



Montana Department of  
**ENVIRONMENTAL QUALITY**

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October 8, 2013

Dusty White  
Nelcon, Inc.  
P.O. Box 5370  
Kalispell, MT 59903

Dear Mr. White:

Montana Air Quality Permit #4952-00 is deemed final as of October 8, 2013, by the Department of Environmental Quality (Department). This permit is for a non-metallic mineral processing plant and associated equipment. All conditions of the Department's Decision remain the same. Enclosed is a copy of your permit with the final date indicated.

For the Department,

Julie Merkel  
Air Permitting Program Supervisor  
Air Resources Management Bureau  
(406) 444-3626

Doug Kuenzli  
Environmental Science Specialist  
Air Resources Management Bureau  
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JM:DCK  
Enclosure

Montana Department of Environmental Quality  
Permitting and Compliance Division

Montana Air Quality Permit #4952-00

Nelcon, Inc.  
P.O. Box 5370  
Kalispell, MT 59903

October 8, 2013



## MONTANA AIR QUALITY PERMIT

Issued To: Nelcon, Inc.  
P.O. Box 5370  
Kalispell, MT 59903

MAQP: #4952-00  
Application Complete: 08/06/2013  
Preliminary Determination Issued: 08/20/2013  
Department's Decision Issued: 09/20/2013  
Permit Final: 10/08/2013  
AFS: #777-4952

A Montana Air Quality Permit (MAQP), with conditions, is hereby granted to Nelcon, Inc. (Nelcon) pursuant to Sections 75-2-204 and 211 of the Montana Code Annotated (MCA), as amended, and Administrative Rules of Montana (ARM) 17.8.740, *et seq.*, as amended, for the following:

### SECTION I: Permitted Facilities

#### A. Permitted Equipment:

Nelcon proposes to install and operate a portable non-metallic mineral processing plant and associated equipment. A complete list of the permitted equipment is contained in Section I.A of the permit analysis.

#### B. Plant Location:

The initial location of the proposed plant is designated as South ½ of Section 28, Township 21 North, Range 58 East in Richland County, Montana. The home pit for this facility is located in Section 36, Township 30 North, Range 21 West, in Flathead County (Kalispell home pit). However, MAQP #4952-00 applies while operating at any location in Montana, except within those areas having a Montana Department of Environmental Quality (Department)-approved permitting program or those areas considered tribal lands. *A Missoula County air quality permit will be required for locations within Missoula County, Montana.* An addendum is required for locations in or within 10 kilometers (km) of certain particulate matter with an aerodynamic diameter of 10 microns or less (PM<sub>10</sub>) nonattainment areas.

Addendum #1 will apply to the Nelcon facility while operating at locations in or within 10 km of designated PM<sub>10</sub> nonattainment areas, including the Kalispell home pit.

### SECTION II: Conditions and Limitations

#### A. Emission Limitations

1. All visible emissions from any Standards of Performance for New Stationary Source (NSPS)-affected crusher shall not exhibit an opacity in excess of the following averaged over 6 consecutive minutes (ARM 17.8.340 and 40 Code of Federal Regulation (CFR) 60, Subpart OOO).
  - For crushers that commence construction, modification, or reconstruction on or after April 22, 2008: 12% opacity
  - For crushers that commence construction, modification, or reconstruction after August 31, 1983, but before April 22, 2008: 15% opacity

2. All visible emissions from any other NSPS-affected equipment, other than a crusher (such as screens or conveyors), shall not exhibit opacity in excess of the following averaged over 6 consecutive minutes (ARM 17.8.340 and 40 CFR, Subpart OOO).
  - For equipment that commences construction, modification, or reconstruction on or after April 22, 2008: 7% opacity
  - For equipment that commences construction, modification, or reconstruction after August 31, 1983, but before April 22, 2008: 10% opacity
3. All visible emissions from any non-NSPS affected equipment shall not exhibit an opacity of 20% or greater averaged over 6 consecutive minutes (ARM 17.8.304).
4. Water and spray bars shall be available on site at all times and operated, as necessary, to maintain compliance with the opacity limitations in Sections II.A.1, II.A.2 and II.A.3 (ARM 17.8.749 and 17.8.752).
5. Nelcon shall not cause or authorize the use of any street, road or parking lot without taking reasonable precautions to control emissions of airborne particulate matter (ARM 17.8.308).
6. Nelcon shall treat all unpaved portions of the haul roads, access roads, parking lots, or the general plant area with water and/or chemical dust suppressant, as necessary, to maintain compliance with the reasonable precautions limitation in Section II.A.5 (ARM 17.8.749).
7. Nelcon may have onsite and operate one or more crushers where the combined maximum rated design capacity shall not exceed 500 tons per hour (TPH) (ARM 17.8.749).
8. Nelcon may have onsite and operate one or more screens at any given time where the combined maximum rated design capacity shall not exceed 500 TPH (ARM 17.8.749).
9. Nelcon may have onsite and operate one or more diesel-fired engines, including generator set engines, where the combined maximum capacity of the engines shall not exceed 1,198 brake-horsepower (bhp) (ARM 17.8.749 and ARM 17.8.1204).
10. Operation of the diesel-fired engines shall not exceed 4,300 hours during any rolling 12-month time period (ARM 17.8.749 and ARM 17.8.1204).
11. If the permitted equipment is used in conjunction with any other equipment owned or operated by Nelcon, at the same site, production shall be limited to correspond with an emission level that does not exceed 250 tons during any rolling 12-month period. Any calculations used to establish production levels shall be approved by the Department (ARM 17.8.749).
12. Nelcon shall comply with all applicable standards and limitations, and the reporting, recordkeeping, testing, and notification requirements contained in 40 CFR 60, Subpart OOO, *Standards of Performance for Nonmetallic Mineral Processing Plants* (ARM 17.8.340 and 40 CFR 60, Subpart OOO).

13. Nelcon shall comply will all applicable standards and limitations, and the reporting, recordkeeping, and notification requirements contained in 40 CFR 60, Subpart III, *Standards of Performance for Stationary Compression Ignition Internal Combustion Engines* and 40 CFR 63, Subpart ZZZZ, *National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines*, for any applicable diesel engine (ARM 17.8.340; 40 CFR 60, Subpart III; ARM 17.8.342 and 40 CFR 63, Subpart ZZZZ).

B. Testing Requirements

1. Within 60 days after achieving maximum production, but no later than 180 days after initial start-up, an Environmental Protection Agency (EPA) Method 9 opacity test and/or other methods and procedures as specified in 40 CFR 60.675 must be performed on all NSPS-affected equipment to demonstrate compliance with the emission limitations contained in Section II.A.1 and II.A.2 (ARM 17.8.340 and 40 CFR 60, Subpart A and Subpart OOO).
2. All compliance source tests shall conform to the requirements of the Montana Source Test Protocol and Procedures Manual (ARM 17.8.106).
3. The Department may require further testing (ARM 17.8.105).

C. Operational Reporting Requirements

1. If this crushing/screening plant is moved to another location, an Intent to Transfer Form must be sent to the Department and a Public Notice Form for Change of Location must be published in a newspaper of general circulation in the area to which the transfer is to be made, at least 15 days prior to the move. The proof of publication (affidavit) of the Public Notice Form for Change of Location must be submitted to the Department prior to the move. These forms are available from the Department (ARM 17.8.749 and ARM 17.8.765).
2. Nelcon shall supply the Department with annual production information for all emission points, as required by the Department in the annual emission inventory request. The request will include, but not be limited to, all sources of emissions identified in the emission inventory contained in the permit analysis.

Production information shall be gathered on a calendar-year basis and submitted to the Department by the date required in the emission inventory request. Information shall be in the units required by the Department. This information may be used to verify compliance with permit limitations (ARM 17.8.505).

3. Nelcon shall notify the Department of any construction or improvement project conducted, pursuant to ARM 17.8.745, that would include ***the addition of a new emissions unit***, change in control equipment, stack height, stack diameter, stack flow, stack gas temperature, source location, or fuel specifications, or would result in an increase in source capacity above its permitted operation. The notice must be submitted to the Department, in writing, 10 days prior to startup or use of the proposed de minimis change, or as soon as reasonably practicable in the event of an unanticipated circumstance causing the de minimis change, and must include the information requested in ARM 17.8.745(1)(d) (ARM 17.8.745).

4. Nelcon shall maintain on-site records showing daily hours of operation and daily production rates for the last 12 months. The records compiled in accordance with this permit shall be maintained by Nelcon as a permanent business record for at least 5 years following the date of the measurement, must be available at the plant site for inspection by the Department, and must be submitted to the Department upon request (ARM 17.8.749).
5. Nelcon shall document, by month, the hours of operation of the diesel engine/generator. By the 25th day of each month, Nelcon shall calculate the hours of operation for the diesel engine/generator for the previous month. The monthly information will be used to demonstrate compliance with the rolling 12-month limitation in Section II.A.10. A written report of the compliance verification shall be submitted along with the annual emission inventory (ARM 17.8.749).
6. Nelcon shall annually certify that its actual emissions are less than those that would require the source to obtain an air quality operating permit as required by ARM 17.8.1204(3)(b). The annual certification shall comply with the certification requirements of ARM 17.8.1207. The annual certification shall be submitted with the annual emissions inventory information (ARM 17.8.749 and ARM 17.8.1204).

### SECTION III: General Conditions

- A. Inspection – Nelcon shall allow the Department's representatives access to the source at all reasonable times for the purpose of making inspections or surveys, collecting samples, obtaining data, auditing any monitoring equipment (Continuous Emission Monitoring System (CEMS), Continuous Emission Rate Monitoring System (CERMS)) or observing any monitoring or testing, and otherwise conducting all necessary functions related to this permit.
- B. Waiver – The permit and all the terms, conditions, and matters stated herein shall be deemed accepted if Nelcon fails to appeal as indicated below.
- C. Compliance with Statutes and Regulations – Nothing in this permit shall be construed as relieving Nelcon of the responsibility for complying with any applicable federal or Montana statute, rule, or standard, except as specifically provided for in ARM 17.8.740, *et seq.* (ARM 17.8.756)
- D. Enforcement – Violations of limitations, conditions and requirements contained herein may constitute grounds for permit revocation, penalties or other enforcement as specified in Section 75-2-401, *et seq.*, MCA.
- E. Appeals – Any person or persons jointly or severally adversely affected by the Department's decision may request, within 15 days after the Department renders its decision, upon affidavit setting forth the grounds therefore, a hearing before the Board of Environmental Review (Board). A hearing shall be held under the provisions of the Montana Administrative Procedures Act. The filing of a request for a hearing does not stay the Department's decision, unless the Board issues a stay upon receipt of a petition and a finding that a stay is appropriate under Section 75-2-211(11)(b), MCA. The issuance of a stay on a permit by the Board postpones the effective date of the Department's decision until conclusion of the hearing and issuance of a final decision by the Board. If a stay is not issued by the board, the Department's decision on the application is final 16 days after the Department's decision is made.

