### AIR QUALITY PERMIT

Issued to: Montana Limestone Company Permit: #2900-06

P.O. Box 5540 Application Complete: 03/10/08

Bismarck, ND 58506-5540 Preliminary Determination Issued: 04/11/08

Department's Decision Issued: 4/29/08

Permit Final: 05/15/08

AFS: 009-0003

An air quality permit, with conditions, is hereby granted to the Montana Limestone Company (Montana Limestone), pursuant to Sections 75-2-204 and 211 of the Montana Code Annotated (MCA), as amended, and Administrative Rules of Montana (ARM) 17.8.740, *et seq.*, as amended, for the following:

#### SECTION I: Permitted Facilities

#### A. Plant Location

Montana Limestone operates a limestone quarrying operation, including limestone removal and handling activities, primary and secondary crushing, screening, and loadout. The location is 19 miles south of Bridger, MT in Sections 24, 25, 19, and 30, Township 8 South, Range 25 and 26 East, Carbon County.

#### B. Current Permit Action

On March 10, 2008, the Montana Department of Environmental Quality – Air Resources Management Bureau (Department) received a Montana Air Quality Permit (MAQP) application from Montana Limestone for a proposed train loadout (TLO) facility. The application requested a modification to MAQP #2900-05 to construct and operate the TLO to accommodate rail shipment of two separate limestone products. The TLO facility would not affect any of the sources within the quarry, including fugitive emission sources.

## SECTION II: Conditions and Limitations

### A. Emission Limitations

- 1. Montana Limestone shall not cause or authorize to be discharged into the atmosphere from any Standards of Performance for New Stationary Sources (NSPS) affected crusher, any visible emissions that exhibit an opacity of 15% or greater averaged over 6 consecutive minutes (ARM 17.8.340, ARM 17.8.752, and 40 CFR 60, Subpart OOO).
- 2. Montana Limestone shall not cause or authorize to be discharged into the atmosphere from any other NSPS affected equipment, such as screens or conveyor transfers, any visible emissions that exhibit an opacity of 10% or greater averaged over 6 consecutive minutes (ARM 17.8.340, ARM 17.8.752, and 40 CFR 60, Subpart OOO).
- 3. Montana Limestone shall not cause or authorize to be discharged into the atmosphere, from any non-NSPS affected equipment, any visible emissions that exhibit an opacity of 20% or greater averaged over 6 consecutive minutes (ARM 17.8.304 and ARM 17.8.752).

- 4. Water and/or chemical dust suppressant shall be available on site at all times and used, as necessary, to maintain compliance with the opacity limitations in Section II.A.1, Section II.A.2, and Section II.A.3 (ARM 17.8.752).
- 5. Fall distance shall be minimized during the transfer of material to storage piles and during the transfer of material to haul trucks, material traps, hoppers, bins, and conveyors (ARM 17.8.752).
- 6. Montana Limestone shall not cause or authorize to be discharged into the atmosphere from any street, road, or parking lot any visible fugitive emissions that exhibit an opacity of 20% or greater averaged over 6 consecutive minutes and must take reasonable precautions to control emissions of airborne particulate matter (ARM 17.8.308 and ARM 17.8.752).
- 7. Montana Limestone shall treat all unpaved portions of the haul roads, access roads, parking lots, or general plant area with water and/or chemical dust suppressant, as necessary, to maintain compliance with the reasonable precautions limitation in Section II.A.6 (ARM 17.8.749).
- 8. Maximum limestone production shall be limited to 1,700,000 tons during any rolling 12-month time period (ARM 17.8.749).
- 9. Montana Limestone shall not operate more than one diesel generator at any given time with the maximum rated design capacity up to 1,115 kilowatts (kW) (ARM 17.8.749).
- 10. Montana Limestone shall comply with all applicable standards and limitations, and the reporting, record keeping, and notification requirements contained in 40 CFR 60, Subpart IIII, Standards of Performance for Stationary Compression Ignition Internal Combustion Engines, and 40 CFR 63, Subpart ZZZZ, National Emissions Standards for hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines, for any applicable diesel engines (ARM 17.8.340 and 40 CFR 60 Subpart IIII, ARM 17.8.342 and 40 CFR 63, Subpart ZZZZ).
- 11. Montana Limestone shall install partial enclosures at the TLO to control particulate matter at the truck dump, conveyor drop points, and screen (ARM 17.8.752).

## B. Testing Requirements

- 1. All compliance source tests shall conform to the requirements of the Montana Source Test Protocol and Procedures Manual (ARM 17.8.106).
- 2. The Department may require further testing (ARM 17.8.105).

## C. Operational Reporting Requirements

1. Montana Limestone shall supply the Department with annual production information for all emission points, as required by the Department in the annual emission inventory request. The request will include, but is not limited to, all sources of emissions identified in the emission inventory contained in the permit analysis.

Production information shall be gathered on a calendar-year basis and submitted to the Department by the date required in the emission inventory request. Information shall be in the units required by the Department. This information may be used for calculating operating fees, based on actual emissions from the facility, and/or to verify compliance with permit limitations (ARM 17.8.505).

- 2. Montana Limestone shall notify the Department of any construction or improvement project conducted pursuant to ARM 17.8.745(1) that would include a change in the control equipment, stack height, stack diameter, stack flow, stack gas temperature, source location, or fuel specifications, or would result in an increase in source capacity above its permitted operation or the addition of a new emissions unit. The notice must be submitted to the Department, in writing, 10 days prior to start up or use of the proposed de minimis change, or as soon as reasonably practicable in the event of an unanticipated circumstance causing the de minimis change, and must include the information requested in ARM 17.8.745(1)(d) (ARM 17.8.745).
- 3. Montana Limestone shall document, by month, the total limestone production for the facility. By the 25<sup>th</sup> day of each month, Montana Limestone shall calculate the total limestone production from the facility for the previous month. The monthly information will be used to verify compliance with the rolling 12-month limitation in Section II.A.8. The information for each of the previous months shall be submitted along with the annual emission inventory (ARM 17.8.749).

