proceedings were reported by me in shorthand and
L1	transcribed using computer-aided transcription,
L2	and that the foregoing - [] - pages contain a
L3	true record of the proceedings to the best of my
L4	ability.
L5	IN WITNESS WHEREOF, I have hereunto set my
L6	hand and affixed my notarial seal
L7	this day of , 2008.
L8	
L9	LAURIE CRUTCHER, RPR
20	Court Reporter - Notary Public
21	My commission expires
22	March 9, 2012.
23	
24	
25	