- F. Permit Inspection – As required by ARM 17.8.755, Inspection of Permit, a copy of the air quality permit shall be made available for inspection by Department personnel at the location of the permitted source.
- G. Permit Fee – Pursuant to Section 75-2-220, MCA, failure to pay the annual operation fee by Nelcon may be grounds for revocation of this permit, as required by that section and rules adopted thereunder by the Board.
- H. Duration of Permit – Construction or installation must begin or contractual obligations entered into that would constitute substantial loss within 3 years of permit issuance and proceed with due diligence until the project is complete or the permit shall expire (ARM 17.8.762).
- I. The Department may modify the conditions of this permit based on local conditions of any future site. These factors may include, but are not limited to, local terrain, meteorological conditions, proximity to residences, etc.
- J. Nelcon shall comply with the conditions contained in this permit while operating in any location in Montana, except within those areas that have a Department-approved permitting program or areas considered tribal lands.

Montana Air Quality Permit (MAQP) Analysis  
Nelcon, Inc.  
MAQP #4952-00

I. Introduction/Process Description

A. Permitted Equipment

Nelcon, Inc. (Nelcon) owns and operates a portable non-metallic mineral processing plant consisting of the following equipment;

- Aggregate crusher(s) with a combined capacity up to 500 tons per hour (TPH)
- Aggregate screen(s) with combined capacity up to 500 TPH
- Diesel-fired engine(s), package engines or generator set engines, with combined capacity rating not to exceed 1,198 brake-horsepower (bhp)
- Associated equipment, such as; feeders, conveyors (including integrated equipment conveyors), stackers, and other material handling equipment.

MAQP #4952-00 is written de minimis friendly, whereby operational flexibility is provided so that alternate equipment may be utilized so long as maximum capacities are not exceeded. See Section II of the MAQP for specific equipment limitations and/or conditions.

B. Source Description

The crushing/screening plant is used to crush and sort sand and gravel materials for sale and use in construction operations. In a typical operational setup unprocessed materials are loaded into the crushing/screening plant feed hopper via front loader and transferred by conveyor to the crushers. Crushed materials are then conveyed to the screen where materials are screened, separated, and stockpiled or recirculated back into the plant for resizing.

The designated home location for this facility is Section 36, Township 30 North, Range 21 West in Flathead County, Montana.

C. Additional Information

Additional information, such as applicable rules and regulations, Best Available Control Technology (BACT)/Reasonably Available Control Technology (RACT) determinations, air quality impacts, and environmental assessments, is included in the analysis associated with each change to the permit.

II. Applicable Rules and Regulations

The following are partial explanations of some applicable rules and regulations that apply to the facility. The complete rules are stated in the Administrative Rules of Montana (ARM) and are available, upon request, from the Department. Upon request, the Department will provide references for location of complete copies of all applicable rules and regulations or copies where appropriate.

A. ARM 17.8, Subchapter 1 – General Provisions, including, but not limited to:

1. ARM 17.8.101 Definitions. This rule includes a list of applicable definitions used in this chapter, unless indicated otherwise in a specific subchapter.

2. ARM 17.8.105 Testing Requirements. Any person or persons responsible for the emission of any air contaminant into the outdoor atmosphere shall, upon written request of the Department, provide the facilities and necessary equipment (including instruments and sensing devices) and shall conduct tests, emission or ambient, for such periods of time as may be necessary using methods approved by the Department.
3. ARM 17.8.106 Source Testing Protocol. The requirements of this rule apply to any emission source testing conducted by the Department, any source, or other entity as required by any rule in this chapter, or any permit or order issued pursuant to this chapter, or the provisions of the Clean Air Act of Montana, 75-2-101, *et seq.*, Montana Code Annotated (MCA).

Nelcon shall comply with the requirements contained in the Montana Source Test Protocol and Procedures Manual, including, but not limited to, using the proper test methods and supplying the required reports. A copy of the Montana Source Test Protocol and Procedures Manual is available from the Department upon request.

4. ARM 17.8.110 Malfunctions. (2) The Department must be notified promptly by telephone whenever a malfunction occurs that can be expected to create emissions in excess of any applicable emission limitation or to continue for a period greater than 4 hours.
5. ARM 17.8.111 Circumvention. (1) No person shall cause or permit the installation or use of any device or any means that, without resulting in reduction of the total amount of air contaminant emitted, conceals or dilutes an emission of air contaminant that would otherwise violate an air pollution control regulation. (2) No equipment that may produce emissions shall be operated or maintained in such a manner as to create a public nuisance.

B. ARM 17.8, Subchapter 2 – Ambient Air Quality, including, but not limited to:

1. ARM 17.8.204 Ambient Air Monitoring
2. ARM 17.8.210 Ambient Air Quality Standards for Sulfur Dioxide (SO<sub>2</sub>)
3. ARM 17.8.211 Ambient Air Quality Standards for Nitrogen Dioxide (NO<sub>2</sub>)
4. ARM 17.8.212 Ambient Air Quality Standards for Carbon Monoxide (CO)
5. ARM 17.8.213 Ambient Air Quality Standard for Ozone (O<sub>3</sub>)
6. ARM 17.8.214 Ambient Air Quality Standard for Hydrogen Sulfide (H<sub>2</sub>S)
7. ARM 17.8.220 Ambient Air Quality Standard for Settled Particulate Matter (PM)
8. ARM 17.8.221 Ambient Air Quality Standard for Visibility
9. ARM 17.8.222 Ambient Air Quality Standards for Lead
10. ARM 17.8.223 Ambient Air Quality Standards for PM<sub>10</sub>

Nelcon must maintain compliance with the applicable ambient air quality standards.

C. ARM 17.8, Subchapter 3 – Emission Standards, including, but not limited to:

1. ARM 17.8.304 Visible Air Contaminants. This rule requires that no person may cause or authorize emissions to be discharged into the outdoor atmosphere from any source installed after November 23, 1968, that exhibit an opacity of 20% or greater averaged over 6 consecutive minutes.

2. ARM 17.8.308 Particulate Matter, Airborne. (1) This rule requires an opacity limitation of less than 20% for all fugitive emission sources and that reasonable precautions are taken to control emissions of airborne particulate matter. (2) Under this rule, Nelcon shall not cause or authorize the use of any street, road, or parking lot without taking reasonable precautions to control emissions of airborne particulate matter.
3. ARM 17.8.309 Particulate Matter, Fuel Burning Equipment. This rule requires that no person shall cause or authorize to be discharged into the atmosphere particulate matter caused by the combustion of fuel in excess of the amount determined by this section.
4. ARM 17.8.310 Particulate Matter, Industrial Process. This rule requires that no person shall cause or authorize to be discharged into the atmosphere particulate matter in excess of the amount set forth in this section.
5. ARM 17.8.322 Sulfur Oxide Emissions--Sulfur in Fuel. This rule requires that no person shall burn liquid, solid, or gaseous fuel in excess of the amount set forth in this section.
6. ARM 17.8.324 Hydrocarbon Emissions--Petroleum Products. (3) No person shall load or permit the loading of gasoline into any stationary tank with a capacity of 250 gallons or more from any tank truck or trailer, except through a permanent submerged fill pipe, unless such tank truck or trailer is equipped with a vapor loss control device as described in (1) of this rule.
7. ARM 17.8.340 Standard of Performance for New Stationary Sources. This rule incorporates, by reference, 40 Code of Federal Regulation (CFR) Part 60, Standards of Performance for New Stationary Sources (NSPS). Based on the information submitted by Nelcon the portable crushing/screening operation and associated equipment are applicable to NSPS (40 CFR 60), as follows:
  - a. 40 CFR, Subpart A – General Provisions apply to all equipment or facilities subject to an NSPS Subpart as listed below:
  - b. 40 CFR 60, Subpart OOO – Standards of Performance for Nonmetallic Mineral Processing Plant. In order for a crushing plant to be subject to this subpart, the facility must meet the definition of an affected facility and, the affected equipment must have been constructed, reconstructed, or modified after August 31, 1983. Based on the information submitted by Nelcon, the portable crushing equipment to be used under MAQP #4952-00 is subject to this subpart as equipment meets the definition of an affected facility constructed after August 31, 1983.
  - c. 40 CFR 60, Subpart IIII – Standards of Performance for Stationary Compression Ignition Internal Combustion Engines. Owners and operators of stationary CI ICE that commence construction after July 11, 2005, where the stationary CI ICE are manufactured after April 1, 2006, and are not fire pump engines, and owners and operators of stationary CI ICE that modify or reconstruct their stationary CI ICE after July 11, 2005, are subject to this subpart. As the permit is written de minimis-friendly, Nelcon may substitute compression ignition internal combustion engine(s), therefore applicability to this subpart shall be dependent upon the nature of operation and the date of construction and/or manufacture of the diesel engine utilized.

8. ARM 17.8.342 Emission Standards for Hazardous Air Pollutants for Source Categories. This rule incorporates, by reference, 40 CFR Part 63, National Emission Standards for Hazardous Air Pollutants (NESHAPs) for Source Categories. Based on the information submitted by Nelcon the associated diesel engines are applicable to NESHAP (40 CFR 63), as follows:
    - a. 40 CFR 63, Subpart A – General Provisions apply to all equipment of facilities subject to a NESHAP Subpart as listed below:
    - b. 40 CFR 63, Subpart ZZZZ – NESHAPs for Stationary Reciprocating Internal Combustion Engines (RICE). An owner or operator of a stationary reciprocating internal combustion engine (RICE) at a major or area source of hazardous air pollutant (HAP) emissions is subject to this rule except if the stationary RICE is being tested at a stationary RICE test cell/stand. As Nelcon is considered an area source of HAP emissions and operates RICE equipment, the engine(s) are potentially subject to this subpart.
- D. ARM 17.8, Subchapter 5 – Air Quality Permit Application, Operation and Open Burning Fees, including, but not limited to:
1. ARM 17.8.504 Air Quality Permit Application Fees. This rule requires an applicant submit an air quality permit application fee concurrent with the submittal of an air quality permit application. A permit application is incomplete until the proper application fee is paid to the Department. Nelcon submitted the appropriate permit application fee for the current permit action.
  2. ARM 17.8.505 Air Quality Operation Fees. An annual air quality operation fee must, as a condition of continued operation, be submitted to the Department by each source of air contaminants holding an air quality permit, excluding an open burning permit, issued by the Department; the air quality operation fee is based on the actual or estimated actual amount of air pollutants emitted during the previous calendar year. An air quality operation fee is separate and distinct from an air quality permit application fee. The annual assessment and collection of the air quality operation fee, described above, shall take place on a calendar-year basis. The Department may insert into any final permit issued after the effective date of these rules, such conditions as may be necessary to require the payment of an air quality operation fee on a calendar-year basis, including provisions that pro-rate the required fee amount.
- E. ARM 17.8, Subchapter 7 – Permit, Construction, and Operation of Air Contaminant Sources, including, but not limited to:
1. ARM 17.8.740 Definitions. This rule is a list of applicable definitions used in this chapter, unless indicated otherwise in a specific subchapter.
  2. ARM 17.8.743 Montana Air Quality Permits--When Required. This rule requires a person to obtain an air quality permit or permit modification to construct, modify, or use any asphalt plant, crusher or screen that has a PTE greater than 15 tpy of any pollutant. Nelcon has the PTE greater than 15 tpy of PM, PM<sub>10</sub>, CO, and oxides of nitrogen (NO<sub>x</sub>); therefore, an air quality permit is required.
  3. ARM 17.8.744 Montana Air Quality Permits--General Exclusions. This rule identifies the activities that are not subject to the Montana Air Quality Permit program.