## SECTION III: General Conditions

- A. Inspection Montana Limestone shall allow the Department's representatives access to the source at all reasonable times for the purpose of making inspections, surveys, collecting samples, obtaining data, auditing any monitoring equipment or observing any monitoring or testing, and otherwise conducting all necessary functions related to this permit.
- B. Waiver The permit and all the terms, conditions, and matters stated herein shall be deemed accepted if Montana Limestone fails to appeal as indicated below.
- C. Compliance with Statutes and Regulations Nothing in this permit shall be construed as relieving Montana Limestone of the responsibility for complying with any applicable federal or Montana statute, rule or standard, except as specifically provided in ARM 17.8.740, *et seq.* (ARM 17.8.756).
- D. Enforcement Violations of limitations, conditions and requirements contained herein may constitute grounds for permit revocation, penalties or other enforcement as specified in Section 75-2-401, *et seq.*, MCA.
- E. Appeals Any person or persons jointly or severally adversely affected by the Department's decision may request, within 15 days after the Department renders its decision, upon affidavit setting forth the grounds therefore, a hearing before the Board of Environmental Review (Board). A hearing shall be held under the provisions of the Montana Administrative Procedures Act. The filing of a request for a hearing does not stay the Department's decision, unless the Board issues a stay upon receipt of a petition and a finding that a stay is appropriate under Section 75-2-211(11)(b), MCA. The issuance of a stay on a permit by the Board postpones the effective date of the Department's decision until conclusion of the hearing and issuance of a final decision by

- the Board. If a stay is not issued by the Board, the Department's decision on the application is final 16 days after the Department's decision is made.
- F. Permit Inspection As required by ARM 17.8.755, Inspection of Permit, a copy of the air quality permit shall be made available for inspection by Department personnel at the location of the permitted source.
- G. Permit Fee Pursuant to Section 75-2-220, MCA, as amended by the 1991 Legislature, failure to pay the annual operation fee by Montana Limestone may be grounds for revocation of this permit, as required by that section and rules adopted thereunder by the Board.
- H. Construction Commencement Construction must begin within 3 years of permit issuance and proceed with due diligence until the project is complete or the permit shall be revoked (ARM 17.8.762).

## Montana Limestone Company Permit Analysis Permit #2900-06

## I. Introduction and Project Description

### A. Permitted Equipment

Montana Limestone Company (Montana Limestone) operates a limestone quarrying operation, including limestone removal and handling activities, primary and secondary crushing, screening, and loadout. The location is 19 miles south of Bridger in Sections 24, 25, 19, and 30, Township 8 South, Range 25 and 26 East, Carbon County.

# B. Source Description

Montana Limestone could potentially mine up to 1,700,000 tons of specification limestone each year. The operation includes topsoil and overburden removal, limestone removal (drilling and blasting), crushing (primary and secondary), screening, conveying, and loading. The limestone is used by sugar factories, quick-lime manufacturing companies, electric power plants, and commercial feed customers. Watering and chemical stabilization is used, as necessary, to control fugitive emissions.

# C. Permit History

On March 3, 1996, Montana Limestone was issued **Permit #2900-00** for a limestone quarrying operation located south of Bridger, MT. The operation includes the removal and handling activities, primary and secondary crushing, screening, and loadout of limestone.

On March 22, 2000, the permit was modified to clarify that the limitation on production was a facility wide production limit and included both limestone and waste rock production. **Permit #2900-01** replaced Permit #2900-00.

On June 20, 2003, Montana Limestone submitted notification of a change of ownership and address. Montana Limestone was purchased by, and is a subsidiary of, Dakota Coal Company. The permit was updated with this information. Also, the permit format and rule references were updated. **Permit #2900-02** replaced Permit #2900-01.

On December 10, 2003, Montana Limestone submitted a request to the Montana Department of Environmental Quality (Department) for an administrative amendment to modify the primary crusher facility by adding a new screen and feed conveyor. Since the potential emissions from the new sources were less than 15 tons per year (TPY), the new equipment was added under Administrative Rules of Montana (ARM) 17.8.745(1). The permit format and rule references were also updated. **Permit #2900-03** replaced Permit #2900-02.

On March 15, 2004, Montana Limestone submitted a request to the Department for an administrative amendment to remove part of Section I.B of this Permit Analysis that states: "Montana Limestone operates an ash disposal site adjacent to the permitted quarry as a contractor to Yellowstone Energy Limited Partnership (YELP). YELP is the responsible entity with respect to the ash disposal operation, which is not addressed in this permit." Montana Limestone does not operate the ash disposal site any longer. **Permit #2900-04** replaced Permit #2900-03.

On November 13, 2006, the Department received a Montana Air Quality Permit (MAQP) application from Montana Limestone for a proposed limestone production increase. The application requested a modification to MAQP #2900-04 to increase limestone production from 850,000 TPY to 1,700,000 TPY. **MAQP #2900-05** replaced MAQP #2900-04.

#### D. Current Permit Action

On March 10, 2008, the Department received an MAQP application from Montana Limestone for a proposed train loadout (TLO) facility. The application requested a modification to MAQP #2900-05 to construct and operate the TLO to accommodate rail shipment of two separate limestone products. The TLO facility would not affect any of the sources within the quarry, including fugitive emission sources. MAQP #2900-06 replaces MAQP #2900-05.

#### E. Additional Information

Additional information, such as applicable rules and regulations, Best Available Control Technology (BACT) determinations, air quality impacts, and environmental assessments, is included in the analysis associated with each change to the permit.