4. ARM 17.8.745 Montana Air Quality Permits--Exclusion for De Minimis Changes. This rule identifies the de minimis changes at permitted facilities that do not require a permit under the Montana Air Quality Permit Program.
5. ARM 17.8.748 New or Modified Emitting Units--Permit Application Requirements. (1) This rule requires that a permit application be submitted prior to installation, modification, or use of a source. Nelcon submitted the required permit application for the current permit action. (7) This rule requires that the applicant notify the public by means of legal publication in a newspaper of general circulation in the area affected by the application for a permit. Nelcon submitted an affidavit of publication of public notice for the July 17, 2013, issue of the *Sidney Herald*, a newspaper of general circulation in the City of Sidney in Richland County, as proof of compliance with the public notice requirements.
6. ARM 17.8.749 Conditions for Issuance or Denial of Permit. This rule requires that the permits issued by the Department must authorize the construction and operation of the facility or emitting unit subject to the conditions in the permit and the requirements of this subchapter. This rule also requires that the permit must contain any conditions necessary to assure compliance with the Federal Clean Air Act (FCAA), the Clean Air Act of Montana, and rules adopted under those acts.
7. ARM 17.8.752 Emission Control Requirements. This rule requires a source to install the maximum air pollution control capability that is technically practicable and economically feasible, except that BACT shall be used. The required BACT analysis is included in Section III of this permit analysis.
8. ARM 17.8.755 Inspection of Permit. This rule requires that air quality permits shall be made available for inspection by the Department at the location of the source.
9. ARM 17.8.756 Compliance with Other Requirements. This rule states that nothing in the permit shall be construed as relieving Nelcon of the responsibility for complying with any applicable federal or Montana statute, rule, or standard, except as specifically provided in ARM 17.8.740, *et seq.*
10. ARM 17.8.759 Review of Permit Applications. This rule describes the Department's responsibilities for processing permit applications and making permit decisions on those permit applications that do not require the preparation of an environmental impact statement.
11. ARM 17.8.762 Duration of Permit. An air quality permit shall be valid until revoked or modified, as provided in this subchapter, except that a permit issued prior to construction of a new or modified source may contain a condition providing that the permit will expire unless construction is commenced within the time specified in the permit, which in no event may be less than 1 year after the permit is issued.
12. ARM 17.8.763 Revocation of Permit. An air quality permit may be revoked upon written request of the permittee, or for violations of any requirement of the Clean Air Act of Montana, rules adopted under the Clean Air Act of Montana, the FCAA, rules adopted under the FCAA, or any applicable requirement contained in the Montana State Implementation Plan (SIP).
13. ARM 17.8.764 Administrative Amendment to Permit. An air quality permit may be amended for changes in any applicable rules and standards adopted by the Board of Environmental Review (Board) or changed conditions of operation at a source or stack

that do not result in an increase of emissions as a result of those changed conditions. The owner or operator of a facility may not increase the facility's emissions beyond permit limits unless the increase meets the criteria in ARM 17.8.745 for a de minimis change not requiring a permit, or unless the owner or operator applies for and receives another permit in accordance with ARM 17.8.748, ARM 17.8.749, ARM 17.8.752, ARM 17.8.755, and ARM 17.8.756, and with all applicable requirements in ARM Title 17, Chapter 8, Subchapters 8, 9, and 10.

14. ARM 17.8.765 Transfer of Permit. (1) This rule states that an air quality permit may be transferred from one location to another if the Department receives a complete notice of intent to transfer location, the facility will operate in the new location for less than 1 year, the facility will comply with the FCAA and the Clean Air Act of Montana, and the facility complies with other applicable rules. (2) This rule states that an air quality permit may be transferred from one person to another if written notice of intent to transfer, including the names of the transferor and the transferee, is sent to the Department.

F. ARM 17.8, Subchapter 8 - Prevention of Significant Deterioration of Air Quality, including, but not limited to:

1. ARM 17.8.801 Definitions. This rule is a list of applicable definitions used in this subchapter.
2. ARM 17.8.818 Review of Major Stationary Sources and Major Modifications--Source Applicability and Exemptions. The requirements contained in ARM 17.8.819 through ARM 17.8.827 shall apply to any major stationary source and any major modification with respect to each pollutant subject to regulation under the FCAA that it would emit, except as this subchapter would otherwise allow.

This facility is not a major stationary source because it is not a listed source and the facility's PTE is less than 250 tpy of any pollutant (excluding fugitive emissions).

G. ARM 17.8, Subchapter 12 – Operating Permit Program Applicability, including, but not limited to:

1. ARM 17.8.1201 Definitions. (23) Major Source under Section 7412 of the FCAA is defined as any stationary source having:
  - a. PTE > 100 tpy of any pollutant;
  - b. PTE > 10 tpy of any single HAP, PTE > 25 tpy of combined HAPs, or lesser quantity as the Department may establish by rule; or
  - c. PTE > 70 tpy of PM<sub>10</sub> in a serious PM<sub>10</sub> nonattainment area.
2. ARM 17.8.1204 Air Quality Operating Permit Program Applicability. (1) Title V of the FCAA Amendments of 1990 requires that all sources, as defined in ARM 17.8.1204 (1), obtain a Title V Operating Permit. In reviewing and issuing MAQP #4952-00 for Nelcon, the following conclusions were made:
  - a. Nelcon has requested federally-enforceable permit operating limits be established to maintain the facility's PTE below 100 tpy and 80 tpy.

- b. The facility's PTE is less than 10 tpy for any single HAP and less than 25 tpy of combined HAPs.
- c. This source is not located in a serious PM<sub>10</sub> nonattainment area.
- d. This facility is subject to current NSPS (40 CFR 60, Subpart OOO and potentially Subpart IIII).
- e. This facility is potentially subject to a current NESHAP standard (40 CFR 63, Subpart ZZZZ).
- f. This source is not a Title IV affected source or a solid waste combustion unit.
- g. This source is not an EPA designated Title V source.

Nelcon has requested federally-enforceable permit limitations to remain a minor source of emissions with respect to Title V. Based on these limitations, the Department determined that this facility is not subject to the Title V Operating Permit Program. However, in the event that the EPA makes minor sources that are subject to NSPS obtain a Title V Operating Permit; this source will be subject to the Title V Operating Permit Program.

- h. ARM 17.8.1204(3). The Department may exempt a source from the requirement to obtain an air quality operating permit by establishing federally enforceable limitations which limit that source's PTE.
  - i. In applying for an exemption under this section the owner or operator of the facility shall certify to the Department that the source's PTE does not require the source to obtain an air quality operating permit.
  - ii. Any source that obtains a federally enforceable limit on PTE shall annually certify that its actual emissions are less than those that would require the source to obtain an air quality operating permit.
- 3. ARM 17.8.1207 Certification of Truth, Accuracy, and Completeness. The compliance certification submittal required by ARM 17.8.1204(3) shall contain a certification of truth, accuracy, and completeness by a responsible official. This certification and any other certification required under this subchapter shall state that, based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate, and complete.

### III. BACT Determination

A BACT determination is required for each new or modified source. Nelcon shall install on the new or modified source the maximum air pollution control capability which is technically practicable and economically feasible, except that BACT shall be utilized.

A BACT analysis accompanied the permit application submitted by Nelcon, addressing available methods of controlling emissions from operation of the crushing and screening operation. The Department has reviewed these methods, as well as previous BACT determinations. The following control options have been reviewed by the Department in order to make the following BACT determinations.

A. Process and Fugitive Particulate Emissions

Two types of emission controls are readily available and used for dust suppression of fugitive emissions at the site. These two control methods are water and/or chemical dust suppressant. Chemical dust suppressant could be used on the area surrounding the crushing/screening operation, and for emissions from the crushing/screening operation itself. However, because water is more readily available, is more cost effective, is often equally effective as chemical dust suppressant, and is more environmentally friendly, water has been identified as the most appropriate method of pollution control of particulate emissions. In addition, water suppression has been required of recently permitted similar sources. However, depending on individual site circumstances Nelcon may use chemical dust suppressants to assist in controlling particulate emissions. The Department determined that the use of water and/or chemical dust suppressant, as necessary, constitutes BACT.

Nelcon shall not cause or authorize to be discharged into the atmosphere from any NSPS-affected crusher any visible emissions that exhibit an opacity of 12% or greater averaged over 6 consecutive minutes for crushers that commenced construction, modification, or reconstruction on or after April 22, 2008. Additionally, Nelcon shall not cause or authorize to be discharged into the atmosphere from any other associated NSPS-affected equipment, such as screens and material conveyors, any visible emissions that exhibit an opacity of 7% or greater averaged over 6 consecutive minutes for equipment that commences construction, modification, or reconstruction after April 22, 2008, and 10% for equipment that commences construction, modification, or reconstruction after August 31, 1983, but before April 22, 2008. Finally, Nelcon shall not cause or authorize to be discharged into the atmosphere from any crusher, screen, or associated equipment, not subject to NSPS, any visible emissions that exhibit an opacity of 20% or greater averaged over 6 consecutive minutes.

Nelcon is required to have water spray bars and water available on site (at all times) and to apply the water, as necessary, to maintain compliance with the opacity restrictions and reasonable precautions limitations.

The control options selected contain control equipment and control costs comparable to other recently permitted similar sources and are capable of achieving the appropriate emission standards. The Department determined that using water spray bars, water, and/or chemical dust suppressant to maintain compliance with the opacity requirements and reasonable precaution limitations constitutes BACT.

B. Diesel Engines

Due to the limited amount of emissions produced by the diesel-fired engines and the lack of readily available cost effective post-manufacturer add-on controls, add-on controls would be cost prohibitive.

Generally, any new diesel-fired engine would likely be required to comply with the federal engine emission limitations including, for example, EPA Tier engine exhaust emission standards for non-road engines (40 CFR Parts 89 and 1039), New Source Performance Standard emission limitations for stationary compression ignition engines (40 CFR 60, Subpart IIII), or National Emissions Standards for Hazardous Air Pollutant Sources for Reciprocating Internal Combustion Engines (40 CFR 63, Subpart ZZZZ).

Therefore, the Department has determined that compliance with applicable federal standards and proper operation and maintenance of the engines constitutes BACT for these engines. The control options selected contain control equipment and control costs comparable to other recently permitted similar sources and are capable of achieving the appropriate emission standards.

#### IV. Emission Inventory

Emission Source	Emissions Tons/Year [PTE] <sup>(a)(b)</sup>							
	PM	PM <sub>10</sub>	PM <sub>2.5</sub>	PM <sub>cond</sub>	CO	NO <sub>x</sub>	SO <sub>2</sub>	VOC
Aggregate Crushers	2.63	1.18	0.22	--	--	--	--	--
Aggregate Deck Screen	4.82	1.62	0.11	--	--	--	--	--
Material Handling	23.40	10.85	1.71	--	--	--	--	--
Diesel-Fired Generator Set [ $\leq$ 1,198 bhp]	5.67	5.67	1.00	0.14	17.21	79.85	5.28	6.48
Unpaved Roadways (Haul Roads)	5.49	1.51	0.15	--	--	--	--	--
<b>TOTAL EMISSIONS ▶</b>	<b>42.00</b>	<b>20.83</b>	<b>3.20</b>	<b>0.14</b>	<b>17.21</b>	<b>79.85</b>	<b>5.28</b>	<b>6.48</b>

(a) Emission Inventory reflects enforceable limits on hours of operation of the diesel-fired generator engine to keep allowable NO<sub>x</sub> emissions below the Title V threshold [100 tpy] and the State CMS SM Source threshold [80 tpy].

(b) PM emissions presented in the table represent the sum of the filterable and condensable particulate matter (CPM) fractions. All CPM is considered to be PM<sub>2.5</sub>.

ASOS, Automated Surface Observing System	PTE, Potential To Emit
AWOS, Automated Weather Observing System	PM, particulate matter
BSFC, brake specific fuel consumption	PM <sub>COND</sub> , condensable particulate matter
bhp, brake-horsepower	PM <sub>10</sub> , particulate matter with an aerodynamic diameter of 10 microns or less
Btu, British Thermal Units	PM <sub>2.5</sub> , particulate matter with an aerodynamic diameter of 2.5 microns or less
CMS, Compliance Monitoring Strategy	[Sum of condensable and filterable]
CO, carbon monoxide	SCC, Source Classification Code
EF, emission factor	SM, synthetic minor (with respect to Title V criteria pollutants)
hr, hour	SO <sub>2</sub> , sulfur dioxide
lbs, pounds	TPH, tons per hour
MM, million	TPY, tons per year
mph, miles per hour	VMT, vehicle miles travelled
NO <sub>x</sub> , oxides of nitrogen	VOC, volatile organic compounds

#### Portable Non-Metallic Mineral Processing Plant

Production Rate:

Crushers: 500 tons/hour (Maximum) 4,380,000 tons/year (Maximum)

Screens: 500 tons/hour (Maximum) 4,380,000 tons/year (Maximum)

Allowable Hours of Operation: 8760 hours/year [Material Processing]

4300 hours/year [Diesel-Fire Engine(s)]

Power Source: Diesel-Fired Direct Drive Engine(s) or Generator Set Engine(s) Not To Exceed 1198 bhp

#### Material Processing:

##### Aggregate Crushers [SCC 3-05-020-01]

Process Rate: 500 tons/hour

Operating Hours: 8760 hours/year

#### Particulate Emissions (controlled):

PM Emissions:

Emission Factor 0.0012 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]

Calculations (0.0012 lbs/ton) \* (500 tons/hr) = 0.60 lbs/hr

(0.6 lbs/hr) \* (8760 hrs/yr) \* (0.0005 tons/lb) = 2.63 TPY

PM<sub>10</sub> Emissions:

Emission Factor 0.00054 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations (0.00054 lbs/ton) \* (500 tons/hr) = 0.27 lbs/hr  
(0.27 lbs/hr) \* (8760 hrs/yr) \* (0.0005 tons/lb) = 1.18 TPY

PM<sub>2.5</sub> Emissions:

Emission Factor 0.00010 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations (0.0001 lbs/ton) \* (500 tons/hr) = 0.05 lbs/hr  
(0.05 lbs/hr) \* (8760 hrs/yr) \* (0.0005 tons/lb) = 0.22 TPY

**Aggregate Cold Deck Screens [SCC 3-05-020-02]**

Process Rate: 500 tons/hour

Operating Hours: 8760 hours/year

**Particulate Emissions (controlled):**

PM Emissions:

Emission Factor 0.0022 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations (0.0022 lbs/ton) \* (500 tons/hr) = 1.10 lbs/hr  
(1.1 lbs/hr) \* (8760 hrs/yr) \* (0.0005 tons/lb) = 4.82 TPY

PM<sub>10</sub> Emissions:

Emission Factor 0.00074 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations (0.00074 lbs/ton) \* (500 tons/hr) = 0.37 lbs/hr  
(0.37 lbs/hr) \* (8760 hrs/yr) \* (0.0005 tons/lb) = 1.62 TPY

PM<sub>2.5</sub> Emissions:

Emission Factor 0.00005 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations (0.00005 lbs/ton) \* (500 tons/hr) = 0.03 lbs/hr  
(0.025 lbs/hr) \* (8760 hrs/yr) \* (0.0005 tons/lb) = 0.11 TPY

**Material Handling:**

**Fragmented Stone Load-In ► Ground Storage [SCC 3-05-020-31]**

Process Rate: 500 tons/hour [Crusher Capacity]

Operating Hours: 8760 hours/year

**Particulate Emissions (uncontrolled):**

PM Emissions:

Emission Factor 0.000031 lbs/ton [PM = PM<sub>10</sub>/0.51 ► AP-42 Appendix B.2 - Table B.2.2, Category 3, 1/95]  
Calculations (0.000031 lbs/ton) \* (500 tons/hr) = 0.02 lbs/hr  
(0.0155 lbs/hr) \* (8760 hrs/yr) \* (0.0005 tons/lb) = 0.07 TPY

PM<sub>10</sub> Emissions:

Emission Factor 0.000016 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations (0.000016 lbs/ton) \* (500 tons/hr) = 0.01 lbs/hr  
(0.008 lbs/hr) \* (8760 hrs/yr) \* (0.0005 tons/lb) = 0.04 TPY

PM<sub>2.5</sub> Emissions:

Emission Factor 0.000005 lbs/ton [PM<sub>2.5</sub> = PM\*0.15 ► AP-42 Appendix B.2 - Table B.2.2, Category 3, 1/95]  
Calculations (0.000005 lbs/ton) \* (500 tons/hr) = 0.00 lbs/hr  
(0.002325 lbs/hr) \* (8760 hrs/yr) \* (0.0005 tons/lb) = 0.01 TPY

### Conveyor Transfer Points [SCC 3-05-020-06]

Process Rate: 500 tons/hour [Maximum Facility Capacity]  
Operating Hours: 8760 hours/year  
Total Transfers: 5 Transfers [Worst-Case Based On Equipment Available]

#### Particulate Emissions (controlled):

##### PM Emissions:

Emission Factor 0.00014 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations  $(0.00014 \text{ lbs/ton}) * (500 \text{ tons/hr}) * (5 \text{ Transfers}) = 0.35 \text{ lbs/hr}$   
 $(0.35 \text{ lbs/hr}) * (8760 \text{ hrs/yr}) * (0.0005 \text{ tons/lb}) = 1.53 \text{ TPY}$

##### PM<sub>10</sub> Emissions:

Emission Factor 0.000046 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations  $(0.000046 \text{ lbs/ton}) * (500 \text{ tons/hr}) * (5 \text{ Transfers}) = 0.12 \text{ lbs/hr}$   
 $(0.115 \text{ lbs/hr}) * (8760 \text{ hrs/yr}) * (0.0005 \text{ tons/lb}) = 0.50 \text{ TPY}$

##### PM<sub>2.5</sub> Emissions:

Emission Factor 0.000013 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations  $(0.000013 \text{ lbs/ton}) * (500 \text{ tons/hr}) * (5 \text{ Transfers}) = 0.03 \text{ lbs/hr}$   
 $(0.033 \text{ lbs/hr}) * (8760 \text{ hrs/yr}) * (0.0005 \text{ tons/lb}) = 0.14 \text{ TPY}$

### Storage Pile Load-In & Load-Out [SCC 30502505 / 30502502]

Process Rate: 500 tons/hour [Maximum Facility Capacity]  
Operating Hours: 8760 hours/year  
Pile Transfers: 2 [Plant Load In → Initial Pile Formation]

#### Particulate Emissions (controlled):

Emission Factor  $EF = k (0.0032) * [(U/5)^{1.3} / (M / 2)^{1.4}]$  [AP-42 13.2.4, 11/06]

where: EF, Emission Factor = lbs Emitted / ton Processed

k, Dimensionless Particle Size Multiplier PM = 0.74 [AP-42 13.2.4, 11/06]

k, Dimensionless Particle Size Multiplier PM<sub>10</sub> = 0.35 [AP-42 13.2.4, 11/06]

k, Dimensionless Particle Size Multiplier PM<sub>2.5</sub> = 0.053 [AP-42 13.2.4, 11/06]

U, Mean Wind Speed (mph) = 9.3 [ASOS/AWOS AVE-MT 10 yr Ave.]

M, Material Moisture Content (%) = 2.10 [AP-42 13.2.4.1, 11/06]

##### PM Emissions:

Emission Factor  $EF = 0.74 * (0.0032) * [(9.33/5)^{1.3} / (2.1/ 2)^{1.4}] = 0.0050 \text{ lbs/ton}$   
Calculations  $(0.0050 \text{ lbs/ton}) * (500 \text{ tons/hr}) * (2 \text{ pile transfers}) = 4.98 \text{ lbs/hr}$   
 $(4.98 \text{ lbs/hr}) * (8760 \text{ hours/yr}) * (0.0005 \text{ tons/lb}) = 21.80 \text{ TPY}$

##### PM<sub>10</sub> Emissions:

Emission Factor  $EF = 0.35 * (0.0032) * [(9.33/5)^{1.3} / (2.1/ 2)^{1.4}] = 0.0024 \text{ lbs/ton}$   
Calculations  $(0.0024 \text{ lbs/ton}) * (500 \text{ tons/hr}) * (2 \text{ piles}) = 2.35 \text{ lbs/hr}$   
 $(2.35 \text{ lbs/hr}) * (8760 \text{ hours/yr}) * (0.0005 \text{ tons/lb}) = 10.31 \text{ TPY}$

PM<sub>2.5</sub> Emissions:

Emission Factor EF = 0.053 \* (0.0032) \* [ (9.33/5)<sup>1.3</sup> / (2.1/ 2)<sup>1.4</sup> ] = 0.00036 lbs/ton  
Calculations (0.0004 lbs/ton) \* (500 tons/hr) \* (2 piles) = 0.36 lbs/hr  
(0.36 lbs/hr) \* (8760 hours/yr) \* (0.0005 tons/lb) = 1.56 TPY

**Diesel Generator Engine [SCC 2-02-001-02]**

Engine Rating: 1198 bhp [Design Maximum Output]  
Fuel Input: 8.39 MMBtu/hr [BSFC →7,000 Btu/hp-hr]  
61.2 gallons/hour [Estimated →19,300 Btu/lb]  
Hours of Operation: 4300 hours/year

**Particulate Emissions (uncontrolled):**

PM Emissions:

Emission Factor 0.0022 lb/hp-hr [AP-42 Table 3.3-1, 10/96 ]  
Calculations (0.0022 lb/hp-hr) \* (1198 bhp) = 2.64 lbs/hr  
(2.64 lbs/hr) \* (4300 hrs/yr) \* (0.0005 tons/lb) = 5.67 TPY

PM<sub>10</sub> Emissions:

Emission Factor 0.0022 lb/hp-hr [AP-42 Table 3.3-1, 10/96 ]  
Calculations (0.0022 lb/hp-hr) \* (1198 bhp) = 2.64 lbs/hr  
(2.64 lbs/hr) \* (4300 hrs/yr) \* (0.0005 tons/lb) = 5.67 TPY

PM<sub>2.5</sub> Emissions (filterable):

Emission Factor 0.0479 lb/MMBtu [AP-42 Table 3.4-2, 10/96 ]  
Calculations (0.0479 lb/MMBtu) \* (8.39 MMBtu/hr) = 0.40 lbs/hr  
(0.40 lbs/hr) \* (4300 hrs/yr) \* (0.0005 tons/lb) = 0.86 TPY

PM<sub>2.5</sub> Emissions (condensable):