# II. Applicable Rules and Regulations

The following are partial quotations of some applicable rules and regulations, which apply to the operation. The complete rules are stated in the ARM and are available upon request from the Department. Upon request, the Department will provide references for locations of complete copies of all applicable rules and regulations or copies where appropriate.

- A. ARM 17.8, Subchapter 1 General Provisions, including, but not limited to:
  - 1. <u>ARM 17.8.101 Definitions</u>. This rule includes a list of applicable definitions used in this chapter, unless indicated otherwise in a specific subchapter.
  - 2. <u>ARM 17.8.105 Testing Requirements</u>. Any person or persons responsible for the emissions of any air contaminant into the outdoor atmosphere shall, upon written request of the Department, provide the facilities and necessary equipment (including instruments and sensing devices) and shall conduct tests, emission or ambient, for such periods of time as may be necessary using methods approved by the Department.
  - 3. <u>ARM 17.8.106 Source Testing Protocol</u>. The requirements of this rule apply to any emission source testing conducted by the Department, any source, or other entity as required by any rule in this chapter, or any permit or order issued pursuant to this chapter, or the provisions of the Clean Air Act of Montana, 75-2-101, *et seq.*, Montana Code Annotated (MCA).

Montana Limestone shall comply with the requirements contained in the Montana Source Test Protocol and Procedures Manual, including, but not limited to, using the proper test methods and supplying the required reports. A copy of the Montana Source Test Protocol and Procedures Manual is available from the Department upon request.

- 4. <u>ARM 17.8.110 Malfunctions</u>. (2) The Department must be notified promptly by telephone whenever a malfunction occurs that can be expected to create emissions in excess of any applicable emission limitation, or to continue for a period greater than 4 hours.
- 5. <u>ARM 17.8.111 Circumvention</u>. (1) No person shall cause or permit the installation or use of any device or any means which, without resulting in reduction in the total amount of air contaminant emitted, conceals or dilutes an emission of air contaminant which would otherwise violate an air pollution control regulation. (2) No equipment that may produce emissions shall be operated or maintained in such a manner that a public nuisance is created.
- B. ARM 17.8, Subchapter 2 Ambient Air Quality, including, but not limited to the following:
  - 1. ARM 17.8.210 Ambient Air Quality Standards for Sulfur Dioxide
  - 2. ARM 17.8.211 Ambient Air Quality Standards for Nitrogen Dioxide
  - 3. ARM 17.8.212 Ambient Air Quality Standards for Carbon Monoxide
  - 4. <u>ARM 17.8.213 Ambient Air Quality Standard for Ozone</u>
  - 5. ARM 17.8.214 Ambient Air Quality Standard for Hydrogen Sulfide
  - 6. ARM 17.8.220 Ambient Air Quality Standard for Settled Particulate Matter
  - 7. ARM 17.8.221 Ambient Air Quality Standard for Visibility
  - 8. ARM 17.8.222 Ambient Air Quality Standard for Lead
  - 9. ARM 17.8.223 Ambient Air Quality Standard for PM<sub>10</sub>.

Montana Limestone must maintain compliance with the applicable ambient air quality standards.

- C. ARM 17.8, Subchapter 3 Emission Standards, including, but not limited to:
  - 1. <u>ARM 17.8.304 Visible Air Contaminants</u>. This rule requires that no person may cause or authorize emissions to be discharged into an outdoor atmosphere from any source installed after November 23, 1968, that exhibit an opacity of 20% or greater averaged over 6 consecutive minutes.
  - 2. <u>ARM 17.8.308 Particulate Matter, Airborne</u>. (1) This rule requires an opacity limitation of less than 20% for all fugitive emissions sources and that reasonable precautions be taken to control emissions of airborne particulate.
  - 3. ARM 17.8.309 Particulate Matter, Fuel Burning Equipment. This rule requires that no person shall cause, allow, or permit to be discharged into the atmosphere particulate matter caused by the combustion of fuel in excess of the amount determined by this rule.
  - 4. <u>ARM 17.8.310 Particulate Matter, Industrial Process</u>. This rule requires that no person shall cause, allow, or permit to be discharged into the atmosphere particulate matter in excess of the amount set forth in this rule.
  - 5. <u>ARM 17.8.322 Sulfur Oxide Emissions Sulfur in Fuel</u>. This rule requires that no person shall burn liquid, solid, or gaseous fuel in excess of the amount set forth in this section.

- 6. ARM 17.8.340 Standard of Performance for New Stationary Sources and Emission Guidelines for Existing Sources. This rule incorporates, by reference, 40 CFR 60, Standards of Performance for New Stationary Sources (NSPS), including the following subparts:
  - a. <u>40 CFR 60, Subpart OOO</u>, Standards of Performance of Metallic Mineral Processing Plants, indicates that NSPS requirements apply to the Montana Limestone facility.
  - b. 40 CFR 60, Subpart IIII, Standards of Performance for Stationary Compression Ignition (CI) Internal Combustion Engines (ICE), indicates that NSPS requirements apply to owners or operators of stationary CI ICE that commence construction after July 11, 2005, where the stationary CI ICE is manufactured after April 1, 2005, and is not a fire pump engine. This NSPS will apply if the engine remains or will remain at the permitted location for more than 12 months, or a shorter period of time for an engine located at a seasonal source. A seasonal source remains at a single location on a permanent basis (at least 2 years) and operates 3 months or more each year.

The 1495-hp diesel generator engine is a CI ICE manufactured before April 1, 2005. Therefore, NSPS requirements do not apply to this particular engine. However, since this permit is written in a de minimis-friendly manner, NSPS requirements may apply to future engines.