Emission Factor 0.0077 lb/MMBtu [AP-42 Table 3.4-2, 10/96 ]  
Calculations (0.0077 lb/MMBtu) \* (8.39 MMBtu/hr) = 0.06 lbs/hr  
(0.06 lbs/hr) \* (4300 hrs/yr) \* (0.0005 tons/lb) = 0.14 TPY

**CO Emissions (uncontrolled):**

Emission Factor 0.00668 lb/hp-hr [AP-42 Table 3.3-1, 10/96 ]  
Calculations (0.00668 lb/hp-hr) \* (1198 bhp) = 8.00 lbs/hr  
(8.00 lbs/hr) \* (4300 hrs/yr) \* (0.0005 tons/lb) = 17.21 TPY

**NO<sub>x</sub> Emissions (uncontrolled):**

Emission Factor 0.031 lb/hp-hr [AP-42 Table 3.3-1, 10/96 ]  
Calculations (0.031 lb/hp-hr) \* (1198 bhp) = 37.14 lbs/hr  
(37.14 lbs/hr) \* (4300 hrs/yr) \* (0.0005 tons/lb) = 79.85 TPY

**SO<sub>2</sub> Emissions (uncontrolled):**

Emission Factor 0.00205 lb/hp-hr [AP-42 Table 3.3-1, 10/96 ]  
Calculations (0.00205 lb/hp-hr) \* (1198 bhp) = 2.46 lbs/hr  
(2.46 lbs/hr) \* (4300 hrs/yr) \* (0.0005 tons/lb) = 5.28 TPY

**VOC Emissions (uncontrolled):**

Emission Factor	0.002514 lb/hp-hr	[AP-42 Table 3.3-1, 10/96 ]	
Calculations	(0.0025141 lb/hp-hr) * (1198 bhp) =		3.01 lbs/hr
	(3.01 lbs/hr) * (4300 hrs/yr) * (0.0005 tons/lb) =		6.48 TPY

**Unpaved Roadways (Haul Roads) - Secondary Emissions**

Miles Travelled: 5 Miles/Day [Estimate]  
Vehicle Weight: 50 Tons [Mean Vehicle Weight Empty/Full]  
Control Method: Water Application  
Control Efficiency (C<sub>e</sub>): 50%

**Particulate Emissions (controlled):**

Emission Factor	EF = k(s/12) <sup>a</sup> * (W/3) <sup>b</sup>	[AP-42 13.2.2.2, 11/06]	
	where: EF, Emission Factor = lbs Emitted Per Vehicle Mile Traveled (VMT)		
	k, Empirical Constant PM =	4.9 [AP-42 Table 13.2.2-2, 11/06]	
	k, Empirical Constant PM <sub>10</sub> =	1.5 [AP-42 Table 13.2.2-2, 11/06]	
	k, Empirical Constant PM <sub>2.5</sub> =	0.15 [AP-42 Table 13.2.2-2, 11/06]	
	s, Surface Material Silt Content (%) =	7.1 [AP-42 Table 13.2.2-1, 11/06]	
	W, Mean Vehicle Weight (tons) =	50 [Applicant Provided Data]	
	a, Empirical Constant PM =	0.7 [AP-42 Table 13.2.2-2, 11/06]	
	a, Empirical Constant PM <sub>10</sub> /PM <sub>2.5</sub> =	0.9 [AP-42 Table 13.2.2-2, 11/06]	
	b, Empirical Constant PM - PM <sub>2.5</sub> =	0.45 [AP-42 Table 13.2.2-2, 11/06]	

**PM Emissions:**

Emission Factor	EF = 4.9 * (7.1/12) <sup>0.7</sup> * (50/3) <sup>0.45</sup> =	12.04 lbs/VMT	
Calculations	(12.04 lbs/VMT) * (5 miles/day) * (1 - 0.5 C <sub>e</sub> ) =		30.09 lbs/day
	(30.09 lbs/day) * (365 days/yr) * (0.0005 tons/lb) =		5.49 TPY

**PM<sub>10</sub> Emissions:**

Emission Factor	EF = 1.5 * (7.1/12) <sup>0.9</sup> * (50/3) <sup>0.45</sup> =	3.32 lbs/VMT	
Calculations	(3.32 lbs/VMT) * (5 miles/day) * (1 - 0.5 C <sub>e</sub> ) =		8.29 lbs/day
	(8.29 lbs/day) * (365 days/yr) * (0.0005 tons/lb) =		1.51 TPY

**PM<sub>2.5</sub> Emissions:**

Emission Factor	EF = 0.15 * (7.1/12) <sup>0.9</sup> * (50/3) <sup>0.45</sup> =	0.33 lbs/VMT	
Calculations	(0.33 lbs/VMT) * (5 miles/day) * (1 - 0.5 C <sub>e</sub> ) =		0.83 lbs/day
	(0.83 lbs/day) * (365 days/yr) * (0.0005 tons/lb) =		0.15 TPY

**V. Existing Air Quality**

The initial proposed location for this plant (South ½ of Section 28, Township 21 North, Range 58 East in Richland County, Montana) is designated as unclassifiable/attainment for all pollutants addressed by National Ambient Air Quality Standards. The designed home-pit (Section 36, Township 30 North, Range 21 West in Flathead County) is located in an area designated as nonattainment for PM<sub>10</sub> and attainment or unclassified for all other.

**VI. Air Quality Impacts**

MAQP #4952-00 covers operation of the crushing and screen plant while operating in areas within Montana that are classified as attainment or unclassifiable with federal ambient air quality standards, excluding counties that have a Department-approved permitting program and areas

that are considered tribal lands. This permit contains conditions and limitations that would protect air quality, and would limit the facility's emissions below the major source threshold. Furthermore, this facility is a portable source that would operate on an intermittent and temporary basis, so any effects to air quality will be minor and of limited duration.

While the source is located in or within 10 kilometers (km) of a PM<sub>10</sub> nonattainment area Nelcon will be required to operate in accordance with MAQP #4952-00 and Addendum #1, which includes more stringent limits and conditions to ensure that the proposed operation does not result in additional degradation of air quality in the affected nonattainment area. A more detailed discussion and analysis of ambient impacts from operations locating in or within 10 km of certain PM<sub>10</sub> nonattainment areas is contained in the Addendum Analysis to Addendum #1 of MAQP #4952-00.

VII. Ambient Air Impact Analysis

The Department determined that impacts from this permit action will be minor. Furthermore, the Department believes that the amount of emissions generated by this project will not exceed any set ambient standard.

VIII. Taking or Damaging Implication Analysis

As required by 2-10-105, MCA, the Department conducted the following private property taking and damaging assessment.

YES	NO	
✓		1. Does the action pertain to land or water management or environmental regulation affecting private real property or water rights?
	✓	2. Does the action result in either a permanent or indefinite physical occupation of private property?
	✓	3. Does the action deny a fundamental attribute of ownership? (ex.: right to exclude others, disposal of property)
	✓	4. Does the action deprive the owner of all economically viable uses of the property?
	✓	5. Does the action require a property owner to dedicate a portion of property or to grant an easement? [If no, go to (6)].
		5a. Is there a reasonable, specific connection between the government requirement and legitimate state interests?
		5b. Is the government requirement roughly proportional to the impact of the proposed use of the property?
	✓	6. Does the action have a severe impact on the value of the property? (consider economic impact, investment-backed expectations, character of government action)
	✓	7. Does the action damage the property by causing some physical disturbance with respect to the property in excess of that sustained by the public generally?
	✓	7a. Is the impact of government action direct, peculiar, and significant?
	✓	7b. Has government action resulted in the property becoming practically inaccessible, waterlogged or flooded?
	✓	7c. Has government action lowered property values by more than 30% and necessitated the physical taking of adjacent property or property across a public way from the property in question?
	✓	Takings or damaging implications? (Taking or damaging implications exist if YES is checked in response to question 1 and also to any one or more of the following questions: 2, 3, 4, 6, 7a, 7b, 7c; or if NO is checked in response to questions 5a or 5b; the shaded areas)

Based on this analysis, the Department determined there are no taking or damaging implications associated with this permit action.

IX. Environmental Assessment

An environmental assessment, required by the Montana Environmental Policy Act, was completed for this project. A copy is attached.

Addendum #1  
Nelcon, Inc.  
Montana Air Quality Permit (MAQP) #4952-00

An addendum to Montana Air Quality Permit (MAQP) #4952-00 is hereby granted to Nelcon Contacting, Inc. (Nelcon), pursuant to Sections 75-2-204 and 75-2-211 of the Montana Code Annotated (MCA), as amended, and the Administrative Rules of Montana (ARM) 17.8.765, as amended, for the following:

I. Permitted Equipment

Nelcon owns and operates a portable crushing and screening plant with a crushing and screening production capacity of 500 tons per hour (TPH). Production units and associated equipment are powered by diesel-fired package engine(s) or generator set(s).

II. Seasonal and Site Restrictions – **Winter and Summer Seasons**

Addendum #1 applies to the Nelcon facility while operating at any location in or within 10 kilometers (km) of certain particulate matter with an aerodynamic diameter of 10 microns or less (PM<sub>10</sub>) nonattainment areas. Additionally, seasonal and site restrictions apply to the facility as follows:

- A. During the summer season (April 1-September 30) – Nelcon may operate at any location in or within 10 km of the Butte, Columbia Falls, Libby, Kalispell, Thompson Falls, Whitefish and Butte PM<sub>10</sub> nonattainment areas.
- B. During the winter season (October 1-March 31) – The only location(s) in or within 10 km of certain PM<sub>10</sub> nonattainment area where Nelcon may operate is:
  - Kalispell home pit located in Section 36, Township 30 North, Range 21 West, in Flathead County.
  - Any other site that may be approved, in writing, by the Department of Environmental Quality (Department).
- C. Nelcon shall comply with the limitations and conditions contained in Addendum #1 to MAQP #4952-00 while operating in or within 10 km of any of the previously identified PM<sub>10</sub> nonattainment areas. Addendum #1 shall be valid until revoked or modified. The Department reserves the authority to modify Addendum #1 at any time based on local conditions of any future site. These conditions may include, but are not limited to, local terrain, meteorological conditions, proximity to residences or other businesses, etc.

III. Limitations and Conditions

- A. Operational Limitations and Conditions – **Summer Season (April 1 – September 30)**
  - 1. Water spray bars must be available and operated, as necessary, on the crushers, screens, and all transfer points whenever the crushing/screening plant is in operation (ARM 17.8.749).
  - 2. Nelcon shall not cause or authorize to be discharged into the atmosphere from any equipment, any visible emissions that exhibit an opacity of 10% or greater averaged over 6 consecutive minutes (ARM 17.8.749). For NSPS-affected equipment constructed after April 22, 2008 for which an opacity limitation of 7% applies (such as screens and conveyors), that 7% limit shall apply to the affected equipment (ARM 17.8.340 and 40 CFR 60, Subpart OOO).

3. Nelcon shall not cause or authorize to be discharged into the atmosphere from haul roads, access roads, parking lots, or the general plant property any visible fugitive emissions that exhibit an opacity of 10% or greater (ARM 17.8.749).
4. Nelcon shall treat all unpaved portions of the access roads, parking lots, and general plant area with water and/or chemical dust suppressant as necessary to maintain compliance with the 10% opacity limitation (ARM 17.8.749).
5. The total combined maximum production capacity shall not exceed 12,000 tons per day (ARM 17.8.749).
6. The total combined maximum production capacity shall not exceed 12,000 tons per day (ARM 17.8.749).
7. Nelcon may operate one or more diesel-fired engine(s), including generator set engine(s), where the combined maximum capacity of the diesel-fired engines shall not exceed 1,198 bhp (ARM 17.8.749).

**B. Operational Limitations and Conditions – Winter Season (November 1 – March 31)**

1. Water spray bars must be available and operated, as necessary, on the crushers, screens, and all transfer points whenever the crushing/screening plant is in operation (ARM 17.8.749).
2. Nelcon shall not cause or authorize to be discharged into the atmosphere from any equipment, any visible emissions that exhibit an opacity of 10% or greater averaged over 6 consecutive minutes (ARM 17.8.749). For NSPS-affected equipment constructed after April 22, 2008 for which an opacity limitation of 7% applies (such as screens and conveyors), that 7% limit shall apply to the affected equipment (ARM 17.8.340 and 40 CFR 60, Subpart OOO).
3. Nelcon shall not cause or authorize to be discharged into the atmosphere from haul roads, access roads, parking lots, or the general plant property any visible fugitive emissions that exhibit an opacity of 10% or greater (ARM 17.8.749).
4. Nelcon shall treat all unpaved portions of the access roads, parking lots, and general plant area with water and/or chemical dust suppressant as necessary to maintain compliance with the 10% opacity limitation (ARM 17.8.749).
5. The total combined maximum crusher production shall not exceed 6,000 tons per day (ARM 17.8.749).
6. The total combined maximum screen production shall not exceed 6,000 tons per day (ARM 17.8.749).
7. Nelcon may operate one or more diesel-fired engines, including generator set engines, where the combined maximum capacity of the diesel-fired engines shall not exceed 1,198 bhp (ARM 17.8.749).
8. Operation of each of the diesel engine(s), including generator set engines, shall not exceed 12 hours per day (ARM 17.8.749).

## B. Operational Reporting Requirements

1. If this crushing/screening plant is moved to another nonattainment location, an Intent to Transfer form must be sent to the Department and a Public Notice Form for Change of Location must be published in a newspaper of general circulation in the area to which the transfer is to be made, at least 15 days prior to the move. The proof of publication (affidavit) of the Public Notice Form for Change of Location must be submitted to the Department prior to the move. These forms are available from the Department (ARM 17.8.749 and ARM 17.8.765).
2. Production information for the sites covered by this addendum must be maintained for five years and submitted to the Department upon request. The information must include (ARM 17.8.749):
  - a. Daily tons of production by each crusher at each site (including amount of recirculated/rerun material). Nelcon shall document, by day, the total crushing production. Nelcon shall sum the total crushing production for the previous day to demonstrate compliance with the limitations in Sections III.A.5 and III.B.5.
  - b. Daily tons of material screened by each screen at each site (including amount of recirculated/rerun material). Nelcon shall document, by day, the total screening production. Nelcon shall sum the total screening production for the previous day to demonstrate compliance with the limitations in Sections III.A.6 and III.B.6.
  - c. Daily hours of operation and bhp rating for each diesel engine, including generator set engines, at each site. Nelcon shall document, by day, the total hours of operation and the bhp rating of each diesel-fired engine to demonstrate compliance with the limitations in Sections III.A.7, III.B.7 and III.B.8.
  - d. Daily tons of bulk material loaded at each site (production).
  - e. Daily hours of operation at each site.
  - f. Fugitive dust information consisting of the daily total miles driven on unpaved roads within the operating site for all plant vehicles.

Addendum #1 Analysis  
Nelcon, Inc.  
Montana Air Quality Permit (MAQP) #4952-00

I. Permitted Equipment

Nelcon owns and operates a portable crushing and screening plant with a crushing and screening production capacity of 500 tons per hour (TPH). Production and associated equipment are powered diesel-fired package engine(s) or generator set(s).

II. Source Description

Nelcon uses this crushing/screening plant and associated equipment to crush sand and gravel materials for use in various construction operations. For a typical operational setup, materials are loaded into the crushing/screening plant by a hopper and transferred by conveyor and passed through the crusher. Materials are crushed, by the crusher and sent to the screens. Materials are screened, separated, and sent to stockpile for sale and use in construction operations.

III. Applicable Rules and Regulations

The following are partial quotations of some applicable rules and regulations that apply to the facility. The complete rules are stated in the Administrative Rules of Montana (ARM) and are available, upon request, from the Department of Environmental Quality (Department). Upon request, the Department will provide references for locations of complete copies of all applicable rules and regulations or copies where appropriate.

ARM 17.8, Subchapter 7 - Permit, Construction and Operation of Air Contaminant Sources, including, but not limited to:

- A. ARM 17.8.749 Conditions for Issuance of Permit. This rule requires that the permits issued by the Department must authorize the construction and operation of the facility or emitting unit subject to the conditions in the permit and the requirements of this subchapter. This rule also requires that the permit must contain any conditions necessary to assure compliance with the Federal Clean Air Act (FCAA), the Clean Air Act of Montana, and rules adopted under those acts.
- B. ARM 17.8.764 Administrative Amendment to Permit. An air quality permit may be amended for changes in any applicable rules and standards adopted by the Board of Environmental Review (Board) or changed conditions of operation at a source or stack that do not result in an increase of emissions as a result of those changed conditions. A source may not increase its emissions beyond those found in its permit unless the source applies for and receives another permit.
- C. ARM 17.8.765 Transfer of Permit. An air quality permit may be transferred from one location to another if:
  - 1. Written notice of intent to transfer location and proof of public notice are sent to the Department;
  - 2. The source will operate in the new location for a period of less than 1 year; and
  - 3. The source will not have any significant impact on any nonattainment area or any Class I area.

#### IV. Emission Inventory

PM <sub>10</sub> Emissions			
Emission Source	Hourly	Summer Season	Winter Season
	(lbs/hr)	April 1 – Sept 30 (lbs/day)	Oct 1 – March 31 (lbs/day)
Aggregate Crushers	0.27	6.48	3.24
Aggregate Deck Screen	0.37	8.88	4.44
Material Handling	2.59	62.20	31.10
Diesel-Fired Engine(s) [≤ 1,198 bhp]	2.64	63.25	31.63
Unpaved Roadways (Haul Roads)	--	16.59	8.2934
<b>TOTAL EMISSIONS ►</b>	<b>5.87</b>	<b>157.40</b>	<b>78.70</b>

  

ASOS, Automated Surface Observing System AWOS, Automated Weather Observing System bhp, brake-horsepower BSFC, brake-specific fuel consumption hrs, hours lbs, pounds Btu, British Thermal Units	MM, million mph, miles per hour PM <sub>10</sub> , particulate matter with an aerodynamic diameter of 10 microns or less PTE, potential to emit SCC, Source Classification Code VMT, vehicle miles travelled
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#### Portable Crushing and Screening Plant

Production Rate:	<b>Summer</b>	<b>Winter</b>
Crushers 500 tons/hour (Maximum)	12,000 tons/day	6000 tons/day
Deck Screen 500 tons/hour (Maximum)	12,000 tons/day	6000 tons/day
Allowable Hours of Operation [Material Processing Plant and Generator Set]		
Summer Season: 24 hours/day		
Winter Season: 12 hours/day		
Power Source: ≤ 1,198 bhp Diesel-Fired Direct Drive or Generator Set Engine		

#### Material Processing:

##### Aggregate Crushers [SCC 3-05-020-01]

Process Rate:	500 tons/hour
Operating Hours:	24 hours/day (Summer Season) 12 hours/day (Winter Season)

PM<sub>10</sub> Emissions (controlled):

Emission Factor	0.00054 lbs/ton processed	[AP-42 Table 11.19.2-2, 8/04]
Calculations	(0.00054 lbs/ton) * (500 tons/hr) =	0.27 lbs/hr
	(0.27 lbs/hr) * (24 hrs/day) =	6.48 lbs/day (Summer Season)
	(0.27 lbs/hr) * (12 hrs/day) =	3.24 lbs/day (Winter Season)

##### Aggregate Cold Deck Screens [SCC 3-05-020-02]

Process Rate:	500 tons/hour
Operating Hours:	24 hours/day (Summer Season) 12 hours/day (Winter Season)

PM<sub>10</sub> Emissions (controlled):

Emission Factor	0.00074 lbs/ton processed	[AP-42 Table 11.19.2-2, 8/04]
Calculations	(0.00074 lbs/ton) * (500 tons/hr) =	0.37 lbs/hr
	(0.37 lbs/hr) * (24 hrs/day) =	8.88 lbs/day (Summer Season)
	(0.37 lbs/hr) * (12 hrs/day) =	4.44 lbs/day (Winter Season)

**Material Handling:**

**Fragmented Stone Load-In ► Ground Storage [SCC 3-05-020-31]**

Process Rate: 500 tons/hour [Crusher Capacity]  
Operating Hours: 24 hours/day (Summer Season)  
12 hours/day (Winter Season)

**Particulate Emissions (uncontrolled):**

PM<sub>10</sub> Emissions (uncontrolled):

Emission Factor 0.000016 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations (0.000016 lbs/ton) \* (500 tons/hr) = 0.008 lbs/hr  
(0.008 lbs/hr) \* (24 hrs/day) = 0.19 lbs/day (Summer Season)  
(0.008 lbs/hr) \* (12 hrs/day) = 0.10 lbs/day (Winter Season)

**Conveyor Transfer Points [SCC 3-05-020-06]**

Process Rate: 500 tons/hour [Maximum Facility Capacity]  
Operating Hours: 24 hours/day (Summer Season)  
12 hours/day (Winter Season)  
Total Transfers: 10 Transfers [Based on Process Flow Diagram]

PM<sub>10</sub> Emissions (controlled):

Emission Factor 0.000046 lbs/ton processed [AP-42 Table 11.19.2-2, 8/04]  
Calculations (0.000046 lbs/ton) \* (500 tons/hr) \* (10 Transfers) = 0.23 lbs/hr  
(0.23 lbs/hr) \* (24 hrs/day) = 5.52 lbs/day (Summer Season)  
(0.23 lbs/hr) \* (12 hrs/day) = 2.76 lbs/day (Winter Season)

**Storage Pile Load-In & Load-Out [SCC 30502505 / 30502502]**

Process Rate: 500 tons/hour [Maximum Facility Capacity]  
Operating Hours: 24 hours/day (Summer Season)  
12 hours/day (Winter Season)  
Pile Transfers: 2 [Plant Load-in → Initial Pile Formation]

PM<sub>10</sub> Emissions (uncontrolled):

Emission Factor  $EF = k (0.0032) * [(U/5)^{1.3} / (M / 2)^{1.4}]$  [AP-42 13.2.4, 11/06]

where: EF, Emission Factor = lbs Emitted / ton Processed

k, Dimensionless Particle Size Multiplier PM = 0.74 [AP-42 13.2.4, 11/06]

k, Dimensionless Particle Size Multiplier PM<sub>10</sub> = 0.35 [AP-42 13.2.4, 11/06]

k, Dimensionless Particle Size Multiplier PM<sub>2.5</sub> = 0.053 [AP-42 13.2.4, 11/06]

U, Mean Wind Speed (mph) = 9.3 [ASOS/AWOS AVE-MT 10 yr Ave.]