- 7. <u>ARM 17.8.341 Standard of Performance of Hazardous Air Pollutants</u>. This source shall comply with the standards and provisions of 40 CFR Part 61, as appropriate.
- 8. <u>ARM 17.8.342 Emission Standards for Hazardous Air Pollutants for Source</u>

  <u>Categories.</u> The source, as defined and applied in 40 CFR Part 63, shall comply with the requirements of 40 CFR Part 63, as listed below:
  - a. 40 CFR 63, Subpart A General Provisions apply to all equipment or facilities subject to a Maximum Achievable Control Technology (MACT) Subpart as listed below:
  - b. 40 CFR 63, Subpart ZZZZ National Emissions Standards for Hazardous Air Pollutants for Stationary Reciprocating Internal Combustion Engines (RICE). As an area source, any diesel RICE engine operated by Montana Limestone that is new or reconstructed after June 12, 2006, will be subject to this MACT standard if the engine remains or will remain at the permitted location for more than 12 months, or a shorter period of time for an engine located at a seasonal source.

The 1495-hp diesel generator engine is a CI ICE manufactured before June 12, 2006. Therefore, MACT requirements do not apply to this particular engine. However, since this permit is written in a de minimis-friendly manner, MACT requirements may apply to future engines.

- D. ARM 17.8, Subchapter 5 Air Quality Permit Application, Operation and Open Burning Fees, including, but not limited to:
  - 1. <u>ARM 17.8.504 Air Quality Permit Application Fees</u>. This rule requires that an applicant submit an air quality permit application fee concurrent with the submittal of an air quality permit application. A permit application is incomplete until the proper application fee is paid to the Department. Montana Limestone submitted the appropriate permit application fee for the current permit action.
  - 2. <u>ARM 17.8.505 When Permit Required Exclusions</u>. An annual air quality operation fee must, as a condition of continued operation, be submitted to the Department by each source of air contaminants holding an air quality permit, excluding an open burning permit, issued by the Department; and the air quality operation fee is based on the actual or estimated actual amount of air pollutants emitted during the previous calendar year.

An air quality operation fee is separate and distinct from an air quality permit application fee. The annual assessment and collection of the air quality operation fee, as described above, shall take place on a calendar-year basis. The Department may insert into any final permit issued after the effective date of these rules such conditions as may be necessary to require the payment of an air quality operation fee on a calendar-year basis, including provisions which prorate the required fee amount.

- E. ARM 17.8, Subchapter 7 Permit, Construction and Operation of Air Contaminant Sources, including, but not limited to:
  - 1. <u>ARM 17.8.740 Definitions</u>. This rule is a list of applicable definitions used in this chapter, unless indicated otherwise in a specific subchapter.
  - 2. <u>ARM 17.8.743 Montana Air Quality Permits When Required</u>. This rule requires a person to obtain an air quality permit or permit modification to construct, modify or use any air contaminant sources that have the Potential to Emit (PTE) greater than 25 of any pollutant. Montana Limestone has a PTE greater than 25 TPY of particulate matter with an aerodynamic diameter of 10 microns or less (PM<sub>10</sub>), nitrous oxides (NO<sub>x</sub>), and particulate matter (PM); therefore, an air quality permit is required.
  - 3. <u>ARM 17.8.744 Montana Air Quality Permits General Exclusions</u>. This rule identifies the activities that are not subject to the Montana Air Quality Permit program.
  - 4. <u>ARM 17.8.745 Montana Air Quality Permits Exclusion for De Minimis</u>

    <u>Changes</u>. This rule identifies the de minimis changes at permitted facilities that do not require a permit under the Montana Air Quality Permit Program.
  - 5. ARM 17.8.748 New or Modified Emitting Units Permit Application
    Requirements. (1) This rule requires that a permit application be submitted prior to installation, modification, or use of a source. Montana Limestone submitted the required permit application for the current permit action. (7) This rule requires that the applicant notify the public by means of legal publication in a newspaper of general circulation in the area affected by the application for a permit. Montana Limestone submitted an affidavit of publication of public

- notice for the March 6, 2008, issue of *The Billings Gazette*, a newspaper of general circulation in the city of Billings in Yellowstone County, as proof of compliance with the public notice requirements.
- 6. ARM 17.8.749 Conditions for Issuance or Denial of Permit. This rule requires that the permits issued by the Department must authorize the construction and operation of the facility or emitting unit subject to the conditions in the permit and the requirements of this subchapter. This rule also requires that the permit must contain any conditions necessary to assure compliance with the Federal Clean Air Act (FCAA), the Clean Air Act of Montana, and rules adopted under those acts.
- 7. <u>ARM 17.8.752 Emission Control Requirements</u>. This rule requires a source to install the maximum air pollution control capability that is technically practicable and economically feasible, except that BACT shall be utilized. A BACT review was required for the current permit action. The BACT analysis is discussed in Section III of this Permit Analysis.
- 8. <u>ARM 17.8.755 Inspection of Permit</u>. This rule requires that air quality permits shall be made available for inspection by the Department at the location of the source.
- 9. <u>ARM 17.8.756 Compliance with Other Requirements</u>. This rule states that nothing in the permit shall be construed as relieving Montana Limestone of the responsibility for complying with any applicable federal or Montana statute, rule, or standard, except as specifically provided in ARM 17.8.740, *et seq*.
- 10. <u>ARM 17.8.759 Review of Applications</u>. This rule describes the Department's responsibilities for processing permit applications and making permit decisions on those permit applications that do not require the preparation of an environmental impact statement.
- 11. ARM 17.8.762 Duration of Permit. An air quality permit shall be valid until revoked or modified, as provided in this subchapter, except that a permit issued prior to construction of a new or altered source may contain a condition providing that the permit will expire unless construction is commenced within the time specified in the permit, which in no event may be less than 1 year after the permit is issued.
- 12. <u>ARM 17.8.763 Revocation of Permit</u>. An air quality permit may be revoked upon written request of the permittee, or for violations of any requirement of the Clean Air Act of Montana, rules adopted under the Clean Air Act of Montana, the FCAA, rules adopted under the FCAA, or any applicable requirement contained in the Montana State Implementation Plan (SIP).
- 13. ARM 17.8.764 Administrative Amendment to Permit. An air quality permit may be amended for changes in any applicable rules and standards adopted by the Board of Environmental Review (Board) or changed conditions of operation at a source or stack that do not result in an increase of emissions as a result of those changed conditions. The owner or operator of a facility may not increase the facility's emissions beyond permit limits unless the increase meets the criteria in ARM 17.8.745 for a de minimis change not requiring a permit, or unless the owner or operator applies for and receives another permit in accordance with ARM 17.8.748, ARM 17.8.749, ARM 17.8.752, ARM 17.8.755, and ARM 17.8.756, and with all applicable requirements in ARM Title 17, Chapter 8,