M, Material Moisture Content (%) = 2.10 [AP-42 13.2.4.1, 11/06]

Emission Factor  $EF = 0.35 * (0.0032) * [(9.33/5)^{1.3} / (2.1 / 2)^{1.4}] = 0.0024$  lbs/ton  
Calculations (0.0024 lbs/ton) \* (500 tons/hr) \* (2 piles) = 2.35 lbs/hr  
(2.35 lbs/hr) \* (24 hrs/day) = 56.49 lbs/day (Summer Season)  
(2.35 lbs/hr) \* (12 hrs/day) = 28.24 lbs/day (Winter Season)

### Diesel Generator Engine [SCC 2-02-001-02]

Engine Rating: 1198 bhp [Design Maximum Output]  
Fuel Input: 8.39 MMBtu/hr [BSFC →7,000 Btu/hp-hr]  
61.2 gallons/hour [Estimated →19,300 Btu/lb]  
Hours of Operation: 24 hours/day (Summer Season)  
12 hours/day (Winter Season)

#### PM<sub>10</sub> Emissions (uncontrolled):

Emission Factor	0.0022 lb/hp-hr	[AP-42 Table 3.3-1, 10/96 ]
Calculations	(0.0022 lb/hp-hr) * (1198 bhp) =	2.64 lbs/hr
	(2.6356 lbs/hr) * (24 hrs/day) =	63.25 lbs/day (Summer Season)
	(2.6356 lbs/hr) * (12 hrs/day) =	31.63 lbs/day (Winter Season)

### Unpaved Roadways (Haul Roads) - Secondary Emissions

Vehicle Miles 10 Maximum Daily @ 24 Hrs/Day Operation [Estimate]  
10 VMT (Summer Season)  
5 VMT (Winter Season)  
Vehicle Weight: 50 Tons [Mean Vehicle Weight Empty/Full]  
Control Method: Water Application  
Control Efficiency (C<sub>e</sub>): 50%

#### PM<sub>10</sub> Emissions:

Emission Factor	$EF = k(s/12)^a * (W/3)^b$	[AP-42 13.2.2.2, 11/06]
where:	EF, Emission Factor = lbs Emitted Per Vehicle Mile Traveled (VMT)	
	k, Empirical Constant PM =	4.9 [AP-42 Table 13.2.2-2, 11/06]
	k, Empirical Constant PM <sub>10</sub> =	1.5 [AP-42 Table 13.2.2-2, 11/06]
	k, Empirical Constant PM <sub>2.5</sub> =	0.15 [AP-42 Table 13.2.2-2, 11/06]
	s, Surface Material Silt Content (%) =	7.1 [AP-42 Table 13.2.2-1, 11/06]
	W, Mean Vehicle Weight (tons) =	50 [Applicant Provided Data]
	a, Empirical Constant PM <sub>10</sub> /PM <sub>2.5</sub> =	0.9 [AP-42 Table 13.2.2-2, 11/06]
	b, Empirical Constant PM - PM <sub>2.5</sub> =	0.45 [AP-42 Table 13.2.2-2, 11/06]
Emission Factor	$EF = 1.5 * (7.1/12)^{0.9} * (50/3)^{0.45} =$	3.32 lbs/VMT
Calculations	(3.32 lbs/VMT) * (10 VMT/day) * (1 - 0.5 C <sub>e</sub> ) =	16.59 lbs/day (Summer Season)
	(3.32 lbs/VMT) * (5 VMT/day) * (1 - 0.5 C <sub>e</sub> ) =	8.29 lbs/day (Summer Season)

## V. Existing Air Quality

On July 1, 1987, the Environmental Protection Agency (EPA) promulgated new National Ambient Air Quality Standards (NAAQS) for particulate matter with an aerodynamic diameter of 10 microns or less (PM<sub>10</sub>). Due to exceedance of the national standards for PM<sub>10</sub>, the cities of Kalispell (and the nearby Evergreen area), Columbia Falls, Butte, Whitefish, Libby, Missoula, and Thompson Falls were designated by EPA as nonattainment for PM<sub>10</sub>. As a result of this designation, the EPA required the Department and the City-County Health Departments to submit PM<sub>10</sub> State Implementation Plans (SIP). The SIPs consisted of emission control plans that controlled fugitive dust emissions from roads, parking lots, construction, and demolition, since technical studies identified these sources to be the major contributors to PM<sub>10</sub> emissions.

MAQP #4952-00 and Addendum #1 are for a portable non-metallic mineral processing plant that will locate at sites in or within 10 kilometers (km) of certain PM<sub>10</sub> nonattainment areas. The more stringent operating conditions contained in the addendum will minimize any potential impact on the nonattainment areas and will protect the national ambient air quality standards. Also, this facility is a portable source that would be expected to operate on an intermittent and temporary basis and any effects on air quality would be expected to be minor and short-lived.

VI. Air Quality Impacts

MAQP #4952-00 and Addendum #1 will cover the operations of this portable crushing/screening plant, while operating in or within 10 km of a PM<sub>10</sub> nonattainment area.

VII. Taking or Damaging Implication Analysis

As required by 2-10-101 through 105, MCA, the Department conducted a private property taking and damaging assessment and determined there are no taking or damaging implications.

YES	NO	
✓		1. Does the action pertain to land or water management or environmental regulation affecting private real property or water rights?
	✓	2. Does the action result in either a permanent or indefinite physical occupation of private property?
	✓	3. Does the action deny a fundamental attribute of ownership? (ex.: right to exclude others, disposal of property)
	✓	4. Does the action deprive the owner of all economically viable uses of the property?
	✓	5. Does the action require a property owner to dedicate a portion of property or to grant an easement? [If no, go to (6)].
		5a. Is there a reasonable, specific connection between the government requirement and legitimate state interests?
		5b. Is the government requirement roughly proportional to the impact of the proposed use of the property?
	✓	6. Does the action have a severe impact on the value of the property? (consider economic impact, investment-backed expectations, character of government action)
	✓	7. Does the action damage the property by causing some physical disturbance with respect to the property in excess of that sustained by the public generally?
	✓	7a. Is the impact of government action direct, peculiar, and significant?
	✓	7b. Has government action resulted in the property becoming practically inaccessible, waterlogged or flooded?
	✓	7c. Has government action lowered property values by more than 30% and necessitated the physical taking of adjacent property or property across a public way from the property in question?
	✓	Takings or damaging implications? (Taking or damaging implications exist if YES is checked in response to question 1 and also to any one or more of the following questions: 2, 3, 4, 6, 7a, 7b, 7c; or if NO is checked in response to questions 5a or 5b; the shaded areas)

Based on this analysis, the Department determined there are no taking or damaging implications associated with this permit action.

VIII. Environmental Assessment

An environmental assessment, required by the Montana Environmental Policy Act, was completed for this project. A copy is attached.

Addendum Analysis Prepared by: D. Kuenzli  
Date: August 12, 2013

**DEPARTMENT OF ENVIRONMENTAL QUALITY**  
**Permitting and Compliance Division**  
**Air Resources Management Bureau**  
**P.O. Box 200901, Helena, MT 59620**  
**(406) 444-3490**

**FINAL ENVIRONMENTAL ASSESSMENT (EA)**

Issued To: Nelcon, Inc.  
P.O. Box 5370  
Kalispell, MT 59903

*Montana Air Quality Permit Number (MAQP):* 4952-00  
*Preliminary Determination Issued:* 08/20/2013  
*Department Decision Issued:* 09/20/2013  
*Permit Final:* 10/08/2013

1. *Legal Description of Site:* Nelcon, Inc. (Nelcon) proposed initial located is the South ½ of Section 28, Township 21 North, Range 58 East in Richland County, Montana. However, MAQP #4952-00 applies while operating at any location in Montana, except those areas having a Department-approved permitting program, areas considered tribal lands, or areas in or within 10 kilometers (km) of certain particulate matter within an aerodynamic diameter of ten microns or less (PM<sub>10</sub>) nonattainment areas. *A Missoula County air quality permit will be required for locations within Missoula County, Montana.* MAQP #4952-00 and Addendum #1 applies for locations in or within 10 km of certain PM<sub>10</sub> nonattainment areas.
2. *Description of Project:* The Department received an application for the proposed installation and operation of a portable non-metallic mineral crushing and screening plant with a crushing and screening production rate of 500 tons per hour (TPH). Production units and associated equipment are powered diesel-fired package engine(s) or generator set(s).
3. *Objectives of Project:* The object of the project would be to produce business and revenue for the company through the sale and use of aggregate. The issuance of MAQP #4952-00 and Addendum #1 would allow Nelcon to operate the permitted equipment at various locations throughout Montana (as described above), including the proposed initial site location.
4. *Alternatives Considered:* In addition to the proposed action, the Department considered the "no-action" alternative. The "no-action" alternative would deny issuance of the MAQP to the proposed facility. However, the Department does not consider the "no-action" alternative to be appropriate because Nelcon demonstrated compliance with all applicable rules and regulations as required for permit issuance. Therefore, the "no-action" alternative was eliminated from further consideration.
5. *A Listing of Mitigation, Stipulations, and Other Controls:* A listing of the enforceable permit conditions and a permit analysis, including a BACT analysis, would be contained in MAQP #4952-00 and Addendum #1.
6. *Regulatory Effects on Private Property:* The Department considered alternatives to the conditions imposed in this permit as part of the permit development. The Department determined the permit conditions would be reasonably necessary to ensure compliance with applicable requirements and to demonstrate compliance with those requirements and would not unduly restrict private property rights.

7. The following table summarizes the potential physical and biological effects of the proposed project on the human environment. The “no action alternative” was discussed previously.

		Major	Moderate	Minor	None	Unknown	Comments Included
A	Terrestrial and Aquatic Life and Habitats			✓			Yes
B	Water Quality, Quantity, and Distribution			✓			Yes
C	Geology and Soil Quality, Stability and Moisture			✓			Yes
D	Vegetation Cover, Quantity, and Quality			✓			Yes
E	Aesthetics			✓			Yes
F	Air Quality			✓			Yes
G	Unique Endangered, Fragile, or Limited Environmental Resources				✓		Yes
H	Demands on Environmental Resource of Water, Air and Energy			✓			Yes
I	Historical and Archaeological Sites				✓		Yes
J	Cumulative and Secondary Impacts			✓			Yes

**SUMMARY OF COMMENTS ON POTENTIAL PHYSICAL AND BIOLOGICAL EFFECTS:**

The following comments have been prepared by the Department.

**A. Terrestrial and Aquatic Life and Habitats**

This permitting action would be expected to have a minor effect on terrestrial and aquatic life and habitats, as the proposed plant would operate within an existing gravel pit. Furthermore, the air emissions would likely have only minor effects on terrestrial and aquatic life because facility emissions would be well dispersed in the area of the operations (see Section 7.F of this EA) and would have intermittent and seasonal operations. Therefore, only minor and temporary effects to terrestrial and aquatic life and habitat would be expected from the proposed project.