- Subchapters 8, 9, and 10.
- 14. <u>ARM 17.8.765 Transfer of Permit</u>. This rule states that an air quality permit may be transferred from one person to another if written notice of intent to transfer, including the names of the transferor and the transferee, is sent to the Department.
- F. ARM 17.8, Subchapter 8 Prevention of Significant Deterioration of Air Quality, including, but not limited to:
  - 1. <u>ARM 17.8.801 Definitions</u>. This rule is a list of applicable definitions used in this subchapter.
  - 2. ARM 17.8.818 Review of Major Stationary Sources and Major Modifications—Source Applicability and Exemptions. The requirements contained in ARM 17.8.819 through 17.8.827 shall apply to any major stationary source and any major modification, with respect to each pollutant subject to regulation under the FCAA that it would emit, except as this subchapter would otherwise allow.

This facility is not a major stationary source because this facility is not a listed source and the facility's PTE is below 250 TPY of any pollutant (excluding fugitive emissions).

- G. ARM 17.8, Subchapter 12 Operating Permit Program Applicability, including, but not limited to:
  - 1. <u>ARM 17.8.1201 Definitions</u>. (23) Major Source under Section 7412 of the FCAA is defined as any source having:
    - a. PTE > 100 tons/year of any pollutant;
    - b. PTE > 10 tons/year of any one Hazardous Air Pollutant (HAP), PTE > 25 tons/year of a combination of all HAPs, or lesser quantity as the Department may establish by rule; or
    - c.  $PTE > 70 \text{ tons/year of } PM_{10} \text{ in a serious } PM_{10} \text{ nonattainment area.}$
  - 2. <u>ARM 17.8.1204 Air Quality Operating Permit Program</u>. (1) Title V of the FCAA amendments of 1990 requires that all sources, as defined in ARM 17.8.1204(1), obtain a Title V Operating Permit. In reviewing and issuing Air Quality Permit #2900-06 for Montana Limestone, the following conclusions were made:
    - a. The facility's PTE is less than 100 tons/year for any pollutant (excluding fugitive emissions).
    - b. The facility's PTE is less than 10 tons/year for any one HAP and less than 25 tons/year of all HAPs.
    - c. This source is not located in a serious  $PM_{10}$  nonattainment area.
    - d. This facility is subject to a current NSPS (40 CFR 60, Subpart OOO).
    - e. This facility is not subject to any current National Emission Standards for Hazardous Air Pollutants (NESHAP) standards.
    - f. This source is not a Title IV affected source, nor a solid waste combustion unit.

- g. This source is not an EPA designated Title V source.

  Based on these facts, the Department has determined that Montana Limestone is a synthetic minor source of emissions as defined under Title V. However, if minor sources subject to NSPS are required to obtain a Title V Operating Permit, Montana Limestone may be required to obtain a Title V Operating Permit.
- h. ARM 17.8.1204(3). The Department may exempt a source from the requirement to obtain an air quality operating permit by establishing federally enforceable limitations which limit that source's PTE.
  - i. In applying for an exemption under this section the owner or operator of the facility shall certify to the Department that the source's PTE does not require the source to obtain an air quality operating permit.
  - ii. Any source that obtains a federally enforceable limit on PTE shall annually certify that its actual emissions are less than those that would require the source to obtain an air quality operating permit.
- 3. ARM 17.8.1207 Certification of Truth, Accuracy, and Completeness. The compliance certification submittal by ARM 17.8.1204(3) shall contain certification by a responsible official of truth, accuracy, and completeness. This certification and any other certification required under this subchapter shall state that, based on information and belief formed after reasonable inquiry, the statements and information in the document are true, accurate, and complete.

#### III. BACT Determination

A BACT determination is required for each new or altered source. Montana Limestone shall install on the new or altered source the maximum air pollution control capability, which is technically practicable and economically feasible, except that BACT shall be utilized. The current permit action modifies Permit #2900-05 by allowing the construction and operation of a TLO facility; therefore, a BACT analysis was required for the current permit action.

The construction and operation of the TLO will include processing and storage of limestone and vehicle travel on the new haul road. A particulate BACT analysis was submitted for the proposed project. Technologies that were considered for particulate matter control include fabric filter baghouse, electrostatic precipitator (ESP), wet dust suppression, best operational practices, and no add-on controls.

ESP units are generally not feasible for the applications considered in the proposed project. The ESP technology is not applicable to control particulate emissions sources at the facility and is considered to be technically infeasible because frequent changes in operating conditions, such as the processes associated with the TLO, are likely to degrade ESP performance. Fabric filter baghouses and enclosures are considered technically infeasible for controlling particulate emissions from non-localized fugitive sources, fugitive road dust and concrete bunkers. It is not possible to effectively capture and collect emissions over the large areas covered by these operations.

Using enclosure structures or underground placement to shelter material from wind entrainment is an effective means to control PM emissions. Enclosures can either fully or partially enclose the source, and control efficiency depends on the level of enclosure. Total enclosure of the truck dump and the concrete bunkers is technically infeasible because access points are necessary. However, partial enclosures are technically and economically feasible applications to the TLO

material handling processes including the truck dump, conveyor drop points, and screen. The Department determined that BACT for the change in operations by the addition of a TLO facility is utilizing partial enclosures for the truck dump, conveyor drop points, and screen. In addition, BACT for the haul roads is the continuation of emission control techniques currently used at the facility. This includes watering and/or chemical stabilization on the stone crushing and screening operations, material handling operations, storage piles, and haul roads as necessary to maintain compliance with the opacity and reasonable precautions limitations. The Department determined that BACT also includes employing good engineering practices such as minimizing fall distances on material handling operations.

## IV. Emission Inventory

Emissions Summary (TPY)								
Source	PM	$PM_{10}$	$PM_{2.5}$	SO <sub>2</sub>	NOx	CO	VOC	
Quarry Operations <sup>1</sup>	20.20	7.77	1.17					
Mobile Sources	15.90	8.00	0.80	0.00	0.43	0.12	0.02	
Pile Erosion <sup>2</sup>	12.39	6.19	0.46					
Processing Equipment <sup>3</sup>	10.54	3.77	0.43					
Diesel Generator	4.11	4.11	4.11	3.80	58.03	16.03	1.53	
Mobile Sources – TLO	72.68	14.21	2.15	0.00	0.88	0.27	0.04	
Locomotives	0.69	0.69	0.69	0.22	26.27	2.93	1.68	
Material Handling - TLO	0.32	0.13	0.01				-	
Bunkers - TLO	0.12	0.06	0.01					
Propane Space Heating	0.08	0.08	0.08	0.97	2.71	0.37	0.06	
Totals:	137.03	45.01	9.91	4.99	88.32	19.72	3.33	

<sup>&</sup>lt;sup>1</sup> Ore removal, ore dumping, front end loader to truck, drilling, blasting, waste loading/dumping, new disturbed area

Note: A complete emission inventory for Permit #2900-06 is on file with the Department.

## V. Existing Air Quality

No air quality monitoring has been done in the area. Air pollutant levels are assumed to be similar to background levels for rural Montana areas. Based on the low level of pollutant emissions, the impact to ambient air quality should be minimal.

## VI. Taking or Damaging Implication Analysis

As required by 2-10-101 through 105, MCA, the Department conducted a private property taking and damaging assessment and determined there are no taking or damaging implications.

## VII. Environmental Assessment

An environmental assessment, required by the Montana Environmental Policy Act (MEPA), was completed for this project. A copy is attached.

<sup>&</sup>lt;sup>2</sup> Limestone storage piles

<sup>&</sup>lt;sup>3</sup> Jaw crusher, cone crusher, scalper screen, B screen, C screen, material transfers (HP1 to CV1, CV3 to CV4, CV7 to CV4, CV5 to CV6, CV10 to CV11, CV11 to CV12, CV12 to CV13, PL6 to CV14, TR1 to HP1, CV13 to PL6, CV14 to TR7)

## DEPARTMENT OF ENVIRONMENTAL QUALITY

Permitting and Compliance Division Air Resources Management Bureau P.O. Box 200901, Helena, Montana 59620 (406) 444-3490

### FINAL ENVIRONMENTAL ASSESSMENT (EA)

Issued For: Montana Limestone Company

P.O. Box 5540

Bismarck, ND 58506-5540

Air Quality Permit Number: 2900-06

Preliminary Determination Issued: April 11, 2008 Department Decision Issued: April 29, 2008

Permit Final: May 15, 2008

- 1. *Legal Description of Site:* Montana Limestone operates a limestone quarrying operation, including limestone removal and handling activities, primary and secondary crushing, screening, and loadout. The location is 19 miles south of Bridger, Montana in Sections 24, 25, 19, and 30, Township 8 South, Range 25 and 26 East, Carbon County.
- 2. Description of Project: Montana Limestone submitted a permit application to modify Permit #2900-05 by requesting to construct and operate a train loadout facility. Material 2½ to 6 inches in diameter will be shipped as "sugar stone" and material that is ¾ inch diameter or less will be shipped in unit trains to the Leland Olds Electrical Generating Station near Stanton, North Dakota.
- 3. *Objectives of the Project:* The issuance of Permit #2900-06 would allow Montana Limestone to increase business and revenue, by providing transportation of product from the facility.
- 4. *Alternatives Considered:* In addition to the proposed action, the Department also considered the "no-action" alternative. The "no-action" alternative would deny issuance of the Montana Air Quality permit to the facility. However, the Department does not consider the "no-action" alternative to be appropriate because Montana Limestone demonstrated compliance with all applicable rules and regulations as required for permit issuance. Therefore, the "no-action" alternative was eliminated from further consideration.
- 5. A Listing of Mitigation, Stipulations, and Other Controls: A listing of the enforceable permit conditions and a permit analysis, including a BACT analysis, would be contained in Permit #2900-06.
- 6. Regulatory Effects on Private Property Rights: The Department considered alternatives to the conditions imposed in this permit as part of the permit development. The Department determined the permit conditions would be reasonably necessary to ensure compliance with applicable requirements and to demonstrate compliance with those requirements and would not unduly restrict private property rights.

7. The following table summarizes the potential physical and biological effects of the proposed project on the human environment. The "no-action" alternative was discussed previously.

		Major	Moderate	Minor	None	Unknown	Comments Included
A.	Terrestrial and Aquatic Life and Habitats			X			yes
B.	Water Quality, Quantity, and Distribution			X			yes
C.	Geology and Soil Quality, Stability, and Moisture			X			yes
D.	Vegetation Cover, Quantity, and Quality			X			yes
E.	Aesthetics			X			yes
F.	Air Quality			X			yes
G.	Unique Endangered, Fragile, or Limited Environmental Resource			X			yes
Н.	Demands on Environmental Resource of Water, Air, and Energy			X			yes
Ι	Historical and Archaeological Sites			X			yes
J.	Cumulative and Secondary Impacts			X			yes

## Summary of Comments on Potential Physical and Biological Effects:

The following comments have been prepared by the Department.