**B. Water Quality, Quantity, and Distribution**

Water would be required for dust suppression on the mineral processing equipment and surrounding facility area, including haul roads. This water use would be expected to only cause minor, if any, impacts to water resources because the facility is small and only a small volume of water would be required to be used. In addition, the facility would emit air pollutants, and corresponding deposition of pollutants would occur, as described in Section 7.F. of this EA. The site is in an existing open-cut mine where water runoff would be more readily controlled. However, the Department determined that, due to dispersion characteristics of pollutants and conditions that would be placed in MAQP #4952-00 and Addendum #1, any impacts from deposition of pollutants on water quality, quantity, and distribution from the project would expect to be minor.

**C. Geology and Soil Quality, Stability, and Moisture**

Only minor impacts from deposition of air pollutants on soils would likely result (as described in Section 7.F of this EA) and only minor amounts of water would be used for pollution control, and only as necessary, in controlling particulate emissions. Thus, only minimal water runoff would likely occur. Since only minor amounts of pollution would be

expected and corresponding emissions would be widely dispersed before settling upon surrounding soils and vegetation (as described in Section 7.D of this EA), impacts would be minor. Therefore, any effects upon geology and soil quality, stability, and moisture from air pollutant emissions from equipment operations would likely be minor and short-lived.

D. Vegetation Cover, Quantity, and Quality

Only minor impacts would be expected to occur with respect to vegetative cover, quality, and quantity because the facility would operate in an area where vegetation has been previously disturbed. During operations, the facility would likely be a relatively minor source of emissions and the pollutants widely dispersed (as described in Section 7.F of this EA); therefore, deposition on vegetation from the proposed project would expect to be minor. Also, due to limited water usage (as described in Section 7.B of this EA) and minimal associated soil disturbance from the application of water and water runoff (as described in Section 7.C of this EA), corresponding vegetative impacts would likely be minor.

E. Aesthetics

The facility would be visible and would create noise while operating the proposed equipment at the site. However, activity will occur within an existing active gravel pit. Further, MAQP #4952-00 and Addendum #1 would include conditions to control emissions, including visible emissions, from the plant. The facility would operate on an intermittent and seasonal basis, and would be a small industrial source. Therefore, any visual aesthetic impacts would be short-lived and are expected to be minor.

F. Air Quality

Air quality impacts from the proposed project would likely be minor because the facility would be relatively small and operate on an intermittent and temporary basis. MAQP #4952-00 and Addendum #1 include conditions that limit the facility's opacity; require water and water spray bars be available on site and used to ensure compliance with opacity standards; and limit the facility's crushing/screening production.

Further, the Department determined that this facility would be a minor source of emissions as the source's potential to emit is limited to below the major source threshold level of 100 tons per year (tpy) for any pollutant. Pollutant deposition from the facility would expect to be minimal because the pollutants emitted are widely dispersed (from factors such as wind speed and wind direction) and exhibit minimal deposition on the surrounding area. Therefore, air quality impacts from operating the crushing facility in this area would be expected to be minor.

G. Unique Endangered, Fragile, or Limited Environmental Resources

In an effort to assess any potential impacts to any unique endangered, fragile, or limited environmental resources in the initial proposed area of operation (South ½ of Section 28, Township 21 North, Range 58 East in Richland County, Montana) the Department contacted the Natural Resource Information System – Montana Natural Heritage Program. Search results concluded there were thirteen species of concern within the area. The search area, in this case, is defined by the section, township, and range of the proposed site, with an additional one (1) mile buffer.

While these species may be found within the search area, the impact from operation of the crushing/screening facility in this area would likely be minor since the facility is relatively small in size and located within an existing gravel. In addition the source will have only seasonal and intermittent operations in the area. Therefore, the Department determined that any effects upon these species would be expected to be minor and short-lived.

H. Demands on Environmental Resources of Water, Air, and Energy

Due to the relatively small size of the project, only small demands on environmental resources would likely be required for proper operation. Only small quantities of water are required for dust suppression of particulate emissions being generated at the site. In addition, impacts to air resources would be expected to be minor because the source would be considered a minor industrial source of emissions, with intermittent and seasonal operations, and because air pollutants generated by the facility would be widely dispersed as described in Section 7.F of this EA. Energy requirements would also be small, as the diesel engines would use small amounts of fuel. Overall, any impacts to water, air, and energy resources would likely be minor.

I. Historical and Archaeological Sites

The Department contacted the Montana Historical Society – State Historical Preservation Office (SHPO) in an effort to identify any historical and/or archaeological sites that may be present in the location of the facility. According to correspondence from the Montana State Historic Preservation Office, no previously recorded sites within the designated search areas. As this plant will likely operate in an existing gravel pit there is low likelihood of disturbance to any known archaeological or historic site given previous industrial disturbance in the area. Therefore, it is unlikely that the crushing/screening operation would have an effect on any known historic or archaeological sites.

J. Cumulative and Secondary Impacts

The operation of the crushing and screening equipment would likely cause minor cumulative and secondary impacts to the physical and biological aspects of the human environment because the facility would be limited in the amount of emissions allowed to be released to the atmosphere. Emissions and noise generated from the equipment would likely result in only minor impacts to the area, as the facility would be seasonal and temporary. The proposed project would be short-term in nature, and likely have minor cumulative effects upon resources within the area. These resources include water, terrestrial and aquatic life, soils, and vegetation. Overall, cumulative and secondary impacts to the physical and biological aspects of the human environment would likely be minor.

8. The following table summarizes the potential economic and social effects of the proposed project on the human environment. The “no-action” alternative was discussed previously.

		Major	Moderate	Minor	None	Unknown	Comments Included
A	Social Structures and Mores				✓		Yes
B	Cultural Uniqueness and Diversity				✓		Yes
C	Local and State Tax Base and Tax Revenue			✓			Yes
D	Agricultural or Industrial Production			✓			Yes
E	Human Health			✓			Yes
F	Access to and Quality of Recreational and Wilderness Activities				✓		Yes
G	Quantity and Distribution of Employment			✓			Yes
H	Distribution of Population				✓		Yes
I	Demands for Government Services			✓			Yes
J	Industrial and Commercial Activity			✓			Yes
K	Locally Adopted Environmental Plans and Goals			✓			Yes
L	Cumulative and Secondary Impacts			✓			Yes

**SUMMARY OF COMMENTS ON POTENTIAL ECONOMIC AND SOCIAL EFFECTS:** The following comments have been prepared by the Department.

A. Social Structures and Mores

The operation of the non-metallic mineral processing facility would not expect to cause any disruption to the social structures and mores in the area because the source would be a minor industrial source located within an existing industrial area that would only have temporary and intermittent operations. Further, the facility would be required to operate according to the conditions that would be placed in MAQP #4952-00 and Addendum #1, which would limit the effects to social structures and mores. The Department has determined that no impact to the social structure and mores would be expected.

B. Cultural Uniqueness and Diversity

The cultural uniqueness and diversity of this area would not likely be impacted by the operation of the proposed facility because the source would occur within an existing gravel pit and would be intermittent and temporary operation. Therefore, there would not be any impacts expected to the cultural uniqueness and diversity of the area.

C. Local and State Tax Base and Tax Revenue

The operation of the facility would likely have little, if any, impact on the local and state tax base and tax revenue because the facility would be a minor industrial source of emissions and would have seasonal and intermittent operations. No additional employees are required as a result of this project. Thus, only minor impacts to the local and state tax base and revenue would be expected from the employees and facility production. Furthermore, the impacts to local tax base and revenue would expect to be minor because the source would be portable and the money generated for taxes would be widespread.

D. Agricultural or Industrial Production

The operation mineral processing facility would have only a minor impact on local agricultural or industrial production since the facility would be a minor source. Because minimal deposition of air pollutants would occur on the surrounding land (as described in Section 7.F of this EA), only minor and temporary effects on the surrounding vegetation (i.e. agricultural production) would occur. In addition, the facility operations would be small and temporary in nature and would be permitted with operational conditions and limitations that would minimize impacts upon surrounding vegetation, as described in Section 7.D of this EA.

E. Human Health

MAQP #4952-00 and Addendum #1 would incorporate conditions to ensure that the facility would operate in compliance with all applicable air quality rules and standards. These rules and standards are designed to be protective of human health. As described in Section 7.F of this EA, the air emissions from this facility would be minimized by the use of water spray and other operational limits that would be required by MAQP #4952-00 and Addendum #1. Also, the facility would be operating on a temporary basis and pollutants would disperse from the ventilation of emissions at this site (see Section 7.F of this EA). Therefore, only minor impacts would be expected on human health from the proposed project.

F. Access to and Quality of Recreational and Wilderness Activities

Based on information received from SVC, no recreational activities or wilderness areas are near the proposed project site. Therefore, no impacts to the access to and quality of recreational and wilderness activities would be expected.

G. Quantity and Distribution of Employment

According to Nelcon the proposed plant will necessitate an additional five to ten employees to operate. With the limited number of employees necessary to operate and maintain this facility the effects to the quantity and distribution of employment would be expected to be minor.

H. Distribution of Population

The operation is a portable industrial facility that would only require a limited number of employees. No individuals would be expected to permanently relocate to this area as a result of this expansion. Therefore, the mineral processing facility would not likely impact the normal population distribution in the initial area of operation or any future operating site.

I. Demands of Government Services

No increase in traffic on existing roadways in the area while the facility is expected from this expansion. Government services would be required for acquiring the appropriate permits for the proposed project and to verify compliance with the permits that would be issued. However, demands for government services would be expected to be minor.

J. Industrial and Commercial Activity

The operation of the new equipment would represent only a minor increase in the industrial activity in the proposed area of operation because the source would be a relatively small industrial source that would be portable and temporary in nature. Furthermore, the industrial activity associated with this plant will occur within an existing gravel pit. Therefore, only limited additional industrial or commercial activity would be expected as a result of the proposed operation.

K. Locally Adopted Environmental Plans and Goals

Nelcon would be allowed, by MAQP #4952-00, to operate in areas designated as attainment or unclassified for all ambient air quality standards and certain areas designated as PM<sub>10</sub> nonattainment areas. The Department is not aware of any locally adopted environmental plans and goal within this area. Because the proposed equipment would be a portable source with only minor emissions, any impacts to any locally adopted environmental plans from the project would be expected to be minor and temporary.

L. Cumulative and Secondary Impacts

The operation of the facility would cause only minor cumulative and secondary impacts to the social and economic aspects of the human environment in the immediate area of operation because the source would be a portable and temporary source. Because the source is relatively small and temporary, only minor economic impacts to the local economy would be expected from operating the facility. Further, this facility may be operated in conjunction with other equipment owned and operated by Nelcon, but any cumulative impacts upon the social and economic aspects of the human environment would likely be minor and short-lived. Thus, only minor and temporary cumulative effects would be expected to the local economy.

Recommendation: No Environmental Impact Statement (EIS) is required.

*If an EIS is not required, explain why the EA is an appropriate level of analysis:* The current permitting action is for the operation of a portable non-metallic mineral processing facility; MAQP #4952-00 and Addendum #1 provides conditions and limitations to ensure the facility would operate in compliance with all applicable rules and regulations. In addition, there are no significant impacts associated with this proposal.

*Other groups or agencies contacted or which may have overlapping jurisdiction:* Montana Historical Society – State Historic Preservation Office, Natural Resource Information System – Montana Natural Heritage Program

*Individuals or groups contributing to this EA:* Department of Environmental Quality – Air Resources Management Bureau, Montana Historical Society – State Historic Preservation Office, Natural Resource Information System – Montana Natural Heritage Program

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Date: August 12, 2013