# A. Terrestrial and Aquatic Life and Habitats

Terrestrials would use the same area as the limestone facility. The facility would be considered a minor source of emissions, by industrial standards; therefore, only minor effects on terrestrial life and habitats would be expected as a result of equipment operations or from pollutant deposition.

Impacts on aquatic life and habitats could result from storm water runoff and pollutant deposition, but such impacts would be minor as the facility would be a minor source of emissions and only minor amounts of water would be used for pollution control. Since only a minor amount of air emissions would be generated, only minor deposition would occur. Therefore, only minor and temporary impacts to aquatic life and habitat would be expected from the proposed project.

Overall, any impacts to the above-cited physical and biological resource of the human environment of the project area would be minor because the proposed project would not change the overall industrial nature of the area. Therefore, the proposed project and any associated impacts would be minor.

## B. Water Quality, Quantity, and Distribution

Water would be used for dust suppression on the surrounding roadways and areas of operation and for pollution control for equipment operations. However, water use would only cause a minor disturbance to these areas, since only relatively small amounts of water would be needed. At most, only minor surface and groundwater quality impacts would be expected as a result of using water for dust suppression because only small amounts of water would be required to control air pollutant emissions and deposition of air pollutant emissions would be minor (as described in Section 7.F of this EA).

Overall, any impacts to the above-cited physical and biological resource of the human environment of the project area would be minor because the proposed project would not change the overall industrial nature of the area. Therefore, the proposed project and any associated impacts would be minor.

## C. Geology and Soil Quality, Stability, and Moisture

The TLO would have only minor impacts on soils at the proposed site location due to the construction and use of the TLO because the facility is relatively small in size, and would use only relatively small amounts of water for pollution control. Therefore, any impacts to geology and soil quality, stability, and moisture at any proposed operational site would be minor.

Overall, any impacts to the above-cited physical and biological resource of the human environment of the project area would be minor because the proposed project would not change the overall industrial nature of the area. Therefore, the proposed project and any associated impacts would be minor.

## D. Vegetation Cover, Quantity, and Quality

Because the facility would be a minor source of emissions, by industrial standards, and would operate in an area designated and used for such operations, impacts from the emissions from the TLO facility would be minor and typical. As described in Section 7.F of this EA, the amount of air emissions from this facility would be minor. As a result, the corresponding deposition of the air pollutants on the surrounding vegetation would also be minor. Also, because the water usage would be minimal, as described in Section 7.B, and the associated soil disturbance is minimal, as described in Section 7.C, corresponding vegetative impacts would be minor.

Overall, any impacts to the above-cited physical and biological resource of the human environment of the project area would be minor because the proposed project would not change the overall industrial nature of the area. Therefore, the proposed project and any associated impacts would be minor.

#### E. Aesthetics

The TLO operation would be visible and would create noise while in operation. However, Permit #2900-06 would include conditions to control emissions, including visible emissions, from the plant. Also, because the TLO would be constructed at the existing limestone facility, in an area that has already been disturbed, any visual and noise impacts would be minor.

Overall, any impacts to the above-cited physical and biological resource of the human environment of the project area would be minor because the proposed project would not change the overall industrial nature of the area. Therefore, the proposed project and any associated impacts would be minor.

## F. Air Quality

The air quality impacts from the increased activities would be minor because Permit #2900-06 would include conditions limiting the visible emissions (opacity) from the plant operations, and would require water and/or chemical dust suppressant and other means to control air pollution. This facility would continue to be considered a minor source of air pollution for the Title V program, because the facility's potential emissions would be below 100 TPY.

Overall, air emissions from the increased activities would have minor impacts on air quality in the immediate and surrounding area because of the relatively small amount of additional pollutants generated. Air pollution controls currently used at the facility, such as enclosures, chemical stabilization and/or water suppression, would reduce air emissions from equipment operations, storage piles, and haul roads.

### G. Unique Endangered, Fragile, or Limited Environmental Resources

The increased activities associated with the construction and operation of the TLO would occur within the previously disturbed industrial site at the mine. As part of the MEPA analysis on initial mine development, assessments of potential impacts to unique endangered, fragile, or limited environmental resources were done by the Department, including contact with the Montana Natural Heritage Program – Natural Resource Information System (NRIS) to identify species of special concern at the mine site. The likelihood that the construction and operation of the TLO would impact unique endangered, fragile, or limited environmental resources would be minor because of the relatively small increase in emissions, the lack of change to the mine plan area, and the conditions placed in Permit #2900-06.

# H. Demands on Environmental Resources of Water, Air, and Energy

The increased activities would require minimal additional amounts of water, air, and energy. Limited amounts of water would be required to be used for dust control for the equipment, product stockpiles, and surrounding haul roads. Further, as described in Section 7.F. of this EA, pollutant emissions generated from the operation would have minimal impacts on air quality in the immediate and surrounding area because of the relatively small increase in emissions, the lack of change to the mine plan area, and the conditions placed in Permit #2900-06. Overall, the demands and impacts to the environmental resource of water, air, and energy related to the increased activities would be minor.

#### I. Historical and Archaeological Sites

The increased activities would occur within the previously disturbed industrial site at the mine. According to correspondence from the Montana State Historic Preservation Office, there is low likelihood of adverse disturbance to any known archaeological or historic site because of previous industrial disturbance within the area. Therefore, the likelihood that the increased activities would have an impact on historical or archaeological sites would be minor.

## J. Cumulative and Secondary Impacts

The increased activities from the project would cause minor cumulative and secondary impacts to the physical and biological aspects of the human environment. There would be a relatively small increase in air emissions of particulate matter and  $PM_{10}$  and no increase in the mine plan area.

8. The following table summarizes the potential economic and social effects of the proposed project on the human environment. The "no-action" alternative was discussed previously.

		Major	Moderate	Minor	None	Unknown	Comments Included
A.	Social Structures and Mores				X		yes
В.	Cultural Uniqueness and Diversity				X		yes
C.	Local and State Tax Base and Tax Revenue			X			yes
D	Agricultural or Industrial Production			X			yes
E.	Human Health			X			yes
F.	Access to and Quality of Recreational and Wilderness Activities			X			yes
G	Quantity and Distribution of Employment			X			yes
Н.	Distribution of Population			X			yes
I.	Demands for Government Services			X			yes
J.	Industrial and Commercial Activity			X			yes
K.	Locally Adopted Environmental Plans and Goals				X		yes
L.	Cumulative and Secondary Impacts			X			yes

## SUMMARY OF COMMENTS ON POTENTIAL ECONOMIC AND SOCIAL EFFECTS:

The following comments have been prepared by the Department.

- A. Social Structures and Mores
- B. Cultural Uniqueness and Diversity

The Department determined that the current permit action would not have an impact on the social structures and mores or the cultural uniqueness and diversity of this area of operation because the construction and operation of the TLO would occur within the previously disturbed industrial area. The surrounding area would remain unchanged as a result of the proposed project.

#### C. Local and State Tax Base and Tax Revenue

The construction and operation of the TLO would have little or no impact on the local and state tax base and tax revenue. Approximately 5 to 10 employees would be added as a result of issuing Permit #2900-06. Therefore, only minor impacts to the local and state tax base and revenue could be expected from the employees and facility production. The increase in the amount of equipment at the site would be minimal.

### D. Agricultural or Industrial Production

The increased activities would occur within the previously disturbed industrial area; therefore, the Department would not expect an impact to or displacement of agricultural production. The increased activities would be relatively small compared to the existing mining operation and would have only a minor impact on local industrial production. In addition, the facility would operate within the permitted mining area, which upon completion of mining operations, would be reclaimed, as specified, by the Environmental Management Bureau (EMB) of the Department. Minor and temporary effects may occur to agricultural land, and the EMB would be responsible for oversight of any reclamation activities. Therefore, impacts to agricultural or industrial production would be minor.

#### E. Human Health

Permit #2900-06 would incorporate conditions to ensure that the increased activities would be accomplished in compliance with all applicable air quality rules and standards. These rules and standards are designed to be protective of human health. As noted in Section 7.F. of this EA, the air emissions from this facility would be minimized by enclosures, water spray and/or chemical stabilization, and opacity limitations. Furthermore, the increased activities and resulting air emissions would be relatively small. Therefore, any associated impacts to human health would be minor based as a result of compliance with the applicable standards and operational conditions and limitations incorporated within the permit.

## F. Access to and Quality of Recreational and Wilderness Activities

The increased activities would occur within the previously disturbed industrial property and would not impact access to recreational and wilderness activities. Minor impacts on the quality of recreational activities could be created from the noise from the increased activities; however, these would be small in comparison to existing activities. Emissions from the operation would be minimized as a result of the conditions that would be placed in Permit #2900-06. Therefore, the associated impacts on the access to and quality of recreational and wilderness activities would be minor.

## G. Quantity and Distribution of Employment; and

# H. Distribution of Population

As a result of the relatively small size of the operations associated with the increased activities, the quantity and distribution of employment and the distribution of population in the area have a minor impact on quantity of employment and distribution of population. Approximately 5 to 10 permanent employees would be added as a result of issuing Permit #2900-06. Therefore, minor impacts to the distribution of population in the area would be expected.

#### I. Demands of Government Services

Minor increases may be observed in the local traffic on existing roads in the area. Very limited additional government services would be required relative to these operations. Overall, demands for government services would be minor.

## J. Industrial and Commercial Activity

The increased activities would represent only a minor increase in the industrial activity in the area because the increase in limestone production and associated mining activities would occur within the previously disturbed industrial property. No additional commercial activity would result because no secondary activities are expected to move to the area as a result of the increased activities. Overall, only a minor increase in industrial and commercial activity would be expected as a result of the proposed project.

## K. Locally Adopted Environmental Plans and Goals

The Department is not aware of any locally adopted environmental plans or goals that would be affected by the proposed project. The state standards would protect the proposed site and the environment surrounding the site.

### L. Cumulative and Secondary Impacts

The increased activities would cause minor cumulative and secondary impacts to the social and economic aspects of the human environment in the immediate area because of the small increase in potential air emissions. Increases in traffic would have minor impacts on the local traffic in the immediate area. Because the project would be a relatively small increase of particulate emissions, only minor economic impacts to the local economy would be expected. New businesses would not be drawn to any areas and approximately 5 to 10 permanent jobs would be created as a result of the proposed project. Overall, the proposed project would have minor impacts to the cumulative and secondary impacts to the social and economic aspects of the human environment.

Recommendation: An Environmental Impact Statement (EIS) is not required.

If an EIS is not required, explain why the EA is an appropriate level of analysis: All potential effects resulting from the proposed increase in activities are minor; therefore, an EIS is not required. In addition, the source would be applying the Best Available Control Technology and the analysis indicates compliance with all applicable air quality rules and regulations.

Other groups or agencies contacted or which may have overlapping jurisdiction: Montana Department of Environmental Quality - Permitting and Compliance Division; Montana Natural Heritage Program; and State Historic Preservation Office.

Individuals or groups contributing to this EA: Montana Department of Environmental Quality (Air Resources Management Bureau), Montana Natural Heritage Program, and State Historic Preservation Office (Montana Historical Society).

EA prepared by: Julie Merkel

Date: April 7, 2008